

OFFICE OF THE LIEUTENANT GOVERNOR
EVELYN SANGUINETTI – LIEUTENANT GOVERNOR

Local Government Consolidation and Unfunded Mandates Task Force
Meeting Minutes

Wednesday, June 24, 2015
 Conference Room A-1
 Stratton Building
 401 S. Spring Street
 Springfield, IL 62706
 1PM

Name	Title	Organization	Present
Evelyn Sanguinetti	Lt. Governor	State of Illinois	Y
Tom Demmer	Representative	90 th District	Phone
Mark Batinick	Representative	97 th District	Phone
Jack Franks	Representative	63 rd District	Phone
Emmanuel Chris Welch	Representative	7 th District	N
Dan Duffy	Senator	26 th District	Phone
Dale Righter	Senator	55 th District	Phone
Martin A. Sandoval	Senator	12 th District	N
Linda Holmes	Senator	42 nd District	Y
Karen Darch	Mayor	Barrington	Phone
Karen Hasara	Former Mayor	Springfield	Y
Brad Cole	Executive Director	Illinois Municipal League	Phone
Ryan Spain	City Council Member	Peoria	Y
Dan Cronin	Chairman	DuPage County	Phone
Michael Bigger	Former Chairman	Stark County	Y
Mark Kern	Chairman	St. Clair County	Y
John Espinoza	Board Member	Whiteside County	Y
Rev. James T. Meeks	Chairman	Illinois State Board of Education	Phone
Dr. Darlene Ruscitti	Regional Superintendent	DuPage Schools	Y
Steffanie Seegmiller	Chairman	Arthur School Board	Y
M. Hill Hammock	Senior Fellow	Metropolitan Planning Council	Y
Char Foss-Eggemann	Trustee	Park Ridge Library Board	Phone
Warren L. Dixon III	Township Assessor	Naperville	Y
George Obernagle	Chairman	Kaskaskia Regional Port District	Phone
	Non-Voting Member		
Clayton Frick		Deloitte Services LP	Y

The Local Government Consolidation and Unfunded Mandates Task Force met for the sixth time on June 24th, 2015 with Lieutenant Governor and Chair Evelyn Sanguinetti presiding.

MEETING LOCATION

Conference Room A-1
Stratton Building
401 S. Spring Street
Springfield, IL 62706
1PM

MEETING START

Meeting Schedule Start: 1:00PM
Meeting Actual Start: 1:13PM

AGENDA

- I. Call to Order and Roll Call**
 - a. Lt. Governor Evelyn Sanguinetti called the meeting to order at 1:13PM CT and welcomed members
 - b. Roll Call was taken. Quorum was met.

- II. Approval of meeting minutes from April 8, 2015**
 - a. Minutes from the last meeting were opened for corrections. No correction suggestions were made.
 - b. Lt. Governor Sanguinetti motioned to approve the minutes. Obernagel moved and Cole seconded. All ayes with no nays recorded.

- III. Approval of meeting minutes from April 13, 2015**
 - a. Minutes from the last meeting were opened for corrections. No correction suggestions were made.
 - b. Lt. Governor Sanguinetti motioned to approve the minutes. Rev. Meeks moved and Dixon seconded. All ayes with no nays recorded.

- IV. Approval of meeting minutes from May 20, 2015**
 - a. Minutes from the last meeting were opened for corrections. No correction suggestions were made.
 - b. Lt. Governor Sanguinetti motioned to approve the minutes. Espinoza moved and Bigger seconded. All ayes with no nays recorded.

- V. Chairman's Remarks – Lt. Governor Evelyn Sanguinetti**
 - a. Lt. Governor Sanguinetti welcomed Task Force Members and explained that Task Force members would be voting on proposals that address issues previously discussed by the Task Force. She also welcomed four new non-voting members that bring subject -matter

expertise from their respective agencies. She noted that the Task Force had recently received media attention partially based on misinformation, and clarified that the meeting was their sixth. Additionally she remarked that members will be voting on concept recommendations that can then be presented to the Governor and the General Assembly.

VI. Public Comment

a. Mike Macellaio (Director of Governmental Affairs, Chicago Area LUCET)

- i. Expressed his opposition to the proposal involving prevailing wage and referenced the following report by Robert Bruno.

- <http://www.ilaf1-cio.org/documents/UofIPWstudy.pdf>

VII. Old Business: Voting on Consolidation and Unfunded Mandate Recommendation

Proposal #1: Enact a 4-year moratorium on creating new local governments

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks	X		
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes	X		
Ms. Darch	X		
Ms. Hasera	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern		X	
Mr. Espinoza	X		
Rev. Meeks	X		
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel	X		
Mr. Spain	X		
Ms. Eggeman	X		
Total:	21	1	

Lt. Governor Sanguinetti asked Costin to read the proposal and then opened the floor for discussion.

She then motioned to approve. Spain moved and Hasara seconded. An individual roll call was then taken.

Proposal #2: Expand DuPage County consolidation powers to all 102 Counties

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks	X		
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes	X		
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern	X		
Mr. Espinoza	X		
Rev. Meeks			X
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel	X		
Mr. Spain	X		
Ms. Eggeman	X		
Total:	21		1

Lt. Governor Sanguinetti asked Brian Costin to read the proposal and then opened the floor for discussion.

- Rep. Franks gave a status update on his bill that is similar to proposal #2. HB229 passed in the House, but has not yet been voted on by the Senate.
- Cronin spoke briefly about the success of their pilot project in DuPage County and emphasized they backed off of their support of HB229, because of an amendment stating employees in a collective bargaining unit must be retained in a consolidation. This would reduce or eliminate any potential savings from consolidation.
- Hill Hammock asked if the proposal the Task Force was voting on was the same as HB229
- Costin responded it is not the same as HB229. It is expanding the DuPage Consolidation Pilot Project to all 102 counties without any changes.

Lt. Governor Sanguinetti motioned to approve. Espinoza moved and Bigger seconded. The roll was then taken.

Proposal #3: Empower Illinois citizens to consolidate or dissolve local governments via referendum

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks	X		
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes	X		
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern	X		
Mr. Espinoza	X		
Rev. Meeks	X		
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon		X	
Mr. Obernagel	X		
Mr. Spain	X		
Ms. Eggeman	X		
Total:	21	1	

Lt. Governor Sanguinetti asked Costin to read the proposal then opened the floor for discussion.

- Jack Franks suggested amending it to a lower threshold, and noted he would like to see it moved down to 3%, which is similar to the Massachusetts threshold. He noted that they should always strive to make it easier for the voters.
- Jeff Aranowski inquired if this would apply to school districts as well.
 - Costin replied it would apply, however school districts already have lower threshold requirements as it is, and gave the example that for two schools to consolidate it requires 50 signatures per district and a public hearing.

- Warren Dixon commented that the proposal should be attainable by voters, but difficult enough to achieve, to avoid referendum frenzy and undue cost to the taxpayers. He also noted that other states have a higher threshold.
- Costin said that school districts have a lower threshold for consolidation than what is being proposed, and though there were successful consolidation efforts, there were not frenzied or chaotic situations.
- Seegmiller inquired if this would trump the school code.
 - Costin replied that this would just be an add-on option.

Lt. Governor Sanguinetti motioned to approve. Spain moved and Darch seconded. An individual roll call was then taken.

Proposal #4: Create a Board of Legislative Repealers

Lt. Governor Sanguinetti noted some changes and asked Brian Costin to discuss the proposal. She then opened the floor for discussion.

- At this time, George Obernagel had to exit the task force meeting. Quorum was retained.
- Senator Holmes noted that every law is a mandate, funded or otherwise. She said in the chamber, an unbelievable amount of boards have been created, and she is not in favor of creating another.
- Hammock agreed and noted that with this proposal there are hurdles to overcome and these boards would require substantial staffing.
 - Costin responded that there are state agencies tasked with looking at unfunded mandates, and therefore some of that effort is already being done.
- Kern mentioned that his issue with this proposal is that it masks the real problem of the state passing along the cost of future unfunded mandates to local governments. He also pointed out that the task force is an effective committee because there is representation from local government, however the board being proposed would lack this representation.
- Bigger asked how the criteria work for the state-agency supported report
 - Costin answered that the intent is for the state agencies to play advisory roles.
- Jack Franks noted that he does not think that requiring the General Assembly to take a vote as suggested by the proposal is legal or fully constitutional.
- Lt. Governor Sanguinetti said she would like to investigate the constitutionality of this proposal and table the measure until this is verified.
- Seegmiller stated that though the proposal was being tabled, she echoed Kern's comments and was concerned that school districts would not have representatives on the board.
- Lt. Governor motioned to table the proposal. Bigger moved and Hasara seconded. All ayes with no nays recorded.

Proposal #5: Repeal or reform prevailing wage

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks		X	
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes		X	
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole			X
Mr. Cronin		X	
Mr. Bigger	X		
Mr. Kern		X	
Mr. Espinoza		X	
Rev. Meeks			X
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel			
Mr. Spain	X		
Ms. Eggeman	X		
Total:	14	5	2

Lt. Governor asked Brian Costin to read the proposal and then opened the floor up for discussion.

- Senator Holmes argued that the proposal content is untrue because if there is a lack of highly skilled workers performing the job, then it takes longer to complete and therefore negates any potential cost-savings. She also noted that the number of people entering the skilled labor trade is already dwindling, compromising adequate infrastructure construction. Additionally, she pointed out Indiana pays its construction workers less and this reduces the income which is fed back to the local communities, endangering the economy of the state.
- Espinoza said he would consider reforming, but not repealing the prevailing wage.

- Cole said that his organization has not taken a position on repealing the prevailing wage, but supports reducing the job categories under the act, such as removing landscapers.
- Ruscitti inquired if consideration has been given to allow local communities to decide their stance on prevailing wage via referendum.
 - Costin replied that this has been done elsewhere.
- She then asked if Costin had seen the Bruno report referenced by Mike Macellaio from Public Comment.
 - Costin said he has looked at it but not shared it with Task Force members, though they did look at another study regarding prevailing wage.
- Cronin shared that the prevailing wage in DuPage is often close to the market wage. Additionally, the bids that come in for certain projects are sometimes higher than the prevailing wage. In response to the wording of this proposal, he stated that he did not feel comfortable supporting the measure.

Lt. Governor Sanguinetti motioned to approve. Espinoza moved and Duffy seconded. An individual roll call was then taken.

Proposal #6: Modernize public notice mandates

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks			
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes	X		
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern	X		
Mr. Espinoza	X		
Rev. Meeks	X		
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel			
Mr. Spain	X		
Ms. Eggeman	X		
Total:	20		

Lt. Governor Sanguinetti asked Costin to read the proposal then opened the floor for discussion.

- Dixon noted as an example that as an Assessor, they have published many assessment notices over the past 10 years and over this time they have received very few calls from publications, which is a large cost to DuPage County at this time. They do not receive calls to publish and most of the inquiries are through the web or via mail notice.
- Hasara commented that she chairs the Citizens Efficiency Commission in Sangamon County, and this proposal came highly recommended by the group, which held many public hearings and gathered lots of input from citizens.
- Seegmiller asked to clarify that this gives the local government the choice of how to publish, and asked how it might affect Amish communities that cannot access online resources.
 - Costin said that local communities can make the decision, this simply relieves a local government if it has a website, and also has to post online.

- Hammock clarified that this would not be forcing another mandate upon local government
 - Costin replied that this was giving local governments more flexibility to digitally store their documents.

Lt. Governor Sanguinetti then motioned for approval. Dixon moved and Hammock seconded. An individual roll call was then taken.

Proposal #7: Provide third-party contracting mandate relief

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks			
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes			X
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern		X	
Mr. Espinoza	X		
Rev. Meeks	X		
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel			
Mr. Spain	X		
Ms. Eggeman	X		
Total:	18	1	1

Lt. Governor Sanguinetti asked Costin to read the proposal then opened the floor for discussion.

- Senator Holmes asked that if there is something in IL law preventing districts from doing this.
 - Costin replied that there is, and that this is a newer rule for school districts.
 - She then replied that she will abstain until she gets more information on this issue.
- Costin noted that Roger Eddy spoke at length on this measure at the Task Force meeting in Bloomington. The goal of the measure is to save money and put those resources back into the classroom.
- Ruscitti mentioned that Eddy created Vision 20/20 and that Proposal 7, 8, and 9 stemmed from this thoroughly researched topic.

Lt. Governor Sanguinetti then motioned to approve. Seegmiller moved and Ruscitti seconded. An individual roll call was then taken.

Proposal #8: Implement physical education mandate relief

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks			
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter			
Senator Sandoval			
Senator Holmes		X	
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern	X		
Mr. Espinoza	X		
Rev. Meeks	X		
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel			
Mr. Spain	X		
Ms. Eggeman	X		
Total:	19	1	

Lt. Governor Sanguinetti asked Costin to read the proposal then opened the floor for discussion.

- Senator Holmes commented that she cannot support this proposal because she feels there must be a watchful eye over physical education programming due to the positive effects of physical activity on developing brain function and childhood obesity rates.
 - Costin clarified that an example of this proposal is to allow a student-athlete to be able to attend an academic class instead of P.E. , and that this measure does keep in mind the importance of fitness for students.
 - Bigger commented he likes this proposal because it is not a one-size-fits-all approach and allows discretion for the school and student.

Lt. Governor Sanguinetti motioned for approval. Bigger moved and Seegmiller seconded. An individual roll call was then taken.

Proposal #9: Provide drivers education mandate relief

Name	YAY	NAY	Abstain
Lt. Governor EPS	X		
Rep. Demmer	X		
Rep. Franks			
Rep. Welch			
Rep. Batinick	X		
Senator Duffy	X		
Senator Righter	X		
Senator Sandoval			
Senator Holmes		X	
Ms. Darch	X		
Ms. Hasara	X		
Mr. Cole	X		
Mr. Cronin	X		
Mr. Bigger	X		
Mr. Kern		X	
Mr. Espinoza	X		
Rev. Meeks			X
Dr. Ruscitti	X		
Ms. Seegmiller	X		
Mr. Hammock	X		
Mr. Dixon	X		
Mr. Obernagel			
Mr. Spain	X		
Ms. Eggeman	X		
Total:	17	2	1

Lt. Governor Sanguinetti asked Costin to read the proposal then opened the floor for discussion.

- Senator Holmes asked what the Secretary of State’s Office had to say about this proposal.
 - Costin responded that there is not an official comment from the Office, but there is a system in place where students can participate in Drivers Education by more than one method.
 - Senator Holmes then noted that she would like to hear more from school districts before she could support this type of proposal.

Lt. Governor Sanguinetti motioned to approve. Hammock moved and Spain seconded. An individual roll call was then taken.

VIII. New Business

- a. Lt. Governor Sanguinetti noted that the Task Force still has substantial work ahead, and that the final recommendations will be made to the Governor and General Assembly in December.
- b. She invited all Task Force members to bring forth any questions or comments.

Adjournment

Lt. Governor Sanguinetti motioned to adjourn at 2:51PM. Cronin moved the motion and Cole seconded. All ayes with no nays recorded.