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**STATE OF ILLINOIS  
PRISONER REVIEW BOARD**



# **36th Annual Report**

January 1 to December 31, 2012

**Governor:** Pat Quinn  
**Chairman:** Adam P. Monreal



# LETTER FROM THE CHAIRMAN

STATE OF ILLINOIS  
PAT QUINN, GOVERNOR

## **PRISONER REVIEW BOARD**

Adam P. Monreal, Chairman

The Honorable Pat Quinn  
Office of the Governor  
207 Statehouse  
Springfield, Illinois 62706

Dear Governor Quinn:

As Chairman of the Illinois Prisoner Review Board, I present to you the thirty-sixth annual report for the calendar year 2012.

The Prisoner Review Board has two primary goals. The first and foremost is to protect the law abiding residents of the State of Illinois. The citizens of the State are entitled to live in their communities knowing that their State officials are working toward making the State of Illinois the safest State in the Union.

The second goal which the Prisoner Review Board strives to accomplish is directed toward developing strategies, programs and working policies with the Department of Corrections, the Department of Juvenile Justice, the Attorney General's Office and State Law enforcement agencies that are responsible for the transition of offenders who are being released from penal institutions and returning to communities throughout the State.

The Prisoner Review Board has developed relationships with other public and private entities that provide assistance to ex-offenders in their transition from incarceration to their re-integration back into the community. An ex-offender's successful transition to their community provides these individuals with an opportunity to become productive residents of the State. A successful transition also assures a reduction of recidivism in the State's criminal justice system.

The State of Illinois has always held a position of prominence within the criminal justice system. The State continues on that path. The Prisoner Review Board has proposed and supported new legislation that further protects the rights of law abiding residents and the victims of criminal behavior; while at the same time, allowing the inmates to be re-integrated into the community. Recognizing the State and the Union are entering a new era within the criminal justice system, the Prisoner Review Board continues to adapt itself in order to address the multitude of issues that confront the State, Union and the Board.

In summary, the Prisoner Review Board will continue a tireless working effort, development and implementation of strategic methods in the parole system in order to achieve the goal of making the State of Illinois the safest State in the Union.

Sincerely,

Adam Monreal  
Chairman



# PRISONER REVIEW BOARD STAFF

## SENIOR MANAGEMENT

Kenneth Tupy	Chief Legal Counsel
Tracy Buckley	Chief of Operations
Nichole Damhoff	Chief Administrative Officer/ Clemency & Victim Notification

## STAFF

Colette Knoles	Executive Clemency Liaison
Kelly Knappmeyer	Executive Clemency Liaison
Shunique Joiner	King Hearing Officer
Kim Boster	Victim Services Liaison
Angie Asbrock	Institutional Liaison
Shannon Austin	Institutional Liaison
Regina Bosie	Institutional Liaison
Robin Miller	Institutional Liaison
Deborah Powers	Institutional Liaison
Veronica Sherman	Institutional Liaison
Valorie Ford	Office Assistant
Chuck Eguez	Office Assistant
Constance Slightom	Office Assistant



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## INTRODUCTION

Prior to February 1, 1978, the Illinois Prisoner Review Board (“the Board”) was a division of the Illinois Department of Corrections (“IDOC”) known as the Parole and Pardon Board. Today the Board is a quasi-judicial entity that makes decisions concerning adult and juvenile prison inmate matters. By Statute it is currently composed of 15 members who are appointed by the Governor, with the approval of the State Senate.

While the number of classic parole cases has decreased in recent years, today the greater part of the Board’s time is employed in holding parole revocation hearings, consisting of technical and new sentence revocations. The docket are approximately 11,924 cases a year. These hearings are held at the various penal institutions around the state. The hearings can be complex fact-finding affairs involving attorneys on both sides of the questions, witness testimony, cross-examinations, and volumes of documentary evidence.

This kind of hearing and reviewing activity at both juvenile and adult institutions is at the heart of the Board’s duties. Board members and staff travel to each institution of the Illinois Department of Corrections and to the Cook

County Jail at least once each month. On any given month, the Board will visit all institutions, sometimes twice a month, to conduct its hearings.

### **Executive Clemency**

Perhaps the most visible work the Board does involves executive clemency proceedings, which occur four times a year. Twice in Chicago and two times in Springfield the Board convenes to hear petitions from individuals seeking clemency in the form of a pardon, an expungement, a commutation or some other form of relief from the Governor. Confidential recommendations are made to the Governor after these hearings are held and they are sent to his office for a final determination. Most petitioners request public hearings, but the Board also reviews petitions without a hearing if the petitioner so chooses.

### **Victim Notification**

One of the Board’s other historically significant mandates has been to provide victim notification services. The Board has an award-winning, specialized victim notification unit devoted to alerting victims and their families of the impending release of an inmate from IDOC.

The Victim Notification Unit (“VNU”) documents the names. The VNU has always facilitated the victims’ desire to inform the Board of their opinions about the individuals who victimized them.



By allowing the victims to be involved in the process, it is the Board's intention to assist them in experiencing less frustration with the criminal justice system. Victims and their loved ones call, write or very often meet with Board members to register their opposition to parole or to request special conditions of parole. This is all coordinated by a small, dedicated staff that compose the VNU and the Operations Unit. Board members and staff work closely with victim advocates and state's attorneys throughout Illinois to coordinate efforts to protect the rights of crime victims.

The Board also convenes at least twice a month to deliberate and prepare orders which enumerate the conditions that an inmate shall abide by while on parole/mandatory supervised release. On an average month the Board will issue approximately 2,000 orders for these inmates who will be placed on mandatory supervised release pursuant to law.

### **C-Number Hearings**

Before 1978 one of the Board's primary mandates was to hold parole eligibility hearings for prison inmates whose sentences were of indeterminate durations. After that date, when determinate (flat) sentences were legislated in Illinois, the number of classic parole hearings for what have become known as C-number inmates, was fixed at a group of approximately 16,500 inmates, a number that has been whittled

down to approximately 175 in the course of the years. These hearings continue to be held across the state and constitute the Board's most contested and deliberated hearings. The Board convenes two times a month at its Springfield headquarters to thoroughly discuss and vote on these special cases.

### **Other Hearings**

The Board also reviews Illinois Department of Correction's recommendations for revocation of inmate good conduct credits when there has been an alleged violation of institutional rules. It provides a hearing to permit an inmate to make a defense, if desired, against the allegation, then decides whether to revoke these credits. The Board is further authorized to review IDOC recommendations for restoration of lost credits in cases in which an inmate's good behavior appears to merit such a reward. More than 3,800 such hearings are conducted each year.

### **Juvenile Hearings**

Finally, the Board carries out specialized juvenile parole hearings at eight juvenile institutions each month under provisions of the Juvenile Court Act. These hearings mirror the adult hearings described above, but are conducted pursuant to different laws than those observed in the adult hearings.



## **Recidivism**

With the State confronting a recidivism rate of approximately 47.1%, the reintegration of individuals back into society from incarceration is challenging. Presently, there is an emerging belief that the larger price is being borne by society, since the practical barriers facing people with criminal records make it more likely that they will slip back into a life of crime if not effectively addressed.

One of the overwhelming requests to the Prisoner Review Board on clemency issues is that persons with convictions cannot get jobs. Many employers refuse to give jobs to convicted persons because they don't trust convicted persons, they are afraid of lawsuits on negligent hiring, insurance companies and in some cases because of legal prohibitions regarding hiring of convicted persons. However, the lack of jobs is compounding the problem. Persons who have been convicted, after they have finished their time are returning back to community only to find they can no longer get jobs. They are on public aid and because they cannot earn a living return to a life of crime in order to survive.

In order to break the high rate of recidivism, we must allow convicted persons to become law-abiding citizens. By introducing rehabilitation programs which specifically aid those who have served their debt to society, this goal can be attained.

The Board continues to hear clemency requests and makes confidential recommendations to the Governor. The Governor has made final decisions on 507 clemency cases this year.



**ILLINOIS PRISONER REVIEW BOARD  
SUMMARY OF BOARD ACTIVITY-ADULT**

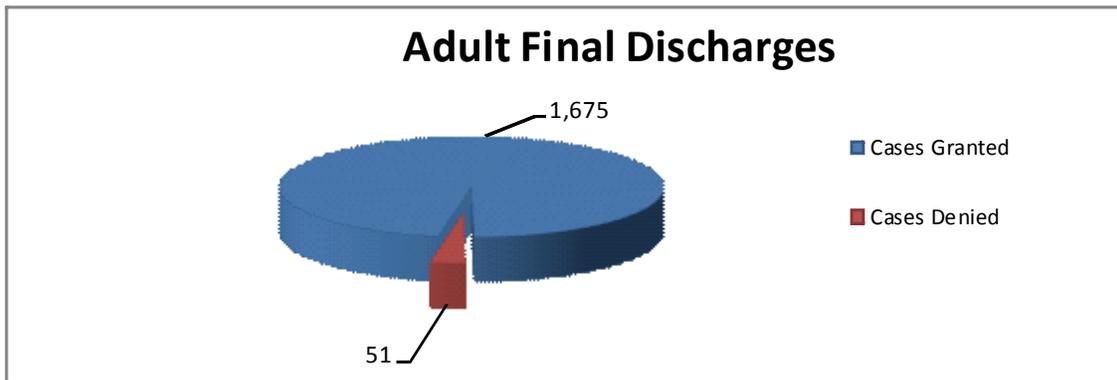
<b>TYPE OF HEARING</b>	<b>NUMBER OF CASES</b>
Parole Reviews/C-Numbers	90
Good Conduct Requests	2,421
Release Reviews	23,009
Parole/Release Revocations	9,237
Final Discharges	1,726
Executive Clemency	805
Cases Revised/Amended	602
Cases Continued	2,500
Cases Revised by Parole Agent Requests	2,155
Rehearing Request and Reconsideration Requests	97
<b>Total Adult Considerations</b>	<b>42,669</b>

**ADULT RELEASE REVIEWS**

Mandatory Supervised Release Reviews	23,009
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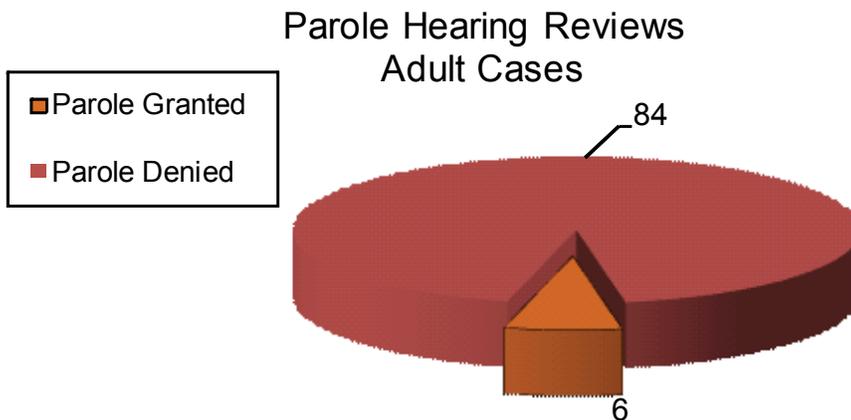
## ADULT FINAL DISCHARGES

Total Cases Considered	1,726
Total Cases Granted	1,675
<b>Discharge Consideration Approval Rate</b>	<b>97%</b>



## ADULT PAROLE REVIEWS/C-NUMBERS

Total Cases Considered	90
Total Cases Granted	6
<b>Parole Consideration Approval Rate</b>	<b>6.5%</b>



## ADULT PAROLE CASES/C-NUMBERS BY CORRECTIONAL CENTER

Center	Cases Decided	Parole Granted	Parole Denied	Parole Rate
Big Muddy River	4	1	3	33%
Centralia	3	0	3	0%
Danville	6	1	5	20%
Decatur	0	0	0	0%
Dixon	24	1	23	4%
Dwight	1	0	1	0%
East Moline	0	0	0	0%
Graham	2	0	2	0%
Hill	9	0	9	0%
Illinois River	3	1	2	50%
Jacksonville	0	0	0	0%
Lawrence	2	0	2	0%
Lincoln	0	0	0	0%
Logan	2	0	2	0%
Menard	5	1	4	25%
NRC	0	0	0	0%
Pinckneyville	8	1	7	14%
Pontiac	5	0	5	0%
Robinson	0	0	0	0%
Shawnee	6	0	6	0%
Sheridan	0	0	0	0%
Southwestern	0	0	0	0%
Stateville	5	0	5	0%
Tamms	1	0	1	0%
Taylorville	0	0	0	0%
Thomson	0	0	0	0%
Vandalia	0	0	0	0%
Vienna	0	0	0	0%
Western	4	0	4	
<b>TOTAL</b>	<b>90</b>	<b>6</b>	<b>84</b>	<b>93%</b>

\*The numbers reflected within this chart pertain to those inmates who remain incarcerated under pre-1978 sentencing laws.



## ADULT PAROLE CASES / C-NUMBERS

<b>Adult Parole Cases</b>	<b>Custody</b>
Currently Incarcerated	175
Currently Paroled	63
<b>Total</b>	<b>238</b>

## KING HEARINGS

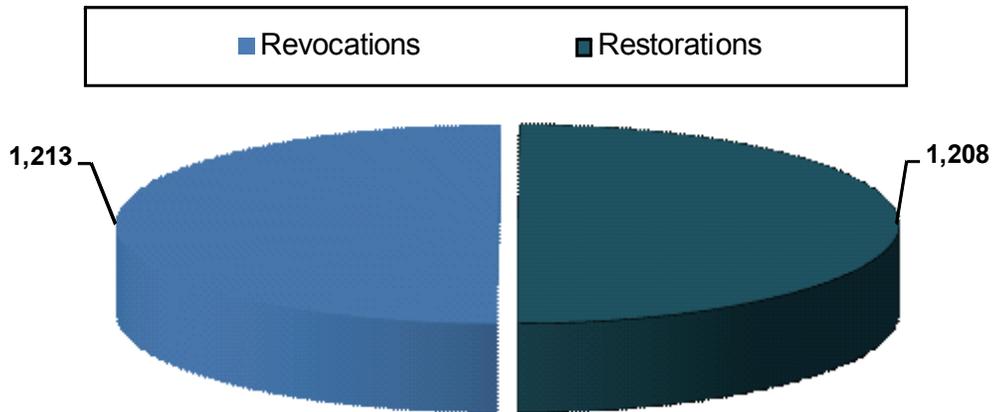
King Hearings Conducted	2,285
King Hearings with Probable Cause Found	1,915
<b>Rate</b>	<b>84%</b>

## ADULT GOOD CONDUCT CREDITS

Revocations	Number of Cases
Reviewed	1,213
Revoked	752
Lowered	388
Disapproved	73

Restorations	Number of Cases
Reviewed	1,208
Restored	1,130
Lowered	26
Disapproved	52

### Adult Good Conduct Credit Reviews

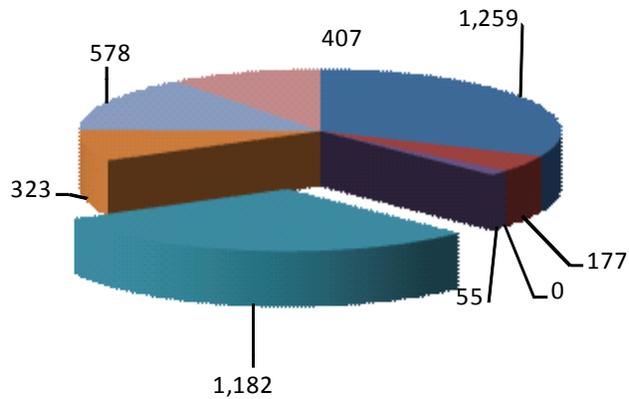


## SUMMARY OF BOARD ACTIVITY - JUVENILE

JUVENILE HEARINGS	NUMBER OF CASES
Hearing Reviews	1,259
Annual Reviews	177
Good Conduct Reviews	0
Release Reviews (MSR)	55
Revocation Reviews	1,182
Discharge Reviews	407
Cases Revised/Amended	323
Cases Continued	578
<b>TOTAL JUVENILE REVIEWS</b>	<b>3,981</b>

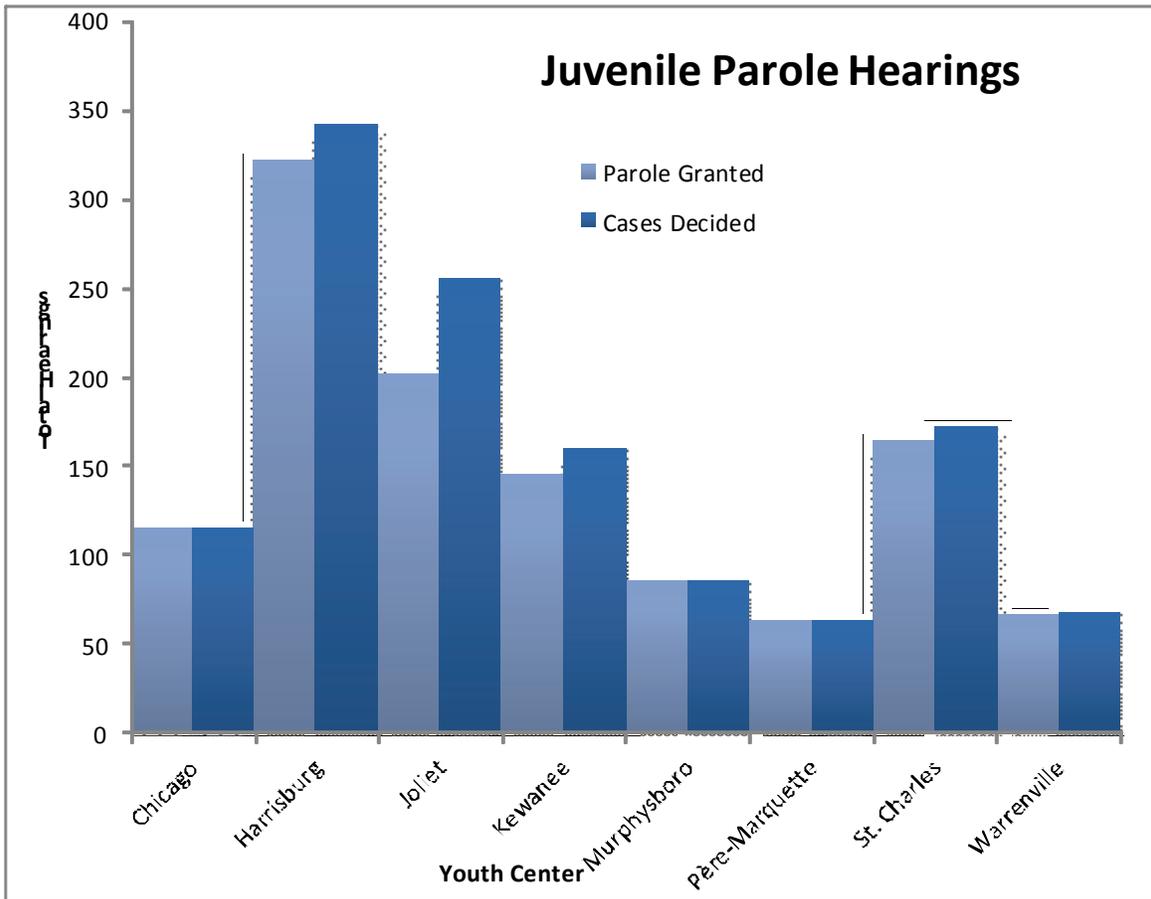
### Juvenile Hearings (By Hearing)

- Hearing Reviews
- Annual Reviews
- Good Conduct Reviews
- Release Reviews (MSR)
- Revocation Reviews
- Cases Revised/Amended
- Cases Continued
- Discharge Reviews



## JUVENILE PAROLE REVIEWS BY YOUTH CENTER

Youth Center	Cases Decided	Parole Granted	Rate
Chicago	116	115	99%
Harrisburg	341	321	94%
Joliet	255	201	79%
Kewanee	159	146	92%
Murphysboro	86	86	100%
Père-Marquette	63	63	100%
St. Charles	171	163	95%
Warrenville	68	67	99%
<b>TOTAL</b>	<b>1,259</b>	<b>1,162</b>	<b>92%</b>



## JUVENILE CASES REVIEWED

Parole Hearing Reviews	1,259
Paroles Granted	1,162
<b>Rate</b>	<b>92%</b>

Discharge Reviews	407
Discharges Granted	398
<b>Rate</b>	<b>98%</b>

Parole Revocation Hearings	1,182
Paroles Revoked	649
<b>Rate</b>	<b>55%</b>

**2012 EXECUTIVE CLEMENCY PETITIONS  
REVIEWED BY THE PRISONER REVIEW BOARD**

January	190
April	206
July	181
October	228
<b>Total Hearings</b>	<b>805</b>

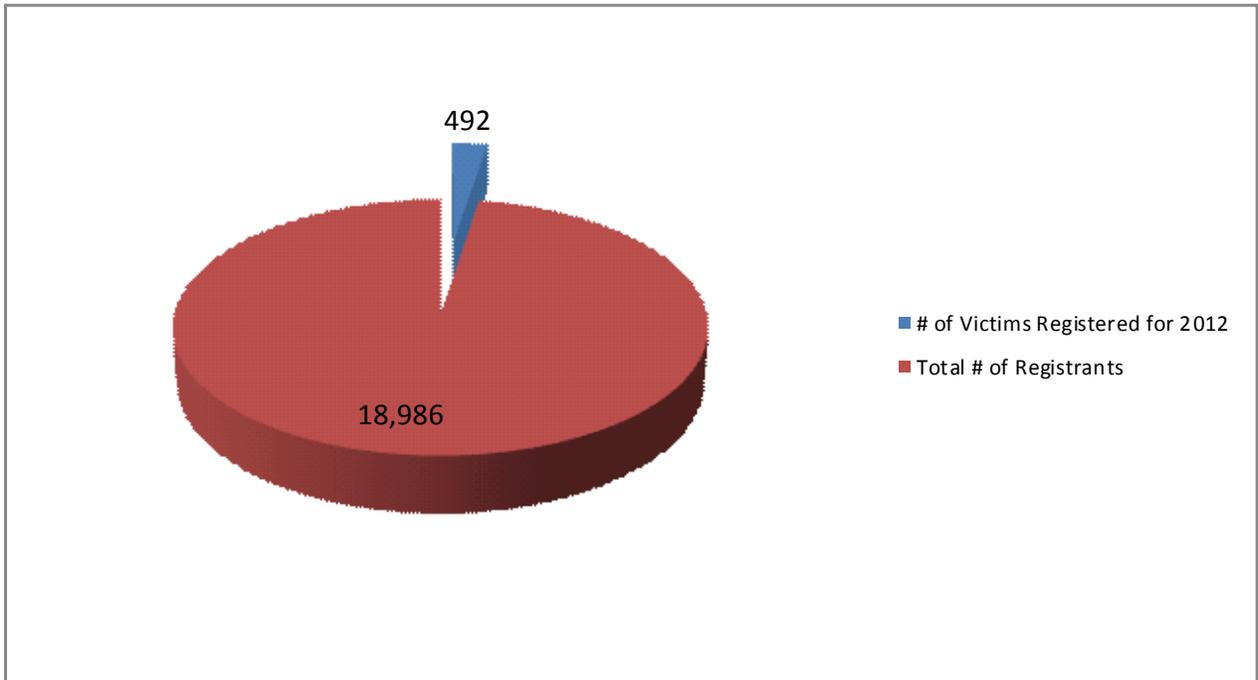
**2012 EXECUTIVE CLEMENCY PETITIONS  
ACTED UPON BY THE GOVERNOR\***

Granted Pardons/ Expungements	176
Denied	326
Commutation of Sentence	5
<b>Total Petitions Acted Upon</b>	<b>507</b>

\*Petitions heard from previous years.

## VICTIM NOTIFICATION UNIT (ACTIVITY)

2012 Victim Notification Registrants	492
Adult Release Notifications	491
<b>Total Number of Victim Registrants</b>	<b>18,968</b>



## BOARD MEMBER PROFILES

**ADAM MONREAL, CHAIR**, appointed in August 2010, Mr. Monreal received his Bachelor's Degree in Criminal Justice in 1990 from Loyola University of Chicago and a Doctorate in Jurisprudence in 1994 from Northern Illinois University college of Law in 1994. He began his legal career as an Assistant State's Attorney for Cook County. Later he became the Assistant to the Mayor for Public Safety of the City of Chicago, where he was the liaison from the Mayor's Office to all City of Chicago departments in regards to public safety related matters. After leaving the Mayor's Office, Mr. Monreal practiced law in the area of Trusts and Estates and Real Estate. In February, 2010, he became the supervisor of the Workers' Compensation Fraud Unit for the Illinois Department of Insurance.

**ERIC W. ALTHOFF, MEMBER**, appointed in May of 2003. He graduated from Lake Land College in Mattoon, Ill. in 1982 with a degree in Law Enforcement. He served as the elected Coroner of Effingham County from 1981 until 2003, with part of this time serving as Vice Chairman of the Illinois Coroner's Association for one term. Mr. Althoff was one of the original recipients of the Lifesaving Partners Award from the Gift of Hope for his outstanding support to save and enhance the lives of others through organ and tissue donation. He was also given awards from the Regional Organ Bank of Illinois and the Lions Eye Donor Program for the

same cause. Mr. Althoff was a private business owner/operator and has served as a volunteer fire fighter for the city of Effingham for more than 20 years. He has served his community by taking part in many political, civic, religious, and social organizations including; the Effingham County Drug Alert Council and Effingham County DUI Task Force.

**ANGELIA BLACKMAN-DONOVAN, MEMBER**, appointed in August 2010. Mrs. Blackman-Donovan has practiced law since 1977, in criminal prosecution and defense, juvenile court prosecution and defense and in civil litigation. She resides in Belleville, St. Clair County, Illinois, with her husband of 30 years and their three sons.

**EDWARD BOWERS, MEMBER** appointed March 2006 Mr. Bowers brings a long history of public service to the Prisoner Review Board. His career began in 1966 where he served the Peoria Police Department as a detective and polygraph examiner. While serving in this capacity Mr. Bowers was able to earn his Bachelor's Degree from Bradley University in 1971. Offering a brief conclusion to his career with the Peoria Police Department Mr. Bowers entered the private practice in 1976. Within this period Mr. Bowers remained a strong supporter of the correctional system where he would conduct both commercial and criminal polygraph examinations.



In 1988 he accepted a position at OSF Saint Francis Medical Center, Peoria, where he retired in 2006 as Director of Facilities, Security and Planning. Mr. Bowers continued to administer polygraph examinations for law enforcement and defense attorneys until 2006.

**EDITH CRIGLER, MEMBER,** Appointed October 2011, has been employed in a variety of human service positions in Chicago for over 40 years. She holds a BA in Political Science and a Para Legal Certificate from Roosevelt University and an MA Degree in Administration and Social Policy from the University of Chicago, School of Social Service Administration. She is a nationally certified Balance and Restorative Justice Trainer, and was an Adjunct Professor in the Criminal Justice Department at Chicago State University. She is also a social work field instructor at the University of Chicago's School of Social Service Administration and Chicago State University Social Work Department.

Ms. Crigler was one of the first advocates in Chicago's Domestic Violence court and has a long history of working on behalf of victims of domestic violence and other individuals who have been marginalized. Her special interest is and has been in the area of rights and protection of women and children. She has designed and conducted workshops for human service and law enforcement professionals focused on the myriad of issues germane to poverty. She has served as a para legal and policy specialist for Metropolitan Family Services where she reviewed systemic problems of poverty both in metropolitan Chicago and the rest of the State of

Illinois. She has a strong expertise in translating bureaucratic language into user friendly language for advocates.

Ms. Crigler was the first and only Director of the African American Caucus for the Family Resource Coalition of America (FRCA). At FRCA, she coordinated, supervised and directed all projects focused on African American family issues, which included publications, policy analysis, consulting and training.

She was appointed in 2010 by the Governor to the Illinois Juvenile Justice Commission and served as a commissioner .

**SALVADOR DIAZ, MEMBER,** Appointed in 2005, has a community based panorama of experience. A retired Chicago Police Officer, Mr. Diaz has a history of working with youth as a Cook County Juvenile Probation Officer, as a Child Abuse Investigator, Social Worker, and Child Welfare Worker with Illinois Department of Children and Family Services.

In the field of education, with the City Colleges of Chicago, Mr. Diaz has been a full-time Criminal Justice Instructor, and student advisor/counselor. He was also an instructor at the Chicago Police Academy and the Cook County Sheriff's Police Academy where he taught courses in Tactical Communications, Child Abuse Investigations and Psychology of Variant Behavior. His educational history consists of a bachelors degree in Sociology, a masters degree in Counseling Psychology, and finalizing work toward the doctoral degree in education.



**CRAIG FINDLEY, MEMBER,** appointed in February 2001. Mr. Findley was Chairman of the Board from January 2003 to May 2004. A writer and businessman, Mr. Findley owned and published three Illinois weekly newspapers and served as President of Craig Findley Associates, a consulting firm. He served as Deputy Director of the Illinois Department of Transportation, as an elected member of the Illinois House of Representatives and was a senior aide to Congressman Bob Michel. He has long been active in organizations that advocate adoption and promote the best interests of children. Mr. Findley is a member and twice Chairman of the Lincoln Land Community College Board of Trustees, a member of the Jacksonville Symphony Orchestra and a board member of Goodwill Industries of Central Illinois. He has served as President of the Jacksonville Public Library and as Chairman of the Jacksonville Area Chamber of Commerce. He is a graduate of Knox College.

**JESSE MADISON, MEMBER,** appointed in May 2004. He worked as a Special Assistant to Senate President Emil Jones, Jr. Before that he was the President and Chief Executive Officer of Abraham Lincoln Centre. He retired from the Centre in April 2001 after 11 years of service. In 1983, he served in the Cabinet of former Chicago Mayor Harold Washington as commissioner of Consumer Services. In 1986, Mayor Washington appointed Mr. Madison as General Superintendent of the Chicago Park District. In the mid-1970's, Madison served three terms in the Illinois Legislature as a State Representative.

He is a native of Memphis, Tennessee where he grew up. He attended Roosevelt University in Chicago where he earned a degree in Business Administration. Mr. Madison also did some graduate work in Finance and Management at Roosevelt.

**WILLIAM NORTON, MEMBER,** appointed in September 2012. Mr. Norton was appointed in September 2012. Mr Norton attended Southeast Missouri State University on a track and cross country scholarship and earned his undergraduate degree in Political Science in 1975. He attended law school at Southern Illinois University-Carbondale and received his Juris Doctorate Degree in 1978. Mr. Norton served as an Assistant State's Attorney and has engaged in the general practice of law for thirty-five years. Mr. Norton also served by appointment, as a Circuit Judge for approximately two years. He is an Eagle Scout and has been a registered member of the Boy Scouts of America for fifty years. Mr. Norton and his wife, Cathy, have been married for thirty-nine years and reside in Spart, Illinois. They have three adult sons and continue to be active and involved in various activities and organizations in their community.



**JENNIFER PARRACK, MEMBER,** appointed August 2011. Prior to joining the board, she had a variety of mental health correctional experiences working at Cook County Jail as a Mental Health Specialist and then for four years with the Office of the State Appellate Defender as a Mitigation Specialist in their Post Conviction Unit and then with the Capital Trial Assistance Division. During this time, she also served as an adjunct professor at the Chicago School of Professional Psychology. She earned a Bachelor's Degree in Psychology from Southern Illinois University at Carbondale and a Master's Degree in Forensic Psychology from the Chicago School of Professional Psychology. She also holds a current State of Illinois license as a Licensed Clinical Professional Counselor.

**MARY REYNOLDS, MEMBER,** appointed in October 2011. Prior to joining the Board, Mrs. Reynolds served as the Policy Advocate for the Juvenile Justice Initiative from 2003 to 2010. In that role, she helped develop and direct juvenile justice reform issues for the statewide not-for-profit organization. From 1984 to 2003, Mrs. Reynolds served in a variety of policy development roles in state government focused primarily on education issues. For the past 11 years, Mrs. Reynolds has also served as an elected member to the Pleasant Plains School Board. She has volunteered on numerous community boards and activities. She holds a Bachelors Degree in Political Science from the University of Illinois-Urbana.

**DONALD SHELTON, MEMBER,** appointed in September 2012. Mr. Shelton was appointed in September, 2012. He retired from the Champaign Police Department after 23 years of service, the last 14 years at the rank of Patrol Sergeant. Mr. Shelton is credited with starting the agency's Crime Scene Unit. He taught a Basic Investigative Photography course for many downstate police departments, as well as a digital photography class as an adjunct faculty member of the Suburban Law Enforcement Academy (College of DuPage). At the Champaign Police Department he held various assignments in the Investigations Division, as a Field Training Officer and on a street crimes unit.

**WILLIAM SIMMONS, MEMBER,** appointed in August 2010. After 40 years in Law Enforcement, Mr. Simmons retired from the DuPage County State's Attorney's Office, where he held the position of Chief of Criminal Investigations for ten years. Prior to his service for the State's Attorney, he worked for the DuPage County Sheriff's Office for 30 years in a variety of positions including, Director, Gang Suppression Unit (GS9); Supervisor, DuPage Metropolitan Enforcement Narcotics Task Force; and, Detective, Violent Crimes Division. Mr. Simmons attended Texas A & I University and graduated from the Suburban Police Academy. He was an Instructor at the Suburban Law Enforcement Police Academy at the College of DuPage. He has served on numerous boards, task forces and community organizations. Mr. Simmons has earned many awards for his police work over the years.



**NORMAN M. SULA, MEMBER,** appointed in November 2000. He holds both a Bachelor's and Master's Degree of Science in Mathematics from the University of Illinois, Champaign-Urbana. His first four years after college were spent teaching Junior High Mathematics in Country Club Hills, Illinois. He has over ten years experience dealing with juveniles in the Juvenile Justice system. He spent 30 years in manufacturing working as a Quality Assurance Engineer and Supervisor, nine years for Allis Chalmers in Aurora, Illinois. He was a member of the DuPage Water Commission from 1998-2000. From 1989-1999, he was an elected Trustee of the Lisle Township Board in DuPage County. For 13 years, 1986-1998, he was a volunteer Coordinator for the AT&T-Lucent Technologies bell ringing program in downtown Naperville.

**GERALDINE TYLER, MEMBER,** appointed in May 2004. She has over 25 years experience in the criminal justice field, including spending the last 13 years with the Cook County adult Probation Department, where she was employed as a probation officer and Executive Assistant to the Chief Probation Officer. She has also served as an Adjunct Professor at several colleges and universities. She earned a Master's Degree in Corrections/Criminal Justice from Chicago State University in 1992. She is a member of Delta Sigma Theta Sorority, and is active in local community affairs.



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