

Emergency Support Function 8 – Public Health and Medical Services

Primary Agency Illinois Department of Public Health (IDPH)

Support Agencies American Red Cross (ARC)
Illinois Department of Human Services (IDHS)
Illinois Department of Military Affairs (IDMA)
Illinois Emergency Management Agency (IEMA)
Illinois Department of Natural Resources (IDNR)
Illinois State Police (ISP)
Illinois Department of Transportation - Division of Aeronautics (IDOT-A)
Illinois Department of Transportation - Division of Highways (IDOT-H)
Illinois Department of Central Management Services (CMS)
Illinois Department of Veteran's Affairs (IDVA)
Illinois Environmental Protection Agency (IEPA)
Illinois Department of Corrections (IDOC)

I. Introduction

A. Purpose

1. The purpose of this Annex is to describe the system and operational policies for the health and medical services response to a disaster to ensure the assistance provided is accomplished in a coordinated manner when local resources are overwhelmed.

B. Scope

1. The provisions set forth in this Annex specify the means to anticipate disaster operations by the designation of primary and support roles and responsibilities that will prepare health and medical service personnel to respond effectively and efficiently regardless of the nature of the disaster.

II. Assumptions

- A. Local governments have the primary responsibility to provide emergency medical and health services within their jurisdictions in response to a disaster.
- B. State government will provide (for counties without a health department) and/or augment emergency medical and health services that exceed the capabilities of the local government operations before and during a State declared disaster.
- C. The National Response Framework (ESF 8 - Health and Medical) will support health and medical activities as requested by the State of Illinois in accordance with pre-established activation procedures.
- D. Primary and support agencies will respond to a non-State declared disaster incident under their own statutory authorities and laws.

III. Concept of Operations

- A. General
 - 1. IDPH will provide primary coordination for the State's health and medical operations from the SEOC.
 - 2. All support agencies will provide services as indicated in other plans developed under referenced authorities in support of this annex.
 - 3. The National Disaster Medical System (NDMS) is a cooperative effort of Federal agencies designed to:
 - a. provide additional medical assistance to a disaster area,
 - b. evacuate patients that cannot be cared for by the State,
 - c. provide hospitalization in a national network of medical care facilities,

- d. provide support for mortuary services for mass fatality incidents.

B. Notifications

1. IEMA will activate the IEOP by notifying IDPH and the support agency(s) of a disaster. Notifications will be based on the severity of the situation.

C. Operational Structure

1. Emergency Health and Medical functions and/or services that will be coordinated through IDPH include, but are not limited to (within this Annex):
 - a. assessment of health and medical services needs,
 - b. inspection and investigation of factors that could lead to food borne and/or waterborne illnesses,
 - c. evacuation of hospital and/or long-term care facility patients,
2. assistance in obtaining potable water, ice and supplies, and solid waste disposal systems,
3. coordination of assistance for health and medical services, equipment, and supplies,
4. inspection and investigation of structural and vertebrate pest and vector control,
5. assess and assist in decontamination of the chemically or radiologically contaminated,
6. coordination with other state agencies on the determination of the proper existing care facility for functional needs citizens who require more medical care than can be provided in a traditional congregate care facility,
7. coordination of local coroners engaged in identification

activities,

8. recommend appropriate sanitary precautions and dispel any unfounded rumors and inaccurate information and provide rapid health and safety communications to the general public on health and safety issues,
9. coordinate the investigation of multi-jurisdictional disease outbreaks conducted by local health departments.

D. Federal Coordination

1. Under a Presidential Declaration of a major disaster or emergency, State agencies may coordinate with their Federal counterparts when Federal assets are required.

IV. Responsibilities

A. Primary Agency - Illinois Department of Public Health

1. provides assistance to allow emergency medical services personnel and health care facilities to work together in a collaborative way to provide assistance in situations where local resources are overwhelmed. The assistance includes the coordination of medical teams, ambulances, Special Emergency Medical Services Vehicles (SEMSVs), the Strategic National Stockpile (SNS) and other requested medical resources,
2. maintains a 24-hour contact with bottled water producers and suppliers in Illinois,
3. secures portable sanitation systems, through pre-existing statewide contacts, where possible or coordinate the dissemination of public information on the proper management of human wastes,
4. provides information to the general public on health and safety issues. The public information will be coordinated with the neighboring states and the Federal Government. IDPH recommends appropriate sanitary precautions and dispels

unfounded rumors and inaccurate public health information,

5. investigates any unusually high incidence of disease and implements control measures when feasible,
6. performs surveillance of injuries, collects data, and ensures that the data are tabulated and reported to the Public Health Emergency Operations Center (PH-EOC) and other disaster response officials. In addition to collecting information on the location and severity of the injury, the Department will attempt to record a permanent point of contact for each patient outside the disaster impact area for epidemiologists conducting follow-up studies and/or surveillance efforts,
7. Provides technical assistance and coordination in:
 - a. planning and implementing the evacuation of health care facilities,
 - b. assuring safe and healthy living conditions at evacuation sites,
 - c. assisting with the inspections and investigations of structural and vertebrate pest and vector control,
 - d. providing technical assistance in assuring the safety of food and dairy products, non-community public water supply, private water wells, and dairy products,
 - e. providing controlled substances during a disaster as a Drug Enforcement Administration (DEA) licensee (applied for),
 - f. providing additional consultation and technical assistance as required within IDPH authorities,
 - g. providing clinical and environmental laboratory capabilities,
 - h. coordinates the request, receipt, breakdown, and distribution of the Strategic National Stockpile for the

State of Illinois.

B. Support Agencies

1. American Red Cross

- a. provides emergency first aid for minor illnesses and injuries to disaster victims in Mass Care shelters, selected disaster cleanup areas, and other sites. Disaster health personnel (nurses, emergency medical technicians, first aid certified personnel, caseworkers, mental health professionals) are available for response,
- b. provides supportive counseling for the disaster victims, family members of victims, and disaster workers,
- c. acquaints families with available health resources and services and make appropriate referrals as needed and requested,
- d. provides blood and blood products through Red Cross regional Blood Centers as needed and requested,
- e. provides coordination of appropriate casualty and/or patient information into the Disaster Welfare Inquiry System associated with the Mass Care function.

2. Illinois Department of Human Services

- a. coordinates evacuation of Alcohol and Other Drug Abuse treatment facilities in the impacted areas:
 - (1) arranges for dispensing of methadone to clients in the disaster impacted areas when the normal dispensing facility has been destroyed or relocated due to the disaster,
 - (2) coordinates the relocation of any impacted treatment facilities and any treatment clients who cannot be relocated to general population community shelters,

- (3) arranges for staff from its network of providers to conduct AODA assessments of disaster victims as needed and provide referrals to treatment services as indicated,
 - (4) arranges for staff from its network of AODA prevention programs to provide AODA prevention services to disaster victims residing in shelters, camps, mobile home parks, and other temporary locations.
 - b. provides counseling to both disaster victims and emergency workers through its local granted agencies,
 - c. coordinates repackaging of emergency medications and supplies and assists with emergency pharmaceutical distribution and quality assurance.
- 3. Illinois Department of Military Affairs
 - a. provides personnel and equipment for triage and emergency medical care and portable medical aid stations,
 - b. provides aircraft and aircrew members for emergency aero medical evacuation,
 - c. provides tents for use as first aid stations,
 - d. provides personnel and supplies for field sanitation services,
 - e. provides air monitoring for contaminants,
 - f. provides personnel and equipment to assist with the distribution of Strategic National Stockpile push packages and Managed Inventory,
 - g. provides back up security for emergency medical supplies,

- b. Division of Forensic Services and Identification
 - (1) provides assistance to local coroners in the identification of fatalities.

- 7. Illinois Department of Transportation - Division of Aeronautics
 - a. transports key healthcare and emergency workers using departmental aircraft,
 - b. transports blood, blood products and tissue as required to support emergency operations,
 - c. transports organs and tissue for transplant as described in the Memorandum of Understanding between IDPH and IDOT-A.

- 8. Illinois Department of Transportation – Division of Highways
 - a. provides transportation of emergency medications and medical supplies.

- 9. Illinois Department of Central Management Services
 - a. provides trucks and drivers to support distribution of the Strategic National Stockpile.

- 10. Illinois Department of Veteran’s Affairs
 - a. provides limited emergency support services as are deemed appropriate and available and which will not unduly compromise or diminish the facility operations of the resident care and services.

- 11. Illinois Environmental Protection Agency
 - a. provides technical advice and sample analysis for public water supply systems,
 - b. provides air monitoring and wipe sampling for selected

hazardous materials inside buildings or structures when monitoring resources are not committed to other Hazardous Materials missions,

- c. provides toxicological expertise and risk communication expertise in support of health risk communication about chemicals or other health risks,
- d. provides technical advice to medical care providers on chemical decontamination of emergency responders or other exposed persons and the disposal of contaminated wastes,
- e. processes expedited permits for waste disposal and/or open burning of debris in aid of vector control,
- f. provides technical expertise on sanitation control for emergency bulk drinking water distribution,
- g. provides the capability to reconfigure the Springfield laboratory to detect nerve agents if sufficient lead time, analytical protocols and reference standards are made available.

12. Illinois Department of Corrections

- a. provides transportation and security for the Illinois Pharmaceutical Stockpile,
- b. provides primary security at the Regional Distribution Centers,
- c. provides back up security at the Receiving, Staging, and Shipping facility,
- d. provides back up storage for emergency medications and medical supplies.

V. Authorities

- A. Retail Food Store Sanitation Code (77 Ill Adm. Code 760)
- B. Food Service Sanitation Code (77Ill Adm. Code 750)
- C. Illinois Grade A Pasteurized Milk and Milk Products Act (410 ILCS 653/1 et seq.)
- D. Environmental Toxicology Act (415 ILCS 75/1 et seq.)
- E. Illinois Groundwater Protection Act (415 ILCS 55/1 et seq.)
- F. Illinois Water Well Code (415 ILCS 30/3)
- G. Illinois Water Well Pump Installation Code (77 Ill Adm. Code 925)
- H. Private Sewage Disposal Licensing Act (225 ILCS 225/1 et seq.)
- I. Structural Pest Control Act (225 ILCS 235)
- J. Vector Control Act (410 ILCS 95/1 et seq.)
- K. The Illinois Nuclear Safety Preparedness Act (420 ILCS 5/1 et seq.)
- L. The Department of Nuclear Safety Enabling Statute (20 ILCS 5/1 et seq.)
- M. The Radiation Protection Act of 1990 (420 ILCS 40/1)
- N. The Illinois Nuclear Safety Act (420 ILCS 10/1 et seq.)

VI. References

- A. IDPH Emergency Medical Disaster Plan
- B. Illinois Department of Public Health Emergency Plan

- C. The Illinois Plan for Radiological Accidents (IPRA), Vol. 1, Concept of Operations
- D. Illinois Strategic National Stockpile Plan
- E. Agreement between IDPH and IDOT-A
- F. Illinois State Police Emergency Response Plan
- G. IDPH Emergency Medical Disaster SOPs
- H. IDPH Emergency Plan SOPs