

Constantino, Mike

From: John Kniery [JKniery@foleyandassociates.com]
Sent: Tuesday, August 07, 2012 4:24 PM
To: Constantino, Mike
Cc: Roate, George; Fike, Donald; Cox, Verna; Barbie Moore; Wilson, Ronald
Subject: RE: 12-050 rehab
Attachments: 2009 Audit.pdf; 2010 Audit1-30.pdf; 2010 Audit 31-62.pdf; Jackson County 11 Audit Report.pdf; impact ltrs 45 min.pdf; impact ltrs certified mail receipt.pdf; impact ltrs response.pdf

Mr. Constantino: In accordance with your request below, please find the following:

1. I am going to need financial statements from the county regarding the nursing home.

Appended herein are the financial statements in accordance with your request.

2. We are also going to need a copy of the management agreement UDI has with the county.

UDI does not have a management agreement with the County. The County had hired Management Performance Associates (MPA) out of St. Louis in CY2010 to consult on the operations of the Home. There is no connection between MPA and UDI the Applicant for the establishment/replacement project.

The only arrangement between the Jackson County Board and the Applicant UDI is in the form of the Memorandum of Understanding that was provided as part of ATTACHMENT-LTC-14B starting on page 266 of the application as originally filed.

3. And finally I see the county did not send letters to facilities within 45 minutes as required.

Appended herein are copies of the letters sent out to area providers within 45 minutes of the County's facility. Appended separately are the receipts for sending these letters signature required return receipt requests. Additionally, appended are the "green cards" returned signatures that our office has received to date. Finally, and also appended separately are the responses received to date from the facilities contacted. As the "green cards" are returned and as the responses are received, this office will submit to you upon receipt.

In the meantime, should you have any other questions or concerns, please do not hesitate to contact me. Thanks.

John P. Kniery

Health Care Consultant
Foley & Associates, Inc.
1638 So. MacArthur Boulevard
Springfield, Illinois 62704
217.544.1551 - Office
217.544.3615 - Facsimile
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From: Constantino, Mike [<mailto:Mike.Constantino@Illinois.gov>]
Sent: Monday, July 30, 2012 12:02 PM
To: John Kniery
Cc: Roate, George
Subject: 12-050 rehab

Hi John:

I am reading through the application and I am going to need financial statements from the county regarding the nursing home, just the last three years are fine or if nursing home is a part of the county's financials you can just send the county financials. We are also going to need a copy of the management agreement UDI has with the county. And finally I see the county did not send letters to facilities within 45 minutes as required. You need to do this because if we allow you not to send the letters your brethren and their brothers will be wanting to do the same thing.

Mike Constantino
Illinois Department of Public Health
525 West Jefferson
Springfield, Illinois 62761
Fax:(217) 785-4111
Phone:(217) 785-1557

FINANCIAL STATEMENTS
AND
INDEPENDENT AUDITORS' REPORTS

JACKSON COUNTY, ILLINOIS

FISCAL YEAR ENDED NOVEMBER 30, 2010



JACKSON COUNTY, ILLINOIS

FISCAL YEAR ENDED NOVEMBER 30, 2010

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JACKSON COUNTY, ILLINOIS
FISCAL YEAR ENDED NOVEMBER 30, 2010

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INTRODUCTORY SECTION



OFFICE OF COUNTY BOARD JACKSON COUNTY, ILLINOIS

November 30, 2010

To the Chairman of the Jackson County Board, Members of the Jackson County Board, Elected Officeholders of Jackson County, and Citizens of Jackson County:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Jackson County for the fiscal year ended November 30, 2009.

This report consists of management's representations concerning the finances of Jackson County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of Jackson County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Jackson County's financial statements in conformity with GAAP. Because of the cost of internal controls should not outweigh their benefits, Jackson County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Jackson County's financial statements have been audited by Kerber, Eck & Braeckel, and a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Jackson County for the fiscal year ended November 30, 2010, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Jackson County's financial statements for the fiscal year ended November 30, 2009, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of Jackson County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A. Jackson County's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

Jackson County, incorporated January 10, 1816, is located in the southwestern part of the State of Illinois. Jackson County currently occupies a land area of 588 square miles and serves a population of 59,627 (2000 census). Jackson County is empowered to levy a property tax on real property located within its boundaries.

Jackson County operates under the county board form of government. Policy-making and legislative authority are vested in the county board consisting of fourteen members, two members representing each of the counties seven districts. The county board is responsible, among other things, for passing resolutions/ordinances, adopting the budget, and appointing committees. Board members serve four-year staggered terms, with seven county board members elected every two years.

Jackson County consists of the following publicly elected constitutional offices: County Clerk & Recorder, County Coroner, County Treasurer, Circuit Clerk, Sheriff, State's Attorney, and Superintendent of Schools. Jackson County provides a full range of services, including: animal & rabies control; supervisor of assessments and board of review; the construction of roads, bridges, and other infrastructure; emergency & disaster services; ambulance service; health department; and a rehab and care center.

The annual budget serves as the foundation for Jackson County's financial planning and control. All departments and agencies of Jackson County are required to submit requests for appropriation to the accounting coordinator upon request of the Finance Committee in August of each year. The accounting coordinator uses these requests as the starting point for developing a proposed budget. The accounting coordinator then presents this proposed budget to the Finance Committee for review. The Finance Committee and accounting coordinator hold budget meetings with all elected officeholders and department heads. The county board is required to hold a special board meeting on the proposed budget and to adopt a final budget by no later than November 30, the close of Jackson County's fiscal year. The appropriated budget is prepared by fund (e.g. county general), and department (e.g. Sheriff's Department). Elected Officeholders and department heads may request adjustments to the final budget, however, the adjustments require approval of the Finance Committee and the full Jackson County Board. Budget-to-actual comparisons are provided to all elected office holders and department heads monthly, as well as in this report for which an appropriated annual budget has been adopted.

Acknowledgements

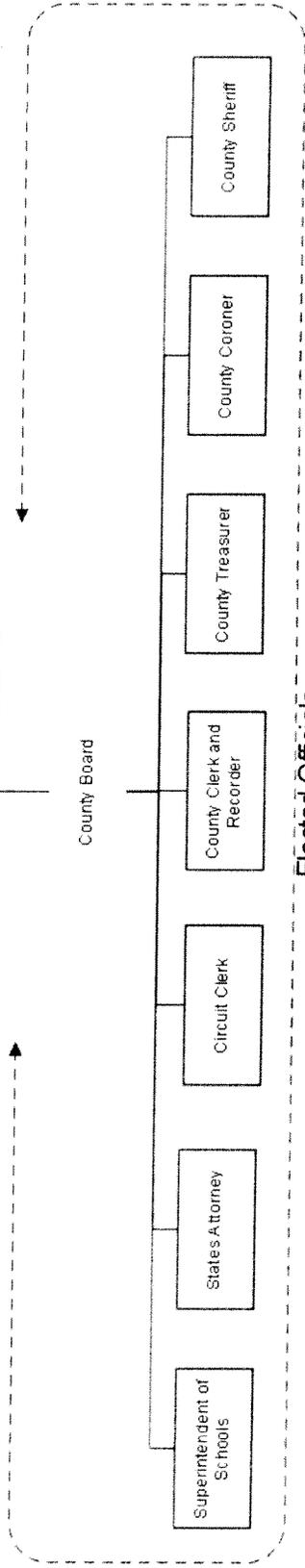
The preparation of this report would not have been possible without the efficient and dedicated services of the Accounting Coordinator, Jackson County Treasurer's Office, Jackson County Ambulance Service, Jackson County Health Department, Jackson County Highway Department, and the Rehab & Care Center of Jackson County. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Credit also must be given to the Chairman of the Jackson County Board and the Jackson County Board members for their unfailing support for maintaining the highest standards of professionalism in the management of Jackson County's finances.

Respectfully submitted,

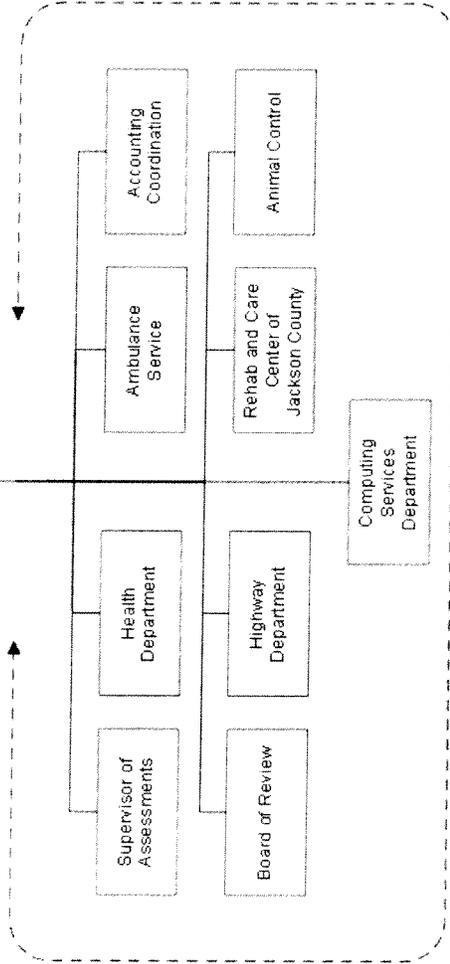
A handwritten signature in black ink, appearing to read "William W. Alstat", with a long horizontal flourish extending to the right.

William W. Alstat
Finance Committee Chairman
Jackson County Board

Citizens of Jackson County



Elected Officials



Appointed Officials

JACKSON COUNTY, ILLINOIS
LIST OF ELECTED OFFICIALS
NOVEMBER 30, 2010

JACKSON COUNTY ELECTED OFFICIALS

County Clerk & Recorder	Larry Reinhardt
Circuit Clerk	Cindy Svanda
Treasurer	Shirley Booker
Sheriff	Robert Burns
State's Attorney	Michael Wepsiec
Regional Superintendent of Schools	Donna Boros
Coroner	Thomas Kupferer

JACKSON COUNTY BOARD MEMBERS

District 1	William Alstat
District 2	Orval Rowe
District 3	Dan Bost
District 4	Mark Holt
District 5	Frank Puttman
District 6	Mary Korando
District 7	Darnecea Moultrie
	Bob Lorinskas
	Don Barrett
	John Rendleman
	Gerald Compton
	Tom Redmond
	John Evans
	Allen Cissell

JACKSON COUNTY APPOINTED OFFICIALS

Ambulance Service Director	Dottie Miles
Animal Control Officer	Lloyd Nelson
Board of Review	Jim Pribble
	Kenneth Jarrett
	John Vallino
Emergency & Disaster Services	Derek Misener
Health Department Administrator	Miriam Link-Mullison
Highway Engineer	Grant Guthman
Rehab & Care Center Administrator	Merle Taylor
Supervisor of Assessments	Maureen Berkowitz

FINANCIAL SECTION



OFFICE OF COUNTY BOARD JACKSON COUNTY, ILLINOIS

Management's Discussion and Analysis

As management of Jackson County, we offer readers of Jackson County's financial statements this narrative overview and analysis of the financial activities of Jackson County for the fiscal year ended November 30, 2010. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

Financial Highlights

- Jackson County borrowed \$2,170,000 from its Solid Waste Management program in fiscal year 2009 with the intent to repay half in fiscal year 2010 and the remaining half in fiscal year 2011. The county postponed the repayment plan by a year as a result of a reduction in revenue sources and the untimely reimbursements from the state.
- Jackson County transferred \$1,005,000 to its partially self-funded health insurance account due to the unanticipated amount of claims incurred.
- Jackson County researched the viability of utilizing Recovery Zone Economic Development Bonds, and Build America Bonds for various county capital projects.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Jackson County's basic financial statements. Jackson County's basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains federal financial assistance information in addition to the basic financial statement themselves.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of Jackson County's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of Jackson County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Jackson County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Both of the government-wide financial statements distinguish functions of Jackson County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Jackson County include general government, public safety, roads and bridges, and solid waste. The business-type activities of Jackson County include a rehab & care center and ambulance service.

The government-wide financial statements include not only Jackson County itself (known as the primary government), but also a legally separate health department, tuberculosis department, and mental health (708) department for which Jackson County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 12-13 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Jackson County, like other county, state, and local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Jackson County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Jackson County maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

Jackson County adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 13-16 of this report.

Proprietary funds

Jackson County maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Jackson County uses enterprise funds to account for its ambulance services and for its rehab and care center.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the ambulance service and for the rehab and care center, both of which are considered to be major funds of Jackson County.

The basic proprietary fund financial statements can be found on pages 18-20 of this report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government.

The basic fiduciary fund financial statements can be found on page 20 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 21-42 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents all federal financial assistance awarded to Jackson County.

The required supplementary information can be found on pages of 43-45 of this report.

Requests for Information

This financial report is designed to provide a general overview of Jackson County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the County Board: Accounting Coordinator, 1001 Walnut Street, Jackson County Courthouse, Murphysboro, Illinois, 62966, or by calling 618-687-7241.



Kerber, Eck & Braeckel LLP

CPAs and
Management Consultants

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Carbondale, IL 62901-2335
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fax 618.549.2311
www.kebcpa.com

INDEPENDENT AUDITORS' REPORT

Jackson County Board
Courthouse
Murphysboro, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of and for the year ended November 30, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Jackson County, Illinois management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of November 30, 2010, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated May 19, 2011 on our consideration of the Jackson County, Illinois' internal control structure over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 6 through 8 and 43 through 45 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers

operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jackson County, Illinois financial statements as a whole. The introductory section and combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the financial statements. The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Kerben, Eck & Brunckel LLP

Carbondale, Illinois
May 19, 2011

BASIC FINANCIAL STATEMENTS

JACKSON COUNTY, ILLINOIS
STATEMENT OF NET ASSETS
NOVEMBER 30, 2010

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	Total
Assets:				
Cash	\$ 6,455,011	\$ 2,101,664	\$ 8,556,675	\$ 1,096,570
Investments	-	-	-	21,615
Accounts receivable:				
Consumers	-	2,089,415	2,089,415	-
Other governmental units and agencies	2,126,743	-	2,126,743	936,081
Property taxes	5,110,663	1,586,641	6,697,304	965,544
Other receivables	-	-	-	1
Due from other funds	2,273,779	8,189	2,281,968	5,426
Due from others	66,124	-	66,124	-
Due from agencies	40,220	-	40,220	-
Prepayments	-	9,055	9,055	9,541
Inventories	-	61,337	61,337	111,897
Restricted assets:				
Cash	3,774,953	-	3,774,953	-
Investments	101,002	-	101,002	-
Accounts receivable:				
Property taxes	2,499,282	-	2,499,282	-
Capital assets, net	<u>22,160,973</u>	<u>2,114,804</u>	<u>24,275,777</u>	<u>1,419,335</u>
Total Assets	<u>44,608,750</u>	<u>7,971,105</u>	<u>52,579,855</u>	<u>4,566,010</u>
Liabilities:				
Accounts payable	679,879	265,716	945,595	56,408
Accrued payroll	162,661	350,038	512,699	71,739
Current portion - compensated absences	559,345	286,259	845,604	94,739
Current portion - notes payable	62,091	-	62,091	33,115
Due to other funds	2,209,734	72,612	2,282,346	5,048
Due to others	-	353,235	353,235	-
Due to agencies	1,180	-	1,180	-
Deferred revenue	5,057,076	1,644,205	6,701,281	988,693
Restricted liabilities				
Accounts payable	14,432	-	14,432	-
Deferred revenue	2,270,344	-	2,270,344	-
Due to others	261,381	-	261,381	-
Noncurrent liabilities:				
Compensated absences	1,271,534	-	1,271,534	85,033
Notes payable	216,719	-	216,719	52,095
Net OPEB obligation	<u>699,584</u>	<u>-</u>	<u>699,584</u>	<u>-</u>
Total Liabilities	<u>13,465,960</u>	<u>2,972,065</u>	<u>16,438,025</u>	<u>1,386,870</u>
NET ASSETS				
Invested in capital assets, net of related debt	21,882,163	2,114,804	23,996,967	1,333,679
Restricted assets	3,829,080	-	3,829,080	-
Designated	7,096,089	-	7,096,089	-
Unrestricted	<u>(1,664,542)</u>	<u>2,884,236</u>	<u>1,219,694</u>	<u>1,845,461</u>
Total Net Assets	<u>\$ 31,142,790</u>	<u>\$ 4,999,040</u>	<u>\$ 36,141,830</u>	<u>\$ 3,179,140</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF ACTIVITIES

FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Functions/Programs Primary government:	Program Revenues				Net (Expense) Revenue and Changes in Net Assets			
	Expenses	Service Charges, Permits, and Fees	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Primary Government		Component Units
						Business-Type Activities	Total	
Governmental activities:								
General government	\$ 8,728,488	\$ 2,447,574	\$ 129,825	\$ -	\$ (6,151,089)	\$ -	\$ (6,151,089)	\$ -
Public Works	4,160,343	-	732,565	-	(3,427,778)	-	(3,427,778)	-
Public Safety	5,747,874	496,655	255,866	3,046,728	(1,948,625)	-	(1,948,625)	-
Interest on long term debt	23,279	-	-	-	(23,279)	-	(23,279)	-
Total governmental activities	18,659,984	2,944,229	1,118,256	3,046,728	(11,550,771)	-	(11,550,771)	-
Business-Type activities:								
Rehab & Care	8,869,265	7,127,849	-	-	(1,741,416)	(1,741,416)	(1,741,416)	-
Ambulance	3,459,707	2,456,753	-	-	(1,002,954)	(1,002,954)	(1,002,954)	-
Total Business-Type activities	12,328,972	9,584,602	-	-	(2,744,370)	(2,744,370)	(2,744,370)	-
Total Primary Government	\$ 30,988,956	\$ 12,528,831	\$ 1,118,256	\$ 3,046,728	-	-	-	-
Component Units:								
Health Department	\$ 3,680,380	\$ 760,301	\$ 2,447,243	\$ -	-	-	-	(472,836)
Tuberculosis	61,879	-	-	-	-	-	-	(61,879)
Mental Health 708 Board	225,137	-	-	-	-	-	-	(225,137)
Total Component Units	\$ 3,967,396	\$ 760,301	\$ 2,447,243	\$ -	-	-	-	(759,852)
General Revenues:								
Taxes:								
General property taxes					4,864,901	1,417,876	6,282,777	799,504
Property taxes, restricted					2,036,213	217,128	2,253,341	86,872
Sales and service taxes					2,097,579	-	2,097,579	-
Motor fuel tax					926,114	-	926,114	-
State Income Tax					1,542,928	-	1,542,928	-
Replacement Tax					641,072	-	641,072	-
Inheritance Tax					810	-	810	-
Local Use Tax					253,409	-	253,409	-
County Hotel Tax					7,870	-	7,870	-
Investment earnings					21,621	4,976	26,597	1,505
State grant					-	-	-	-
Miscellaneous					90,489	60,931	151,420	-
Total general revenues					12,483,006	1,700,911	14,183,917	889,468
Change in net assets					932,235	(1,043,459)	(111,224)	129,616
Net assets - beginning					30,210,555	6,042,499	36,253,054	3,049,524
Net assets - ending					\$ 31,142,790	\$ 4,999,040	\$ 36,141,830	\$ 3,179,140

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
BALANCE SHEET
GOVERNMENTAL FUNDS
NOVEMBER 30, 2010

	General Fund	County Highway Fund	Solid Waste Management Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash	\$ 347,719	\$ 968,386	\$ 1,219,628	\$ 3,919,278	\$ 6,455,011
Accounts receivable:					
Other governmental units and agencies	1,518,196	164,874	-	443,673	2,126,743
Property taxes	4,359,515	751,148	-	-	5,110,663
Due from other funds	99,607	4,172	2,170,000	-	2,273,779
Due from others	1,840	-	64,284	-	66,124
Due from agencies	-	16,683	-	23,537	40,220
Prepayments	-	-	-	-	-
Restricted assets					
Cash	3,774,953	-	-	-	3,774,953
Investments	101,002	-	-	-	101,002
Accounts receivable:					
Property taxes	2,499,282	-	-	-	2,499,282
Total Assets	<u>\$ 12,702,114</u>	<u>\$ 1,905,263</u>	<u>\$ 3,453,912</u>	<u>\$ 4,386,488</u>	<u>\$ 22,447,777</u>
LIABILITIES					
Liabilities:					
Accounts payable	\$ 320,254	\$ 40,498	\$ -	\$ 319,127	\$ 679,879
Accrued payroll	155,683	6,978	-	-	162,661
Compensated absences	481,298	78,047	-	-	559,345
Due to other funds	2,174,473	13,077	22,142	42	2,209,734
Due to agencies	-	-	-	1,180	1,180
Deferred revenue	3,971,576	682,500	-	403,000	5,057,076
Restricted liabilities					
Accounts payable	14,432	-	-	-	14,432
Deferred revenue	2,270,344	-	-	-	2,270,344
Due to others	261,381	-	-	-	261,381
Total liabilities	<u>9,649,441</u>	<u>821,100</u>	<u>22,142</u>	<u>723,349</u>	<u>11,216,032</u>
Fund Balances:					
Reserved for:					
Restricted assets	3,829,080	-	-	-	3,829,080
Debt service	-	-	-	(1,180)	(1,180)
Designated	-	-	3,431,770	3,664,319	7,096,089
Unreserved, undesignated	(776,407)	1,084,163	-	-	307,756
Total fund balances	<u>3,052,673</u>	<u>1,084,163</u>	<u>3,431,770</u>	<u>3,663,139</u>	<u>11,231,745</u>
Total Liabilities and Fund Balances	<u>\$ 12,702,114</u>	<u>\$ 1,905,263</u>	<u>\$ 3,453,912</u>	<u>\$ 4,386,488</u>	<u>\$ 22,447,777</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
NOVEMBER 30, 2010

Total fund balances for governmental funds \$ 11,231,745

Total net assets reported for governmental activities in the statement of net assets is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Construction in progress	4,670,749	
Land	150,000	
Land improvements, net of \$104,929 accumulated depreciation	447	
Buildings, net of \$4,167,929 accumulated depreciation	3,416,225	
Building improvements, net of \$537,370 accumulated depreciation	510,238	
Fixed equipment, net of \$221,010 accumulated depreciation	48,137	
Major movable equipment, net of \$1,322,995 accumulated depreciation	195,796	
Vehicles, net of \$2,153,966 accumulated depreciation	276,935	
Computers, net of \$922,640 accumulated depreciation	23,826	
Infrastructure, net of \$4,273,527 accumulated depreciation	<u>12,868,620</u>	
Total capital assets		22,160,973

The OPEB obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds. (699,584)

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities consist of:

Notes payable	(278,810)	
Compensated absences	<u>(1,271,534)</u>	
Total long-term liabilities		<u>(1,550,344)</u>

Total net assets of governmental activities \$ 31,142,790

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
 STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 GOVERNMENTAL FUNDS
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	General Fund	County Highway Fund	Solid Waste Management Fund	Other Governmental Funds	Total Governmental Funds
Revenues - Unrestricted Funds:					
General property taxes	\$ 3,842,172	\$ 642,186	\$ -	\$ 380,543	\$ 4,864,901
Sales and service taxes	2,097,579	-	-	-	2,097,579
Intergovernmental revenue	2,814,296	2,296,728	-	1,977,434	7,088,458
Use of money and property	6,377	867	1,544	7,002	15,790
Service charges, permits and fees	2,071,648	-	-	-	2,071,648
Sanitation fees	-	-	431,245	-	431,245
Other revenue	-	95,255	-	4,749	431,245
	<u>10,832,072</u>	<u>3,035,036</u>	<u>432,789</u>	<u>2,369,728</u>	<u>16,669,625</u>
Expenditures - Unrestricted Funds					
Current:					
General government	5,547,574	-	-	-	5,547,574
Public safety	5,508,300	-	-	-	5,508,300
Public health	-	-	-	-	-
Public works	-	1,403,402	451,550	-	451,550
Capital improvements	-	2,179,040	-	342,500	1,745,902
Debt Service	-	-	-	2,995,462	5,174,502
	<u>11,055,874</u>	<u>3,582,442</u>	<u>451,550</u>	<u>3,418,858</u>	<u>18,508,724</u>
	<u>(223,802)</u>	<u>(547,406)</u>	<u>(18,761)</u>	<u>(1,049,130)</u>	<u>(1,839,099)</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds					
Revenues - Restricted Funds:					
General property taxes	2,036,213	-	-	-	2,036,213
Other revenues	886,381	-	-	-	886,381
	<u>2,922,594</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,922,594</u>
Expenditures - Restricted Funds:					
General property taxes	2,232,250	-	-	-	2,232,250
Other expenditures	845,788	-	-	-	845,788
	<u>3,078,038</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,078,038</u>
	<u>(155,444)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(155,444)</u>
Excess of Revenues Over Expenditures - Restricted Funds					
Other Financing Sources (Uses):					
Operating transfers in	-	524,364	-	80,896	605,260
Operating transfers out	(80,896)	-	-	(524,364)	(605,260)
	<u>(80,896)</u>	<u>524,364</u>	<u>-</u>	<u>(443,468)</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES					
	<u>(460,142)</u>	<u>(23,042)</u>	<u>(18,761)</u>	<u>(1,492,598)</u>	<u>(1,994,543)</u>
FUND BALANCES, BEGINNING OF YEAR					
	<u>3,512,815</u>	<u>1,107,205</u>	<u>3,450,531</u>	<u>5,155,737</u>	<u>13,226,288</u>
FUND BALANCES, END OF YEAR					
	<u>\$ 3,052,673</u>	<u>\$ 1,084,163</u>	<u>\$ 3,431,770</u>	<u>\$ 3,663,139</u>	<u>\$ 11,231,745</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY
 RECONCILIATION OF THE STATEMENT OF REVENUES,
 EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
 TO THE STATEMENT OF ACTIVITIES
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Net change in fund balances - total governmental funds \$ (1,994,543)

The change in net assets reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$3,761,877) exceeds depreciation (\$850,955) in the current period. 2,910,922

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:

Change in compensated absences (41,761)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on the change in net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of long-term debt 57,617

The increase in OPEB obligation resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds. -

Change in net assets of governmental activities \$ 932,235

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF NET ASSETS
PROPRIETARY FUNDS
NOVEMBER 30, 2010

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
ASSETS			
Cash	\$ 490,440	\$ 1,611,224	\$ 2,101,664
Accounts receivable:			
Consumers	1,380,284	709,131	2,089,415
Property taxes	533,948	1,052,693	1,586,641
Due from other funds	2,440	5,749	8,189
Prepayments	9,055	-	9,055
Inventories	9,496	51,841	61,337
Capital Assets:			
Land and improvements	350,770	160,835	511,605
Buildings and improvements	8,023,618	630,402	8,654,020
Vehicles and equipment	2,147,025	1,931,096	4,078,121
Construction in progress	46,088	-	46,088
Accumulated depreciation	<u>(9,050,360)</u>	<u>(2,124,670)</u>	<u>(11,175,030)</u>
Total Assets	<u>3,942,804</u>	<u>4,028,301</u>	<u>7,971,105</u>
LIABILITIES			
Accounts payable	198,857	66,859	265,716
Accrued payroll	292,569	57,469	350,038
Compensated absences	197,183	89,076	286,259
Due to other funds	27,612	45,000	72,612
Due to third party payors	330,911	-	330,911
Due to patient trust fund	22,324	-	22,324
Restricted liabilities:			
Deferred revenue	<u>692,047</u>	<u>952,158</u>	<u>1,644,205</u>
Total Liabilities	<u>1,761,503</u>	<u>1,210,562</u>	<u>2,972,065</u>
NET ASSETS			
Invested in capital assets, net of related debt	1,517,141	597,663	2,114,804
Unrestricted	<u>664,160</u>	<u>2,220,076</u>	<u>2,884,236</u>
Total Net Assets	<u>\$ 2,181,301</u>	<u>\$ 2,817,739</u>	<u>\$ 4,999,040</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN FUND NET ASSETS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
Operating Revenues:			
Charges for services	\$ 7,073,786	\$ 2,456,753	\$ 9,530,539
Other operating revenues	<u>54,063</u>	<u>-</u>	<u>54,063</u>
Total Operating Revenues	<u>7,127,849</u>	<u>2,456,753</u>	<u>9,584,602</u>
Operating Expenses:			
Personnel services	6,168,566	2,376,432	8,544,998
Commodities	784,472	297,265	1,081,737
Contractual	1,274,476	249,925	1,524,401
Maintenance	39,610	15,695	55,305
Other charges	5,114	72,643	77,757
Bad debts	316,562	277,273	593,835
Depreciation	<u>280,465</u>	<u>170,474</u>	<u>450,939</u>
Total Operating Expenses	<u>8,869,265</u>	<u>3,459,707</u>	<u>12,328,972</u>
Operating Loss	<u>(1,741,416)</u>	<u>(1,002,954)</u>	<u>(2,744,370)</u>
Nonoperating Revenues (Expenses):			
General property taxes	694,330	940,674	1,635,004
Use of money and property	894	4,082	4,976
Miscellaneous revenue	<u>1,434</u>	<u>59,497</u>	<u>60,931</u>
Total Nonoperating Revenues	<u>696,658</u>	<u>1,004,253</u>	<u>1,700,911</u>
Net income (loss)	(1,044,758)	1,299	(1,043,459)
Net assets - beginning of year	<u>3,226,059</u>	<u>2,816,440</u>	<u>6,042,499</u>
Total net assets - ending	<u>\$ 2,181,301</u>	<u>\$ 2,817,739</u>	<u>\$ 4,999,040</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from patients and third party payors	\$ 7,049,816	\$ 2,339,930	\$ 9,389,746
Payments to suppliers	(2,390,627)	(861,795)	(3,252,422)
Payments to employees	(6,159,147)	(2,359,384)	(8,518,531)
Net cash used in operating activities	<u>(1,499,958)</u>	<u>(881,249)</u>	<u>(2,381,207)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Property tax support	694,330	940,674	1,635,004
Miscellaneous revenue	<u>1,434</u>	<u>59,497</u>	<u>60,931</u>
Net cash provided by noncapital financing activities	<u>695,764</u>	<u>1,000,171</u>	<u>1,695,935</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	<u>(84,598)</u>	<u>(137,385)</u>	<u>(221,983)</u>
Net cash used in capital and related financing activities	<u>(84,598)</u>	<u>(137,385)</u>	<u>(221,983)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment income	<u>894</u>	<u>4,082</u>	<u>4,976</u>
Net cash provided by investing activities	<u>894</u>	<u>4,082</u>	<u>4,976</u>
NET INCREASE (DECREASE) IN CASH	(887,898)	(14,381)	(902,279)
CASH, BEGINNING OF YEAR	<u>1,378,338</u>	<u>1,625,605</u>	<u>3,003,943</u>
CASH, END OF YEAR	<u>\$ 490,440</u>	<u>\$ 1,611,224</u>	<u>\$ 2,101,664</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES			
Operating Loss	\$ (1,741,416)	\$ (1,002,954)	\$ (2,744,370)
Items not requiring (providing) cash:			
Depreciation	280,465	170,474	450,939
Changes in:			
Accounts receivable	(27,294)	(123,364)	(150,658)
Due from other funds	-	1,186	1,186
Prepaid expenses	148	10,809	10,957
Inventories	44	(4,202)	(4,158)
Accounts payable	(13,503)	10,804	(2,699)
Accrued payroll	29,877	11,587	41,464
Accrued vacation	(20,458)	5,461	(14,997)
Due to other funds	3,230	38,950	42,180
Due to third parties	(12,470)	-	(12,470)
Deferred revenue	<u>1,419</u>	<u>-</u>	<u>1,419</u>
NET CASH USED IN OPERATING ACTIVITIES	<u>\$ (1,499,958)</u>	<u>\$ (881,249)</u>	<u>\$ (2,381,207)</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUNDS
NOVEMBER 30, 2010

	Agency Funds
ASSETS	
Cash	\$ 6,170,977
Investments	355,853
Due from other funds	-
Due from debt service	1,180
Total assets	6,528,010
 LIABILITIES	
Due to others	1,158,520
Due to other funds	40,220
Due to individuals	708,195
Due to taxing units	4,545,626
Accrued interest	75,449
Total liabilities	6,528,010
 NET ASSETS	 \$

The accompanying notes are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1. Reporting Entity

Jackson County, Illinois is governed by an elected board of fourteen members. The accounting policies of the County conform to generally accepted accounting principles (GAAP) as applicable to governments. As required by GAAP, these financial statements present the government and its component units and entities for which the government is considered to be financially accountable. A blended component unit, although legally a separate entity, in substance, is a part of the government's operations and data from this unit is combined with data from the primary government. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

The following are the County's discretely presented component units:

The Health Department is responsible for providing various health services to the residents of Jackson County. The members of the Health Department Board are appointed by the County Board. The County Board sets the annual tax levy and approves the Health Department's budget. The Health Department is presented as a governmental fund type.

The Tuberculosis Fund is responsible for providing medication and counseling for individuals with tuberculosis. The Directors of the Tuberculosis Fund are appointed by the County Board. The County Board sets the annual tax levy and approves the Tuberculosis Fund's budget. The Tuberculosis Fund is presented as a governmental fund type.

The Mental Health (708) Board is responsible for providing grants to other social service agencies in Jackson County. The Mental Health Board members are appointed by the County Board. The County Board sets the annual tax levy and approves the 708 Board's budget. The 708 Board Fund is presented as a governmental fund type.

Complete financial statements for the discrete component units may be obtained from the respective units.

At November 30, 2010, the County did not have any blended component units.

In fiscal year 2003, the County implemented GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* (GASB Statement No. 34), GASB Statement 37, *Basic Financial Statement - and Management's Discussion and Analysis - for State and Local Governments: Omnibus* which provides additional guidance for the implementation of GASB Statement 34, and GASB Statement No. 38, *Certain Financial Statement Disclosures* which changes not disclosure requirements for governmental entities.

GASB Statement No. 34 established a new financial reporting model for state and local governments that included the addition of management's discussion and analysis, county-wide financial statements, required supplementary information and the elimination of the effects of internal service activities and the use of account groups to the already required fund financial statements and notes.

The GASB determined that fund accounting has and will continue to be essential in helping governments to achieve fiscal accountability and should, therefore, be retained. The GASB also determined that county-wide financial statements are needed to allow user's of financial reports to assess a government's operational accountability. The new GASB model integrates fund-based financial reporting and county-wide financial reporting as complementary components of a single comprehensive financial reporting model.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

In fiscal year 2005, the County adopted GASB Statement No. 40, *Deposits and Investments Risk Disclosures and Amendment of GASB Statement No. 3*, which provides improved information about risks that may potentially impact the ability to provide services and pay future debt obligations. The disclosures required by this standard are presented in Note B to the County's financial statements.

2. Basis of Presentation - Fund Accounting

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The various funds are summarized by type in the financial statements. The following fund types are used by the County:

- A. Governmental Fund Types - Governmental funds are those through which most governmental functions of the County are financed. The acquisition, use and balances of the County's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

The following are the County's governmental fund types:

- a. The General Fund is used to account for all financial transactions which are not required to be accounted for in another fund. This fund accounts for the general operating transactions of the County including police protection, administration, judiciary and court services.
 - b. Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts and major capital projects) that are legally restricted to expenditures for specified purposes.
 - c. Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.
- B. Proprietary Fund Types - Proprietary funds are used to account for the County's ongoing organizations and activities which are similar to those often found in the private sector. The County consistently follows all FASB pronouncements issued after November 30, 1989 for its proprietary fund activities. The measurement focus is upon the determination of net income. The following is the County's proprietary fund type:
- a. Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises; that is, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

C. Fiduciary Fund Types - Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent on behalf of others. The following is the County's fiduciary fund type:

a. Agency Funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the government holds for others in an agency capacity.

3. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the County and its component unit. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents the direct expenses of a given function, segment or program offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment or program.

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from the goods or services of a program and 2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function, segment or program. Taxes and other items not properly included in program revenues are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services.

4. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than compensated absences and principal and interest on long-term debt which are recorded when due, are recorded when the related liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. The County considers intergovernmental revenues available if they are collected within 90 days after a year end. Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. See Note D for property tax accrual policy.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

5. Legal Compliance - Budgetary Control and Budgetary Accounting

As required by state statutes, the annual operating budget is prepared and adopted by the County Board. The elected officials are authorized to transfer budget amounts between departments within any fund. Any supplemental appropriations that amend the total expenditures of any fund require County Board resolution. Budgetary appropriations lapse at the end of the fiscal year. The budget must be filed with the County Clerk so that it can be available to the public for inspection fifteen days prior to adoption. The budget must be adopted prior to December 1 of each year.

6. Encumbrances

The County does not maintain an encumbrance accounting system. Therefore, no reservations of fund balance have been made for outstanding purchase orders, contracts or other commitments.

7. Investments

Investments are reported at fair value.

8. Inventories and prepaids

Inventories are valued at cost using the first in/first out (FIFO) method.

9. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (i.e., roads, bridges and other similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets for the Highway Fund are defined as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of one year.

Capital assets for Governmental and Enterprise Funds are defined by the County as assets with an initial, individual cost of \$1,000 or more and an estimated useful life. Such assets are valued at cost or estimated original cost. Depreciation has been provided using the straight-line method over the estimated useful life of each asset.

The estimated useful lives are as follows:

a. Land improvements	25-40 years
b. Buildings	20-40 years
c. Machinery & equipment	5-10 years
d. Infrastructure	40-50 years

10. Compensated Absences

Accumulated unpaid vacation and leave time are accrued when incurred in proprietary funds. County General and County Highway accrue unpaid vacation, vested sick pay and compensatory time. All other funds accrue unpaid vacation as a current liability for amounts to be expected to be used in the coming year. The long-term portion is reported in the government-wide financial statements.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

11. Long-Term Liabilities

In the government-wide financial statements and proprietary fund types, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type financial statements.

In the fund financial statements long-term debt is recognized as a liability of a governmental fund when due or when resources have been accumulated in the Debt Service Fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a liability of a governmental fund.

NOTE B - DEPOSITS AND INVESTMENTS

Deposits

At November 30, 2010, the carrying amount of the County's deposits with financial institutions was \$13,550,815 and the bank balances were \$13,614,442.

Custodial Credited Risk - Custodial risk is the risk that in the event of a bank failure, the County's deposits may not be returned to the County. The County does have a policy to require banks to collateralize balances over the FDIC insured amount. As of November 30, 2010, the County has no uninsured/uncollateralized deposits.

At November 30, 2010, the bank balance of \$20,439,294, including fiduciary funds, \$1,454,158 was covered by federal depository insurance, \$5,656,176 were collateralized by pledged bank assets in the County's name, \$12,916,344 was deposited in the Illinois Funds, a state investment pool, and \$412,626 was uninsured/uncollateralized. Due to the nature of the Illinois Funds, they are included as deposit balances on the balance sheet.

Investments

As of November 30, 2010, the County had the following investments and maturities.

<u>Investment Type</u>	<u>Fair Value</u>	<u>6-12 Months</u>	<u>1-3 Years</u>
Certificates of deposit	\$ 122,617	\$ 21,615	\$ 101,002

Interest Rate Risk - Interest rate risk is the risk that the fair value of an investment will decline as interest increase. The County's investment policy is described in the paragraph below. Due to the County's type of investments at November 30, 2010, certificates of deposits and U.S. Government Securities, interest rate risk is not significant.

Credit Risk - Credit risk is the risk that the financial counter party will fail to meet its defined obligations. State statutes authorize the County to invest only in direct obligations of the U.S. Governments or its agencies; direct obligations of any financial institution that is insured by the Federal Deposit Insurance Corporation; short-term obligations of corporations rated A or better by at least two standard rating services; obligations of the State of Illinois and its political subdivisions; insured accounts of credit unions located in the State of Illinois; The Illinois Funds; certain money market mutual funds where the portfolio if limited to U.S. Government securities; and certain repurchase agreements. Credit quality ratings disclosures do not apply to debt securities of the U.S. government.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE B - DEPOSITS AND INVESTMENTS - CONTINUED

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At November 30, 2010, the County’s U.S. government securities were being held by the Agency’s investment safekeeping agent in the name of the Agency.

Fair Value Measurement

The Fair Value Measurements Topic of the FASB Accounting Standards Codification (FASB ASC 820) addresses fair value measurement standards in financial statements prepared according to Generally Accepted Accounting Principles. FASB ASC 820 establishes a principles-based framework for measuring fair value of both assets and liabilities and clarifies the definition of fair value. The definition of fair value is clarified by FASB ASC 820 to be the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurements date. FASB ASC 820 established a three-level hierarchy for fair value measurements based upon the inputs to the valuation of an assets or liability.

Level 1 - Valuation is based on quoted prices in active markets for identical assets and liabilities.

Level 2 - Valuation is determined from quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar instruments in markets that are not active or by model-based techniques which significant inputs are observable in the market.

Level 3 - Valuation is derived from model-based techniques in which at least on significant input is unobservable and based on the Company’s own estimates about the assumptions that market participants would use to value the asset or liability.

A summary of the County and its component unit’s assets at November 30, 2010 measured at estimated fair value on a receiving basis as follows:

<u>Investment Category</u>	<u>Fair Value</u>	<u>Level 1 Inputs</u>	<u>Level 2 Inputs</u>	<u>Level 3 Inputs</u>
Certificates of deposits	\$ 21,615	-	\$ 21,615	-

A summary of the County’s fiduciary fund’s assets at November 30, 2010 measured at estimated fair value on a receiving basis were as follows:

<u>Investment Category</u>	<u>Fair Value</u>	<u>Level 1 Inputs</u>	<u>Level 2 Inputs</u>	<u>Level 3 Inputs</u>
Certificates of deposits	\$ 355,853	-	\$ 355,853	-

The County’s other financial instruments are as follows:

- Cash and cash equivalents
- Accounts receivable
- Accounts payable and accrued expenses

The carrying amount reported in the balance sheet for the financial instruments approximates fair value.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE C - ACCOUNTS RECEIVABLE AND CREDIT RISK

The County grants credit without collateral to the patients and residents of the Ambulance Fund and Rehab and Care Center Fund respectively, most of whom are area residents and are insured under third-party payor agreements. At November 30, 2010, accounts receivable in the Enterprise Fund totaled \$2,089,415 which is net of contractual allowances and provisions for bad debts of \$2,129,658.

NOTE D - PROPERTY TAXES

The County's property tax is levied as of January 1 each year on the assessed value listed as of the prior January 1 for all real property in the County. The County Clerk's Office determines necessary tax rates and extends the taxes based upon the equalized assessed values. Assessed values are established by the County Assessment Department at 33 1/3% of assumed market value.

Property taxes are normally due in two installments, the first installment is due 30 days after bills are issued and the second installment is due 30 days after the first installment due date. Interest at a maximum of 1 1/2% per month attaches to delinquent taxes. There is not a specific lien date; however, any property with taxes still delinquent is subject to the property tax sale.

Property taxes are recognized as revenue when they become available to finance expenditures. This occurs when the taxes have been collected.

The 2009 assessed valuation for property taxes collected in Fiscal Year 2010 was \$704,476,118. The tax levy for 2009, which represents the property taxes collected in Fiscal Year 2010, was \$131,509 per \$100 assessed valuation.

NOTE E - RESTRICTED ASSETS - GENERAL FUND

Certain resources are classified as restricted assets on the balance sheet because their use is limited to a specific purpose. A summary of restricted assets at November 30, 2010 is as follows:

<u>Restricted Assets</u>	<u>General</u>
Tort Liability	
Cash	\$ 54,195
Property tax receivable	568,587
Workers' Compensation	
Cash	193,899
Property tax receivable	128,974
Unemployment Insurance	
Cash	280,789
Property tax receivable	82,178
Social Security	
Cash	433,228
Property tax receivable	685,053

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE E - RESTRICTED ASSETS - GENERAL FUND - CONTINUED

Illinois Municipal Retirement Fund	
Cash	1,004,704
Property tax receivable	1,034,490
Sheriff Drug Fund	
Cash	9,733
DUI Sheriff Law Enforcement Equipment	
Cash	29,917
Sheriff Drug Asset Fund	
Cash	96,151
Court Supervision	
Cash	8,663
Court Assessment	
Cash	454,131
Kids in the Court	
Cash	499
Law Library	
Cash	60,653
Treasurer - Court Ordered Funds	
Cash	56
Treasurer Inheritance Tax	
Cash	204
State's Attorney Drug Asset Fund	
Cash	42,784
State's Attorney Victim Assist Fund	
Cash	933
County Clerk Revenue Stamps	
Cash	119,729
Circuit Clerk Child Support Admin Fund	
Cash	133,461
Circuit Clerk Abandoned Property	
Cash	4,422

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE E - RESTRICTED ASSETS - GENERAL FUND - CONTINUED

Automation and Capital Improvement	
Cash	787,773
Investments	101,002
Prisoner Trust Accounts	
Cash	53,528
County Board Unclaimed Monies	
Cash	3,028
Dispute Resolution	
Cash	<u>2,473</u>
	<u>\$ 6,375,237</u>

NOTE F - CAPITAL ASSETS

Capital asset activity for the year ended November 30, 2010 was as follows:
General Government

	Balance November 30, <u>2009</u>	<u>Additions</u>	Deductions and <u>Transfers</u>	Balance November 30, <u>2010</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 150,000	\$ -	\$ -	\$ 150,000
Construction in progress	<u>4,651,071</u>	<u>3,760,343</u>	<u>(3,740,665)</u>	<u>4,670,749</u>
Total capital assets, not being depreciated:	<u>4,801,071</u>	<u>3,760,343</u>	<u>(3,740,665)</u>	<u>4,820,749</u>
Capital assets, being depreciated:				
Land improvements	105,376	-	-	105,376
Buildings	7,584,154	-	-	7,584,154
Building improvements	1,047,608	-	-	1,047,608
Fixed equipment	269,147	-	-	269,147
Major movable equipment	1,517,391	2,400	-	1,519,791
Vehicles	2,430,901	-	-	2,430,901
Computers	947,332	-	(866)	946,466
Infrastructure	<u>13,401,482</u>	<u>3,740,665</u>	<u>-</u>	<u>17,142,147</u>
Total capital assets being depreciated	27,303,391	3,743,065	(866)	31,045,590
Less accumulated depreciation for:				
Land improvements	(104,035)	(894)	-	(104,929)
Buildings	(3,987,796)	(180,133)	-	(4,167,929)
Building improvements	(469,566)	(67,804)	-	(537,370)
Fixed equipment	(211,985)	(9,025)	-	(221,010)
Major movable equipment	(1,185,903)	(138,092)	-	(1,323,995)
Vehicles	(2,029,166)	(124,800)	-	(2,153,966)
Computers	(889,152)	(33,488)	-	(922,640)
Infrastructure	<u>(3,976,808)</u>	<u>(296,719)</u>	<u>-</u>	<u>(4,273,527)</u>

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE F - CAPITAL ASSETS - CONTINUED

Total accumulated depreciation	<u>(12,854,411)</u>	<u>(850,955)</u>	<u>-</u>	<u>(13,705,366)</u>
Total capital assets, being depreciated, net	<u>14,448,980</u>	<u>2,892,110</u>	<u>(866)</u>	<u>17,340,224</u>
Governmental activities capital assets, net	<u>\$19,250,051</u>	<u>\$6,652,453</u>	<u>\$ (3,741,531)</u>	<u>\$ 22,160,973</u>
	Balance November 30, <u>2009</u>	<u>Additions</u>	Deductions and <u>Transfers</u>	Balance November 30, <u>2010</u>
Business-Type Activities:				
Capital assets, not being depreciated:				
Land	\$ 76,458	\$ -	\$ -	\$ 76,458
Construction in progress	<u>-</u>	<u>46,088</u>	<u>-</u>	<u>46,088</u>
Total capital assets, not being depreciated:	<u>76,458</u>	<u>46,088</u>	<u>-</u>	<u>122,546</u>
Capital assets, being depreciated:				
Land improvements	426,782	8,365	-	435,147
Buildings and improvements	8,634,045	19,974	-	8,654,019
Vehicles and equipments	<u>3,951,822</u>	<u>193,424</u>	<u>(67,125)</u>	<u>4,078,121</u>
Total capital assets being depreciated	13,012,649	221,763	(67,125)	13,167,287
Less accumulated depreciation for:				
Land improvements	(252,442)	(15,171)	-	(267,613)
Buildings and improvements	(7,197,491)	(231,804)	-	(7,429,295)
Vehicles and equipment	<u>(3,295,414)</u>	<u>(203,964)</u>	<u>21,257</u>	<u>(3,478,121)</u>
Total accumulated depreciation	<u>(10,745,347)</u>	<u>(450,939)</u>	<u>21,257</u>	<u>(11,175,029)</u>
Total capital assets, Being depreciated, net	<u>2,267,302</u>	<u>(229,176)</u>	<u>(45,868)</u>	<u>1,992,258</u>
Business-type activities Capital assets, net	<u>\$ 2,343,760</u>	<u>\$ (183,088)</u>	<u>\$ (45,868)</u>	<u>\$ 2,114,804</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 232,584
Public Safety	238,707
Public works	<u>379,664</u>
Total depreciation expense - governmental activities	<u>\$ 850,955</u>
Business-type activities:	
Rehab & Care Center	\$ 170,474
Ambulance	<u>280,465</u>
Total depreciation expense - business-type activities	<u>\$ 450,939</u>

JACKSON COUNTY, ILLINOIS
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FISCAL YEAR ENDED NOVEMBER 30, 2009

JACKSON COUNTY, ILLINOIS
 COMPREHENSIVE ANNUAL FINANCIAL REPORT
 FISCAL YEAR ENDED NOVEMBER 30, 2009

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JACKSON COUNTY, ILLINOIS
COMPREHENSIVE ANNUAL FINANCIAL REPORT
FISCAL YEAR ENDED NOVEMBER 30, 2009

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**OFFICE OF
COUNTY BOARD**
JACKSON COUNTY, ILLINOIS

November 30, 2009

To the Chairman of the Jackson County Board, Members of the Jackson County Board, Elected Officeholders of Jackson County, and Citizens of Jackson County:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of Jackson County for the fiscal year ended November 30, 2009.

This report consists of management's representations concerning the finances of Jackson County. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of Jackson County has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Jackson County's financial statements in conformity with GAAP. Because of the cost of internal controls should not outweigh their benefits, Jackson County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Jackson County's financial statements have been audited by Kerber, Eck & Braeckel, and a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Jackson County for the fiscal year ended November 30, 2009, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Jackson County's financial statements for the fiscal year ended November 30, 2009, are fairly presented in

conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of Jackson County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A. Jackson County's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

Jackson County, incorporated January 10, 1816, is located in the southwestern part of the State of Illinois. Jackson County currently occupies a land area of 588 square miles and serves a population of 59,627 (2000 census). Jackson County is empowered to levy a property tax on real property located within its boundaries.

Jackson County operates under the county board form of government. Policy-making and legislative authority are vested in the county board consisting of fourteen members, two members representing each of the counties seven districts. The county board is responsible, among other things, for passing resolutions/ordinances, adopting the budget, and appointing committees. Board members serve four-year staggered terms, with seven county board members elected every two years.

Jackson County consists of the following publicly elected constitutional offices: County Clerk & Recorder, County Coroner, County Treasurer, Circuit Clerk, Sheriff, State's Attorney, and Superintendent of Schools. Jackson County provides a full range of services, including: animal & rabies control; supervisor of assessments and board of review; the construction of roads, bridges, and other infrastructure; emergency & disaster services; ambulance service; health department; and a rehab and care center.

The annual budget serves as the foundation for Jackson County's financial planning and control. All departments and agencies of Jackson County are required to submit requests for appropriation to the accounting coordinator upon request of the Finance Committee in August of each year. The accounting coordinator uses these requests as the starting point for developing a proposed budget. The accounting coordinator then presents this proposed budget to the Finance Committee for review. The Finance Committee and accounting coordinator hold budget meetings with all elected officeholders and department heads. The county board is required to hold a special board meeting on the

proposed budget and to adopt a final budget by no later than November 30, the close of Jackson County's fiscal year. The appropriated budget is prepared by fund (e.g. county general), and department (e.g. Sheriff's Department). Elected Officeholders and department heads may request adjustments to the final budget, however, the adjustments require approval of the Finance Committee and the full Jackson County Board. Budget-to-actual comparisons are provided to all elected office holders and department heads monthly, as well as in this report for which an appropriated annual budget has been adopted.

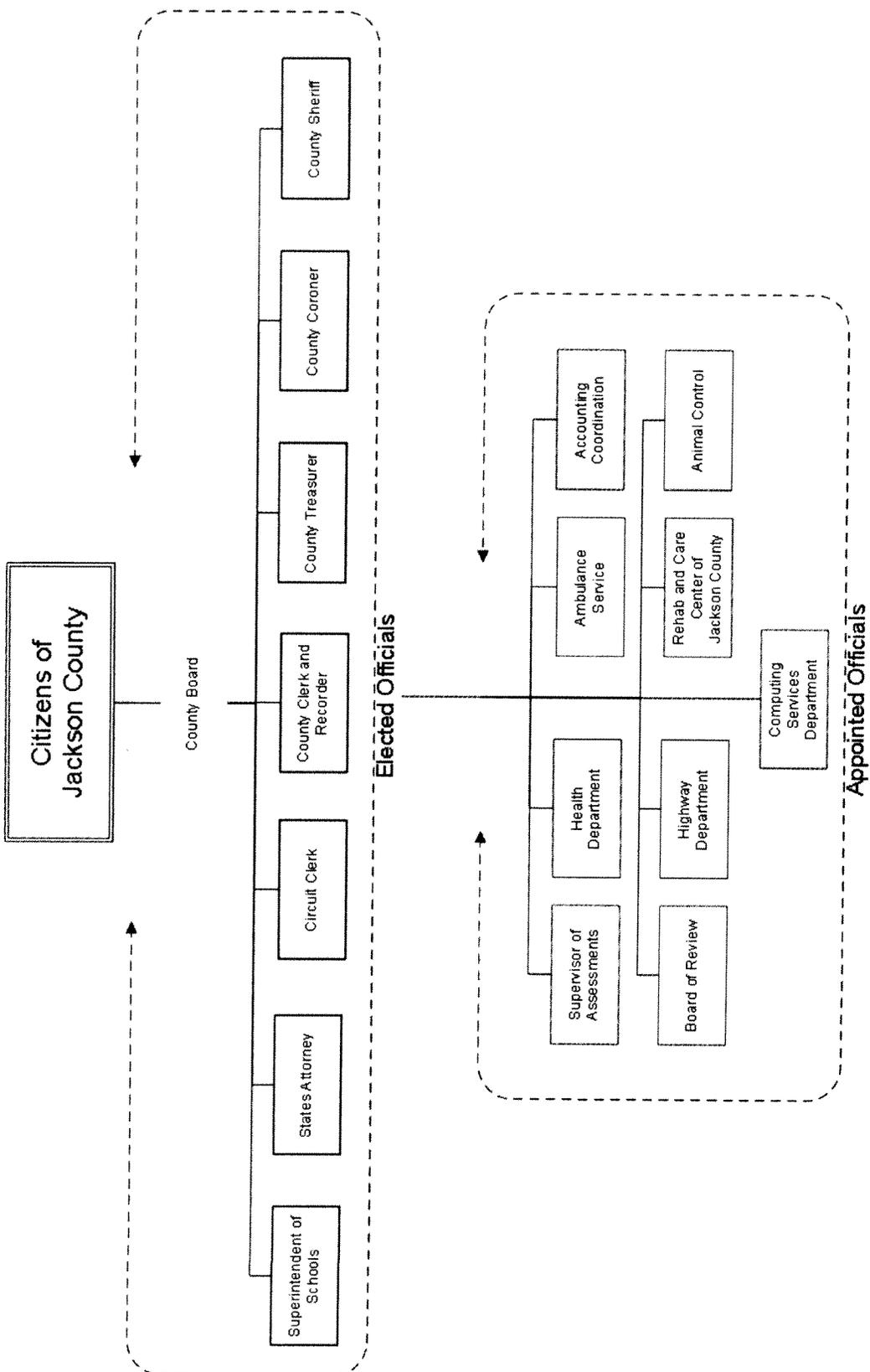
Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated services of the Accounting Coordinator, Jackson County Treasurer's Office, Jackson County Ambulance Service, Jackson County Health Department, Jackson County Highway Department, and the Rehab & Care Center of Jackson County. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Credit also must be given to the Chairman of the Jackson County Board and the Jackson County Board members for their unfailing support for maintaining the highest standards of professionalism in the management of Jackson County's finances.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "W. W. Alstat", with a long horizontal flourish extending to the right.

William W. Alstat
Finance Committee Chairman
Jackson County Board



JACKSON COUNTY, ILLINOIS
LIST OF ELECTED OFFICIALS
NOVEMBER 30, 2009

JACKSON COUNTY ELECTED OFFICIALS

County Clerk & Recorder	Larry Reinhardt
Circuit Clerk	Cindy Svanda
Treasurer	Shirley Booker
Sheriff	Robert Burns
State's Attorney	Michael Wepsiec
Regional Superintendent of Schools	Donna Boros
Coroner	Thomas Kupferer

JACKSON COUNTY BOARD MEMBERS

District 1	William Alstat
	Orval Rowe
District 2	Dan Bost
	Mark Holt
District 3	Frank Puttman
	Mary Korando
District 4	Darnecea Moultrie
	Bob Lorinskas
District 5	Don Barrett
	John Rendleman
District 6	Gerald Compton
	Tom Redmond
District 7	John Evans
	Allen Cissell

JACKSON COUNTY APPOINTED OFFICIALS

Ambulance Service Director	Dottie Miles
Animal Control Officer	Lloyd Nelson
Board of Review	Ira Reeves
	Kenneth Jarrett
	Jim Pribble
Emergency & Disaster Services	Derek Miesner
Health Department Administrator	Miriam Link-Mullison
Highway Engineer	Grant Guthman
Rehab & Care Center Administrator	Merle Taylor
Supervisor of Assessments	Maureen Berkowitz



OFFICE OF COUNTY BOARD

JACKSON COUNTY, ILLINOIS

Management's Discussion and Analysis

As management of Jackson County, we offer readers of Jackson County's financial statements this narrative overview and analysis of the financial activities of Jackson County for the fiscal year ended November 30, 2009. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal. All amounts, unless otherwise indicated, are expressed in thousands of dollars.

Financial Highlights

- Jackson County was declared one of six counties as disaster areas on July 2, 2009, as a result of the May 8, 2009, {derecho} severe spring storms. The county expended \$94,094 in debris removal, \$115,102 in emergency protective measures and \$84,375 in building and equipment repairs in which a total of \$200,963 was eligible for the 75% reimbursement from the Federal Emergency Management Agency.
- Jackson County borrowed \$2,170,000 from its Solid Waste Management program with the intent to repay half in fiscal year 2010 and the remaining half in fiscal year 2011 as a result of supporting outside agencies, reduction in revenue sources and the beginning of untimely reimbursements from the state. The Finance Committee reduced budgets in accordance with the situation at hand for the upcoming fiscal year.

Overview of the Financial Statements This discussion and analysis are intended to serve as an introduction to Jackson County's basic financial statements. Jackson County's basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains federal financial assistance information in addition to the basic financial statement themselves.

Government-Wide Financial Statements The government-wide financial statements are designed to provide readers with a broad overview of Jackson County's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of Jackson County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Jackson County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Jackson County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Jackson County include general government, public safety, roads and bridges, and solid waste. The business-type activities of Jackson County include a rehab & care center and ambulance service.

The government-wide financial statements include not only Jackson County itself (known as the primary government), but also a legally separate health department, tuberculosis department, and mental health (708) department for which Jackson County is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 11-12 of this report.

Fund Financial Statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Jackson County, like other county, state, and local governments, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Jackson County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Jackson County maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

Jackson County adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 13-16 of this report.

Proprietary funds Jackson County maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Jackson County uses enterprise funds to account for its ambulance services and for its rehab and care center.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the ambulance service and for the rehab and care center, both of which are considered to be major funds of Jackson County.

The basic proprietary fund financial statements can be found on pages 17-19 of this report.

Fiduciary funds Fiduciary funds are used to account for resources held for the benefit of parties outside the government.

The basic fiduciary fund financial statements can be found on page 20 of this report.

Notes to the Financial Statements The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 21-42 of this report.

Other Information In addition to the basic financial statements and accompanying notes, this report also presents all federal financial assistance awarded to Jackson County.

The required supplementary information can be found on pages of 43-45 of this report.

Requests for Information This financial report is designed to provide a general overview of Jackson County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the County Board: Accounting Coordinator, 1001 Walnut Street, Jackson County Courthouse, Murphysboro, Illinois, 62966, or by calling 618-687-7241.



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INDEPENDENT AUDITORS' REPORT

Jackson County Board
Courthouse
Murphysboro, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of and for the year ended November 30, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Jackson County, Illinois management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois as of November 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated May 6, 2010 on our consideration of the Jackson County, Illinois' internal control structure over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison information on pages 6 through 8 and 43 through 45, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jackson County, Illinois basic financial statements. The introductory section and combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements of Jackson County, Illinois. The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Kemper, Eck + Brueckel LLP

Carbondale, Illinois
May 6, 2010

BASIC FINANCIAL STATEMENTS

JACKSON COUNTY, ILLINOIS
STATEMENT OF NET ASSETS
NOVEMBER 30, 2009

	Primary Government			Component Units
	Governmental	Business-type	Total	Total
	Activities	Activities		
Assets:				
Cash	\$ 8,077,552	\$ 3,003,943	\$ 11,081,495	\$ 1,159,123
Investments	-	-	-	52,385
Accounts receivable:				
Consumers	-	1,948,622	1,948,622	-
Other governmental units and agencies	1,629,107	-	1,629,107	749,796
Property taxes	5,098,890	1,576,776	6,675,666	899,499
Other receivables	-	-	-	1
Due from other funds	2,239,920	4,705	2,244,625	9,677
Due from others	341,304	-	341,304	-
Due from agencies	42,048	-	42,048	-
Prepayments	3,242	24,485	27,727	5,421
Inventories	-	57,179	57,179	82,770
Restricted assets:				
Cash	3,843,094	-	3,843,094	-
Investments	104,924	-	104,924	-
Accounts receivable:				
Property taxes	2,438,781	-	2,438,781	-
Capital assets, net	<u>19,250,051</u>	<u>2,343,760</u>	<u>21,593,811</u>	<u>1,455,705</u>
Total Assets	<u>43,068,913</u>	<u>8,959,470</u>	<u>52,028,383</u>	<u>4,414,377</u>
Liabilities:				
Accounts payable	376,963	268,415	645,378	58,424
Accrued payroll	361,356	308,574	669,930	83,659
Current portion - compensated absences	502,376	301,256	803,632	98,245
Current portion - notes payable	57,618	-	57,618	31,348
Due to other funds	2,238,575	6,050	2,244,625	9,677
Due to others	-	389,890	389,890	-
Due to agencies	1,180	-	1,180	-
Deferred revenue	4,709,849	1,642,786	6,352,635	911,233
Restricted liabilities				
Accounts payable	4,351	-	4,351	-
Deferred revenue	2,168,029	-	2,168,029	-
Due to others	229,895	-	229,895	-
Noncurrent liabilities:				
Compensated absences	1,229,773	-	1,229,773	86,612
Notes payable	278,809	-	278,809	85,655
Net OPEB obligation	<u>699,584</u>	<u>-</u>	<u>699,584</u>	<u>-</u>
Total Liabilities	<u>12,858,358</u>	<u>2,916,971</u>	<u>15,775,329</u>	<u>1,364,853</u>
NET ASSETS				
Invested in capital assets, net of related debt	18,913,624	2,343,760	21,257,384	1,338,702
Restricted assets	3,984,524	-	3,984,524	-
Designated	8,549,886	-	8,549,886	-
Unrestricted	<u>(1,237,479)</u>	<u>3,698,739</u>	<u>2,461,260</u>	<u>1,710,822</u>
Total Net Assets	<u>\$ 30,210,555</u>	<u>\$ 6,042,499</u>	<u>\$ 36,253,054</u>	<u>\$ 3,049,524</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Functions/Programs Primary government:	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			Component Units	
	Expenses	Service Charges, Permits, and Fees	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Total
					Governmental Activities	Business-Type Activities		
Governmental activities:								
General government	\$ 9,090,114	\$ 2,817,430	\$ 166,477	\$ -	\$ (6,106,207)	\$ -	\$ -	
Public Works	1,144,112	2,787,068	1,276,913	-	2,919,869	-	-	
Public Safety	6,047,619	337,127	402,698	-	(5,307,794)	-	-	
Interest on long term debt	27,429	-	-	-	(27,429)	-	-	
Total governmental activities	16,309,274	5,941,625	1,846,088	-	(8,521,561)	-	-	
Business-Type activities:								
Rehab & Care	8,926,567	7,792,882	-	-	(1,133,685)	-	-	
Ambulance	3,148,030	2,407,933	-	-	(740,097)	-	-	
Total Business-Type activities	12,074,597	10,200,815	-	-	(1,873,782)	-	-	
Total Primary Government	\$ 28,383,871	\$ 16,142,440	\$ 1,846,088	\$ -	-	-	-	
Component Units:								
Health Department	\$ 3,593,028	\$ 690,620	\$ 2,302,285	\$ -	-	\$ (600,123)	\$ (600,123)	
Tuberculosis	60,303	-	-	-	-	-	(60,303)	
Mental Health 708 Board	388,142	-	-	-	-	-	(388,142)	
Total Component Units	\$ 4,041,473	\$ 690,620	\$ 2,302,285	\$ -	-	-	(1,048,568)	
General Revenues:								
Taxes:								
General property taxes					3,781,129	1,436,661	5,217,790	
Property taxes, restricted					1,662,687	717,906	2,380,593	
Sales and service taxes					2,232,702	-	2,232,702	
Motor fuel tax					854,129	-	854,129	
State Income Tax					1,749,656	-	1,749,656	
Replacement Tax					594,562	-	594,562	
Inheritance Tax					15,408	-	15,408	
Local Use Tax					247,803	-	247,803	
County Hotel Tax					5,120	-	5,120	
Investment earnings					32,545	9,800	42,345	
State grant					-	-	-	
Miscellaneous					60,277	33,279	93,556	
Total general revenues					11,236,018	2,197,646	13,433,664	
Change in net assets					2,714,457	323,864	3,038,321	
Net assets - beginning					27,496,098	5,718,635	33,214,733	
Net assets - ending					\$ 30,210,555	\$ 6,042,499	\$ 36,253,054	

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
BALANCE SHEET
GOVERNMENTAL FUNDS
NOVEMBER 30, 2009

	General Fund	County Highway Fund	Solid Waste Management Fund	County Motor Fuel Tax Fund	Other Governmental Funds	Total Governmental Funds
ASSETS						
Cash	\$ 1,002,848	\$ 1,009,229	\$ 1,262,220	\$ 2,420,606	\$ 2,382,649	\$ 8,077,552
Accounts receivable:						
Other governmental units and agencies	1,141,647	55,806	-	-	431,654	1,629,107
Property taxes	3,961,698	714,170	-	-	423,022	5,098,890
Due from other funds	39,906	30,014	2,170,000	-	-	2,239,920
Due from others	283,742	-	57,562	-	-	341,304
Due from agencies	-	24,983	-	17,065	-	42,048
Prepayments	3,242	-	-	-	-	3,242
Restricted assets						
Cash	3,843,094	-	-	-	-	3,843,094
Investments	104,924	-	-	-	-	104,924
Accounts receivable:						
Property taxes	2,438,781	-	-	-	-	2,438,781
Total Assets	\$ 12,819,882	\$ 1,834,202	\$ 3,489,782	\$ 2,437,671	\$ 3,237,325	\$ 23,818,862
LIABILITIES						
Liabilities:						
Accounts payable	\$ 259,015	\$ 8,893	\$ -	\$ 19,729	\$ 89,326	\$ 376,963
Accrued payroll	357,450	3,906	-	-	-	361,356
Compensated absences	443,543	58,833	-	-	-	502,376
Due to other funds	2,170,000	5,360	39,251	-	23,964	2,238,575
Due to agencies	-	-	-	-	1,180	1,180
Deferred revenue	3,674,784	650,005	-	-	385,060	4,709,849
Restricted liabilities						
Accounts payable	4,351	-	-	-	-	4,351
Deferred revenue	2,168,029	-	-	-	-	2,168,029
Due to others	229,895	-	-	-	-	229,895
Total liabilities	9,307,067	726,997	39,251	19,729	499,530	10,592,574
Fund Balances:						
Reserved for:						
Restricted assets	3,984,524	-	-	-	-	3,984,524
Debt service	-	-	-	-	(1,180)	(1,180)
Designated	-	-	3,392,969	2,417,942	2,738,975	8,549,886
Unreserved, undesignated	(471,709)	1,107,205	57,562	-	-	693,058
Total fund balances	3,512,815	1,107,205	3,450,531	2,417,942	2,737,795	13,226,288
Total Liabilities and Fund Balances	\$ 12,819,882	\$ 1,834,202	\$ 3,489,782	\$ 2,437,671	\$ 3,237,325	\$ 23,818,862

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
NOVEMBER 30, 2009

Total fund balances for governmental funds \$ 13,226,288

Total net assets reported for governmental activities in the statement of net assets is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Construction in progress	4,651,071	
Land	150,000	
Land improvements, net of \$104,035 accumulated depreciation	1,341	
Buildings, net of \$3,987,796 accumulated depreciation	3,596,358	
Building improvements, net of \$469,566 accumulated depreciation	578,042	
Fixed equipment, net of \$211,985 accumulated depreciation	57,162	
Major movable equipment, net of \$1,185,903 accumulated depreciation	331,488	
Vehicles, net of \$2,029,166 accumulated depreciation	401,735	
Computers, net of \$889,152 accumulated depreciation	58,180	
Infrastructure, net of \$3,976,808 accumulated depreciation	<u>9,424,674</u>	
Total capital assets		19,250,051

The OPEB obligation resulting from contributions less than the annual required contribution are not financial liabilities and, therefore, are not reported in the funds. (699,584)

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities consist of:

Notes payable	(336,427)	
Compensated absences	<u>(1,229,773)</u>	
Total long-term liabilities		<u>(1,566,200)</u>

Total net assets of governmental activities \$ 30,210,555

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	General Fund	County Highway Fund	Solid Waste Management Fund	County Motor Fuel Tax Fund	Other Governmental Funds	Total Governmental Funds
Revenues - Unrestricted Funds:						
General property taxes	\$ 2,740,922	\$ 654,423	\$ -	\$ -	\$ 385,784	\$ 3,781,129
Sales and service taxes	2,232,702	-	-	-	-	2,232,702
Intergovernmental revenue	3,180,699	2,787,068	-	960,613	757,264	7,665,644
Use of money and property	4,079	1,231	8,863	8,181	7,019	29,373
Service charges, permits and fees	2,012,987	-	-	-	-	2,012,987
Sanitation fees	-	876	413,165	-	-	414,041
Other revenue	-	46,694	-	-	-	46,694
Total Unrestricted Fund Revenues	10,171,389	3,490,292	422,028	968,794	1,150,067	16,202,570
Expenditures - Unrestricted Funds						
Current:						
General government	4,385,378	-	-	-	-	4,385,378
Public safety	5,776,063	-	-	-	-	5,776,063
Public health	-	-	455,677	-	-	455,677
Public works	-	1,291,201	-	-	375,279	830,956
Capital improvements	-	2,574,188	-	538,782	76,458	3,189,428
Debt Service	-	-	-	-	80,896	80,896
Total Unrestricted Fund Expenditures	10,161,441	3,865,389	455,677	538,782	534,104	15,555,393
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	9,948	(375,097)	(33,649)	430,012	615,963	647,177
Revenues - Restricted Funds:						
General property taxes	1,593,067	69,620	-	-	-	1,662,687
Other revenues	1,158,474	-	-	-	-	1,158,474
Total Restricted Fund Revenues	2,751,541	69,620	-	-	-	2,821,161
Expenditures - Restricted Funds:						
General property taxes	1,865,035	69,620	-	-	-	1,934,655
Other expenditures	873,169	-	-	-	-	873,169
Total Restricted Fund Expenditures	2,738,204	69,620	-	-	-	2,807,824
Excess of Revenues Over Expenditures - Restricted Funds	13,337	-	-	-	-	13,337
Other Financing Sources (Uses):						
Operating transfers in	-	738,303	-	-	80,896	819,199
Operating transfers out	(80,896)	-	-	(492,000)	(246,303)	(819,199)
Total Other Financing Sources (Uses)	(80,896)	738,303	-	(492,000)	(165,407)	-
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES						
FUND BALANCES, BEGINNING OF YEAR	(57,611)	363,206	(33,649)	(61,988)	450,556	660,514
FUND BALANCES, END OF YEAR	3,570,426	743,999	3,484,180	2,479,930	2,287,239	12,565,774
FUND BALANCES, END OF YEAR	\$ 3,512,815	\$ 1,107,205	\$ 3,450,531	\$ 2,417,942	\$ 2,737,795	\$ 13,226,288

The accompanying notes are an integral part of this statement.

JACKSON COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Net change in fund balances - total governmental funds \$ 660,514

The change in net assets reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$4,622,242) exceeds depreciation (\$903,634) in the current period. 3,718,608

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:

Change in compensated absences (1,018,548)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on the change in net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of long-term debt 53,467

The increase in OPEB obligation resulting from contributions less than the annual required contribution is not a financial liability and is not reported in the funds. (699,584)

Change in net assets of governmental activities \$ 2,714,457

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF NET ASSETS
PROPRIETARY FUNDS
NOVEMBER 30, 2009

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
ASSETS			
Cash	\$ 1,378,338	\$ 1,625,605	\$ 3,003,943
Accounts receivable:			
Consumers	1,356,314	592,308	1,948,622
Property taxes	530,624	1,046,152	1,576,776
Due from other funds	2,243	2,462	4,705
Prepayments	9,203	15,282	24,485
Inventories	9,540	47,639	57,179
Capital Assets:			
Land and improvements	350,770	152,470	503,240
Buildings and improvements	8,017,393	616,652	8,634,045
Vehicles and equipment	2,114,740	1,837,082	3,951,822
Construction in progress	-	-	-
Accumulated depreciation	(8,769,895)	(1,975,452)	(10,745,347)
Total Assets	<u>4,999,270</u>	<u>3,960,200</u>	<u>8,959,470</u>
LIABILITIES			
Accounts payable	212,360	56,055	268,415
Accrued payroll	262,692	45,882	308,574
Compensated absences	217,641	83,615	301,256
Due to other funds		6,050	6,050
Due to third party payors	367,948	-	367,948
Due to patient trust fund	21,942	-	21,942
Restricted liabilities:			
Deferred revenue	690,628	952,158	1,642,786
Total Liabilities	<u>1,773,211</u>	<u>1,143,760</u>	<u>2,916,971</u>
NET ASSETS			
Invested in capital assets, net of related debt	1,713,008	630,752	2,343,760
Unrestricted	1,513,051	2,185,688	3,698,739
Total Net Assets	<u>\$ 3,226,059</u>	<u>\$ 2,816,440</u>	<u>\$ 6,042,499</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN FUND NET ASSETS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
Operating Revenues:			
Charges for services	\$ 7,760,220	\$ 2,407,933	\$ 10,168,153
Other operating revenues	32,662	-	32,662
Total Operating Revenues	<u>7,792,882</u>	<u>2,407,933</u>	<u>10,200,815</u>
Operating Expenses:			
Personnel services	5,908,220	2,132,667	8,040,887
Commodities	884,653	267,490	1,152,143
Contractual	1,544,806	265,897	1,810,703
Maintenance	30,139	15,463	45,602
Other charges	8,528	25,075	33,603
Bad debts	260,126	266,984	527,110
Depreciation	290,095	187,234	477,329
Total Operating Expenses	<u>8,926,567</u>	<u>3,160,810</u>	<u>12,087,377</u>
Operating Loss	<u>(1,133,685)</u>	<u>(752,877)</u>	<u>(1,886,562)</u>
Nonoperating Revenues (Expenses):			
General property taxes	1,058,597	1,107,807	2,166,404
Use of money and property	1,925	8,818	10,743
Miscellaneous revenue	4,083	29,196	33,279
Total Nonoperating Revenues	<u>1,064,605</u>	<u>1,145,821</u>	<u>2,210,426</u>
Net income (loss)	(69,080)	392,944	323,864
Net assets - beginning of year	<u>3,295,139</u>	<u>2,423,496</u>	<u>5,718,635</u>
Total net assets - ending	<u>\$ 3,226,059</u>	<u>\$ 2,816,440</u>	<u>\$ 6,042,499</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Enterprise Funds		
	Rehab & Care Center Fund	Ambulance Fund	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from patients and third party payors	\$ 8,078,099	\$ 2,350,516	\$ 10,428,615
Payments to suppliers	(2,578,991)	(574,204)	(3,153,195)
Payments to employees	(5,878,897)	(2,117,211)	(7,996,108)
Net cash used in operating activities	<u>(379,789)</u>	<u>(340,899)</u>	<u>(720,688)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Property tax support	1,058,597	1,107,807	2,166,404
Miscellaneous revenue	4,083	29,196	33,279
Net cash provided by noncapital financing activities	<u>1,062,680</u>	<u>1,137,003</u>	<u>2,199,683</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition and construction of capital assets	(67,503)	(139,349)	(206,852)
Net cash used in capital and related financing activities	<u>(67,503)</u>	<u>(139,349)</u>	<u>(206,852)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Investment income	1,925	8,818	10,743
Net cash provided by investing activities	<u>1,925</u>	<u>8,818</u>	<u>10,743</u>
NET INCREASE (DECREASE) IN CASH	617,313	665,573	1,282,886
CASH, BEGINNING OF YEAR	<u>761,025</u>	<u>960,032</u>	<u>1,721,057</u>
CASH, END OF YEAR	<u>\$ 1,378,338</u>	<u>\$ 1,625,605</u>	<u>\$ 3,003,943</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FLOWS FROM OPERATING ACTIVITIES			
Operating Loss	\$ (1,133,685)	(752,877)	\$ (1,886,562)
Items not requiring (providing) cash:			
Depreciation	290,095	187,235	477,330
Changes in:			
Accounts receivable	456,640	200,267	656,907
Due from other funds	-	(2,462)	(2,462)
Prepaid expenses	(8,323)	(15,282)	(23,605)
Inventories	(1,758)	386	(1,372)
Accounts payable	19,882	20,286	40,168
Accrued payroll	24,688	2,295	26,983
Accrued vacation	4,665	13,161	17,826
Due to other funds	2,807	6,050	8,857
Due to third parties	(11,282)	-	(11,282)
Deferred revenue	(23,518)	42	(23,476)
NET CASH USED IN OPERATING ACTIVITIES	<u>\$ (379,789)</u>	<u>\$ (340,899)</u>	<u>\$ (720,688)</u>

The accompanying notes are an integral part of this statement.

JACKSON COUNTY, ILLINOIS
STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
FIDUCIARY FUNDS
NOVEMBER 30, 2009

	Agency Funds
ASSETS	
Cash	\$ 4,094,107
Investments	355,853
Due from other funds	-
Due from debt service	1,180
	4,451,140
Total assets	4,451,140
 LIABILITIES	
Due to others	1,244,123
Due to other funds	42,048
Due to individuals	555,372
Due to taxing units	2,539,429
Accrued interest	70,168
	4,451,140
Total liabilities	4,451,140
 NET ASSETS	 \$

The accompanying notes are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1. Reporting Entity

Jackson County, Illinois is governed by an elected board of fourteen members. The accounting policies of the County conform to generally accepted accounting principles (GAAP) as applicable to governments. As required by GAAP, these financial statements present the government and its component units and entities for which the government is considered to be financially accountable. A blended component unit, although legally a separate entity, in substance, is a part of the government's operations and data from this unit is combined with data from the primary government. A discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

The following are the County's discretely presented component units:

The Health Department is responsible for providing various health services to the residents of Jackson County. The members of the Health Department Board are appointed by the County Board. The County Board sets the annual tax levy and approves the Health Department's budget. The Health Department is presented as a governmental fund type.

The Tuberculosis Fund is responsible for providing medication and counseling for individuals with tuberculosis. The Directors of the Tuberculosis Fund are appointed by the County Board. The County Board sets the annual tax levy and approves the Tuberculosis Fund's budget. The Tuberculosis Fund is presented as a governmental fund type.

The Mental Health (708) Board is responsible for providing grants to other social service agencies in Jackson County. The Mental Health Board members are appointed by the County Board. The County Board sets the annual tax levy and approves the 708 Board's budget. The 708 Board Fund is presented as a governmental fund type.

Complete financial statements for the discrete component units may be obtained from the respective units.

At November 30, 2008, the County did not have any blended component units.

In fiscal year 2003, the County implemented GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* (GASB Statement No. 34), GASB Statement 37, *Basic Financial Statement – and Management's Discussion and Analysis – for State and Local Governments: Omnibus* which provides additional guidance for the implementation of GASB Statement 34, and GASB Statement No. 38, *Certain Financial Statement Disclosures* which changes not disclosure requirements for governmental entities.

GASB Statement No. 34 established a new financial reporting model for state and local governments that included the addition of management's discussion and analysis, county-wide financial statements, required supplementary information and the elimination of the effects of internal service activities and the use of account groups to the already required fund financial statements and notes.

The GASB determined that fund accounting has and will continue to be essential in helping governments to achieve fiscal accountability and should, therefore, be retained. The GASB also determined that county-wide financial statements are needed to allow user's of financial reports to assess a government's operational accountability. The new GASB model integrates fund-based financial reporting and county-wide financial reporting as complementary components of a single comprehensive financial reporting model.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

In fiscal year 2005, the County adopted GASB Statement No. 40, *Deposits and Investments Risk Disclosures and Amendment of GASB Statement No. 3*, which provides improved information about risks that may potentially impact the ability to provide services and pay future debt obligations. The disclosures required by this standard are presented in Note B to the County's financial statements.

2. Basis of Presentation - Fund Accounting

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The various funds are summarized by type in the financial statements. The following fund types are used by the County:

- A. Governmental Fund Types - Governmental funds are those through which most governmental functions of the County are financed. The acquisition, use and balances of the County's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds.

The following are the County's governmental fund types:

- a. The General Fund is used to account for all financial transactions which are not required to be accounted for in another fund. This fund accounts for the general operating transactions of the County including police protection, administration, judiciary and court services.
- b. Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts and major capital projects) that are legally restricted to expenditures for specified purposes.
- c. Debt Service Funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.
- B. Proprietary Fund Types - Proprietary funds are used to account for the County's ongoing organizations and activities which are similar to those often found in the private sector. The County consistently follows all FASB pronouncements issued after November 30, 1989 for its proprietary fund activities. The measurement focus is upon the determination of net income. The following is the County's proprietary fund type:
- a. Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises; that is, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis are financed or recovered primarily through user charges; or where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

- C. Fiduciary Fund Types - Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent on behalf of others. The following is the County's fiduciary fund type:
- a. Agency Funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. These funds are used to account for assets that the government holds for others in an agency capacity.

3. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the County and its component unit. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents the direct expenses of a given function, segment or program offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment or program.

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from the goods or services of a program and 2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function, segment or program. Taxes and other items not properly included in program revenues are reported as general revenues.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services.

4. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary fund financial statements. Revenues and additions are recorded when earned and expenses and deductions are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than compensated absences and principal and interest on long-term debt which are recorded when due, are recorded when the related liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. The County considers intergovernmental revenues available if they are collected within 90 days after a year end. Licenses and permits, charges for services, fines and forfeitures, and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. See Note D for property tax accrual policy.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

5. Legal Compliance - Budgetary Control and Budgetary Accounting

As required by state statutes, the annual operating budget is prepared and adopted by the County Board. The elected officials are authorized to transfer budget amounts between departments within any fund. Any supplemental appropriations that amend the total expenditures of any fund require County Board resolution. Budgetary appropriations lapse at the end of the fiscal year. The budget must be filed with the County Clerk so that it can be available to the public for inspection fifteen days prior to adoption. The budget must be adopted prior to December 1 of each year.

6. Encumbrances

The County does not maintain an encumbrance accounting system. Therefore, no reservations of fund balance have been made for outstanding purchase orders, contracts or other commitments.

7. Investments

Investments are reported at fair value.

8. Inventories and prepaids

Inventories are valued at cost using the first in/first out (FIFO) method.

9. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (i.e., roads, bridges and other similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets for the Highway Fund are defined as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of one year.

Capital assets for Governmental and Enterprise Funds are defined by the County as assets with an initial, individual cost of \$1,000 or more and an estimated useful life. Such assets are valued at cost or estimated original cost. Depreciation has been provided using the straight-line method over the estimated useful life of each asset.

The estimated useful lives are as follows:

a. Land improvements	25-40 years
b. Buildings	20-40 years
c. Machinery & equipment	5-10 years
d. Infrastructure	40-50 years

10. Compensated Absences

Accumulated unpaid vacation and leave time are accrued when incurred in proprietary funds. County General accrues unpaid vacation, vested sick pay and compensatory time. All other funds accrue unpaid vacation as a current liability for amounts to be expected to be used in the coming year. The long-term portion is reported in the government-wide financial statements.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2009

NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

11. Long-Term Liabilities

In the government-wide financial statements and proprietary fund types, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type financial statements.

In the fund financial statements long-term debt is recognized as a liability of a governmental fund when due or when resources have been accumulated in the Debt Service Fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a liability of a governmental fund.

NOTE B - DEPOSITS AND INVESTMENTS

Deposits

At November 30, 2009, the carrying amount of the County's deposits with financial institutions was \$16,241,021 and the bank balances were \$13,970,010.

Custodial Credited Risk – Custodial risk is the risk that in the event of a bank failure, the County's deposits may not be returned to the County. The County does have a policy to require banks to collateralize balances over the FDIC insured amount. As of November 30, 2009, the County has no uninsured/uncollateralized deposits.

At November 30, 2009, the bank balance of \$18,863,879, including fiduciary funds, \$5,119,761 was covered by federal depository insurance, \$513,163 were collateralized by pledged bank assets in the County's name, \$13,230,955 was deposited in the Illinois Funds, a state investment pool, and no amount was uninsured/uncollateralized. Due to the nature of the Illinois Funds, they are included as deposit balances on the balance sheet.

Investments

As of November 30, 2009, the County had the following investments and maturities.

<u>Investment Type</u>	<u>Fair Value</u>	<u>6-12 Months</u>	<u>1-3 Years</u>
Certificates of deposit	<u>\$ 157,309</u>	<u>\$ 52,385</u>	<u>\$ 104,924</u>

Interest Rate Risk – Interest rate risk is the risk that the fair value of an investment will decline as interest increase. The County's investment policy is described in the paragraph below. Due to the County's type of investments at November 30, 2009, certificates of deposits and U.S. Government Securities, interest rate risk is not significant.

Credit Risk – Credit risk is the risk that the financial counter party will fail to meet its defined obligations. State statutes authorize the County to invest only in direct obligations of the U.S. Governments or its agencies; direct obligations of any financial institution that is insured by the Federal Deposit Insurance Corporation; short-term obligations of corporations rated A or better by at least two standard rating services; obligations of the State of Illinois and its political subdivisions; insured accounts of credit unions located in the State of Illinois; The Illinois Funds; certain money market mutual funds where the portfolio if limited to U.S. Government securities; and certain repurchase agreements. Credit quality ratings disclosures do not apply to debt securities of the U.S. government.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2009

NOTE B - DEPOSITS AND INVESTMENTS - CONTINUED

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At November 30, 2009, the County’s U.S. government securities were being held by the Agency’s investment safekeeping agent in the name of the Agency.

Fair Value Measurement

The Fair Value Measurements Topic of the FASB Accounting Standards Codification (FASB ASC 820) addresses fair value measurement standards in financial statements prepared according to Generally Accepted Accounting Principles. FASB ASC 820 establishes a principles-based framework for measuring fair value of both assets and liabilities and clarifies the definition of fair value. The definition of fair value is clarified by FASB ASC 820 to be the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurements date. FASB ASC 820 established a three-level hierarchy for fair value measurements based upon the inputs to the valuation of an assets or liability.

Level 1 – Valuation is based on quoted prices in active markets for identical assets and liabilities.

Level 2 – Valuation is determined from quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar instruments in markets that are not active or by model-based techniques which significant inputs are observable in the market.

Level 3 – Valuation is derived from model-based techniques in which at least on significant input is unobservable and based on the Company’s own estimates about the assumptions that market participants would use to value the asset or liability.

A summary of the County and its component unit’s assets at November 30, 2009 measured at estimated fair value on a receiving basis as follows:

<u>Investment Category</u>	<u>Fair Value</u>	<u>Level 1 Inputs</u>	<u>Level 2 Inputs</u>	<u>Level 3 Inputs</u>
Certificates of deposits	\$ 157,309	-	\$ 157,309	-

A summary of the County’s fiduciary fund’s assets at November 30, 2009 measured at estimated fair value on a receiving basis were as follows:

<u>Investment Category</u>	<u>Fair Value</u>	<u>Level 1 Inputs</u>	<u>Level 2 Inputs</u>	<u>Level 3 Inputs</u>
Certificates of deposits	\$ 355,853	-	\$ 355,853	-

The County’s other financial instruments are as follows:

- Cash and cash equivalents
- Accounts receivable
- Accounts payable and accrued expenses

The carrying amount reported in the balance sheet for the financial instruments approximates fair value.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2009

NOTE C - ACCOUNTS RECEIVABLE AND CREDIT RISK

The County grants credit without collateral to the patients and residents of the Ambulance Fund and Rehab and Care Center Fund respectively, most of whom are area residents and are insured under third-party payor agreements. At November 30, 2009, accounts receivable in the Enterprise Fund totaled \$1,948,622 which is net of contractual allowances and provisions for bad debts of \$1,775,258.

NOTE D - PROPERTY TAXES

The County's property tax is levied as of January 1 each year on the assessed value listed as of the prior January 1 for all real property in the County. The County Clerk's Office determines necessary tax rates and extends the taxes based upon the equalized assessed values. Assessed values are established by the County Assessment Department at 33 1/3% of assumed market value.

Property taxes are normally due in two installments, the first installment is due 30 days after bills are issued and the second installment is due 30 days after the first installment due date. Interest at a maximum of 1 1/2% per month attaches to delinquent taxes. There is not a specific lien date; however, any property with taxes still delinquent is subject to the property tax sale.

Property taxes are recognized as revenue when they become available to finance expenditures. This occurs when the taxes have been collected.

The 2008 assessed valuation for property taxes collected in Fiscal Year 2009 was \$690,319,498. The tax levy for 2008, which represents the property taxes collected in Fiscal Year 2008, was \$129,401 per \$100 assessed valuation.

NOTE E - RESTRICTED ASSETS - GENERAL FUND

Certain resources are classified as restricted assets on the balance sheet because their use is limited to a specific purpose. A summary of restricted assets at November 30, 2009 is as follows:

<u>Restricted Assets</u>	<u>General</u>
Tort Liability	
Cash	\$ 57,362
Property tax receivable	346,622
Workers' Compensation	
Cash	321,844
Property tax receivable	120,793
Unemployment Insurance	
Cash	249,502
Property tax receivable	71,828
Social Security	
Cash	112,289
Property tax receivable	1,092,606
Illinois Municipal Retirement Fund	
Cash	1,353,355
Property tax receivable	806,932

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE E - RESTRICTED ASSETS - GENERAL FUND - CONTINUED

Sheriff Drug Fund	
Cash	3,103
DUI Sheriff Law Enforcement Equipment	
Cash	33,067
Sheriff Drug Asset Fund	
Cash	118,823
Court Supervision	
Cash	5,520
Court Assessment	
Cash	438,992
Kids in the Court	
Cash	496
Law Library	
Cash	64,320
Treasurer – Court Ordered Funds	
Cash	53
Treasurer Inheritance Tax	
Cash	199
State’s Attorney Drug Asset Fund	
Cash	34,342
State’s Attorney Victim Assist Fund	
Cash	864
County Clerk Revenue Stamps	
Cash	93,649
Circuit Clerk Child Support Admin Fund	
Cash	125,701
Circuit Clerk Abandoned Property	
Cash	15,806
Hotel Tax	
Cash	2,426
Automation and Capital Improvement	
Cash	776,133
Investments	104,924

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE E - RESTRICTED ASSETS - GENERAL FUND - CONTINUED

Prisoner Trust Accounts	
Cash	31,944
County Board Unclaimed Monies	
Cash	3,022
Dispute Resolution	
Cash	282
	\$ 6,386,799

NOTE F - CAPITAL ASSETS

Capital asset activity for the year ended November 30, 2009 was as follows:
General Government

	Balance November 30, <u>2008</u>	<u>Additions</u>	Deductions and <u>Transfers</u>	Balance November 30, <u>2009</u>
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 150,000	\$ -	\$ -	\$ 150,000
Construction in progress	116,864	4,534,207	-	4,651,071
Total capital assets, not being depreciated:	266,864	4,534,207	-	4,801,071
Capital assets, being depreciated:				
Land improvements	105,376	-	-	105,376
Buildings	7,584,154	-	-	7,584,154
Building improvements	1,047,608	-	-	1,047,608
Fixed equipment	269,147	-	-	269,147
Major movable equipment	1,526,799	2,090	(11,498)	1,517,391
Vehicles	2,349,676	81,225	-	2,430,901
Computers	940,773	10,027	(3,468)	947,332
Infrastructure	13,401,482	-	-	13,401,482
Total capital assets being depreciated	27,225,015	93,342	(14,966)	27,303,391
Less accumulated depreciation for:				
Land improvements	(101,189)	(2,846)	-	(104,035)
Buildings	(3,807,664)	(180,132)	-	(3,987,796)
Building improvements	(401,705)	(67,861)	-	(469,566)
Fixed equipment	(199,241)	(12,744)	-	(211,985)
Major movable equipment	(1,052,500)	(143,427)	10,024	(1,185,903)
Vehicles	(1,865,231)	(163,935)	-	(2,029,166)
Computers	(851,292)	(37,495)	(365)	(889,152)
Infrastructure	(3,681,614)	(295,194)	-	(3,976,808)

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE F - CAPITAL ASSETS - CONTINUED

Total accumulated depreciation	<u>(11,960,436)</u>	<u>(903,634)</u>	<u>9,659</u>	<u>(12,854,411)</u>
Total capital assets, being depreciated, net	<u>15,264,579</u>	<u>(810,292)</u>	<u>(5,307)</u>	<u>14,448,980</u>
Governmental activities capital assets, net	<u>\$15,531,443</u>	<u>\$3,723,915</u>	<u>\$ (5,307)</u>	<u>\$ 19,250,051</u>
	Balance November 30, <u>2008</u>	<u>Additions</u>	Deductions and <u>Transfers</u>	Balance November 30, <u>2009</u>
Business-Type Activities:				
Capital assets, not being depreciated:				
Land	\$ 76,458	\$ -	\$ -	\$ 76,458
Construction in progress	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total capital assets, not being depreciated:	<u>76,458</u>	<u>-</u>	<u>-</u>	<u>76,458</u>
Capital assets, being depreciated:				
Land improvements	426,782	-	-	426,782
Buildings and improvements	8,630,495	6,907	(3,357)	8,634,045
Vehicles and equipments	<u>3,844,227</u>	<u>199,945</u>	<u>(92,350)</u>	<u>3,951,822</u>
Total capital assets being depreciated	12,901,504	206,852	(95,707)	13,012,649
Less accumulated depreciation for:				
Land improvements	(237,282)	(15,160)	-	(252,442)
Buildings and improvements	(6,957,514)	(243,436)	3,459	(7,197,491)
Vehicles and equipment	<u>(3,168,928)</u>	<u>(218,733)</u>	<u>92,247</u>	<u>(3,295,414)</u>
Total accumulated depreciation	<u>(10,363,724)</u>	<u>(477,329)</u>	<u>95,706</u>	<u>(10,745,347)</u>
Total capital assets, Being depreciated, net	<u>2,537,780</u>	<u>(270,477)</u>	<u>(1)</u>	<u>2,267,302</u>
Business-type activities Capital assets, net	<u>\$ 2,614,238</u>	<u>\$ (270,477)</u>	<u>\$ (1)</u>	<u>\$ 2,343,760</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 253,120
Public Safety	271,556
Public works	<u>378,958</u>
Total depreciation expense – governmental activities	<u>\$ 903,634</u>
Business-type activities:	
Rehab & Care Center	\$ 187,234
Ambulance	<u>290,095</u>
Total depreciation expense – business-type activities	<u>\$ 477,329</u>

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE F - CAPITAL ASSETS - CONTINUED

Capital asset activity of the component unit for the year ended November 30, 2008 follows:

	Balance November 30, <u>2008</u>	<u>Additions</u>	Deductions And <u>Transfers</u>	Balance November 30, <u>2009</u>
Capital assets, not being depreciated:				
Land	\$ 49,500	\$ -	\$ -	\$ 49,500
Total capital assets, not being depreciated	49,500	-	-	49,500
Capital assets, being depreciated:				
Land improvements	78,448	-	-	78,448
Buildings and improvements	1,929,724	-	-	1,929,724
Equipment	<u>418,386</u>	<u>3,309</u>	<u>(2,000)</u>	<u>419,695</u>
Total capital assets being depreciated	2,426,558	3,309	(2,000)	2,427,867
Less accumulated depreciation for:				
Land improvements	(34,815)	(4,165)	-	(38,980)
Buildings and improvements	(571,339)	(54,962)	-	(626,301)
Equipment	<u>(338,172)</u>	<u>(17,839)</u>	<u>(370)</u>	<u>(356,381)</u>
Total accumulated depreciation	<u>(944,326)</u>	<u>(76,966)</u>	<u>(370)</u>	<u>(1,021,662)</u>
Total capital assets, being depreciated, net	<u>1,482,232</u>	<u>(73,657)</u>	<u>(2,370)</u>	<u>1,406,205</u>
Component unit, capital assets, net	<u>\$ 1,531,732</u>	<u>\$ (73,657)</u>	<u>\$ (2,370)</u>	<u>\$ 1,455,705</u>

NOTE G - LONG-TERM DEBT

Governmental Activity Long-Term Debt Notes Payable

The County has financed certain capital expenditures through an installment agreement at November 30, 2009 as follows:

Installment agreement, due in monthly installments of \$ 6,741.31 Beginning in December 2004 through November 2014 including interest at 7.5%	\$ <u>336,427</u>
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JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE G - LONG-TERM DEBT - CONTINUED

The annual requirements to amortize all governmental activity long-term debt notes payable as of November 30, 2009 are as follows:

<u>Year Ending November 30</u>	<u>Principal</u>	<u>Interest</u>
2010	57,618	23,278
2011	62,091	18,805
2012	66,911	13,985
2013-2014	<u>149,807</u>	<u>11,983</u>
	<u>\$ 336,427</u>	<u>\$ 68,051</u>

Component Unit Notes Payable

The component unit funds notes payable at November 30, 2009, are described as follows:

Term bank loan, for the construction of a new building,
due in monthly installments of \$3,064 beginning in June,
2000 through May, 2013 including interest at 5.00% \$ 117,003

The annual requirements to amortize all component unit fund notes payable at November 30, 2009, are as follows:

<u>Year Ending November 30,</u>	<u>Principal</u>	<u>Interest</u>
2010	31,348	5,147
2011	33,239	3,528
2012	34,940	1,827
2013	<u>17,476</u>	<u>249</u>
	<u>\$117,003</u>	<u>\$ 10,751</u>

During the year ended November 30, 2009, the following changes occurred in long-term liabilities reported in the government-wide financial statements of primary government:

	Balance November 30, <u>2008</u>	<u>Additions</u>	<u>Reductions</u>	Balance November 30, <u>2009</u>	Due Within <u>One Year</u>
Notes Payable	\$ 389,894	\$ -	\$ 53,467	336,427	\$ 57,618
Compensated absences	<u>468,989</u>	<u>1,263,160</u>	<u>-</u>	<u>1,732,149</u>	<u>502,376</u>
	<u>\$ 858,883</u>	<u>\$1,263,160</u>	<u>\$ 53,467</u>	<u>\$ 2,068,576</u>	<u>\$ 559,994</u>

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE G - LONG-TERM DEBT - CONTINUED

During the year ended November 30, 2009, the following changes occurred in long-term liabilities reported in the government-wide financial statements within the Component Unit Fund:

	Balance November 30, <u>2008</u>	<u>Additions</u>	<u>Reductions</u>	Balance November 30, <u>2009</u>	<u>Due Within One Year</u>
Notes payable	\$ 144,174	\$ -	\$ 27,171	\$ 117,003	\$ 31,348
Compensated absences	<u>202,175</u>	<u>-</u>	<u>17,318</u>	<u>184,857</u>	<u>98,245</u>
	<u>\$ 346,349</u>	<u>\$ -</u>	<u>\$ 44,489</u>	<u>\$ 301,860</u>	<u>\$ 129,593</u>

NOTE H - RETIREMENT PLANS

The employees of the County are covered by the Illinois Municipal Retirement Fund (IMRF) defined benefit pension plan. The Illinois Municipal Retirement Fund is a multiple-employer agent PERS (Public Employee Retirement System). The Illinois Municipal Retirement Fund is not included in the balances shown in the financial statements, except for the contributions made during the year and charged to operating expenditures or expenses. Except for the Rehab and Care Center, County contributions to these pension plans are funded with property taxes.

Illinois Municipal Retirement Fund - Countywide:

Plan Description. The County's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. Your employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by the statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by the statute, the County's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer contribution rate for calendar year 2008 was 0.91 percent of annual covered payroll. The County benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For 2008 The County's annual pension cost of \$104,027 for the Regular plan was equal to the County's required and actual contributions. The required contribution for 2008 was determined as part of the December 31, 2006, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2006, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 11.6% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the County Regular plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 20% corridor between the actuarial and market value as assets. The County Regular plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2006, valuation was 5 years.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE H - RETIREMENT PLANS - CONTINUED

Funded Status and Funding Progress. As of December 31, 2008, the most recent actuarial valuation date, the Regular plan was 87.99 percent funded. The actuarial accrued liability for benefits was 435,657,063 and the actuarial value of assets was \$31,375,523, resulting in an underfunded actuarial accrued liability (UAAL) of \$4,281,540. The covered payroll (annual payroll of active employees covered by the plan) was \$11,431,498 and the ratio of the UAAL to the covered payroll was 37 percent.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Illinois Municipal Retirement Fund - Sheriff Law Enforcement Personnel:

Plan Description. The County's defined benefit pension plan for Sheriff's Law Enforcement Personnel employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, Sheriff's Law Enforcement Personnel plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2008 was 19.49 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For 2008, The County's annual pension cost of \$573,997 for the Sheriff's Law Enforcement Personnel plan was equal to the County's required and actual contributions. The required contribution for 2008 was determined as part of the December 31, 2006, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2006, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 11.6% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the County Sheriff's Law Enforcement Personnel plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 20% corridor between the actuarial and market value as assets. The County Sheriff's Law Enforcement Personnel plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2006, valuation was 5 years.

Funded Status and Funding Progress. As of December 31, 2008, the most recent actuarial valuation date, the Sheriff's Law Enforcement Personnel plan was 54.43 percent funded. The actuarial accrued liability for benefits was \$8,641,748 and the actuarial value of assets was \$4,703,382, resulting in an underfunded actuarial accrued liability (UAAL) of \$3,938,366. The covered payroll (annual payroll of active employees covered by the plan) was \$2,945,084 and the ratio of the UAAL to the covered payroll was 134 percent.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE H - RETIREMENT PLANS - CONTINUED

Illinois Municipal Retirement Fund - Elected County Official:

Plan Description. The County's defined benefit pension plan for Elected County Official employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, Elected County Official plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2008 was 40.14 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For 2008, The County's annual pension cost of \$143,119 for the Elected County Official Personnel plan was equal to the County's required and actual contributions. The required contribution for 2008 was determined as part of the December 31, 2006, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2006, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 11.6% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the Elected County Official plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 20% corridor between the actuarial and market value as assets. The Elected County Official plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2006, valuation was 28 years.

Funded Status and Funding Progress. As of December 31, 2008, the most recent actuarial valuation date, the Sheriff's Law Enforcement Personnel plan was 56.66 percent funded. The actuarial accrued liability for benefits was \$2,556,238 and the actuarial value of assets was \$1,448,349, resulting in an underfunded actuarial accrued liability (UAAL) of 1,107,889. The covered payroll (annual payroll of active employees covered by the plan) was \$356,548 and the ratio of the UAAL to the covered payroll was 311 percent.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Trend Information and Required Supplementary Information:

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Below is three year trend information and required supplementary information.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE H - RETIREMENT PLANS - CONTINUED

Trend Information:

Countywide IMRF:

<u>Fiscal Year Ending</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/08	\$ 104,027	100%	\$ 0
12/31/07	\$ 804,090	100%	\$ 0
12/31/06	\$ 850,830	100%	\$ 0

Sheriff's IMRF:

<u>Actuarial Valuation Date</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/08	\$ 573,997	100%	\$ 0
12/31/07	\$ 589,802	100%	\$ 0
12/31/06	\$ 548,520	100%	\$ 0

Elected County Official IMRF:

<u>Actuarial Valuation Date</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/08	\$ 143,119	100%	\$ 0
12/31/07	\$ 92,233	100%	\$ 0
12/31/06	\$ 87,580	100%	\$ 0

Required supplementary information - schedule of funding progress:

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarially Accrued Liability (AAL) Entry Age (b)</u>	<u>Unfunded AAL (UAAL) (b-a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u>
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Countywide IMRF:

12/31/08	\$ 31,375,523	\$ 35,657,063	\$ 4,281,540	87.99 %	\$ 11,431,498	37.45%
12/31/07	\$ 37,680,197	\$ 34,206,973	\$ (3,473,224)	110.15 %	\$ 10,807,660	0.00%
12/31/06	\$ 33,873,601	\$ 31,477,409	\$ (2,396,192)	107.61 %	\$ 10,189,581	0.00%

Sheriff's IMRF:

12/31/08	\$ 4,703,382	\$ 8,641,748	\$ 3,938,366	54.43 %	\$ 2,945,084	133.73%
12/31/07	\$ 5,997,998	\$ 9,196,769	\$ 3,198,771	65.22 %	\$ 2,832,769	112.92%
12/31/06	\$ 4,831,387	\$ 8,212,519	\$ 3,381,132	58.83 %	\$ 2,692,786	125.56%

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2009

NOTE H - RETIREMENT PLANS - CONTINUED

Elected County Official IMRF:

12/31/08	\$ 1,448,349	\$ 2,556,238	\$ 1,107,889	56.66 %	\$ 356,548	310.73 %
12/31/07	\$ 1,153,498	\$ 2,309,878	\$ 1,156,380	49.94 %	\$ 358,186	322.84 %
12/31/06	\$ 954,260	\$ 2,268,190	\$ 1,313,930	42.07 %	\$ 344,939	380.92 %

NOTE I - DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation, which aggregated \$1,868,698 at November 30, 2009, is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are held in trust by a third party.

NOTE J - OTHER POST-EMPLOYMENT BENEFITS

Plan Description. In addition to providing the pension benefits described, the County provides post-employment health care benefits (OPEB) for retired employees through a single employer group health insurance plan. The benefits, benefit levels, and employee contributions are outlined in the continuation of employee health insurance benefits through Retiree Health Insurance Jackson County.

Benefits Provided. The County provides post-employment health care benefits to its retired employees. To be eligible for benefits, an employee must qualify for retirement under the County's retirement plan. All health care benefits are provided through the County's partially self funded insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include inpatient and outpatient hospital services; emergency room; well care exams; ambulance treatment; chiropractic treatment; and prescription drug benefits. Upon a retiree reaching 65 years of age, the County's plan continues but at a higher cost to the retiree.

Membership. At November 30, 2009, membership consisted of:

	<u>November 30, 2009</u>
Retirees and beneficiaries receiving benefits	8
Terminated plan members entitled to but not yet receiving benefits	0
Active vested plan members	216
Active nonvested plan members	<u>228</u>
Total	<u>452</u>
Number of participating employers	1

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE J - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

Funding Policy. The County negotiates the contribution percentages between the County and employees through the union contracts and personnel policy. All retirees contribute a portion of the premium. For the fiscal year ended November 30, 2009, the County contributed a total of \$10,350 in premiums for retired employees.

Annual OPEB costs and Net OPEB Obligation. The County first had an actuarial valuation performed for the plan as of December 1, 2009 to determine the employer's annual required contribution (ARC) for the fiscal year ended November 30, 2010. The County's annual OPEB cost of \$ was equal to the ARC for the fiscal year. The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for fiscal year 2009 was as follows (information for fiscal years 2008 and 2007 is not available as an actuarial valuation was performed for the first time as of November 30, 2009):

Fiscal Year Ending	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
November 30, 2009	\$ 742,136	5.7%	\$ 699,584

The net OPEB obligation as of November 30, 2009 (latest information available), was calculated as follows:

	<u>November 30, 2009</u>
Annual required contribution	\$ 742,136
Interest on net OPEB obligation	-
Adjustment to annual required contributions	<u>-</u>
Annual OPEB cost	742,136
Contributions made	<u>42,552</u>
	699,584
Increase (Decrease) in net OPEB obligation	
Net OPEB obligation, beginning of year	<u>-</u>
Net OPEB obligation, end of year	<u>\$ 699,584</u>

Funded Status and Funding Progress. The funded status of the plan as of November 30, 2009, was as follows:

Actuarial accrued liability (AAL)	\$ 6,518,118
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	6,518,118
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	-
UAAL as a percentage of covered payroll	-

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2009

NOTE J - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the November 30, 2009 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 5.00% investment rate of return (includes a 3.00% inflation assumption), projected salary increases of 5.00% and an annual healthcare cost trend rate of 8.00% initially, reduced by decrements to an ultimate rate of 6.00%. The actuarial value of assets was not determined as the County has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at November 30, 2009, was 30 years.

NOTE K - RESERVES OF RETAINED EARNINGS AND FUND BALANCES

The governmental funds balance sheet includes a number of reserves which are maintained for specific purposes. The nature and purpose of the significant reserves are to segregate the monies which are reserved for tort liability, employee benefit accounts, automation, capital improvements and Circuit Clerk bond funds.

NOTE L - OTHER REQUIRED DISCLOSURE

Excess of Expenditures Over Appropriations

Excess of expenditures over appropriations in individual funds for the year ended November 30, 2009, are as follows:

<u>Fund</u>	<u>Expenditures</u>	<u>Budget</u>
General Fund	\$12,899,645	\$ 11,844,364
Component Units:		
708 Board	\$ 388,142	\$ 336,866

NOTE M - INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and interfund payables are as follows at November 30, 2009:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Major Funds:		
General	\$ 39,906	\$2,170,000
Solid Waste	2,170,000	39,251

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE M - INTERFUND RECEIVABLES AND PAYABLES - CONTINUED

Special Revenue Funds:		
Highway	54,997	5,360
Federal Aid & Matching	17,065	23,964
Motor Fuel Tax		
Debt Service Fund	-	1,180
Component Units:		
Health Department	9,677	-
Tuberculosis	-	9,677
Enterprise Fund:		
Ambulance	2,462	6,050
Rehab & Care Center	2,243	-
Agency Funds:		
Township Motor Fuel	-	34,868
Township Bridge	-	7,180
County Collector's Fund	<u>1,180</u>	<u>-</u>
Total All Funds	<u>\$ 2,297,530</u>	<u>\$ 2,297,530</u>

Interfund balances result from the time lag between the dates that the (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payment between funds are made.

NOTE N - INTERFUND TRANSFERS

The following is a schedule of operating transfers as included in the Statement of Net Assets of the County.

	Transfers In	Transfers Out
Major Funds:		
General Fund	\$ -	\$ 80,896
County Motor Fuel Tax Fund	<u>-</u>	<u>492,000</u>
Total Major Funds	<u>-</u>	<u>572,896</u>
Nonmajor Governmental Funds:		
County Highway	738,303	-
Federal Aid and Matching Fund	-	246,303
Debt Service Fund	<u>80,896</u>	<u>-</u>
Total Nonmajor Funds	<u>819,199</u>	<u>246,303</u>
Total All Funds	<u>\$ 819,199</u>	<u>\$ 819,199</u>

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE O - RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County purchases commercial insurance.

The commercial insurance coverage is consistent with the prior year; no significant reductions in coverage have occurred in and of the preceding years. Settled claims have not exceeded insurance coverage in any of the three preceding years.

The County maintains a partially self-funded employee health benefit plan. All full-time employees and certain retired employees who contribute to the fund are covered. It is self-funded to a maximum of \$100,000 per individual per plan year. Coverage amounts in excess of this limit have been obtained by means of a stop-loss policy. The amount of insurance claim settlements has not exceeded insurance coverage.

Workers' Compensation is partially self-funded up to a maximum of \$500,000 per plan year.

NOTE P - CONTINGENCIES

Litigation and Claims

The County is a defendant in various lawsuits. County management believes that such litigation will ultimately be resolved without material financial liability to the County. Matters include allegations relating to personal injury, discrimination, and civil rights violations.

Medicaid Overpayment

In fiscal year 2009 the Medicaid program reimbursed the Rehab and Care Center using incorrect higher rates. The Center is waiting on Medicaid to calculate the overpayment amount.

NOTE Q - SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The County maintains two enterprise funds which provide rehab and nursing care and ambulance services. Segment information for the year ended November 30, 2009, is as follows:

	<u>Rehab & Care Center</u>	<u>Ambulance Service</u>	<u>Total Enterprise Funds</u>
Operating revenues	\$ 7,792,882	\$ 2,407,933	\$ 10,200,815
Operating expenses:			
Depreciation	\$ 290,095	\$ 187,234	\$ 477,329
Other	\$ 8,636,472	\$ 2,958,904	\$ 11,595,376
Operating loss	\$ (1,133,685)	\$ (738,205)	\$ (1,871,890)
Non-operating revenues	\$ 1,064,605	\$ 1,133,041	\$ 2,197,646
Capital assets:			
Additions	\$ 67,503	\$ 139,349	\$ 206,852
Deletions	\$ -	\$ -	\$ -
Net working capital	\$ 1,513,051	\$ 2,185,688	\$ 3,700,631
Change in net assets	\$ (69,080)	\$ 394,836	\$ 325,756
Beginning net assets	\$ 3,295,139	\$ 2,423,496	\$ 5,718,635
Prior period adjustment	\$ -	\$ -	\$ -

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2009

NOTE Q - SEGMENT INFORMATION FOR ENTERPRISE FUNDS

Ending net assets	\$ 3,226,059	\$ 2,818,332	\$ 6,044,391
Current assets	\$ 3,286,262	\$ 3,329,448	\$ 6,415,203
Capital assets	\$ 1,713,008	\$ 630,752	\$ 2,343,760
Current liabilities	\$ 1,773,211	\$ 1,143,760	\$ 2,714,572
Long-term liabilities	\$ -	\$ -	\$ -
Invested in capital assets	\$ 1,713,008	\$ 630,752	\$ 2,343,760
Unrestricted net assets	\$ 1,513,051	\$ 2,185,688	\$ 3,700,631
Net cash used in operating activities	\$ (379,789)	\$ (328,119)	\$ (707,908)
Net cash provided by noncapital financing activities	\$ 1,062,680	\$ 1,125,166	\$ 2,187,846
Net cash used in capital and related financing activities	\$ (67,503)	\$ (139,349)	\$ (206,852)
Net cash provided by investing activities	\$ 1,925	\$ 7,875	\$ 9,800
Beginning cash	\$ 761,025	\$ 960,032	\$ 1,721,057
Ending cash	\$ 1,378,338	\$ 1,625,605	\$ 3,003,943

NOTE R - INTEREST EXPENDITURES/EXPENSES

The total interest expenditures/expenses of the County aggregated \$33,962.

NOTE S - WIND STORM DAMAGE

During May 2009 the County experienced a severe wind storm event that caused extensive tree and power line damage as well as minor structural damage to County facilities. The damage totaled approximately \$368,000 which has been reduced by approximately \$194,000 of Federal Emergency Management Agency grants for a net cost of \$174,000. The net cost was expensed to emergency management and the highway department.

NOTE T - SUBSEQUENT EVENTS

Effective June 15, 2009, the County adopted FASB ASC 855, Subsequent Events (precodification FASB SFAS No. 165, Subsequent Events). FASB ASC 855 establishes general standards of accounting for and disclosure of events that occur after the balance sheet date but before financial statements are issued or are available to be issued. FASB ASC 855 defines the period after the balance sheet date during which, management shall evaluate events or transactions that may occur for potential recognition or disclosure, the circumstances under which an organization shall recognize events occurring after the balance sheet date and the disclosures that an organization shall make about those events or transactions. FASB ASC 855 defines two types of subsequent events. The first type consists of events or transactions that provide additional evidence about conditions that existed at the date of the balance sheet (recognized subsequent events). The second type consists of events or transactions that provide additional evidence about condition that did not exist at the date of the balance sheet (nonrecognized subsequent events).

Management evaluated all events and transactions that occurred after November 30, 2009 through May 6, 2010, the issue date of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

JACKSON COUNTY, ILLINOIS
 BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues - Unrestricted Funds:				
General Property Taxes:				
Real property taxes	\$ 2,093,330	2,093,330	2,584,383	491,053
Penalties on late taxes	245,000	245,000	156,539	(88,461)
Total General Property Taxes	<u>2,338,330</u>	<u>2,338,330</u>	<u>2,740,922</u>	<u>402,592</u>
Sales and Service Taxes:				
Sales tax	465,000	465,000	570,621	105,621
Supplemental sales tax	1,600,000	1,600,000	1,610,007	10,007
Cable television franchise tax	22,500	22,500	22,698	198
Pari-Mutual handle tax	56,000	56,000	29,376	(26,624)
Total Sales and Service Taxes	<u>2,143,500</u>	<u>2,143,500</u>	<u>2,232,702</u>	<u>89,202</u>
Intergovernmental Revenue:				
Illinois state income tax	1,750,000	1,750,000	1,749,656	(344)
Replacement tax	700,000	700,000	594,562	(105,438)
Local use tax	260,000	260,000	247,803	(12,197)
County hotel tax	-	-	5,120	5,120
Inheritance tax	500	500	15,408	14,908
Federal flood reimbursement	16,500	16,500	18,632	2,132
Federal reimbursement in lieu of property tax	91,000	91,000	145,955	54,955
Fema Reimbursement	-	-	149,669	149,669
Other federal/state grants	244,380	350,884	253,894	(96,990)
Total Intergovernmental Revenue	<u>3,062,380</u>	<u>3,168,884</u>	<u>3,180,699</u>	<u>11,815</u>
Use of Money and Property:				
Interest on investments	-	-	79	79
Timber sales	6,200	6,200	-	(6,200)
Rental payments	4,800	4,800	4,000	(800)
Total Use of Money and Property	<u>11,000</u>	<u>11,000</u>	<u>4,079</u>	<u>(6,921)</u>
Service Charges, Permits and Fees:				
General Government:				
Executive	424,500	424,500	242,497	(182,003)
County clerk	296,000	296,000	171,477	(124,523)
Judiciary and courts	838,221	842,721	999,356	156,635
Assessments	64,000	64,000	120,340	56,340
Total General Government	<u>1,622,721</u>	<u>1,627,221</u>	<u>1,533,670</u>	<u>(93,551)</u>
Public Safety:				
Sheriff	89,000	89,000	85,418	(3,582)
Jail	393,500	393,500	349,260	(44,240)
Animal control	33,000	33,000	38,019	5,019
Coroner	900	900	6,620	5,720
Total Public Safety	<u>516,400</u>	<u>516,400</u>	<u>479,317</u>	<u>(37,083)</u>
Total Service Charges, Permits and Fees	<u>2,139,121</u>	<u>2,143,621</u>	<u>2,012,987</u>	<u>(130,634)</u>
Total Unrestricted Fund Revenues	<u>9,694,331</u>	<u>9,805,335</u>	<u>10,171,389</u>	<u>366,054</u>

JACKSON COUNTY, ILLINOIS
 BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Expenditures - Unrestricted Funds - Current:				
General Government:				
Executive:				
County Board	239,384	239,384	196,819	42,565
Board of Review	89,084	89,084	80,258	8,826
Total Executive	<u>328,468</u>	<u>328,468</u>	<u>277,077</u>	<u>51,391</u>
Treasurer:				
Treasurer's office	293,003	293,003	309,746	(16,743)
Total Treasurer	<u>293,003</u>	<u>293,003</u>	<u>309,746</u>	<u>(16,743)</u>
County Clerk:				
County Clerk's office	447,804	450,804	379,138	71,666
Elections	111,000	111,000	48,397	62,603
Total County Clerk	<u>558,804</u>	<u>561,804</u>	<u>427,535</u>	<u>134,269</u>
Judiciary and Courts:				
State's Attorney	656,922	711,282	693,857	17,425
Circuit Clerk's office	557,477	557,477	666,871	(109,394)
Jury Commission	124,750	124,750	61,288	63,462
Courts	193,850	193,850	250,372	(56,522)
Public Defender	424,301	424,301	493,193	(68,892)
Probation circuit	410,448	410,448	395,779	14,669
Total Judiciary and Courts	<u>2,367,748</u>	<u>2,422,108</u>	<u>2,561,360</u>	<u>(139,252)</u>
Assessments:				
Assessments	287,550	287,550	303,164	(15,614)
Total Assessments	<u>287,550</u>	<u>287,550</u>	<u>303,164</u>	<u>(15,614)</u>
Other:				
Data processing	121,656	121,656	121,973	(317)
Building maintenance	277,500	277,500	303,924	(26,424)
Education	94,998	94,998	84,561	10,437
Central Services	-	-	353	(353)
Miscellaneous expenditure	3,600	3,600	(4,315)	7,915
Total Other	<u>497,754</u>	<u>497,754</u>	<u>506,496</u>	<u>(8,742)</u>
Total General Government	<u>4,333,327</u>	<u>4,390,687</u>	<u>4,385,378</u>	<u>5,309</u>
Public Safety:				
Sheriff's office	2,563,181	2,668,983	2,662,959	6,024
Jail	2,220,012	2,220,012	2,375,330	(155,318)
Jail building maintenance	380,712	380,712	259,681	121,031
Merit board	2,950	2,950	2,736	214
Animal control	106,452	106,452	104,931	1,521
Coroner	106,860	106,860	106,856	4
Emergency service	54,177	54,177	263,570	(209,393)
Total Public Safety	<u>5,434,344</u>	<u>5,540,146</u>	<u>5,776,063</u>	<u>(235,917)</u>
Total Unrestricted Fund Expenditures	<u>9,767,671</u>	<u>9,930,833</u>	<u>10,161,441</u>	<u>(230,608)</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	<u>(73,340)</u>	<u>(125,498)</u>	<u>9,948</u>	<u>135,446</u>

JACKSON COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues - Restricted Funds:				
General Property Taxes:				
Tort Liability	250,000	250,000	317,237	67,237
Worker's Compensation	(18,000)	(18,000)	(46,918)	(28,918)
Unemployment Insurance	4,755	4,755	27,682	22,927
Social Security	183,937	183,937	302,108	118,171
Illinois Municipal Retirement Fund	1,567,513	1,567,513	992,958	(574,555)
Total General Property Taxes	1,988,205	1,988,205	1,593,067	(395,138)
Other:				
Law Library Fees	12,300	12,300	12,245	(55)
DUI Sheriff Law Enforcement Equipment	-	-	7,153	7,153
Drug Federal Seizures	-	-	153,841	153,841
Inheritance Tax	-	-	277,507	277,507
Treasurer's Automation	-	-	8,555	8,555
County Clerk Automation	10,000	10,000	64,152	54,152
Court Automation	-	-	172,338	172,338
Court Document Storage	-	-	114,995	114,995
Court Security	-	-	178,678	178,678
Child Support Administration	-	-	30,378	30,378
Assessments	120,000	120,000	120,193	193
Victim Assistance	-	-	389	389
Court Supervision	-	-	1,780	1,780
Hotel Tax	-	-	(1,885)	(1,885)
County Clerk	-	-	(12,994)	(12,994)
Reimbursement Education Grants	-	-	5,207	5,207
Reimbursement Court Security	-	-	895	895
Grants Sheriff Department	-	-	1,026	1,026
Unclaimed Money - Treasurer	-	-	15	15
Tax Sale Fees	-	-	13,374	13,374
Interest	70,100	70,100	7,157	(62,943)
Miscellaneous	-	-	3,475	3,475
Total Other	212,400	212,400	1,158,474	946,074
Total Restricted Fund Revenues	2,200,605	2,200,605	2,751,541	550,936
Expenditures - Restricted Funds:				
General Property Taxes:				
Tort Liability	250,000	250,000	312,802	(62,802)
Worker's Compensation	105,282	105,282	150,170	(44,888)
Unemployment Insurance	43,020	43,489	34,809	8,680
Social Security	541,763	547,501	550,797	(3,296)
Illinois Municipal Retirement Fund	846,982	850,603	816,457	34,146
Reimbursements from Funds	-	-	-	-
Total General Property Taxes	1,787,047	1,796,875	1,865,035	(68,160)
Other:				
Law Library	4,000	4,000	10,177	(6,177)
Drug	-	-	2,820	(2,820)
Inheritance Tax	-	-	277,507	(277,507)
Treasurer's Automation	-	-	12,021	(12,021)
County Clerk Automation	-	-	40,363	(40,363)
Court Automation	-	-	98,040	(98,040)
Court Document Storage	-	-	37,206	(37,206)
Court Security	-	-	178,252	(178,252)
Child Support Administration	-	-	34,196	(34,196)
Sheriff Drug	-	-	34,185	(34,185)
Assessments	25,710	25,710	-	25,710
States Attorney	(20,208)	(81,612)	350	(81,962)
Public Defender	46,498	46,498	-	46,498
Courts	122,060	122,060	139,231	(17,171)
Misc. Expenses	-	-	8,821	(8,821)
Total Other	178,060	116,656	873,169	(756,513)
Total Restricted Fund Expenditures	1,965,107	1,913,531	2,738,204	(824,673)
Deficiency of Revenues Over Expenditures - Restricted Funds	235,498	287,074	13,337	(273,737)
Other Financing Sources and (Uses):				
Transfers to Debt Service Fund	-	-	(80,896)	(80,896)
Total Other Financing Sources and (Uses)	-	-	(80,896)	(80,896)
EXCESS OF REVENUES OVER EXPENDITURES	162,158	161,576	(57,611)	(219,187)
FUND BALANCE, BEGINNING OF YEAR	3,570,426	3,570,426	3,570,426	-
FUND BALANCE, END OF YEAR	\$ 3,732,584	\$ 3,732,002	\$ 3,512,815	\$ (219,187)

SUPPLEMENTARY INFORMATION

JACKSON COUNTY, ILLINOIS
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	<u>Special Revenue Funds</u>			Total Nonmajor Governmental Funds
	<u>County Bridge Fund</u>	<u>Federal Aid & Matching Fund</u>	<u>Debt Service Funds</u>	
ASSETS				
Cash	\$ 817,446	\$ 1,565,203	\$ -	\$ 2,382,649
Investments	-	-	-	-
Accounts receivable:				
Consumers	-	-	-	-
Other governmental units and agencies	8,893	422,761	-	431,654
Property taxes	65,987	357,035	-	423,022
Due from other funds	-	-	-	-
Due from agencies	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Assets and Other Debits	<u>\$ 892,326</u>	<u>\$ 2,344,999</u>	<u>\$ -</u>	<u>\$ 3,237,325</u>
LIABILITIES				
Liabilities:				
Accounts payable	28,376	60,950	-	89,326
Accrued payroll	-	-	-	-
Compensated absences	-	-	-	-
Due to other funds	-	23,964	-	23,964
Due to other agencies	-	-	1,180	1,180
Deferred revenue	60,058	325,002	-	385,060
	<u>60,058</u>	<u>325,002</u>	<u>-</u>	<u>385,060</u>
Total Liabilities	88,434	409,916	1,180	499,530
Fund Balances:				
Reserved for:				
Debt service	-	-	(1,180)	(1,180)
Designated	803,892	1,935,083	-	2,738,975
Unreserved, undesignated	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Fund Balances	<u>803,892</u>	<u>1,935,083</u>	<u>(1,180)</u>	<u>2,737,795</u>
Total Liabilities and Fund Balances	<u>\$ 892,326</u>	<u>\$ 2,344,999</u>	<u>\$ -</u>	<u>\$ 3,237,325</u>

JACKSON COUNTY, ILLINOIS
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 NONMAJOR GOVERNMENTAL FUNDS
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Special Revenue Funds			Total Nonmajor Governmental Funds
	County Bridge Fund	Federal Aid & Matching Fund	Debt Service Funds	
Revenues - Unrestricted Funds:				
General property taxes	\$ 60,329	\$ 325,455	\$ -	\$ 385,784
Sales and service taxes	-	-	-	-
Intergovernmental revenue	18,062	739,202	-	757,264
Use of money and property	2,608	4,411	-	7,019
Service charges, permits and fees	-	-	-	-
Sanitation fees	-	-	-	-
Other revenue	-	-	-	-
Total Unrestricted Fund Revenues	<u>80,999</u>	<u>1,069,068</u>	<u>-</u>	<u>1,150,067</u>
Expenditures - Unrestricted Funds:				
Current:				
General government	-	-	-	-
Public safety	-	-	-	-
Public Health	-	375,279	-	375,279
Public Works	1,471	-	-	1,471
Capital improvements	76,458	-	-	76,458
Debt service	-	-	-	-
Principle	-	-	53,467	53,467
Interest	-	-	27,429	27,429
Total Unrestricted Fund Expenditures	<u>77,929</u>	<u>375,279</u>	<u>80,896</u>	<u>534,104</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	<u>3,070</u>	<u>693,789</u>	<u>(80,896)</u>	<u>615,963</u>
Revenues - Restricted Funds:				
General property taxes	-	-	-	-
Total Restricted Fund Revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Expenditures - Restricted Funds:				
General property taxes	-	-	-	-
Total Restricted Fund Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Other Financing Sources (Uses):				
Operating transfers in	-	-	80,896	80,896
Operating transfers out	-	(246,303)	-	(246,303)
Total Other Financing Sources (Uses)	<u>-</u>	<u>(246,303)</u>	<u>80,896</u>	<u>(165,407)</u>
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	<u>3,070</u>	<u>447,486</u>	<u>-</u>	<u>450,556</u>
FUND BALANCES, BEGINNING OF YEAR	<u>800,822</u>	<u>1,487,597</u>	<u>(1,180)</u>	<u>2,287,239</u>
FUND BALANCES, END OF YEAR	<u>\$ 803,892</u>	<u>\$ 1,935,083</u>	<u>\$ (1,180)</u>	<u>\$ 2,737,795</u>

JACKSON COUNTY, ILLINOIS
 COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
 AGENCY FUNDS
 November 30, 2009

	Agency Funds							Total
	County Collector's Funds	Township Bridge Program	Township Motor Fuel Tax Fund	Township Tax Sale Fund	Rental Housing Support Program	Circuit Clerk Bond Fund		
ASSETS								
Cash	\$ 2,538,249	\$ 157,660	\$ 998,294	\$ 103,374	\$ 6,024	\$ 290,506	\$ 4,094,107	
Investments	-	-	-	-	-	355,853	355,853	
Due from other funds	-	-	-	-	-	-	-	
Due from debt service	1,180	-	-	-	-	-	1,180	
Total assets	<u>2,539,429</u>	<u>157,660</u>	<u>998,294</u>	<u>103,374</u>	<u>6,024</u>	<u>646,359</u>	<u>4,451,140</u>	
LIABILITIES								
Due to others	-	150,480	963,426	103,374	6,024	20,819	1,244,123	
Due to other funds	-	7,180	34,868	-	-	-	42,048	
Due to individuals	-	-	-	-	-	555,372	555,372	
Due to taxing units	2,539,429	-	-	-	-	-	2,539,429	
Accrued interest	-	-	-	-	-	70,168	70,168	
Total liabilities	<u>2,539,429</u>	<u>157,660</u>	<u>998,294</u>	<u>103,374</u>	<u>6,024</u>	<u>646,359</u>	<u>4,451,140</u>	
NET ASSETS	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	

JACKSON COUNTY, ILLINOIS
DISCRETELY PRESENTED COMPONENT UNITS
COMBINING BALANCE SHEET
NOVEMBER 30, 2009

	Health Department	Tuberculosis	Mental Health (708) Board	Totals
Assets and Other Debits				
Cash	\$ 788,817	\$ 131,320	\$ 238,986	\$ 1,159,123
Investments	52,385	-		52,385
Accounts Receivable:				
Other governmental units and agencies	749,796	-	-	749,796
Property taxes	592,726	42,053	264,720	899,499
Other receivables	-	1	-	1
Due from other funds	9,677	-	-	9,677
Prepayments	5,208	-	213	5,421
Inventory	80,540	2,230	-	82,770
	<u>\$ 2,279,149</u>	<u>\$ 175,604</u>	<u>\$ 503,919</u>	<u>\$ 2,958,672</u>
Total Assets				
Liabilities, Equity and Other Credits				
Liabilities:				
Accounts payable	\$ 58,313	\$ 111	\$ -	\$ 58,424
Accrued payroll	83,611	-	48	83,659
Compensated absences	97,805	-	440	98,245
Due to other funds	-	9,677	-	9,677
Deferred revenue	648,442	36,573	226,218	911,233
	<u>888,171</u>	<u>46,361</u>	<u>226,706</u>	<u>1,161,238</u>
Total Liabilities				
Fund Balance:				
Unreserved, undesignated	<u>1,390,978</u>	<u>129,243</u>	<u>277,213</u>	<u>1,797,434</u>
	<u>1,390,978</u>	<u>129,243</u>	<u>277,213</u>	<u>1,797,434</u>
Total Fund Balances				
	<u>\$ 2,279,149</u>	<u>\$ 175,604</u>	<u>\$ 503,919</u>	<u>\$ 2,958,672</u>
Total Liabilities and Fund Balances				

JACKSON COUNTY, ILLINOIS
DISCRETELY PRESENTED COMPONENT UNITS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

	Health Department	Tuberculosis	Mental Health (708) Board	Totals
Revenues - Unrestricted Funds:				
General property taxes	\$ 542,487	\$ 60,805	\$ 388,283	\$ 991,575
Intergovernmental revenue	2,200,325	-	2,470	2,202,795
Use of money and property	3,511	17	303	3,831
Service charges, permits and fees	690,620	-	-	690,620
Other income	101,960	37	-	101,997
Total Unrestricted Fund Revenues	3,538,903	60,859	391,056	3,990,818
Expenditures - Unrestricted Funds:				
Public health	3,336,912	60,303	388,142	3,785,357
Capital improvements	-	-	-	-
Debt service:				
Principal	27,171	-	-	27,171
Interest	6,532	-	-	6,532
Total Unrestricted Fund Expenditures	3,370,615	60,303	388,142	3,819,060
Excess (Deficiency) of Revenues Over Expenditures				
Expenditures - Unrestricted Funds	168,288	556	2,914	171,758
Revenues - Restricted Funds:				
General property taxes:				
Employee benefits	186,246	-	-	186,246
Total Restricted Fund Revenues	186,246	-	-	186,246
Expenditures - Restricted Funds:				
General property taxes:				
Employee benefits	186,246	-	-	186,246
Total Restricted Fund Expenditures	186,246	-	-	186,246
Excess (Deficiency) of Revenues Over Expenditures	-	-	-	-
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	\$ 168,288	\$ 556	\$ 2,914	\$ 171,758

JACKSON COUNTY, ILLINOIS
RECONCILIATION OF THE DISCRETELY PRESENTED COMPONENT UNITS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
NOVEMBER 30, 2009

Total fund balances for discretely presented component units \$ 1,797,434

Total net assets reported for discretely presented component units in the statement of net assets is different because:

Capital assets used in discretely presented component units are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land	49,500	
Land improvements, net of \$38,980 accumulated depreciation	39,468	
Buildings, net of \$591,117 accumulated depreciation	1,255,380	
Building improvements, less \$35,184 accumulated depreciation	48,043	
Equipment, less \$356,381 accumulated depreciation	63,314	
Total capital assets		1,455,705

Long-term liabilities applicable to the County's discretely presented component units are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities consist of:

Notes payable	(117,003)	
Compensated absences	(86,612)	
Total long-term liabilities	(203,615)	(203,615)

Total net assets of discretely presented component units \$ 3,049,524

JACKSON COUNTY
 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
 AND CHANGES IN FUND BALANCES OF DISCRETELY PRESENTED COMPONENT UNITS
 TO THE STATEMENT OF ACTIVITIES
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Net change in fund balances - total discretely presented component units \$ 171,758

The change in net assets reported for discretely presented component units in the statement of activities is different because:

Governemantal funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$76,966) exceeded capital outlays (\$939) in the current period. (76,027)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:

Change in compensated absences 12,689

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activites. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of notes payable 27,171

Change in net assets of discretely presented component units \$ 135,591

FEDERAL FINANCIAL ASSISTANCE



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Jackson County Board
Courthouse
Murphysboro, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois, as of and for the year ended November 30, 2009, which collectively comprise the Jackson County, Illinois' basic financial statements and have issued our report thereon dated May 6, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jackson County, Illinois' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jackson County, Illinois' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Jackson County, Illinois' ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Jackson County, Illinois' financial statements that is more than inconsequential will not be prevented or detected by Jackson County, Illinois' internal control. We consider the deficiencies described in the accompanying schedule of findings and questioned costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Jackson County, Illinois' internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jackson County, Illinois' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

We noted certain other matters that we reported to the County Board of Jackson County, Illinois, in a separate letter dated May 6, 2010.

Jackson County, Illinois' response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit Jackson County, Illinois' response and, accordingly, we express no opinion on it.

This report is intended solely for the information of the County Board, management, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kerber, Eck & Broedel LLP

Carbondale, Illinois
May 6, 2010



Kerber, Eck & Braeckel LLP

CPAs and
Management Consultants

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**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
WITH REQUIREMENTS APPLICABLE TO EACH MAJOR
PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE
IN ACCORDANCE WITH OMB CIRCULAR A-133**

Jackson County Board
Courthouse
Murphysboro, Illinois

Compliance

We have audited the compliance of Jackson County, Illinois with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended November 30, 2009. Jackson County, Illinois' major federal programs are identified in the accompanying Schedule of Expenditures of Federal Awards. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Jackson County, Illinois' management. Our responsibility is to express an opinion on Jackson County, Illinois' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Jackson County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Jackson County, Illinois' compliance with those requirements.

In our opinion, Jackson County, Illinois complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended November 30, 2009.

Internal Control Over Compliance

The management of Jackson County, Illinois is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Jackson County, Illinois' internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies on internal control that might be significant deficiencies or material weaknesses. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the County Board, management, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kerben, Ed & Broedel LLP

Carbondale, Illinois
May 6, 2010

JACKSON COUNTY, ILLINOIS
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Program	CFDA Number	Grantor	Pass-through Grantor's Number	Pass-through Grantor	Expenditures
Cash Federal Award Expenditures					
Special Supplemental Nutrition Program for Women, Infants, & Children	10 557	U.S. Department of Agriculture	11GK270000 11GI.270000	Illinois Department of Human Services	132,700 96,900
non-cash					697,324
					926,024 *
Women, Infants, & Children Farmers' Market Nutrition Program	10 572	U.S. Department of Agriculture	11GI.270000	Illinois Department of Human Services	1,000
Social Services Block Grant - Title XX	93 667	U.S. Department of Health and Human Services	11GK270000 11GI.270000	Illinois Department of Human Services	48,100 -
					48,100
HIV Care Formula Grants	93 917	U.S. Department of Health and Human Services	85780677 95780766	Illinois Department of Public Health	197,345 97,430
			95780376 05780397		23,953 -
					318,728
HIV Prevention Program	93 943	U.S. Department of Health and Human Services	08 C755-002 09 C755-002	Illinois Public Health Association	35,633 36,729
					72,362
Family Planning Services - Title X	93 217	U.S. Department of Health and Human Services	11GK270000 11GI.270000	Illinois Department of Human Services	44,726 57,600
					102,326
Public Health Emergency Preparedness	93 069	U.S. Department of Health and Human Services	97181038 07181038 07181160	Illinois Department of Public Health	60,598 7,559 8,449
					76,606
Maternal and Child Health Services Grant	93 994	U.S. Department of Health and Human Services	11GK270000 11GI.270000	Illinois Department of Human Services	39,700 13,800
					53,500
Summer Food Service Program for Children	10 559	U.S. Department of Agriculture	85280881	Illinois Department of Public Health	600
Housing Opportunities for Persons with AIDS	14 241	U.S. Department of Housing and Urban Development	85780576 95780744	Illinois Department of Public Health	17,656 47,810
					65,466
Emergency Management Performance Grants	97 042	U.S. Department of Homeland Security	N/A	Illinois Emergency Management Agency	15,327
Immunization Grant	93 268	U.S. Department of Health and Human Services	N/A	Illinois Department of Public Health	94,003
Preventive Health Services Sexually Transmitted Diseases Control Grants	93 977	U.S. Department of Health and Human Services	N/A		16,875
Centers for Disease Control and Prevention Investigation and Technical Assistance	93 283	U.S. Department of Health and Human Services	N/A		7,000
Highway Planning and Construction	20 205	Federal Highway Administration	99-02118-00-FP 99-02118-00-FP 07-00152-00-EG 07-02120-00-FG 08-00156-00-SG 07-00918-03-RS 07-00050-03-RS 07-00153-00-BR	Illinois Department of Transportation	169,757 80,287 93,204 -
					14,452 3,361 -
					9,169
					370,230 *
Performance Partnership Programs	66 605	U.S. Environmental Protection Agency	N/A	Illinois Department of Public Health	238
Solid Waste Management Grants	10 762	U.S. Department of Agriculture	00-02	Illinois Rural Development	6,729
Public Safety Partnership and Community Policing Grants	16 710	U.S. Department of Justice	N/A		94,169
Recovery Act - Assistance to Rural Law Enforcement to Combat Crime and Drugs Competitive Grant Program	16 609	U.S. Department of Justice	N/A		1,110
Child Support Enforcement	93 563	U.S. Department of Health and Human Services	N/A	Illinois Department of Healthcare	15,989
Medical Assistance Program	93 778	U.S. Department of Health and Human Services	N/A	Illinois Department of Healthcare and Family Services	100,675
Help America Vote Act Requirement Payments	90 401	Elections Assistance Commission	N/A	Illinois State Board of Elections	22,397
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97 036	U.S. Federal Emergency Management Agency	N/A	Illinois Emergency Management Agency	149,669 44,266
					193,935
Total Federal Expenditures					\$ 2,603,389

* Denotes Major Program
DUNS - 884008483

The accompanying notes are an integral part of this schedule.

JACKSON COUNTY, ILLINOIS
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards includes federal grant activity of Jackson County, Illinois and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.

Note 2: Subrecipients

As required by O.M.B. Circular A-133 section 310(b)(5), Jackson County, Illinois provided \$5,709 of Maternal and Child Health Services Grants federal funds (cfda 93.994) to subrecipient University of Illinois Extension during fiscal year ended November 30, 2009.

Note 3: Non-cash Assistance, Insurance or Loans

As required by O.M.B. Circular A-133 section 310(b)(6), Jackson County, Illinois did not have any insurance in effect during the year, and had no loans or loan guarantees outstanding at year ended November 30, 2009.

Non –cash assistance received in the amount \$697,324 as reflected in the Schedule of Expenditures of Federal Awards.

JACKSON COUNTY, ILLINOIS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued: unqualified

Internal control over financial reporting:

- Material weakness(es) identified? _____yes X no
- Significant deficiencies identified that are not considered to be material weaknesses? X yes _____none reported

Noncompliance material to financial statements noted? _____yes X no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? _____yes X no
- Significant deficiencies identified that are not considered to be material weakness(es)? _____yes X none reported

Type of auditors' report issued on compliance for major programs: unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? _____yes X no

Identification of major programs:

<i>CFDA Number</i>	<i>Name of Federal Program</i>
10.557	Special Supplemental Nutrition Program for Women, Infants & Children

Dollar threshold used to distinguish between type

A and type B programs: \$ 300,000

Auditee qualified as low-risk auditee? X yes _____no

Section II - Financial Statement Findings

- 09-1 Segregation of Duties – Cash Receipts
- 09-2 Accounts Receivable – Rehab & Care Center
- 09-3 Segregation of Duties – Cash Receipts
- 09-4 Segregation of Duties – Payroll Processing

Section III - Federal Award Findings and Questioned Costs

No matters were reported.

JACKSON COUNTY, ILLINOIS
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Prior Audit Findings

- 08-1. Segregation of Duties – Cash Disbursements – comment implemented
- 08-2. Segregation of Duties – Payroll Processing – finding repeated in current year
- 08-3. Segregation of Duties – Cash Receipts – finding repeated in current year
- 08-4. Physical Security – Signature Stamp – comment implemented
- 08-5. Accounts Receivable – Rehab & Care Center – finding repeated in current year

JACKSON COUNTY, ILLINOIS
CORRECTIVE ACTION PLAN FOR CURRENT
YEAR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Corrective Action Plan

Segregation of duties is one of the key controls in an accounting system. Allowing one individual too many steps in an accounting process could enable an individual to commit fraud and conceal a fraudulent act.

Finding No. 09-01 – *Cash Receipts*

Condition:

There are no reconciliation procedures for civil process fees maintained at the Sheriff's Department.

Plan:

Steps have already been taken in the Sheriff's Department to reconcile the civil process fee collected to the CAD system.

Finding No. 09-02 – *Accounts Receivable Rehab & Care Center*

Condition:

While there was improvement with manual documentation of the status of Medicare A and B accounts, we still noted instances of no proper follow-up or inactivity on several accounts. Several Medicare A accounts were being rejected due to the taxonomy number.

Plan:

An outside firm has been engaged to assist the Rehab & Care Center in collections and billing efforts.

The County of Jackson and the staff of its Rehab & Care Center will continue to strive to improve its billing and collection procedures, utilize the billing system's capability to post comments and track billing on every account, and will attempt to cross-train employees where feasible.

JACKSON COUNTY, ILLINOIS
CORRECTIVE ACTION PLAN FOR CURRENT
YEAR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2009

Finding No. 09-03 – *Cash Receipts*

Condition:

In the County Clerk's office, the same individual responsible for preparing the deposit also reconciles the bank statement.

Plan:

Steps have already been taken in the County Clerk's office to strengthen controls by cross training employees.

Finding No. 09-04 – *Payroll Processing*

Condition:

Individuals who prepare payroll checks, also; authorize electronic payroll disbursements; disburse payroll checks; resolve employee payroll inquiries and; edit the payroll master file.

Plan:

The County of Jackson and its' staff will review the payroll process and strengthen controls where practical.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE F - CAPITAL ASSETS - CONTINUED

Capital asset activity of the component unit for the year ended November 30, 2010 follows:

	Balance November 30, <u>2009</u>	<u>Additions</u>	Deductions And <u>Transfers</u>	Balance November 30, <u>2010</u>
Capital assets, not being depreciated:				
Land	\$ 49,500	\$ -	\$ -	\$ 49,500
Total capital assets, not being depreciated	49,500	-	-	49,500
Capital assets, being depreciated:				
Land improvements	78,448	-	-	78,448
Buildings and improvements	1,929,724	32,197	-	1,961,921
Equipment	<u>419,695</u>	<u>6,178</u>	<u>(3,866)</u>	<u>422,007</u>
Total capital assets being depreciated	2,427,867	38,375	(3,866)	2,462,376
Less accumulated depreciation for:				
Land improvements	(38,980)	(4,077)	-	(43,057)
Buildings and improvements	(626,301)	(55,946)	-	(682,247)
Equipment	<u>(356,381)</u>	<u>(12,938)</u>	<u>2,082</u>	<u>(367,237)</u>
Total accumulated depreciation	<u>(1,021,662)</u>	<u>(72,961)</u>	<u>2,082</u>	<u>(1,092,541)</u>
Total capital assets, being depreciated, net	<u>1,406,205</u>	<u>(34,586)</u>	<u>(1,784)</u>	<u>1,369,835</u>
Component unit, capital assets, net	<u>\$ 1,455,705</u>	<u>\$ (34,586)</u>	<u>\$ (1,784)</u>	<u>\$ 1,419,335</u>

NOTE G - LONG-TERM DEBT

Governmental Activity Long-Term Debt Notes Payable

The County has financed certain capital expenditures through an installment agreement at November 30, 2010 as follows:

Installment agreement, due in monthly installments of \$ 6,741.31 Beginning in December 2004 through November 2014 including interest at 7.5%	\$ <u>278,810</u>
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JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE G - LONG-TERM DEBT - CONTINUED

The annual requirements to amortize all governmental activity long-term debt notes payable as of November 30, 2010 are as follows:

<u>Year Ending November 30</u>	<u>Principal</u>	<u>Interest</u>
2011	62,091	18,805
2012	66,911	13,985
2013	72,105	8,790
2014	<u>77,703</u>	<u>3,193</u>
	<u>\$ 278,810</u>	<u>\$ 44,773</u>

Component Unit Notes Payable

The component unit funds notes payable at November 30, 2010, are described as follows:

Term bank loan, for the construction of a new building,
due in monthly installments of \$3,064 beginning in June,
2000 through May, 2013 including interest at 5.00% \$ 85,210

The annual requirements to amortize all component unit fund notes payable at November 30, 2010, are as follows:

<u>Year Ending November 30,</u>	<u>Principal</u>	<u>Interest</u>
2011	33,115	3,652
2012	34,956	1,811
2013	<u>17,139</u>	<u>240</u>
	<u>\$ 85,210</u>	<u>\$ 5,703</u>

During the year ended November 30, 2010, the following changes occurred in long-term liabilities reported in the government-wide financial statements of primary government:

	Balance November 30, <u>2009</u>	<u>Additions</u>	<u>Reductions</u>	Balance November 30, <u>2010</u>	Due Within <u>One Year</u>
Notes Payable	\$ 336,427	\$ -	\$ 57,617	\$ 278,810	\$ 62,091
Compensated absences	<u>1,732,149</u>	<u>98,730</u>	<u>-</u>	<u>1,830,879</u>	<u>559,345</u>
	<u>\$2,068,576</u>	<u>\$ 98,730</u>	<u>\$ 57,617</u>	<u>\$ 2,109,689</u>	<u>\$ 621,436</u>

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE G - LONG-TERM DEBT - CONTINUED

During the year ended November 30, 2010, the following changes occurred in long-term liabilities reported in the government-wide financial statements within the Component Unit Fund:

	Balance November 30, <u>2009</u>	<u>Additions</u>	<u>Reductions</u>	Balance November 30, <u>2010</u>	Due Within <u>One Year</u>
Notes payable	\$ 117,003	\$ -	\$ 31,793	85,210	\$ 33,115
Compensated absences	<u>184,857</u>	<u>-</u>	<u>5,085</u>	<u>179,772</u>	<u>94,739</u>
	<u>\$ 301,860</u>	<u>\$ -</u>	<u>\$ 36,878</u>	<u>\$ 264,982</u>	<u>\$ 127,854</u>

NOTE H - RETIREMENT PLANS

The employees of the County are covered by the Illinois Municipal Retirement Fund (IMRF) defined benefit pension plan. The Illinois Municipal Retirement Fund is a multiple-employer agent PERS (Public Employee Retirement System). The Illinois Municipal Retirement Fund is not included in the balances shown in the financial statements, except for the contributions made during the year and charged to operating expenditures or expenses. Except for the Rehab and Care Center, County contributions to these pension plans are funded with property taxes.

Illinois Municipal Retirement Fund - Countywide:

Plan Description. The County's defined benefit pension plan for Regular employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. Your employer plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by the statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by the statute, the County's Regular plan members are required to contribute 4.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer contribution rate for calendar year 2008 was 0.90 percent of annual covered payroll. The County benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$109,903 for the Regular plan was equal to the County's required and actual contributions. The required contribution for 2008 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the County Regular plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 15% corridor between the actuarial and market value as assets. The County Regular plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 23 years.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Regular plan was 82.15 percent funded. The actuarial accrued liability for benefits was \$38,185,863 and the actuarial value of assets was \$31,370,330, resulting in an underfunded actuarial accrued liability (UAAL) of \$6,815,533. The covered payroll (annual payroll of active employees covered by the plan) was \$12,211,423 and the ratio of the UAAL to the covered payroll was 56 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Illinois Municipal Retirement Fund - Sheriff Law Enforcement Personnel:

Plan Description. The County's defined benefit pension plan for Sheriff's Law Enforcement Personnel employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, Sheriff's Law Enforcement Personnel plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2009 was 19.06 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$585,833 for the Sheriff's Law Enforcement Personnel plan was equal to the County's required and actual contributions. The required contribution for 2009 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the County Sheriff's Law Enforcement Personnel plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 15% corridor between the actuarial and market value as assets. The County Sheriff's Law Enforcement Personnel plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 23 years.

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Sheriff's Law Enforcement Personnel plan was 50.61 percent funded. The actuarial accrued liability for benefits was \$8,196,704 and the actuarial value of assets was \$4,148,646, resulting in an underfunded actuarial accrued liability (UAAL) of \$4,048,058. The covered payroll (annual payroll of active employees covered by the plan) was \$3,073,626 and the ratio of the UAAL to the covered payroll was 132 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Illinois Municipal Retirement Fund - Elected County Official:

Plan Description. The County's defined benefit pension plan for Elected County Official employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, Elected County Official plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2009 was 36.36 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$133,867 for the Elected County Official Personnel plan was equal to the County's required and actual contributions. The required contribution for 2009 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10% per year depending on age and service, attributable to seniority/merit, and (d) post retirement benefit increases of 3% annually. The actuarial value of the Elected County Official plan assets was determined using techniques that spread the effects of short-term volatility in market value of investments over a five-year period with a 15% corridor between the actuarial and market value as assets. The Elected County Official plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 27 years.

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Elected County Official plan was 54.68 percent funded. The actuarial accrued liability for benefits was \$2,747,883 and the actuarial value of assets was \$1,502,446, resulting in an underfunded actuarial accrued liability (UAAL) of \$1,245,437. The covered payroll (annual payroll of active employees covered by the plan) was \$368,171 and the ratio of the UAAL to the covered payroll was 338 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets in increasing or decreasing over time relative to the actuarial accrued liability for benefits.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

Trend Information and Required Supplementary Information:

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Below is three year trend information and required supplementary information.

Trend Information:

Countywide IMRF:

<u>Fiscal Year Ending</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$ 109,903	100%	\$ 0
12/31/08	\$ 104,027	100%	\$ 0
12/31/07	\$ 804,090	100%	\$ 0

Sheriff's IMRF:

<u>Actuarial Valuation Date</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$ 585,833	100%	\$ 0
12/31/08	\$ 573,997	100%	\$ 0
12/31/07	\$ 589,802	100%	\$ 0

Elected County Official IMRF:

<u>Actuarial Valuation Date</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$ 133,867	100%	\$ 0
12/31/08	\$ 143,119	100%	\$ 0
12/31/07	\$ 92,233	100%	\$ 0

Required supplementary information - schedule of funding progress:

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets (a)</u>	<u>Actuarially Accrued Liability (AAL) Entry Age (b)</u>	<u>Unfunded AAL (UAAL) (b-a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as a Percentage of Covered Payroll ((b-a)/c)</u>
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Countywide IMRF:

12/31/09	\$ 31,370,330	\$ 38,185,863	\$ 6,815,533	82.15 %	\$ 12,211,423	55.81 %
12/31/08	\$ 31,375,523	\$ 35,657,063	\$ 4,281,540	87.99 %	\$ 11,431,498	37.45 %
12/31/07	\$ 37,680,197	\$ 34,206,973	\$ (3,473,224)	110.15 %	\$ 10,807,660	0.00 %

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE H - RETIREMENT PLANS - CONTINUED

Sheriff's IMRF:

12/31/09	\$ 4,148,646	\$ 8,196,704	\$ 4,048,058	50.61 %	\$ 3,073,626	131.70 %
12/31/08	\$ 4,703,382	\$ 8,641,748	\$ 3,938,366	54.43 %	\$ 2,945,084	133.73 %
12/31/07	\$ 5,997,998	\$ 9,196,769	\$ 3,198,771	65.22 %	\$ 2,832,769	112.92 %

Elected County Official IMRF:

12/31/09	\$ 1,502,446	\$ 2,747,883	\$ 1,245,437	54.68 %	\$ 368,171	338.28 %
12/31/08	\$ 1,448,349	\$ 2,556,238	\$ 1,107,889	56.66 %	\$ 356,548	310.73 %
12/31/07	\$ 1,153,498	\$ 2,309,878	\$ 1,156,380	49.94 %	\$ 358,186	322.84 %

NOTE I - DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation, which aggregated \$2,092,694 at November 30, 2010, is not available to employees until termination, retirement, death, or unforeseeable emergency. The deferred compensation plan assets are held in trust by a third party.

NOTE J - OTHER POST-EMPLOYMENT BENEFITS

Plan Description. In addition to providing the pension benefits described, the County provides post-employment health care benefits (OPEB) for retired employees through a single employer group health insurance plan. The benefits, benefit levels, and employee contributions are outlined in the continuation of employee health insurance benefits through Retiree Health Insurance Jackson County.

Benefits Provided. The County provides post-employment health care benefits to its retired employees. To be eligible for benefits, an employee must qualify for retirement under the County's retirement plan. All health care benefits are provided through the County's partially self funded insured health plan. The benefit levels are the same as those afforded to active employees. Benefits include inpatient and outpatient hospital services; emergency room; well care exams; ambulance treatment; chiropractic treatment; and prescription drug benefits. Upon a retiree reaching 65 years of age, the County's plan continues but at a higher cost to the retiree.

Membership. At November 30, 2009, membership consisted of:

	<u>November 30, 2009</u>
Retirees and beneficiaries receiving benefits	8
Terminated plan members entitled to but not yet receiving benefits	0
Active vested plan members	216
Active nonvested plan members	<u>228</u>
Total	<u>452</u>
Number of participating employers	1

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE J - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

Funding Policy. The County negotiates the contribution percentages between the County and employees through the union contracts and personnel policy. All retirees contribute a portion of the premium. For the fiscal year ended November 30, 2009, the County contributed a total of \$10,350 in premiums for retired employees.

Annual OPEB costs and Net OPEB Obligation. The County first had an actuarial valuation performed for the plan as of December 1, 2009 to determine the employer's annual required contribution (ARC) for the fiscal year ended November 30, 2010. The County's annual OPEB cost of \$ was equal to the ARC for the fiscal year. The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for fiscal year 2009 was as follows (information for fiscal years 2008 and 2007 is not available as an actuarial valuation was performed for the first time as of November 30, 2009):

Fiscal Year Ending	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
November 30, 2009	\$ 742,136	5.7%	\$ 699,584

The net OPEB obligation as of November 30, 2009 (latest information available), was calculated as follows:

	<u>November 30, 2009</u>
Annual required contribution	\$ 742,136
Interest on net OPEB obligation	-
Adjustment to annual required contributions	<u>-</u>
Annual OPEB cost	742,136
Contributions made	<u>42,552</u>
	699,584
Increase (Decrease) in net OPEB obligation	
Net OPEB obligation, beginning of year	<u>-</u>
Net OPEB obligation, end of year	<u>\$ 699,584</u>

Funded Status and Funding Progress. The funded status of the plan as of November 30, 2009, was as follows:

Actuarial accrued liability (AAL)	\$ 6,518,118
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	6,518,118
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	-
UAAL as a percentage of covered payroll	-

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

JACKSON COUNTY, ILLINOIS
 NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
 NOVEMBER 30, 2010

NOTE J - OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the November 30, 2009 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 5.00% investment rate of return (includes a 3.00% inflation assumption), projected salary increases of 5.00% and an annual healthcare cost trend rate of 8.00% initially, reduced by decrements to an ultimate rate of 6.00%. The actuarial value of assets was not determined as the County has not advance funded its obligation. The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at November 30, 2009, was 30 years.

NOTE K - RESERVES OF RETAINED EARNINGS AND FUND BALANCES

The governmental funds balance sheet includes a number of reserves which are maintained for specific purposes. The nature and purpose of the significant reserves are to segregate the monies which are reserved for tort liability, employee benefit accounts, automation, capital improvements and Circuit Clerk bond funds.

NOTE L - OTHER REQUIRED DISCLOSURE

Excess of Expenditures Over Appropriations

Excess of expenditures over appropriations in individual funds for the year ended November 30, 2010, are as follows:

<u>Fund</u>	<u>Expenditures</u>	<u>Budget</u>
General Fund	\$14,133,912	\$12,431,444

NOTE M - INTERFUND RECEIVABLES AND PAYABLES

Interfund receivables and interfund payables are as follows at November 30, 2010:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Major Funds:		
General	\$ 99,607	\$2,174,473
Solid Waste	2,170,000	22,142

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE M - INTERFUND RECEIVABLES AND PAYABLES - CONTINUED

Special Revenue Funds:		
Highway	20,855	13,077
Federal Aid & Matching		42
Motor Fuel Tax	23,537	
Debt Service Fund		1,180
Component Units:		
Health Department	5,426	119
Tuberculosis		4,883
708 Board		46
Enterprise Fund:		
Ambulance	5,749	45,000
Rehab & Care Center	2,440	27,612
Agency Funds:		
Township Motor Fuel		40,220
Township Bridge		
County Collector's Fund	<u>1,180</u>	<u> </u>
Total All Funds	<u>\$ 2,328,794</u>	<u>\$ 2,328,794</u>

Interfund balances result from the time lag between the dates that the (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payment between funds are made.

NOTE N - INTERFUND TRANSFERS

The following is a schedule of operating transfers as included in the Statement of Net Assets of the County.

	Transfers In	Transfers Out
Major Funds:		
General Fund	\$ -	\$ 80,896
Highway	<u>524,364</u>	<u>-</u>
Total Major Funds	<u>524,364</u>	<u>80,896</u>
Nonmajor Governmental Funds:		
County Motor Fuel Tax Fund	-	500,400
Federal Aid and Matching Fund	-	23,964
Debt Service Fund	<u>80,896</u>	<u>-</u>
Total Nonmajor Funds	<u>80,896</u>	<u>524,364</u>
Total All Funds	<u>\$ 605,260</u>	<u>\$ 605,260</u>

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the fund that statute or budget requires to expend them.

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE O - RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County purchases commercial insurance.

The commercial insurance coverage is consistent with the prior year; no significant reductions in coverage have occurred in and of the preceding years. Settled claims have not exceeded insurance coverage in any of the three preceding years.

The County maintains a partially self-funded employee health benefit plan. All full-time employees and certain retired employees who contribute to the fund are covered. It is self-funded to a maximum of \$120,000 per individual per plan year. Coverage amounts in excess of this limit have been obtained by means of a stop-loss policy. The amount of insurance claim settlements has not exceeded insurance coverage.

Workers' Compensation is partially self-funded up to a maximum of \$500,000 per plan year.

NOTE P - CONTINGENCIES

Litigation and Claims

The County is a defendant in various lawsuits. County management believes that such litigation will ultimately be resolved without material financial liability to the County. Matters include allegations relating to personal injury, discrimination, and civil rights violations.

NOTE Q - SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The County maintains two enterprise funds which provide rehab and nursing care and ambulance services. Segment information for the year ended November 30, 2010 is as follows:

	<u>Rehab & Care Center</u>	<u>Ambulance Service</u>	<u>Total Enterprise Funds</u>
Operating revenues	\$ 7,127,849	\$ 2,456,753	\$ 9,584,602
Operating expenses:			
Depreciation	\$ 280,465	\$ 170,474	\$ 450,939
Other	\$ 8,588,800	\$ 3,289,233	\$ 11,878,033
Operating loss	\$ (1,741,416)	\$ (1,002,954)	\$ (2,744,370)
Non-operating revenues	\$ 696,658	\$ 1,004,253	\$ 1,700,911
Capital assets:			
Additions	\$ 84,598	\$ 183,253	\$ 267,851
Deletions	\$ -	\$ (67,125)	\$ (67,125)
Net working capital	\$ 664,160	\$ 2,220,076	\$ 2,884,236
Change in net assets	\$ (1,044,758)	\$ 1,299	\$ (1,043,459)
Beginning net assets	\$ 3,226,059	\$ 2,816,440	\$ 6,042,499
Prior period adjustment	\$ -	\$ -	\$ -
Ending net assets	\$ 2,181,301	\$ 2,817,739	\$ 4,999,040
Current assets	\$ 2,425,663	\$ 3,430,638	\$ 5,856,301

JACKSON COUNTY, ILLINOIS
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
NOVEMBER 30, 2010

NOTE Q - SEGMENT INFORMATION FOR ENTERPRISE FUNDS - CONTINUED

Capital assets	\$ 1,517,141	\$ 597,663	\$ 2,114,804
Current liabilities	\$ 1,761,503	\$ 1,210,562	\$ 2,972,065
Long-term liabilities	\$ -	\$ -	\$ -
Invested in capital assets	\$ 1,517,141	\$ 597,663	\$ 2,114,804
Unrestricted net assets	\$ 664,160	\$ 2,216,440	\$ 3,480,600
Net cash used in operating activities	\$ (1,499,958)	\$ (881,249)	\$ (2,381,207)
Net cash provided by noncapital financing activities	\$ 695,764	\$ 1,000,171	\$ 1,695,935
Net cash used in capital and related financing activities	\$ (84,598)	(137,385)	\$ (221,983)
Net cash provided by investing activities	\$ 894	\$ 4,082	\$ 4,976
Beginning cash	\$ 1,378,338	\$ 1,625,605	\$ 3,003,943
Ending cash	\$ 490,440	\$ 1,611,224	\$ 2,101,664

NOTE R - INTEREST EXPENDITURES/EXPENSES

The total interest expenditures/expenses of the County aggregated \$28,252.

NOTE S - SUBSEQUENT EVENTS

Effective June 15, 2009, the County adopted FASB ASC 855, Subsequent Events (precodification FASB SFAS No. 165, Subsequent Events). FASB ASC 855 establishes general standards of accounting for and disclosure of events that occur after the balance sheet date but before financial statements are issued or are available to be issued. FASB ASC 855 defines the period after the balance sheet date during which, management shall evaluate events or transactions that may occur for potential recognition or disclosure, the circumstances under which an organization shall recognize events occurring after the balance sheet date and the disclosures that an organization shall make about those events or transactions. FASB ASC 855 defines two types of subsequent events. The first type consists of events or transactions that provide additional evidence about conditions that existed at the date of the balance sheet (recognized subsequent events). The second type consists of events or transactions that provide additional evidence about condition that did not exist at the date of the balance sheet (nonrecognized subsequent events).

In December 2010, the County issued \$1,371,000 of Taxable General Obligation Bonds (Alternate Revenue Source), Series 2010A (Recovery Zone Economic Development Bonds; \$1,496,000 of Taxable General Obligation Bonds (Alternate Revenue Source), Series 2010B (Build America Bonds); and \$130,000 of Taxable General Obligation Bonds (Alternate Revenue Source), Series 2010C. The bonds will mature with annual principal payments due December 1, 2011 through 2035. Interest will be payable each June 1 and December 1, beginning December 1, 2011. The bonds bear interest rates of 4% thru 8% with a 45% rebate of interest on the Series 2010A bonds and 35% rebate of interest on the Series 2010B bonds. Proceeds from the bond issue will be used to finance the costs of various remodeling, repairs and rehabilitation of certain County facilities and pay certain costs associated with the issuance of the bonds.

Management evaluated all events and transactions that occurred after November 30, 2010 through May 19, 2011, the issue date of these financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

JACKSON COUNTY, ILLINOIS
 BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues - Unrestricted Funds:				
General Property Taxes:				
Real property taxes	\$ 2,658,830	\$ 2,658,830	\$ 3,662,218	\$ 1,003,388
Penalties on late taxes	250,000	250,000	179,954	(70,046)
Total General Property Taxes	<u>2,908,830</u>	<u>2,908,830</u>	<u>3,842,172</u>	<u>933,342</u>
Sales and Service Taxes:				
Sales tax	400,000	400,000	441,719	41,719
Supplemental sales tax	1,602,000	1,602,000	1,633,482	31,482
Cable television franchise tax	23,000	23,000	22,378	(622)
Pari-Mutuel handle tax	42,000	42,000	-	(42,000)
Total Sales and Service Taxes	<u>2,067,000</u>	<u>2,067,000</u>	<u>2,097,579</u>	<u>30,579</u>
Intergovernmental Revenue:				
Illinois state income tax	1,900,000	1,900,000	1,542,928	(357,072)
Replacement tax	700,000	700,000	641,072	(58,928)
Local use tax	280,000	280,000	253,409	(26,591)
County hotel tax	3,900	3,900	7,870	3,970
Inheritance tax	10,000	10,000	810	(9,190)
Federal flood reimbursement	16,000	16,000	23,227	7,227
Federal reimbursement in lieu of property tax	89,500	89,500	121,856	32,356
Fema Reimbursement	-	-	1,054	1,054
Other federal/state grants	336,884	336,884	222,070	(114,814)
Total Intergovernmental Revenue	<u>3,336,284</u>	<u>3,336,284</u>	<u>2,814,296</u>	<u>(521,988)</u>
Use of Money and Property:				
Interest on investments	-	-	36	36
Timber sales	6,150	6,150	581	(5,569)
Rental payments	4,800	4,800	5,760	960
Total Use of Money and Property	<u>10,950</u>	<u>10,950</u>	<u>6,377</u>	<u>(4,573)</u>
Service Charges, Permits and Fees:				
General Government:				
Executive	257,060	257,060	302,600	45,540
County clerk	312,500	312,500	186,551	(125,949)
Judiciary and courts	893,000	893,000	984,642	91,642
Assessments	63,000	63,000	101,200	38,200
Total General Government	<u>1,525,560</u>	<u>1,525,560</u>	<u>1,574,993</u>	<u>49,433</u>
Public Safety:				
Sheriff	89,000	89,000	85,559	(3,441)
Jail	393,500	393,500	372,241	(21,259)
Animal control	34,000	34,000	37,710	3,710
Coroner	800	800	1,145	345
Total Public Safety	<u>517,300</u>	<u>517,300</u>	<u>496,655</u>	<u>(20,645)</u>
Total Service Charges, Permits and Fees	<u>2,042,860</u>	<u>2,042,860</u>	<u>2,071,648</u>	<u>28,788</u>
Total Unrestricted Fund Revenues	<u>\$ 10,365,924</u>	<u>\$ 10,365,924</u>	<u>\$ 10,832,072</u>	<u>\$ 466,148</u>

JACKSON COUNTY, ILLINOIS
 BUDGETARY COMPARISON SCHEDULE
 GENERAL FUND
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Expenditures - Unrestricted Funds - Current:				
General Government:				
Executive:				
County Board	\$ 296,650	\$ 296,650	\$ 312,870	\$ (16,220)
Board of Review	<u>88,440</u>	<u>88,440</u>	<u>61,424</u>	<u>27,016</u>
Total Executive	<u>385,090</u>	<u>385,090</u>	<u>374,294</u>	<u>10,796</u>
Treasurer:				
Treasurer's office	<u>309,193</u>	<u>309,193</u>	<u>304,835</u>	<u>4,358</u>
Total Treasurer	<u>309,193</u>	<u>309,193</u>	<u>304,835</u>	<u>4,358</u>
County Clerk:				
County Clerk's office	465,931	465,931	481,892	(15,961)
Elections	<u>106,044</u>	<u>106,044</u>	<u>102,801</u>	<u>3,243</u>
Total County Clerk	<u>571,975</u>	<u>571,975</u>	<u>584,693</u>	<u>(12,718)</u>
Judiciary and Courts:				
State's Attorney	622,260	622,260	475,523	146,737
Circuit Clerk's office	487,821	487,821	644,051	(156,230)
Jury Commission	121,409	121,409	61,998	59,411
Courts	274,854	274,854	267,393	7,461
Public Defender	437,665	437,665	501,421	(63,756)
Probation circuit	<u>395,213</u>	<u>395,213</u>	<u>409,294</u>	<u>(14,081)</u>
Total Judiciary and Courts	<u>2,339,222</u>	<u>2,339,222</u>	<u>2,359,680</u>	<u>(20,458)</u>
Assessments:				
Assessments	<u>291,981</u>	<u>291,981</u>	<u>241,567</u>	<u>50,414</u>
Total Assessments	<u>291,981</u>	<u>291,981</u>	<u>241,567</u>	<u>50,414</u>
Other:				
Data processing	127,361	127,361	113,159	14,202
Building maintenance	551,057	551,057	490,170	60,887
Education	105,098	105,098	75,660	29,438
Central Services	3,120	3,120	986,941	(983,821)
Miscellaneous expenditure	<u>-</u>	<u>-</u>	<u>16,575</u>	<u>(16,575)</u>
Total Other	<u>786,636</u>	<u>786,636</u>	<u>1,682,505</u>	<u>(895,869)</u>
Total General Government	<u>4,684,097</u>	<u>4,684,097</u>	<u>5,547,574</u>	<u>(863,477)</u>
Public Safety:				
Sheriff's office	2,753,261	2,753,261	2,637,318	115,943
Jail	2,270,772	2,270,772	2,276,347	(5,575)
Jail building maintenance	330,283	330,283	282,028	48,255
Merit board	3,100	3,100	3,393	(293)
Animal control	106,804	106,804	97,368	9,436
Coroner	107,767	107,767	94,957	12,810
Emergency service	<u>58,591</u>	<u>58,591</u>	<u>116,889</u>	<u>(58,298)</u>
Total Public Safety	<u>5,630,578</u>	<u>5,630,578</u>	<u>5,508,300</u>	<u>122,278</u>
Total Unrestricted Fund Expenditures	<u>10,314,675</u>	<u>10,314,675</u>	<u>11,055,874</u>	<u>(741,199)</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	\$ 51,249	\$ 51,249	\$ (223,802)	\$ (275,051)

JACKSON COUNTY, ILLINOIS
BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Original Budget	Final Budget	Actual	Variance with Final Budget Favorable (Unfavorable)
Revenues - Restricted Funds:				
General Property Taxes:				
Tort Liability	\$ 318,000	\$ 318,000	\$ 317,962	\$ (38)
Worker's Compensation	(1,000)	(1,000)	152,207	153,207
Unemployment Insurance	13,305	13,305	92,374	79,069
Social Security	282,961	282,961	841,405	558,444
Illinois Municipal Retirement Fund	990,124	990,124	632,265	(357,859)
Total General Property Taxes	<u>1,603,390</u>	<u>1,603,390</u>	<u>2,036,213</u>	<u>432,823</u>
Other:				
Law Library Fees	11,000	11,000	13,115	2,115
DUI Sheriff Law Enforcement Equipment	-	-	775	775
Drug Federal Seizures	-	-	15,861	15,861
Inheritance Tax	-	-	14,555	14,555
Treasurer's Automation	-	-	11,827	11,827
County Clerk Automation	-	-	62,062	62,062
Court Automation	-	-	181,081	181,081
Court Document Storage	-	-	166,270	166,270
Court Security	-	-	194,244	194,244
Child Support Administration	-	-	28,135	28,135
Assessments	115,000	115,000	129,746	14,746
Victim Assistance	-	-	850	850
Court Supervision	-	-	3,131	3,131
Hotel Tax	-	-	14,903	14,903
County Clerk	-	-	14,696	14,696
Reimbursement Education Grants	-	-	7,343	7,343
Reimbursement Court Security	7,000	7,000	626	(6,374)
Tax Sale Fees	-	-	9,581	9,581
Interest	22,660	22,660	5,831	(16,829)
Miscellaneous	20	20	11,749	11,729
Total Other	<u>155,680</u>	<u>155,680</u>	<u>886,381</u>	<u>730,701</u>
Total Restricted Fund Revenues	<u>1,759,070</u>	<u>1,759,070</u>	<u>2,922,594</u>	<u>1,163,524</u>
Expenditures - Restricted Funds:				
General Property Taxes:				
Tort Liability	318,000	318,000	315,156	2,844
Worker's Compensation	120,470	120,470	279,618	(159,148)
Unemployment Insurance	39,871	39,871	62,019	(22,148)
Social Security	558,857	558,857	548,661	10,196
Illinois Municipal Retirement Fund	855,277	855,277	1,026,796	(171,519)
Total General Property Taxes	<u>1,892,475</u>	<u>1,892,475</u>	<u>2,232,250</u>	<u>(339,775)</u>
Other:				
Law Library	16,490	16,490	16,704	(214)
Drug	-	-	3,752	(3,752)
Inheritance Tax	-	-	14,555	(14,555)
Treasurer's Automation	-	-	24,211	(24,211)
County Clerk Automation	-	-	24,077	(24,077)
Court Automation	-	-	196,530	(196,530)
Court Document Storage	-	-	173,060	(173,060)
Court Security	-	-	141,893	(141,893)
Child Support Administration	-	-	20,375	(20,375)
Sheriff Drug	-	-	23,358	(23,358)
Assessments	26,610	26,610	26,608	2
States Attorney	48,632	48,632	14,739	33,893
Public Defender	52,262	52,262	51,320	942
Courts	80,300	80,300	114,606	(34,306)
Misc. Expenses	-	-	-	-
Total Other	<u>224,294</u>	<u>224,294</u>	<u>845,788</u>	<u>(621,494)</u>
Total Restricted Fund Expenditures	<u>2,116,769</u>	<u>2,116,769</u>	<u>3,078,038</u>	<u>(961,269)</u>
Deficiency of Revenues Over Expenditures - Restricted Funds	<u>(357,699)</u>	<u>(357,699)</u>	<u>(155,444)</u>	<u>202,255</u>
Other Financing Sources and (Uses):				
Transfers to Debt Service Fund				
	-	-	(80,896)	(80,896)
Total Other Financing Sources and (Uses)	<u>-</u>	<u>-</u>	<u>(80,896)</u>	<u>(80,896)</u>
EXCESS OF REVENUES OVER EXPENDITURES	(306,450)	(306,450)	(460,142)	(153,692)
FUND BALANCE, BEGINNING OF YEAR	<u>3,512,815</u>	<u>3,512,815</u>	<u>3,512,815</u>	<u>-</u>
FUND BALANCE, END OF YEAR	<u>\$ 3,206,365</u>	<u>\$ 3,206,365</u>	<u>\$ 3,052,673</u>	<u>\$ (153,692)</u>

SUPPLEMENTARY INFORMATION

JACKSON COUNTY, ILLINOIS
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Special Revenue Funds				Total Nonmajor Governmental Funds
	County Motor Fuel Tax Fund	County Bridge Fund	Federal Aid & Matching Fund	Debt Service Fund	
ASSETS					
Cash	\$ 1,619,505	\$ 566,565	\$ 1,733,208	\$ -	\$ 3,919,278
Investments	-	-	-	-	-
Accounts receivable:					
Consumers	-	-	-	-	-
Other governmental units and agencies	-	69,346	374,327	-	443,673
Property taxes	-	-	-	-	-
Due from other funds	-	-	-	-	-
Due from agencies	23,537	-	-	-	23,537
Total Assets and Other Debits	<u>\$ 1,643,042</u>	<u>\$ 635,911</u>	<u>\$ 2,107,535</u>	<u>\$ -</u>	<u>\$ 4,386,488</u>
LIABILITIES					
Liabilities:					
Accounts payable	98,255	4,710	216,162	-	319,127
Accrued payroll	-	-	-	-	-
Compensated absences	-	-	-	-	-
Due to other funds	-	-	42	-	42
Due to other agencies	-	-	-	1,180	1,180
Deferred revenue	-	63,000	340,000	-	403,000
Total Liabilities	98,255	67,710	556,204	1,180	723,349
Fund Balances:					
Reserved for:					
Debt service	-	-	-	(1,180)	(1,180)
Designated	1,544,787	568,201	1,551,331	-	3,664,319
Unreserved, undesignated	-	-	-	-	-
Total Fund Balances	<u>1,544,787</u>	<u>568,201</u>	<u>1,551,331</u>	<u>(1,180)</u>	<u>3,663,139</u>
Total Liabilities and Fund Balances	<u>\$ 1,643,042</u>	<u>\$ 635,911</u>	<u>\$ 2,107,535</u>	<u>\$ -</u>	<u>\$ 4,386,488</u>

JACKSON COUNTY, ILLINOIS
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 NONMAJOR GOVERNMENTAL FUNDS
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Special Revenue Funds				Total Nonmajor Governmental Funds
	County Motor Fuel Tax Fund	County Bridge Fund	Federal Aid & Matching Fund	Debt Service Funds	
Revenues - Unrestricted Funds:					
General property taxes	\$ -	\$ 59,368	\$ 321,175	\$ -	\$ 380,543
Sales and service taxes	-	-	-	-	-
Intergovernmental revenue	1,070,302	8,780	898,352	-	1,977,434
Use of money and property	3,546	994	2,462	-	7,002
Service charges, permits and fees	-	-	-	-	-
Sanitation fees	-	-	-	-	-
Other revenue	4,749	-	-	-	4,749
Total Unrestricted Fund Revenues	<u>1,078,597</u>	<u>69,142</u>	<u>1,221,989</u>	<u>-</u>	<u>2,369,728</u>
Expenditures - Unrestricted Funds:					
Current:					
General government	-	-	-	-	-
Public safety	-	-	-	-	-
Public Health	-	-	-	-	-
Public Works	-	2,773	339,727	-	342,500
Capital improvements	1,451,352	302,060	1,242,050	-	2,995,462
Debt service	-	-	-	-	-
Principle	-	-	-	57,617	57,617
Interest	-	-	-	23,279	23,279
Total Unrestricted Fund Expenditures	<u>1,451,352</u>	<u>304,833</u>	<u>1,581,777</u>	<u>80,896</u>	<u>3,418,858</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	<u>(372,755)</u>	<u>(235,691)</u>	<u>(359,788)</u>	<u>(80,896)</u>	<u>(1,049,130)</u>
Revenues - Restricted Funds:					
General property taxes	-	-	-	-	-
Total Restricted Fund Revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Expenditures - Restricted Funds:					
General property taxes	-	-	-	-	-
Total Restricted Fund Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (Deficiency) of Revenues Over Expenditures - Unrestricted Funds	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Other Financing Sources (Uses):					
Operating transfers in	-	-	-	80,896	80,896
Operating transfers out	(500,400)	-	(23,964)	-	(524,364)
Total Other Financing Sources (Uses)	<u>(500,400)</u>	<u>-</u>	<u>(23,964)</u>	<u>80,896</u>	<u>(443,468)</u>
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES	<u>(873,155)</u>	<u>(235,691)</u>	<u>(383,752)</u>	<u>-</u>	<u>(1,492,598)</u>
FUND BALANCES, BEGINNING OF YEAR	<u>2,417,942</u>	<u>803,892</u>	<u>1,935,083</u>	<u>(1,180)</u>	<u>5,155,737</u>
FUND BALANCES, END OF YEAR	<u>\$ 1,544,787</u>	<u>\$ 568,201</u>	<u>\$ 1,551,331</u>	<u>\$ (1,180)</u>	<u>\$ 3,663,139</u>

JACKSON COUNTY, ILLINOIS
 COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES
 AGENCY FUNDS
 November 30, 2010

	Agency Funds							Total
	County Collector's Funds	Township Bridge Program	Township Motor Fuel Tax Fund	Township Tax Sale Fund	Rental Housing Support Program	Circuit Clerk Bond Fund		
ASSETS								
Cash	\$ 4,544,446	\$ 139,189	\$ 961,488	\$ 61,661	\$ 6,999	\$ 457,194	\$ 6,170,977	
Investments	-	-	-	-	-	355,853	355,853	
Due from other funds	-	-	-	-	-	-	-	
Due from debt service	1,180	-	-	-	-	-	1,180	
Total assets	<u>4,545,626</u>	<u>139,189</u>	<u>961,488</u>	<u>61,661</u>	<u>6,999</u>	<u>813,047</u>	<u>6,528,010</u>	
LIABILITIES								
Due to others	-	139,189	921,268	61,661	6,999	29,403	1,158,520	
Due to other funds	-	-	40,220	-	-	-	40,220	
Due to individuals	-	-	-	-	-	708,195	708,195	
Due to taxing units	4,545,626	-	-	-	-	-	4,545,626	
Accrued interest	-	-	-	-	-	75,449	75,449	
Total liabilities	<u>4,545,626</u>	<u>139,189</u>	<u>961,488</u>	<u>61,661</u>	<u>6,999</u>	<u>813,047</u>	<u>6,528,010</u>	
NET ASSETS	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	

JACKSON COUNTY, ILLINOIS
DISCRETELY PRESENTED COMPONENT UNITS
COMBINING BALANCE SHEET
NOVEMBER 30, 2010

	Health Department	Tuberculosis	Mental Health (708) Board	Totals
Assets and Other Debits				
Cash	\$ 742,273	\$ 103,759	\$ 250,538	\$ 1,096,570
Investments	21,615	-	-	21,615
Accounts Receivable:				
Other governmental units and agencies	936,081	-	-	936,081
Property taxes	653,539	40,363	271,642	965,544
Other receivables	-	1	-	1
Due from other funds	5,426	-	-	5,426
Prepayments	8,684	-	857	9,541
Inventory	<u>110,134</u>	<u>1,763</u>	<u>-</u>	<u>111,897</u>
Total Assets	<u>\$ 2,477,752</u>	<u>\$ 145,886</u>	<u>\$ 523,037</u>	<u>\$ 3,146,675</u>
Liabilities, Equity and Other Credits				
Liabilities:				
Accounts payable	\$ 56,109	\$ 299	\$ -	\$ 56,408
Accrued payroll	71,639	-	100	71,739
Compensated absences	94,035	-	704	94,739
Due to other funds	119	4,883	46	5,048
Deferred revenue	<u>704,459</u>	<u>36,491</u>	<u>247,743</u>	<u>988,693</u>
Total Liabilities	<u>926,361</u>	<u>41,673</u>	<u>248,593</u>	<u>1,216,627</u>
Fund Balance:				
Unreserved, undesignated	<u>1,551,391</u>	<u>104,213</u>	<u>274,444</u>	<u>1,930,048</u>
Total Fund Balances	<u>1,551,391</u>	<u>104,213</u>	<u>274,444</u>	<u>1,930,048</u>
Total Liabilities and Fund Balances	<u>\$ 2,477,752</u>	<u>\$ 145,886</u>	<u>\$ 523,037</u>	<u>\$ 3,146,675</u>

JACKSON COUNTY, ILLINOIS
DISCRETELY PRESENTED COMPONENT UNITS
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

	Health Department	Tuberculosis	Mental Health (708) Board	Totals
Revenues - Unrestricted Funds:				
General property taxes	\$ 542,124	\$ 36,550	\$ 220,830	\$ 799,504
Intergovernmental revenue	2,329,687	-	1,301	2,330,988
Use of money and property	1,255	13	237	1,505
Service charges, permits and fees	760,301	-	-	760,301
Other income	<u>117,556</u>	<u>286</u>	<u>-</u>	<u>117,842</u>
Total Unrestricted Fund Revenues	<u>3,750,923</u>	<u>36,849</u>	<u>222,368</u>	<u>4,010,140</u>
Expenditures - Unrestricted Funds:				
Public health	3,553,743	61,879	225,137	3,840,759
Capital improvements	-	-	-	-
Debt service:				
Principal	31,793	-	-	31,793
Interest	<u>4,974</u>	<u>-</u>	<u>-</u>	<u>4,974</u>
Total Unrestricted Fund Expenditures	<u>3,590,510</u>	<u>61,879</u>	<u>225,137</u>	<u>3,877,526</u>
Excess (Deficiency) of Revenues Over Expenditures				
Expenditures - Unrestricted Funds	<u>160,413</u>	<u>(25,030)</u>	<u>(2,769)</u>	<u>132,614</u>
Revenues - Restricted Funds:				
General property taxes:				
Employee benefits	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Total Restricted Fund Revenues	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Expenditures - Restricted Funds:				
General property taxes:				
Employee benefits	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Total Restricted Fund Expenditures	<u>86,872</u>	<u>-</u>	<u>-</u>	<u>86,872</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	<u>\$ 160,413</u>	<u>\$ (25,030)</u>	<u>\$ (2,769)</u>	<u>\$ 132,614</u>

JACKSON COUNTY, ILLINOIS
RECONCILIATION OF THE DISCRETELY PRESENTED COMPONENT UNITS BALANCE SHEET
TO THE STATEMENT OF NET ASSETS
NOVEMBER 30, 2010

Total fund balances for discretely presented component units \$ 1,930,048

Total net assets reported for discretely presented component units in the statement of net assets is different because:

Capital assets used in discretely presented component units are not financial resources and therefore are not reported in the funds. Those assets consist of:

Land	49,500	
Land improvements, net of \$43,057 accumulated depreciation	35,391	
Buildings, net of \$638,482 accumulated depreciation	1,208,015	
Building improvements, less \$43,765 accumulated depreciation	71,659	
Equipment, less \$367,237 accumulated depreciation	54,770	
Total capital assets		1,419,335

Long-term liabilities applicable to the County's discretely presented component units are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Long-term liabilities consist of:

Notes payable	(85,210)	
Compensated absences	(85,033)	
Total long-term liabilities		<u>(170,243)</u>

Total net assets of discretely presented component units \$ 3,179,140

JACKSON COUNTY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES OF DISCRETELY PRESENTED COMPONENT UNITS
TO THE STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Net change in fund balances - total discretely presented component units \$ 132,614

The change in net assets reported for discretely presented component units in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$72,961) exceeded capital outlays (\$36,591) in the current period. (36,370)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental fund:

Change in compensated absences 1,579

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Repayment of notes payable 31,793

Change in net assets of discretely presented component units \$ 129,616

FEDERAL FINANCIAL ASSISTANCE



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Jackson County Board
Courthouse
Murphysboro, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jackson County, Illinois, as of and for the year ended November 30, 2010, which collectively comprise the Jackson County, Illinois' basic financial statements and have issued our report thereon dated May 19, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jackson County, Illinois' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jackson County, Illinois' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jackson County, Illinois' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain other matters that we reported to the County Board of Jackson County, Illinois, in a separate letter dated May 19, 2011.

Jackson County, Illinois' response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit Jackson County, Illinois' response and, accordingly, we express no opinion on it.

This report is intended solely for the information of the County Board, management, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kerber, Eck + Braundel LLP

Carbondale, Illinois
May 19, 2011



Kerber, Eck & Braeckel LLP

CPAs and
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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
WITH REQUIREMENTS APPLICABLE TO EACH MAJOR
PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE
IN ACCORDANCE WITH OMB CIRCULAR A-133

Jackson County Board
Courthouse
Murphysboro, Illinois

Compliance

We have audited the compliance of Jackson County, Illinois, with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that are applicable to each of its major federal programs for the year ended November 30, 2010. Jackson County, Illinois' major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Jackson County, Illinois' management. Our responsibility is to express an opinion on Jackson County, Illinois' compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Jackson County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Jackson County, Illinois' compliance with those requirements.

In our opinion, Jackson County, Illinois complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended November 30, 2010.

Internal Control Over Compliance

The management of Jackson County, Illinois is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Jackson County, Illinois' internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Jackson County, Illinois' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the County Board, management, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Kerben, Ed + Bruestel LLP

Carbondale, Illinois
May 19, 2011

JACKSON COUNTY, ILLINOIS
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
 FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Program	CFDA Number	Grantor	Pass-through Grantor's Number	Pass-through Grantor	Expenditures
Cash Federal Award Expenditures					
Special Supplemental Nutrition Program for Women, Infants, & Children	10.557	U.S. Department of Agriculture	11G1270000 11GM270000	Illinois Department of Human Services	143,731 78,400
non-cash					<u>836,645</u>
					1,058,776 *
Women, Infants, & Children Farmers' Market Nutrition Program	10.572	U.S. Department of Agriculture	11GM270000	Illinois Department of Human Services	1,800
Social Services Block Grant	93.667	U.S. Department of Health and Human Services	11G1270000 11GM270000	Illinois Department of Human Services	55,600 -
					<u>55,600</u>
HIV Care Formula Grants	93.917	U.S. Department of Health and Human Services	95780766 5780439	Illinois Department of Public Health	187,806 48,232
					<u>236,038</u>
Epidemiologic Research Studies of Acquired Immunodeficiency Syndrome (AIDS) and Human Immunodeficiency Virus (HIV) in Selected Population Groups	93.943	U.S. Department of Health and Human Services	09G755-002 1075502	Illinois Public Health Association	38,271 39,601
					<u>77,872</u>
Family Planning Services	93.217	U.S. Department of Health and Human Services	11G1270000 11GM270000	Illinois Department of Human Services	48,177 49,200
					<u>97,377</u>
Public Health Emergency Preparedness	93.069	U.S. Department of Health and Human Services	07181038 07181160 7181255	Illinois Department of Public Health	28,052 61,960 117,739
					<u>207,751</u>
Maternal and Child Health Services Block Grant to the States	93.994	U.S. Department of Health and Human Services	11G1270000 11GM270000	Illinois Department of Human Services	13,200 11,500
					<u>24,700</u>
Housing Opportunities for Persons with AIDS	14.241	U.S. Department of Housing and Urban Development	95780744 05780421	Illinois Department of Public Health	19,936 49,626
					<u>69,532</u>
Emergency Management Performance Grants	97.042	U.S. Department of Homeland Security	N/A	Illinois Emergency Management Agency	24,556
Tactical Interoperable Communications Plan Grant	97.001	U.S. Department of Homeland Security	N/A	Illinois Emergency Management Agency	4,001
Immunization Grant	93.268	U.S. Department of Health and Human Services	N/A	Illinois Department of Public Health	101,967
ARRA - Immunization Grant	93.712	U.S. Department of Health and Human Services	5180346	Illinois Department of Public Health	20,500
Centers for Disease Control and Prevention - Investigation and Technical Assistance	93.283	U.S. Department of Health and Human Services	N/A		7,000
Highway Planning and Construction	20.205	Federal Highway Administration	09-00159-00-SP 05-16118-00-BR 06-00006-03-RS 06-00101-01-RS 08-00155-00-SP 07-00153-00-BR EAS 919, 1919, 917	Illinois Department of Transportation	913,376 5,744 382,828 514,413 15,703 10,174 68,165
					<u>1,910,403 *</u>
State and Community Highway Safety	20.6	Federal Highway Administration	OP-0039-224	Illinois Department of Transportation	51,022
Public Safety Partnership and Community Policing Grants	16.710	U.S. Department of Justice	N/A		9,914
Recovery Act - Assistance to Rural Law Enforcement to Combat Crime and Drugs Competitive Grant Program	16.609	U.S. Department of Justice	N/A		31,130
Project Safe Neighborhoods (2007)	16.609	U.S. Department of Justice	N/A		5,382
Project Safe Neighborhoods (2010)	16.609	U.S. Department of Justice	N/A		13,307
Bulletproof Vest Partnership Program	16.607	U.S. Department of Justice	N/A		4,738
Child Support Enforcement	93.563	U.S. Department of Health and Human Services	N/A	Illinois Department of Healthcare	17,974
Medical Assistance Program	93.778	U.S. Department of Health and Human Services	N/A	Illinois Department of Healthcare and Family Services	165,076
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	U.S. Federal Emergency Management Agency	N/A	Illinois Emergency Management Agency	25,238 644
					<u>25,882</u>
Total Federal Expenditures					<u>\$ 4,221,498</u>

* Denotes Major Program

The accompanying notes are an integral part of this schedule.

JACKSON COUNTY, ILLINOIS
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards includes federal grant activity of Jackson County, Illinois and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the general purpose financial statements.

Note 2: Subrecipients

As required by O.M.B. Circular A-133 section 310(b)(5), Jackson County, Illinois did not provide any federal funds to subrecipients during fiscal year ended November 30, 2010.

Note 3: Non-cash Assistance, Insurance or Loans

As required by O.M.B. Circular A-133 section 310(b)(6), Jackson County, Illinois did not have any insurance in effect during the year, and had no loans or loan guarantees outstanding at year ended November 30, 2010.

Non-cash assistance received in the amount \$836,645 as reflected in the Schedule of Expenditures of Federal Awards.

JACKSON COUNTY, ILLINOIS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued: unqualified

Internal control over financial reporting:

- Material weakness(es) identified? yes X no
- Significant deficiencies identified that are not considered to be material weaknesses? X yes none reported

Noncompliance material to financial statements noted? yes X no

Federal Awards

Internal control over major programs:

- Material weakness(es) identified? yes X no
- Significant deficiencies identified that are not considered to be material weakness(es)? yes X none reported

Type of auditors' report issued on compliance for major programs: unqualified

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? yes X no

Identification of major programs:

<i>CFDA Number</i>	<i>Name of Federal Program</i>
10.557	Special Supplemental Nutrition Program for Women, Infants & Children
20.205	Highway Planning and Construction

Dollar threshold used to distinguish between type

A and type B programs: \$ 300,000

Auditee qualified as low-risk auditee? X yes no

Section II - Financial Statement Findings

10-1 Accounts Receivable – Rehab & Care Center

Section III - Federal Award Findings and Questioned Costs

No matters were reported.

JACKSON COUNTY, ILLINOIS
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Prior Audit Findings

- 09-1. Segregation of Duties - Cash Receipts - comment implemented
- 09-2. Physical Security - Signature Stamp - comment implemented
- 09-3. Accounts Receivable - Rehab & Care Center - finding repeated in current year
- 09-4. Segregation of Duties - Payroll Processing - comment implemented

JACKSON COUNTY, ILLINOIS
CORRECTIVE ACTION PLAN FOR CURRENT
YEAR AUDIT FINDINGS
FOR THE FISCAL YEAR ENDED NOVEMBER 30, 2010

Corrective Action Plan

Finding No. 10-01 - *Accounts Receivable Rehab & Care Center*

Condition:

While there was improvement in the follow up on accounts there were still a few instances of no proper follow-up or inactivity noted on accounts. There also was an audit journal entry recorded to increase bad debt expenses due to the denial of payment for Medicare new admission during February 2010 related to a compliance issue with Medicare.

Plan:

An outside firm has been engaged to assist the Rehab & Care Center in collections and billing efforts.

The County of Jackson and the staff of its Rehab & Care Center will continue to strive to improve its billing and collection procedures, and track billing on every account.

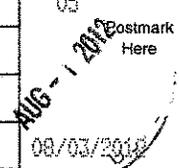


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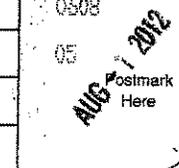
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 Heliathhealthcare of Energy
 Street, Apt. No.,
 or PO Box No. 210 East College
 City, State, ZIP+4
 Cherry IL 62933
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Total Postage & Fees	\$ 05.75	

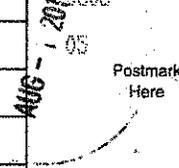
Sent To
 St. Ann's Healthcare Center
 Street, Apt. No.,
 or PO Box No. 770 State Street
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 Chester IL 62233
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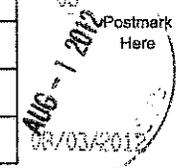
Sent To
 Anna Rehab & Usq. Center
 Street, Apt. No.,
 or PO Box No. 315 Brady Will Road
 City, State, ZIP+4
 Ann IL 62906
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Restricted Delivery Fee (Endorsement Required)	\$0.00	
Total Postage & Fees	\$ 05.75	

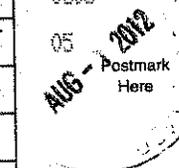
Sent To
 Carbondale Rehab Nursing Center
 Street, Apt. No.,
 or PO Box No. 20 North Tower Road
 City, State, ZIP+4
 Carbondale IL 62901
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Restricted Delivery Fee (Endorsement Required)	\$0.00	
Total Postage & Fees	\$ 05.75	

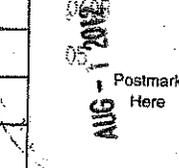
Sent To
 Partway Manor
 Street, Apt. No.,
 or PO Box No. 3116 Williamson County Pkwy
 City, State, ZIP+4
 Marion IL 62959
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Total Postage & Fees	\$ 05.75	

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 Jonesboro Rehab & Healthcare Center
 Street, Apt. No.,
 or PO Box No. 095 IL-127 S
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 Jonesboro IL 62952
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Total Postage & Fees	\$ 5.75	08/03/2012

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 Street, Apt. No., or PO Box No. 517 North Main Street
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Total Postage & Fees	\$ 5.75	08/03/2012

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 Street, Apt. No., or PO Box No. 10113th Street
 City, State, ZIP+4 Herrin, IL 62948

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Total Postage & Fees	\$ 5.75	08/03/2012

Sent To: Herrin Rehab Nsg. Center
 Street, Apt. No., or PO Box No. 1900 North Park Street
 City, State, ZIP+4 Herrin, IL 62948

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Total Postage & Fees	\$ 5.75	08/03/2012

Sent To: Pineknoville Health Care Center
 Street, Apt. No., or PO Box No. 708 Virginia Court
 City, State, ZIP+4 Pineknoville, IL 62274

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Total Postage & Fees	\$ 5.75	08/03/2012

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Total Postage & Fees	\$	\$5.75

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City, State, Zip+4
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Total Postage & Fees	\$	\$5.75

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Total Postage & Fees	\$	\$5.75

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Restricted Delivery Fee (Endorsement Required)		\$0.00
Total Postage & Fees	\$	\$5.75

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Street, Apt. No.,
or PO Box No. 430 South Front Street
Cobden, IL 62920
City, State, Zip+4
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<p>1. Article Addressed to:</p> <p>Fairview Nursing Center 602 East Jackson Duquion, IL 62832 Attention: Administrator</p>		<p>3. Service Type</p> <p><input checked="" type="checkbox"/> Certified Mail <input type="checkbox"/> Express Mail <input type="checkbox"/> Registered <input type="checkbox"/> Return Receipt for Merchandise <input type="checkbox"/> Insured Mail <input type="checkbox"/> C.O.D.</p> <p>4. Restricted Delivery? (Extra Fee) <input type="checkbox"/> Yes</p>	
<p>2. Article Number (Transfer from service label)</p> <p>7010 2780 0000 8789 1736</p>			
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<p>1. Article Addressed to:</p> <p>Carbondale Rehab Nursing Ctr. 120 North Tower Road Carbondale, IL 62901 Attention: Administrator</p>		<p>3. Service Type</p> <p><input checked="" type="checkbox"/> Certified Mail <input type="checkbox"/> Express Mail <input type="checkbox"/> Registered <input type="checkbox"/> Return Receipt for Merchandise <input type="checkbox"/> Insured Mail <input type="checkbox"/> C.O.D.</p> <p>4. Restricted Delivery? (Extra Fee) <input type="checkbox"/> Yes</p>	
<p>2. Article Number (Transfer from service label)</p> <p>7010 2780 0000 8789 1750</p>			
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SENDER: COMPLETE THIS SECTION		COMPLETE THIS SECTION ON DELIVERY	
<ul style="list-style-type: none"> Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. 		<p>A. Signature <input type="checkbox"/> Agent <input checked="" type="checkbox"/> Addressee</p> <p>B. Received by (Printed Name) C. Date of Delivery</p> <p>D. Is delivery address different from item 1? <input type="checkbox"/> Yes If YES, enter delivery address below: <input type="checkbox"/> No</p>	
<p>1. Article Addressed to:</p> <p>Helix Health Care of Carbondale 500 South Lewis Lane Carbondale, IL 62901 Attention: Administrator</p>		<p>3. Service Type</p> <p><input checked="" type="checkbox"/> Certified Mail <input type="checkbox"/> Express Mail <input type="checkbox"/> Registered <input type="checkbox"/> Return Receipt for Merchandise <input type="checkbox"/> Insured Mail <input type="checkbox"/> C.O.D.</p> <p>4. Restricted Delivery? (Extra Fee) <input type="checkbox"/> Yes</p>	
<p>2. Article Number (Transfer from service label)</p> <p>7010 2780 0000 8789 1651</p>			
PS Form 3811, February 2004		Domestic Return Receipt 102595-02-M-1540	



Liberty Village of Marion

May 7, 2012

To Whom It May Concern:

I am writing this letter in support of the Certificate of Need for a new facility to be built in Carbondale, Illinois. I have been in healthcare for just over 36 years, and 22 years of my professional career has been in Long Term Care.

In the last calendar year, Liberty Village of Marion has served 44 residents of Jackson County. These services were provided to those residents as the Carbondale facilities did not meet their need for rehabilitation.

Please approve of the CON that will lessen the hardship of traveling away from Jackson County to the residents and families who need the rehabilitative services.

If you have any questions or concerns please feel free to call me at 618-993-8600.

Sincerely,

Yolanda Fisher, BSW, LNHA

Administrator

*3116 Williamson County Parkway • Marion, Illinois 62959
Phone 618/993-8600 • Fax 618/993-5887*



Liberty Village of Marion

May 18, 2012

John P. Kniery
Health Care Consultant
Foley & Associates, Inc
1638 South MacArthur Boulevard
Springfield, Illinois 62704

Dear Mr. Kniery:

I am writing this letter in support of the Certificate of Need for a new facility to be built in Carbondale, Illinois in Jackson County. I am the Administrator of Liberty Village in Marion Illinois, known as Parkway Manor.

Due to the fact that Carbondale is in need of specialized skilled services for their deserving citizens, Parkway Manor has served 44 of those citizens last year. The first quarter of this year we have already served 33 of Jackson County citizens

*3116 Williamson County Parkway • Marion, Illinois 62959
Phone 618/993-8600 • Fax 618/993-5887*

Just today I encountered an elderly woman who had a friend drive her to Parkway's front door and wanted to be admitted, as her physician in Carbondale told her come over to Parkway and get admitted because she needed the care to get stronger to return home.

Marion's market is different and distinct from Carbondale's and Jackson County. I do believe that the new facility will have little impact on Williamson County due to the fact that the project is reducing overall capacity and will be full immediately with the transferring of residents from Murphysboro.

As you can see, we have and will continue to accept and care for residents that need our services. Please approve of the CON that will lessen the hardship of traveling away from Jackson County to the residents and families who need the rehabilitative services.

If you have any questions or concerns please feel free to call me at 618-993-8600.
Thank you.

Sincerely,



Yolanda Fisher, BSW, LNHA

Administrator

Pinckneyville Health Care Center
708 Virginia Court
Pinckneyville, Illinois 62274
PH 618-357-2493 FX 618-357-3120

Mr. John Kniery
1638 South MacArthur Blvd.
Springfield, Illinois 62704

August 7, 2012

Re: Rehab & Care Ctr—Jackson County

Dear Mr Kniery,

We at Pinckneyville Health Care Center could comfortably accommodate up to 25 residents. If we could be of any assistance please do not hesitate to contact myself at 618-357-2493.

Sincerely,

A handwritten signature in black ink, appearing to read "Lon Lindner", with a large, stylized loop at the end.

Lon Lindner
Administrator