



Chairman: David Vaught  
Members: Ed Bedore, Ricardo Morales, Larry Ivory, Bill Black

March 15, 2013

Bill Grunloh  
Chief Procurement Officer  
Illinois Department of Transportation  
Executive Ethics Commission  
2300 S. Dirksen Pkwy, Room 200  
Springfield, Illinois 62764

**Re: 50-35 Potential Conflict of Interest, from the March 8, 2013 Letting, Items 11 & 131**

Dear Mr. Grunloh,

In accordance with the requirements of Section 50-35 of the Illinois Procurement Code, I have reviewed your request received March 15, 2013 and understand the facts to be as follows:

- 1) Illinois Department of Transportation has issued a request for a review and comment on potential conflicts of interest disclosed by Kinney Contractors, Inc.
- 2) The contract pertains to construction related services in LaSalle County.
- 3) Kinney Contractors, Inc. was selected using Competitive Sealed Bidding.
- 4) The disclosure form submitted on behalf of Kinney Contractors, Inc. indicates the following:
  - a. William L Kinney, an individual with an ownership or distributable income share greater than the requisite thresholds, has disclosed he is a member of the Litchfield Airport Authority Board. Mr. Kinney does not receive an income in excess of 60% of the Governor's salary in his capacity as Board Member. Mr. Kinney is additionally not in a capacity to influence the competitively sealed bidding process in any way.
- 5) The Illinois Department of Transportation confirmed that none of the disclosed individuals were in a position to influence the award of this contract. Illinois Department of Transportation and CPO Bill Grunloh indicate that it would be in the best interest of the State to approve this conflict of interest due to the using agency's needs and the value of the contract.

Based on the foregoing, you are requesting my review and comment pursuant to the Illinois Procurement Code.

Review and Comment

After careful review of the documentation provided, I do not view the relationships disclosed above as creating a conflict of interest sufficient to preclude Illinois Department of Transportation from entering into a contract with Kinney Contractors, Inc. for the services outlined in your letter received March 15, 2013.

Sincerely,

A handwritten signature in black ink, appearing to read "Aaron Carter".

Aaron Carter  
Executive Director

Cc: EEC General Counsel

A faint, illegible stamp or signature, possibly a date stamp or a signature of another official.



# CHIEF PROCUREMENT OFFICE

Bill Grunloh, Department of Transportation - Highway Construction

March 14, 2013

Procurement Policy Board  
222 South College Street, Suite 231  
Springfield, IL 62704

RE: Conflict of Interest Disclosure Kinney Contractors Inc., lowest responsible and responsive bidder for Items 11 & 131 from the March 8, 2013 letting

Mr. Carter:

Attached is a potential conflict of interest form for Kinney Contractors, Inc. (Kinney), lowest responsible and responsive bidder for Items 11 & 131 from the March 8, 2013 letting by the Department of Transportation. Letting Item 11 consists of construction related services in LaSalle County, and includes: Class B patching at the IL 251 and I-39 Interchange in LaSalle County. Letting Item 131 consists of construction related services in Macon County, and includes: This project consists of patching on Illinois Route 48 between Brush College Road and Tanager Drive in Decatur.

Kinney was selected via competitively sealed bidding process. A description of the contract and low bid amount is enclosed with this letter and conflict of interest checklist. This contract is in the Department's interests of maintaining safe roadway to ensure the safety of the motoring public.

William L. Kinney, an individual with an ownership or distributable income share greater than the requisite thresholds, has disclosed he is a member of the Litchfield Airport Authority Board. Mr. Kinney does not receive an income in excess of 60% of the Governor's salary in his capacity as Board Member. Mr. Kinney is additionally not in a capacity to influence the competitively sealed bidding process in any way.

This conflict has been reviewed by our office, and it has been determined that this is not an actual conflict and will not interfere in the execution of this contract.

If you have any questions concerning this request, please contact Jim Layden of the Bureau of Design and Environment, at 217-782-7806.

Sincerely,

Gretchen Tucka,  
State Purchasing Officer

Enclosures

STATE OF ILLINOIS  
PROCUREMENT POLICY BOARD  
CONFLICT OF INTEREST REVIEW  
CHECKLIST

Please ensure that the following documents are included with your request:

- Cover letter with overview of the potential Conflict of Interest
- Conflict of Interest Review Request Form
- Copy of Proposed Contract\*
- Any Prequalification Information Submitted by the Vendor
- Prior Procurement Policy Board/Office of the Governor Conflict of Interest Review Letter for this Vendor
- Copy of the Disclosure/Certification Documents Submitted by the Vendor

\*may be the proposed contract sent in with a RFP response, a copy of the solicitation response; etc.

Please scan original documents\*\* with signatures and email to:

aaron.carter@illinois.gov  
cc: deanna.rossetto@illinois.gov

If you are unable to scan and email the original signed documents, please send to:

Procurement Policy Board  
222 South College Street, Suite 231  
Springfield, IL 62704

\*\*If you scan and email the original documents, please do not send the original documents to our office. Please keep the documents in your procurement file.

## CONFLICT OF INTEREST REVIEW REQUEST FORM

The following information must be filled in as accurately and completely as possible. This form will be sent to the Procurement Policy Board providing essential information needed to review and determine if an actual conflict of interest exists, which is sufficient to preclude the State from entering into the attached proposed contract pursuant to section 50-35(d) of the Illinois Procurement Code.

### CONTRACTING AGENCY INFORMATION

Using Agency: Department of Transportation  
Address: 2300 S. Dirksen Parkway City/State: Springfield, IL  
Contact Person: Jim Layden Title: Acting Chief Contracts Official  
Phone: 217.782.7806 Fax: 217.785.1141  
Email: Jim.Layden@illinois.gov

### VENDOR INFORMATION FOR VENDOR WITH POTENTIAL CONFLICT

This Vendor is:  Prime Vendor  Sub-contractor  
Name of Vendor: Kinney Contractors, Inc.  
Address: 19342 E. Frontage Road City/State: Raymond, IL  
Contact Person: William Kinney Title: President  
Phone: 217-229-3322 Fax: 217-229-3069  
Email: kinney@roadbuilder.net

Procurement Bulletin Reference Number: Letting Items 11, 131 Date Posted to Bulletin: 2/1/2013

### CONTRACT INFORMATION

Describe the need for this procurement or proposed contract: Letting Item 11 consists of construction related services in LaSalle County, and includes: Class B patching at the IL 251 and I-39 Interchange in LaSalle County. Letting Item 131 consists of construction related services in Macon County, and includes: This project consists of patching on Illinois Route 48 between Brush College Road and Tanager Drive in Decatur.

Total Contract Amount (Estimate if actual is unknown): \$ Item 11: 69,963.00; Item 131:

Contract Begin Date: Upon authorization to proceed is received. IDOT must award within 45 days of bid being opened. Contract End Date: Item 11: 15 Working Days; Item 131:

Describe any Renewal Options (i.e. One 2-year Option): No to either Item

### PROCUREMENT PROCESS

What was the method of procurement used to select this vendor? Competitive Sealed Bidding

If this vendor was selected using a competitive process, how many vendors responded to the bid? Item 11: 6 total bidders.; Item 131:

Were any vendors disqualified? No If yes, please explain why.

If a multiple award, how many vendors were awarded a contract? Not a multiple award.

Were there any instances of low vendor rejections? No. If yes, please explain why.

EXPLANATION OF POTENTIAL CONFLICTS OF INTEREST

For each individual identified as causing a potential conflict of interest, include the following information: name, relationship (if applicable), Agency of State employment, start date, job title and responsibilities. Indicate if any of the named individuals earn more than \$106,447.20 and explain the potential conflict of interest.

William L. Kinney, an individual with an ownership or distributable income share greater than the requisite thresholds, has disclosed he is a member of the Litchfield Airport Authority Board. Mr. Kinney does not receive an income in excess of 60% of the Governor's salary in his capacity as Board Member. Mr. Kinney is additionally not in a capacity to influence the competitively sealed bidding process in any way.

If a prime vendor, did they disclose their use of lobbyists?  Yes  No  
If yes, did the lobbyists lobby on behalf of the vendor to secure this contract?  Yes  No

PROVIDE A WRITTEN STATEMENT SIGNED BY THE AGENCY REPRESENTATIVE FOR YOUR AGENCY STATING:

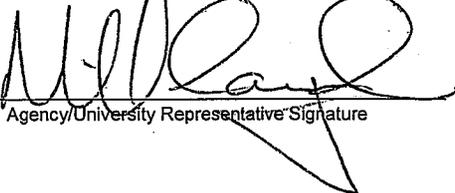
- 1. Is the conflict an actual conflict and whether or not any of the above named individual(s) were in a position to influence the State's award of this contract.

This is not an actual conflict. Mr. Kinney is not in a position to influence the States' procurements.

- 2. Why is it in the best interest of the State to proceed with this contract.

These procurements consists of patching and State Route Repair. These are in line with the Department's mission.

AGENCY/UNIVERSITY REPRESENTATIVE SIGNATURE



Agency/University Representative Signature

Michael Layden

Agency/University Representative Printed Name

3/14/2013

Date

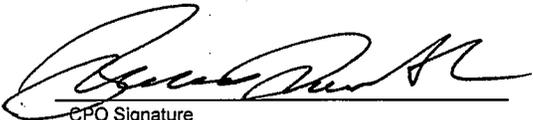
217.782.7806

Agency/University Representative Telephone

jim.layden@illinois.gov

Agency/University Representative Email Address

CPO SIGNATURE REQUIRED



CPO Signature

Bill Grunloh

CPO Printed Name

3/14/2013

Date

217.558.5434

CPO Telephone Number

bill.grunloh@illinois.gov

CPO Email Address