

Illinois Commission on Equity and Inclusion Employee Policy Handbook Effective July 1, 2022

## **Receipt and Acknowledgement of Employee Handbook**

This Employee Handbook is an important document intended to help you become acquainted with the Commission on Equity and Inclusion (CEI). It will serve as a guide and is not the final word in all cases as individual circumstances may call for individual attention.

The contents of this Handbook may be changed at any time at the discretion of CEI. No changes in any benefit, policy, or rule will be made without due consideration of the mutual advantages, disadvantages, benefits, and responsibilities such changes will have on you as an employee and on CEI.

Please read the following statements and sign below to indicate your receipt and acknowledgement of the Employee Handbook.

• I understand that nothing in this Employee Handbook is intended to or creates an employment agreement, express or implied. I understand that nothing contained in this Employee Handbook is intended to be, nor should it be, construed as a contract that employment or any benefit will be continued for any period of time.

I have received and reviewed the Commission on Equity and Inclusion Employee Handbook and I understand the policies, rules, and benefits described in it.

- I understand that, should the content of this Employee Handbook be changed in any way, CEI may require an additional signature from me to indicate that I am aware of and understand any new policies.
- I understand that my signature below indicates that I have read and understood the above statements and that I will comply with the policies and procedures contained in the Employee Handbook.
- I understand that this Receipt and Acknowledgement of Employee Handbook will be placed in my personnel file.
- CEI recognizes that some of its employees are members of a union. This Employee Handbook does not change any terms, working conditions, or other conditions of employment for employees represented by a union. Any conflict, explicit or implied, between the Employee Handbook and the relevant collective bargaining agreement, including established past practices and precedents, shall be resolved in favor of the parties as expressed in the parties' collective bargaining agreement.

• Nothing in this Employee Handbook is intended to interfere with, restrain, or prevent concerted activity as protected by the Illinois Public Labor Relations Act. Such activity includes employee communications regarding wages, hours, or other terms or conditions of employment. CEI employees have the right to engage in or refrain from such activities.

Employee's Printed Name

**Employee's Signature** 

Date

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# CHAPTER 1 EQUAL OPPORTUNITY AND COMMITMENT TO DIVERSITY

## **1.1** Equal Employment Opportunity, Nondiscrimination, and Anti-Harassment Policy

CEI is committed to creating a diverse workforce that is representative of the residents it serves. This commitment includes fostering and maintaining a workplace where each individual is valued for their skills, experience, and unique perspectives and all employees have an opportunity to participate and contribute.

#### DISCRIMINATION AND HARASSMENT POLICY STATEMENT

CEI is an equal opportunity employer. CEI prohibits all forms of unlawful employment discrimination or harassment on the basis of an individual's actual or perceived protected characteristic which includes race, color, religion, sex, age, sexual orientation, gender identity or expression, national origin, ancestry, physical or mental disability, veteran status, unfavorable discharge from military service, citizenship status, work authorization status, pregnancy, childbirth or medical and common conditions related to pregnancy or childbirth, marital status, order of protection status, criminal conviction record, or any other characteristic protected by federal, state, or local laws. These protections extend to all employment and personnel decisions, including but not limited to, recruitment, hiring, promotion, compensation, transfer, evaluation, training, discipline, benefits, and all terms and conditions of employment.

**Discrimination** means any different or adverse treatment related to the terms, conditions, or privileges of employment based on an individual's actual or perceived protected characteristic rather than on the basis of job-related merit and/or other lawful considerations.

**Discriminatory Harassment** means any unwelcome verbal, non-verbal, or physical conduct that disparages, insults, or offends a person or group based on a protected characteristic when: (1) submission to such conduct is made either explicitly or implicitly a term or condition of employment; (2) submission or rejection of such conduct is used as a basis for any employment decision; or (3) the behavior has the purpose or effect of substantially interfering with the individual's work performance or creating an intimidating, hostile, or offensive working environment. A witness to discriminatory harassment may be the subject of harassment if the conduct witnessed has the effect of creating a hostile work environment.

Examples of discriminatory harassment include, but are not limited to:

- Offensive or degrading remarks, verbal abuse, or other hostile behavior such as insulting, teasing, mocking, degrading, or ridiculing another person;
- Unwelcome or inappropriate physical contact, comments, questions, advances, jokes or innuendo, epithets, or demands; and

• Using, displaying, or communicating words, objects, pictures, cartoons, articles, letters, e-mail or text messages, computer programs, videos, social media, or other material from the Internet that disparage, insult, offend, or ridicule based on a protected characteristic.

#### SEXUAL HARASSMENT POLICY STATEMENT

Sexual harassment is strictly prohibited. It is the responsibility of each individual employee to refrain from sexual harassment, and it is the right of each individual employee to work in an environment free from sexual harassment.

The Illinois Human Rights Act defines sexual harassment as:

Any unwelcome sexual advances or requests for sexual favors or any conduct of a sexual nature when:

- 1. submission to such conduct is made, either explicitly or implicitly, a term or condition of an individual's employment;
- 2. submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or
- 3. such conduct has the purpose or effect of substantially interfering with an individual's work performance or creating an intimidating, hostile, or offensive working environment.

For purposes of this policy, the phrase "working environment" is not limited to the physical location an employee is assigned to perform their official duties and does not require an employment relationship. Sexual harassment can involve "nonemployee" contractors or consultants directly performing services for CEI and/or the State of Illinois.

Normally the effect that conduct has on the working environment depends upon its pervasiveness over a period of time. However, a single incident of unwanted conduct may be sufficiently severe to be harassment.

Examples of sexual harassment include, but are not limited to:

- **Verbal:** Sexually suggestive or offensive remarks or innuendos, insults, humor or jokes about sex, anatomy, or gender-specific traits; subtle or direct propositions or pressure for sexual favors, unwelcome flirting, threats, repeated requests for dates, or statements about other employees, even outside of their presence, of a sexual nature.
- Non-Verbal: Sexually suggestive or insulting sounds (e.g., whistling), leering, obscene gestures, sexually suggestive bodily gestures, "catcalls," "smacking" or "kissing" noises, sexually suggestive or offensive memos or messages.
- **Visual:** Sexually suggestive pictures, posters, signs, pin-ups, or slogans of a sexual nature.

• **Physical:** Touching, unwelcome hugging or kissing, pinching, brushing, or rubbing the body, coerced sexual intercourse, or actual assault.

Courts have determined that sexual harassment is also a form of discrimination under Title VII of the U.S. Civil Rights Act of 1964, as amended in 1991. Specific examples include awarding employment opportunities and benefits to an individual who voluntarily or under coercion submits to sexual advances or requiring an individual to submit to unwelcome sexual conduct in order to receive employment opportunities.

Any person can be a victim of sexual harassment. The harassing behavior may be by someone of a different gender or by someone of the same gender.

Sexual harassment can also involve more subtle conduct such as use of endearments or compliments that can be interpreted as sexual in nature and that undermine the ability of an individual to be treated on an equal and professional level.

In compliance with the Sexual Harassment Victim Representation Act, in any proceeding in which the victim and the perpetrator of sexual harassment are members of the same union, the union must designate separate union representatives to represent the parties during the proceedings.

#### **RETALIATION POLICY STATEMENT**

CEI will not tolerate retaliation against any employee who makes a good-faith report of discrimination, harassment, or sexual harassment, or who participates in an investigation, even if, after the investigation, it appears that there has been no violation of this policy.

Retaliation occurs when an employer takes a materially adverse action, including reprimand, discharge, suspension, denial of promotion, demotion, transfer, or change in the terms or conditions of employment, because an individual has engaged or may engage in protected activity. A person engages in protected activity if the person:

- 1. Opposes that which the person reasonably and in good faith believes to be unlawful discrimination, harassment, sexual harassment, or retaliation;
- Makes a charge, files a complaint, testifies, assists, or participates in an investigation, proceeding, or hearing related to discrimination, harassment, sexual harassment, or retaliation; or
- 3. Reports discrimination, harassment, sexual harassment, or retaliation to a direct supervisor or a supervisor within their direct chain of command, CEI's Equal Employment/Affirmative Action Officer, the Office of Executive Inspector General ("OEIG"), the Illinois Department of Human Rights, the U.S. Equal Employment Opportunity Commission, or any other state or federal CEI with jurisdiction over such claims.

No employee shall be discouraged from reporting alleged discrimination, harassment, or sexual harassment or be intimidated by threats or pressure when making a report of alleged discrimination,

harassment, or sexual harassment. The State Officials and Employees Ethics Act, the Illinois Human Rights Act, Title VII of the U.S. Civil Rights Act of 1964, and the Workplace Transparency Act prohibit retaliatory action against a State employee who discloses what they believe is a violation of a law, rule, or regulation. The Whistleblower Act provides that an employer may not retaliate against an employee from disclosing information they have reasonable cause to believe discloses a violation of a State or federal law, rule, or regulation.

Persons interfering with the attempted reporting of discrimination, harassment, or sexual harassment or those retaliating against individuals reporting such conduct are subject to discipline, up to and including discharge.

## **REPORTING PROCEDURES**

An employee who either observes, becomes aware of, or believes themselves to be the subject of discrimination, harassment, retaliation, or sexual harassment should promptly report this conduct to their immediate supervisor or another supervisor within their chain of command, CEI Human Resources, "CEI's" Ethics Officer, "CEI's" EEO/AA Officer, "CEI's" Chief Compliance Officer, if applicable, and/or the OEIG. These complaints may be made confidentially. It is not necessary for the inappropriate conduct to be directed at the person making the complaint.

Supervisors must immediately report to the Ethics Officer all allegations of sexual harassment received, whether directly or indirectly.

All State employees are required to report misconduct, including sexual harassment and discrimination, to the CEI Ethics Officer and/or the OEIG. The Ethics Officer acts as the CEI's liaison to the OEIG and must promptly notify the OEIG of any allegations of misconduct after receiving such information. After making the referral to the OEIG, CEI must take whatever investigatory or disciplinary actions it deems to be appropriate, unless the OEIG has specifically requested, in writing, that the CEI refrain from taking any further action. The OEIG may also specifically request that the CEI conduct an internal investigation into the allegations and require the CEI to provide a written outcome of the investigation.

For further details regarding misconduct reporting obligations, refer to Section 4.1 of this Handbook.

## **OTHER CONSIDERATIONS**

All complaints will be investigated promptly and thoroughly in accordance with applicable law. The investigation will be kept confidential to the greatest extent possible. All employees have an obligation to cooperate with an investigation.

Disqualification from employment on the basis of a criminal conviction is only permitted if the employer conducts an interactive assessment to ensure there is a sufficient relationship between (1) the specific job, (2) the criminal history, and (3) the surrounding circumstances such that one may reasonably think that (a) the same or similar offense may happen again or (b) the applicant/employee will be an unreasonable risk to property or people.

The failure of any State employee to report known discrimination, harassment, sexual harassment, or retaliation, a State employee knowingly providing false information, or a State employee's failure to cooperation with and provide assistance to the OEIG and/or "CEI's" Ethic's Officer during an investigation is subject to disciplinary action up to and including discharge.

State employees may also choose to file a charge of discrimination, harassment or sexual harassment with the Illinois Department of Human Rights ("IDHR") or the U.S. Equal Employment Opportunity Commission ("EEOC") within three-hundred (300) days from the alleged incident. Although individuals are not required to file an internal complaint before filing a charge with IDHR and/or the EEOC, employers can only be found responsible for harassment by non-managerial and non-supervisory employees if it was made aware of the conduct and failed to take reasonable corrective measures to address it. Filing an internal complaint will not preclude an individual from also filing a charge with IDHR and/or EEOC and will not extend the time limits for filing such charges. Contact information for these agencies is provided below.

If an investigation confirms that a violation of this policy has occurred, CEI will take prompt corrective action reasonably designed to end the violation and to prevent further violations. Such corrective action may include disciplinary action against anyone found to have violated this policy, up to and including immediate discharge of employment.

Given the seriousness of consequences for the accused, employees who report deliberately and demonstrably false or frivolous allegations in bad faith are subject to discipline, up to and including discharge. Filing a false or frivolous complaint does not include complaints made in good faith which cannot be proven or are determined to be unfounded.

Every State of Illinois officer, member, and employee must complete harassment and discrimination prevention training, at least annually. Every individual who fills a vacancy in an elective or appointed position must complete an initial harassment and discrimination prevention training program within thirty (30) days after the commencement of their employment.

Failure to adhere to this policy is a serious offense and may result in disciplinary or other corrective action, up to and including discharge. All executive, managerial, and supervisory staff are required to support in the implementation of this policy.

## **Administrative Contacts**

CEI Equal Employment Opportunity Officer/Ethics Officer 773-771-2879 Chicago

Illinois Department of Human Rights <u>Chicago</u> 555 West Monroe Street, 7<sup>th</sup> Floor Chicago, IL 60601 Phone: 312-814-6200 or 866-740-3953 (TTY) Fax: 312-814-1436 (Administration) Fax: 312-814-6251 (Charge processing)

<u>Springfield</u> 535 W. Jefferson Street, 1<sup>st</sup> Floor Springfield, IL 62702 Phone: 217-785-5100 or 866-740-3953 (TTY) Fax: 217-785-5106

U.S. Equal Employment Opportunity Commission 800-669-4000 Toll Free 800-669-6820 TTY 844-234-5122 (ASL)

> <u>Chicago</u> JKC Federal Building 230 S. Dearborn Street Chicago, IL 60604 Phone: 312-872-9744 or 866-740-3953 (TTY) Fax: 312-588-1260

Office of Executive Inspector General 866-814-1113 Toll Free 888-261-2764 TTY

Chicago Office of Executive Inspector General for the Agencies of the Illinois Governor 69 West Washington Street Suite 3400 Chicago, Illinois 60602 Phone: 312-814-5600 or 888-261-2734 (TTY) Fax: 312-814-5479

Springfield Office of Executive Inspector General for the Agencies of the Illinois Governor Illinois Building - 607 East Adams Street 14th Floor Springfield, Illinois 62701 Phone: 217-558-5600 Fax: 217-782-1605

## 1.2 Reasonable Accommodation Policy

#### POLICY STATEMENT

In accordance with federal and state laws, it is the policy of the CEI to provide reasonable accommodations to qualified individuals with disabilities, individuals who are temporarily limited in their abilities to perform their work functions because of pregnancy, childbirth, or conditions related to pregnancy or childbirth, and individuals who request an accommodation in accordance with a sincerely held religious belief, practice, or observance.

Reasonable accommodations will be provided in all aspects of employment including but not limited to, examination, pre-screening, interview processes, employment transactions (hiring, transfer, promotion, etc.), and benefits. The determination of what accommodation is appropriate in a particular situation will be made on a case-by-case basis.

CEI is not obligated to comply with an employee's preferred accommodation request, one that will impose an undue hardship on the employer, one that creates a direct threat or one that prevents the employee from performing the essential functions of their job.

#### **DEFINITIONS**

**Reasonable accommodation** - actions taken that enable qualified applicants or employees to be considered for a position, to perform the essential functions of a position, and/or to enjoy the equal benefits and privileges of employment.

Reasonable accommodations include but are not limited to making existing facilities readily accessible; job restructuring; part-time or modified work schedules; reassignment of equipment or devices; more frequent or longer breaks; appropriate adjustment or modification of examinations, training materials or policies; technological accommodations and assistive devices; interpreters; and other similar accommodations.

**Undue hardship** - a significant difficulty or expense in, or resulting from, the provision of the accommodation. It refers to any accommodation that would be unduly costly, extensive, substantial, or disruptive, or that would fundamentally alter the nature or operation of the business of the office. Whether an accommodation will impose an undue hardship will be analyzed on a case-by-case basis after considering all the required factors such as the nature and costs of the accommodation in relation to the size, resources, nature and structure of CEI's operations.

## **REASONABLE ACCOMMODATION REQUEST PROCEDURES**

An employee may initiate a request for a reasonable accommodation by completing a Reasonable Accommodation Request Form and/or contacting the CEI ADA Coordinator. Once the completed Reasonable Accommodation Request Form is received, the ADA Coordinator shall review it for completeness and determine, in consultation with the Equal Employment Opportunity/Affirmative Action Officer and/or the employee's chain of command, whether medical documentation is needed to establish either the presence of a disability or to determine an appropriate accommodation. When necessary, the employee is to provide documentation to address any outstanding questions or issues.

Upon receipt of necessary documentation from the ADA Coordinator, the employee's direct supervisor shall make a written recommendation to accept or deny the reasonable accommodation request to the Division Manager within five (5) working days. The Division Manager shall review the supervisor's recommendation and shall make a written recommendation to accept or deny the reasonable accommodation request to the Reasonable Accommodation Committee ("RAC") within five (5) working days of receiving the supervisor's recommendation.

The EEO/AA Officer and the ADA Coordinator shall convene a meeting of the RAC within ten (10) working days of receipt of the Division Manager's written recommendation. The RAC shall review the accommodation request and consider, among others, the following criteria:

- 1. The relationship between the accommodation and requestor's essential job functions;
- 2. Necessity;
- 3. Cost effectiveness;
- 4. Undue hardship; and
- 5. Compatibility with existing equipment (where applicable).

Once the RAC's review is complete, the RAC's recommendation shall be submitted to the Executive Director of CEI, or the Executive Director of CEI's designee, within five (5) working days. The Executive Director of CEI, or the Executive Director of CEI's designee, shall review the RAC's recommendation and shall render a decision of approval or denial within five (5) working days of receiving the RAC's recommendation.

Provided the appropriate documentation has been submitted, the EEO/AA Officer and/or the ADA Coordinator shall inform the employee and the employee's supervisor of the decision to grant or deny the request for reasonable accommodation within thirty (30) working days of receipt of the original request and necessary medical documentation. If the request is approved, CEI shall take appropriate action to comply with the accommodation and the accommodation shall be implemented as soon as possible. CEI is permitted to offer alternative accommodation suggestions provided they are equally effective at removing the workplace barrier.

If the request is denied, the employee is permitted to ask the Executive Director of CEI, or the Executive Director of CEI's designee to reconsider the denial. A written request for reconsideration should be addressed to the Executive Director of CEI, or the Executive Director of CEI's designee, within ten (10) working days of receiving the notification of the decision. The Executive Director of CEI, or the Executive Director of CEI's designee's, decision in response to a request for reconsideration shall constitute the final action on the accommodation request.

An employee who has been denied an accommodation has the right to file a complaint with the Illinois Department of Human Rights or the U.S. Equal Employment Opportunity Commission within 300 days of the denial of the request, or to any other appropriate government CEI pursuant to their timeframe.

## 1.3 Gender Identity Policy

## <u>Purpose</u>

The CEI does not discriminate in any way on the basis of sex, gender identity, or gender expression. The goal of this Gender Identity Policy is to ensure an inclusive, respectful, safe, and productive workplace for all, including transgender, nonbinary, and gender nonconforming employees, applicants, and contractors.

Although this policy sets forth guidelines to address the needs of transgender, nonbinary, and gender nonconforming individuals, it does not anticipate every situation that may arise. The needs of each individual must be assessed on a case-by-case basis. The goal of this policy is to ensure that CEI is creating an affirming workplace for transgender, nonbinary, and gender nonconforming employees.

## <u>Policy</u>

All employees, applicants, and contractors must be treated with dignity and respect, regardless of gender, gender identity, or gender expression. State employees may not harass, discriminate, or retaliate against anyone based on their gender, gender identity, or gender expression.

## **Definitions**

The definitions below are intended to assist in the understanding of this policy. Individuals may or may not use these terms to describe themselves. Furthermore, these terms may change as our understanding evolves.

**Cisgender** describes someone whose gender identity corresponds with their sex assigned at birth.

**Gender expression** refers to an individual's characteristics and behaviors (such as appearance, dress, grooming, mannerisms, voice or speech patterns, activities, and social interactions) that may be perceived as masculine, feminine, both, or neither.

**Gender nonconforming** describes someone whose gender expression or identity falls outside traditional, societal, or stereotyped expectations based on sex assigned at birth. Gender nonconforming individuals may identify as male, female, some combination of both, or neither.

**Nonbinary** describes someone whose gender identity is not exclusively male or female, including those who identify as a gender other than male or female, as more than one gender, or as no gender.

**Pronouns** are the set of words used to refer to someone without using their name. Common examples include, "she/her/hers," "he/him/his," "they/them/theirs," and "ze/zir/zirs."

**Transgender** is an umbrella term that can be used to describe individuals whose gender identity is different from their sex assigned at birth. Being transgender is not dependent on appearance, body

parts, or medical procedures.

**Transition** refers to the process of changing one's gender expression, bodies, and/or identity documents to match their gender identity. Transition can be social (e.g., changing gender expression, using facilities, using a different name/pronouns), medical (e.g., hormones and/or surgeries), and/or legal (e.g., changing name/gender marker on identity documents). Each person's transition is individualized. It is common for gender transition to be an ongoing process and is unique to each person.

## Transitioning on the Job

Employees who undergo a gender affirming transition on the job can expect the full support of management and Human Resources staff. Management and Human Resources will work with each transitioning employee individually to ensure a successful workplace transition, including developing a workplace gender affirming transition plan, if one is requested by the transitioning employee.

## **Confidentiality and Privacy**

Individuals have the right to openly discuss and display their gender, gender identity, and expression, or keep that information private. They decide when, with whom, and how much of their private information to share. Medical, personal, or intimate details about someone's gender identity, transgender identity, or transition are personal and can constitute confidential information under federal and state privacy laws. Personal information related to protected categories should only be disclosed by and with the consent of the individual employee.

## Names and Pronouns

All individuals must be addressed by the names and pronouns that they have chosen and shared with their colleagues. A court-ordered name or gender marker change is not required. The deliberate and/or persistent refusal to respect an individual's gender identity or gender expression (e.g., use of the incorrect name or pronouns when referring to a person) can constitute harassment and is a violation of this policy.

## **Records and Work-Related Documents**

Individuals can request that personnel records, such as e-mails, phone Executive Directories, office identification card, and name plates be changed to reflect the individual's chosen name and gender identity. Certain types of records, like those related to payroll, insurance documents, and retirement, may require a legal name change before the person's name can be changed. Most records, however, can be changed to reflect a person's chosen name without proof of a legal name change.

An individual may also request to update the photograph on their identification card, so their gender identity and expression are represented accurately.

#### Personal Attire and Grooming

All employees have the right to dress in a way that corresponds with their gender identity and/or gender expression or not.

#### **Restroom and Facility Accessibility**

Individuals shall have access to the restroom, locker room, and changing facilities that correspond with the individual's preference. The determination as to which facility is the most appropriate and safest for that individual belongs only to them. CEI employees may not harass or question individuals about their facility choices.

Anyone who has a need or desire for increased privacy, regardless of the underlying reason, will be provided with reasonable alternative arrangements upon request. Any alternative arrangements will be provided in a way that protects the individual's privacy. Under no circumstances, should an individual be required to use an alternative facility.

#### **Discrimination/Harassment**

It is unlawful and violates CEI policy to discriminate in any way (including, but not limited to, failure to hire, failure to promote, or unlawful termination) against an individual because of their actual or perceived sexual orientation or gender-related identity or gender expression, whether or not traditionally associated with the person's designated sex at birth. Additionally, it is unlawful and contrary to this policy to retaliate against any person objecting to or supporting the enforcement of legal protections against gender identity or gender expression discrimination in employment.

CEI is committed to creating a safe work environment for transgender, nonbinary and gender nonconforming individuals. Any incident of discrimination, harassment, or violence based on gender identity or expression will be given immediate and effective attention, including, but not limited to, investigating the incident, and providing employees and staff with appropriate resources. If substantiated, any incident of discrimination, harassment, or violence based on gender identity or expression, is considered a serious offense and shall be subject to corrective action, up to and including discharge.

Individuals who experience or witness discrimination or harassment on the basis of gender identity or expression are encouraged to report the conduct to any of the following:

- Any supervisor in their chain of command
- Human Resources
- CEI Ethics Officer
- CEI Equal Employment Opportunity Officer
- The Office of Executive Inspector General ("OEIG")

Aside from CEI's internal reporting process, you may choose to file a charge of discrimination or harassment with the Illinois Department of Human Rights or U.S. Equal Employment Opportunity Commission.

#### Health Insurance Benefits

Employees who have questions about their medical coverage, including questions about genderaffirming health care, should contact their insurance provider for assistance.

#### Workplace Gender Affirming Transition Plan

When the individual deems it appropriate, they are encouraged to notify a Human Resources representative or the CEI EEO/AA Officer to develop a workplace gender affirming transition plan that supports the individual's needs and ensures a successful workplace transition. Such a plan should clearly delineate responsibilities and expectations of the transitioning employee, their supervisors, colleagues, and other staff. The workplace gender affirming transition plan should be tailored to the specific needs of the transitioning employee and can assist the employee in making changes to their personnel identity-based records, scheduling time off for gender affirming care, and any other inclusive assistance needed within the workplace.

A workplace gender affirming transition plan is optional and should only be completed with the agreement and participation of the transitioning employee. Under no circumstances, should a workplace transition plan be used to hinder or delay an employee's workplace transition.

## **1.4 Whistleblower Protection Policy**

The State Officials and Employees Ethics Act (5 ILCS 430) prohibits retaliatory action against State employees when they:

- 1. Disclose or threaten to disclose an activity, policy, or practice that is reasonably believed to violate a law or regulation;
- 2. Provide information to or testify before a public body investigating, inquiring, or conducting a hearing concerning a violation of a law or rule by a state officer or employee; or
- 3. Assist or participate in a proceeding to enforce the State Officials and Employees Ethics Act.

"Retaliatory action" means reprimand, discharge, suspension, demotion, denial of promotion or transfer, or change in the terms or conditions of employment of any State employee, that is taken in retaliation for a State employee's involvement in protected activities.

Retaliation against a State employee for reporting or providing information of wrongdoing is strictly prohibited by the State Officials and Employees Ethics Act, Executive Order 4 (2003), the Illinois Human Rights Act, and may result in a violation of the Whistleblower Act (740 ILCS 174/20.2). The Whistleblower Act prohibits retaliatory action against employees for refusing to participate in an activity that would result in a violation of a law or regulation. The Act also prohibits threats of acts or omissions if those acts or omissions would constitute retaliation against the employee. Any employee who violates the provisions of the State Officials and Employees Ethics Act, Whistleblower Act, Illinois

Human Rights Act, or Executive Order 4 (2003) shall be subject to disciplinary action, up to and including discharge.

Please visit the webpage for the Office of Executive Inspector General for additional information regarding the Whistleblower Act.

# CHAPTER 2 GENERAL POLICIES AND PROCEDURES

## 2.1 Reporting Structure Policy

With few exceptions, CEI employees are expected to respect their established reporting structure. The organizational charts of CEI bureaus provide a visual representation of the established reporting structure. Employees should regularly communicate with their direct supervisor on work-related matters and other matters requiring supervisor attention. Generally, it is the responsibility of the supervisors to escalate matters up their established reporting structure, as warranted, in order to keep the next level supervisor or proper authority informed.

Employees may escalate matters to their next level supervisor when a matter remains outstanding after first discussing it with their direct supervisor or if their direct supervisor is unable to address the issue. Next level supervisors should confirm that the employee previously discussed the matter with their direct supervisor before becoming involved. All employees are strongly encouraged to work in good faith to resolve matters with their direct supervisor and within their bureau before escalating any issue outside of the established chain of command.

Employees wishing to report complaints and/or concerns about matters such as safety violations, discrimination, sexual harassment, violence in the workplace, fraud, or other wrongdoing, may do so outside of their established chain of command. Employees may contact CEI Human Resources, the CEI EEO/AA Officer, the Office of Executive Inspector General, and/or any other appropriate authority to report such complaints or concerns. Employees are encouraged to adhere to any and all policies and procedures for reporting such complaints or concerns.

## 2.2 Personal Use of Social Media Policy

## Purpose and Definitions

The purpose of this policy is to establish standards for the personal use of social media by CEI employees, not related to their official duties. For purposes of this policy, social media covers any online, electronic, or Internet media, tools, communities, and spaces for social interaction, sharing user generated content or public or semi-public communication. Social media can take many forms, including Internet forums, blogs, microblogs, online profiles, wikis, podcasts, pictures and video, email, text, instant messaging, discussion boards, automated data feeds, music-sharing, and chat. Examples of social media outlets include, but are not limited to, Facebook, Instagram, LinkedIn, Reddit, TumbIr, Twitter, WhatsApp, and YouTube.

#### Permitted Speech

CEI employees' personal use of social media is subject to certain constitutional and statutory protections. Nothing in this policy shall prohibit employees from engaging in their constitutional right to express their views under the First Amendment but this policy prohibits CEI employees from disseminating certain content not protected by the First Amendment. Nothing in this policy should be construed as limiting the right of employees to engage in protected concerted activity, or any other conduct deemed to be protected activity under state or federal law.

#### **Guidelines**

- 1. Unless otherwise authorized by the Executive Director of CEI, employees shall not suggest or imply that they are speaking or acting on behalf of the CEI or representing or presenting the interests or views of the CEI.
- 2. Employees shall not use proprietary or confidential information of CEI or the State of Illinois in relation to their personal social media use without the specific authorization of the Executive Director of CEI.
- 3. Employees shall not use CEI property, including, but not limited to, desktop computers, laptop computers, cell phones, handheld digital or electronic devices and digital media storage, to engage in personal use of social media.
- 4. CEI employees shall not use social media to harass, threaten, discriminate, or disparage employees or others affiliated with CEI in violation of state law, federal law, or State of Illinois ethics mandates. This includes, but is not limited to, hate speech, discrimination, harassment, retaliation, or disparaging content aimed at a person or group based on race, religion, sexual orientation, gender identity or any other protected class under federal or state law. CEI harassment, discrimination, confidentiality, ethics, conduct, and workplace violence policies are all applicable to personal social media usage.
- 5. Unless necessary to perform their job duties and responsibilities, CEI employees are prohibited from the personal use of social media on State time.
- 6. CEI may require employees to remove social media usage that violates this policy or applicable law. CEI employees who violated this policy may be subject to corrective action.
- 7. CEI prohibits taking negative action against any employee for reporting a possible deviation from this policy or for cooperating in an investigation. Any employee who retaliates against another employee for reporting a possible deviation from this policy or for cooperating in an investigation will be subject to disciplinary action up to and including termination.

## 2.3 No Salary History Policy

#### **MERIT COMPENSATION EMPLOYEES**

In compliance with the Illinois Equal Pay Act, and to promote equitable pay regardless of gender or race, the State of Illinois does not seek, request, or require a job applicant's wage or salary history as part of the hiring process or as a condition of employment. The Illinois Equal Pay Act does not prohibit employers from discussing a candidate's salary expectations, provided that the expectation is not based on current wage or salary history. Candidates should be explicitly told not to disclose their current wage or salary history. Agencies may not consider current wage or salary history information that is voluntarily or inadvertently disclosed by a candidate when developing and making an offer of employment. Pay at the State of Illinois is based on the value of the work being performed and each candidate's specific qualifications.

#### **COLLECTIVE BARGAINING UNIT POSITIONS**

For positions covered by a collective bargaining agreement, pay is established by a negotiated pay scale as outlined in the applicable collective bargaining agreement.

## 2.4 Employee Performance Evaluation Policy

Performance evaluations are important for both CEI and its employees. Evaluations can help to establish challenging yet realistic goals and provide necessary feedback. The supervisor should work with the employee to develop appropriate objectives and define criteria for evaluation of performance towards those objectives. Participation in the evaluation process is a requirement for CEI employees, pursuant to Illinois Personnel Rule 302.270.

For employees serving a six (6) month probationary period, two performance evaluations shall be completed: (1) at the end of the third month of the probationary period, and (2) fifteen (15) days before the conclusion of the probationary period. For employees serving a four (4) month probationary period, one performance evaluation shall be completed three and one half (3 ½) months after the commencement of the probationary period.

For non-probationary employees, performance evaluations should be conducted at least once for every twelve (12) month period for certified employees or as otherwise indicated in the Illinois Personnel Code and Rules or relevant collective bargaining agreement. Each evaluation shall be conducted within four (4) months after the end of the twelve (12) month period covered by the evaluation. Supervisors are encouraged to use the performance evaluation process more frequently to reflect outstanding, markedly improved, or deteriorating performance.

An employee will receive a copy of the performance evaluation after completion for review and discussion with their supervisor. An employee shall sign the performance evaluation as recognition of having received and reviewed it, but such signature shall not constitute agreement with the evaluation. An employee will also receive a copy of the performance evaluation once all final signatures have been affixed. The evaluation becomes part of the official documentation of employee performance and may be used to support a personnel or disciplinary action. Where this policy conflicts with a collective bargaining agreement, language in the agreement shall control for covered employees.

## 2.5 Employee Separation Policy

For employees separating employment, CEI expects that proper and timely notice will be provided of such intent. Employees voluntarily separating from State employment shall give advance notice of intent not less than fifteen (15) calendar days before the effective date. (See Personnel Rule 302.600.) Employees resigning from State employment must set forth their reason(s) for resignation in writing. (See Personnel Rule 303.380.) If the employee is leaving the State to work for a private or another public sector employer, CEI recommends that the employee becomes familiar with the rules that may govern such separation, including the rules governing an employer who is regulated by or does business with the State of Illinois. In particular, employees should review the State Employees Ethics Act and the Revolving Door Policy to ensure compliance with the rules governing separation of State employees.

Supervisors are responsible for notifying CEI Human Resources if a CEI employee will be separating from employment.

Human Resources will prepare an Exit Form for the employee and provide it to the supervisor for completion. Human Resources will also process separation forms and notify the payroll office to process accrued leave time and deduction discontinuance forms where applicable. If the employee is moving to another State CEI, CEI Human Resources will coordinate the transfer with Human Resources at the new CEI.

As referenced in the Exit Form, supervisors are responsible for collecting from separating employees all State property, including but not limited to credit cards; door, file, cabinet, and desk keys; parking lot stickers; identification badges; vehicles; cell phones; laptops; docking stations, Mi-Fi, any other Stateissued technology devices; and any other State property, including but not limited to files, notes, documents, and correspondence, in the employee's possession while employed with CEI. This property can be collected before or at the exit interview with the separating employee.

Upon receiving notice of an employee's separation, as soon as possible but not less than forty-eight (48) hours before the final day of employment, the employee's supervisor shall notify the CEI's systems administrator designated to remove the employee's access and rights to all systems. This process may be expedited in the case of an emergency termination.

## 2.6 Record Retention Policy

#### Policy Statement

Records management is an important part of state government. Government records are a form of property whose ownership lies with the residents and with the State of Illinois. It is the policy of CEI to comply with the regulations set forth in the State Records Act (5 ILCS 160) and to work with the State Records Commission in ensuring that all CEI records are properly governed by a records retention schedule.

## **Guidelines**

- Government records must be retained for specific amounts of time as determined by a records retention schedule that is developed by the CEI Records Officer, the Secretary of State's Records Management staff, and the Illinois State Records Commission.
- A listing of current Department of Central Management Services ("CMS") Applications for Authority to Dispose of State Records (record retention schedules) can be found at <u>https://cms2.portal.illinois.gov/manuals/Pages/RecordsManagement.aspx</u>. These approved retention schedules grant continuing authority to dispose of the listed records in accordance with procedures established by the Illinois State Records Commission.
- Government records may be disposed of if (1) the individual retention period is complete; (2) all
  federal and state audits requirements have been met; (3) no litigation is pending or anticipated;
  and (4) the records are correctly listed on a Records Disposal Certificate submitted to and
  approved by the appropriate State Records Commission thirty (30) days prior to the intended
  destruction date.
- Employees must strictly comply with the State Records Act and all related rules and regulations. Failure to do so may result in severe penalties, including discipline up to and including discharge.
- For more information, consult the Record Management Reference Manual for State Agencies.

## 2.7 Secondary Employment Policy

An employee of CEI is not precluded from holding secondary employment, provided the employee complies with this policy. Secondary employment (or alternative employment) is defined as the performance of any service that may result in payment of money, goods, or services and/or the exercise of control of an enterprise, either public or private, paid by a source other than the State of Illinois while the employee is employed by the CEI.

Limitations to holding secondary employment, as outlined in Illinois Personnel Rule 302.91, include but are not limited to the following:

- 1. An employee shall not engage in secondary employment if it interferes with the employee's performance of their normal job duties and responsibilities.
- 2. An employee's secondary employment shall not create a conflict of interest.
- 3. An employee shall not compete with services provided by CEI through secondary employment.
- 4. An employee shall not hold secondary employment if such employment involves the use of information secured as a result of working at CEI.
- 5. An employee shall not use equipment issued or available to the employee from CEI in any secondary employment, nor conduct secondary employment on CEI premises or during CEI work hours.
- 6. An employee shall not hold secondary employment that could cause embarrassment to the employee or to CEI.
- 7. An employee shall not hold secondary employment if such employment causes physical or mental exhaustion that would demonstrably impair the employee's efficiency or capability to carry out CEI duties.

Any employee wishing to secure secondary employment must submit a completed Request for Secondary Employment Form to their immediate supervisor. The Form requires review and approval by the employee's supervisor, division manager, bureau manager, Ethics Officer, and Executive Director. Secondary employment shall not commence prior to approval.

Approval is typically limited to one (1) request for secondary employment at a time. If an employee's attendance and/or work performance deteriorates as a result of secondary employment or if the operational needs of the CEI change, approval may be rescinded. When an employee is on a leave of absence from their state employment due to physical and/or mental restrictions, and those restrictions should also prevent them from engaging in secondary employment, the employee's secondary employment approval may be rescinded.

Employees may never make use of State-owned equipment or property for any secondary employment or volunteer activities, and they may not conduct secondary employment or volunteer activities on State property or during normal State business hours.

## 2.8 Required or Authorized Deductions Policy

CEI will make only required or authorized deductions from employees' wages in compliance with applicable law and court orders.

The CEI will make the following deductions, if applicable, from employees' gross wage payments:

- Deductions to pay the employee portion of local, state, and federal taxes.
- Deductions required pursuant to a withholding order for support, an earnings assignment order, an earnings withholding order, or other similar court order.
- Deductions required pursuant to a wage garnishment order.
- Deductions to pay for the employee's contribution into the State Employees' Retirement System.
- Other deductions authorized in advance in writing by the employee, including deductions to cover insurance premiums or payments for other employee benefits.
- Other deductions as required by a collective bargaining agreement.

All deductions will be itemized on employees' paycheck stubs. Employees may request to receive their paystubs via email. Employees may also access their paystub through the Illinois Electronic Pay Stub System (ePass). Employees with questions regarding any deductions taken from their paychecks should immediately contact CEI Payroll.

## 2.9 Personal Appliances and Electronic Devices Policy

All CEI employees should adhere to the following strategies that will help reduce the energy used by products that are powered by means of an ordinary AC plug ("plug loads").

General Daily Procedures to Reduce Plug Loads

- Turn off computers and printers at the end of each workday unless necessary to leave on to ensure remote Citrix connectivity or instructed otherwise.
- Unplug devices used throughout the workday (radios, lamps, chargers, etc.) at the end of each workday.
- Unplug equipment that does not receive frequent usage.
- Unplug equipment once devices such as phones and camera batteries are fully charged.

Personal appliances defeat energy efficiency efforts and can create a potential fire hazard and, as a result, some personal appliances are prohibited in office areas. This includes, but is not limited to, refrigerators, microwaves, toaster ovens, gaming devices, televisions, and space heaters. Employees are expected to use the equipment provided in the designated break areas.

If employees feel their workspace is too hot or too cold, the employee should contact the Office Manager and/or Facility Manager. Since different people are comfortable in different temperature

ranges, it is best for employees to dress appropriately for the season and at their own level of thermal comfort rather than adjusting the temperature of the entire facility outside of the State's standard range or using a space heater.

## 2.10 Minors in the Workplace Policy

As a general rule, minors are not permitted at CEI worksites due to insurance obligations, productivity, and safety concerns. Under no circumstances are minors permitted on construction sites, vehicle maintenance garages, or vacant facilities. Employees are permitted, to the extent necessary, to bring minors to visit administrative office areas on occasional, infrequent, and short visits. Minors must be directly supervised by the parent or other responsible adult at all times. If the frequency, length, or nature of the visit becomes problematic, the employee will be advised of the situation and will be expected to take corrective action.

Aside from the exceptions stated above, employees are prohibited from bringing minors to work. Employees are provided paid time off that should be used in accordance with the appropriate leave policy for personal reasons, including care for an ill minor or emergency childcare.

## 2.11 Charity and Fundraising Policy

CEI permits and encourages employees to participate in charity, community involvement, and fundraising activities for organizations that service or represent the public at large and are recognized by the Internal Revenue Service. The Executive Director of CEI must approve all fundraising or charitable activity prior to such activity occurring in the workplace. No fundraising or charitable activity allowed by this policy shall be for the personal gain of a State employee. Charitable solicitations shall not disrupt normal business activity. Use of meeting rooms, common areas, and/or reasonable use of copy machines for charitable or fundraising activities may take place on State time, with prior approval. Even with prior approval, only minimal State time should be expended on fundraising or charitable activities. Additionally, with the exception of the reasonable use of copy machines with permission, State resources should not be expended on fundraising or charitable activities. All fundraising and charitable activities permitted by this policy must comply with applicable laws, including but not limited to, the Illinois Raffle and Poker Runs Act.

# CHAPTER 3 WORKPLACE SAFETY

## 3.1 Drug and Alcohol-Free Workplace Policy

It is the policy of the State of Illinois that the unlawful manufacture, distribution, possession, or consumption of a controlled substance, cannabis, or alcohol in the workplace or while performing the duties of a state job is strictly prohibited. An employee violating this policy may be subject to discipline up to and including discharge. All employees are expected and required to report to work on time and in a mental and physical condition fit to appropriately perform the duties of their job. An employee reasonably suspected of being under the influence of alcohol, cannabis, or drugs at work shall not be permitted to remain at work and may be subject to discipline up to and including discharge. Also, an employee who possesses or is under the influence of drugs and/or alcohol during non-work hours in such a manner that brings adverse criticism to CEI may be discharged.

If the nature of an employee's position is subject to stricter guidelines surrounding the use of controlled substances, cannabis, or alcohol due to state or federal regulations or pursuant to a collective bargaining agreement, those guidelines take priority over this policy and must be complied with.

## **3.2** State Employee Assistance Program Policy

The Employee Assistance Program ("EAP") provides professional and clinical assistance to employees with alcohol or drug abuse problems, emotional, financial, family/marital, or other personal issues for which the employee desires help. These personal issues may impact job performance and cause problems such as absenteeism, declining work competencies, or poor personal relationships on the job.

The primary goals of the EAP are to provide help to employees who experience problems so that job performance decline can be prevented or corrected and to help employees deal with life's challenges. EAP specialists can direct employees to appropriate counseling services or community-based resources depending upon the nature of the problem.

An employee may self-refer to the EAP or be referred by a supervisor. All EAP referrals and counseling sessions are strictly confidential, except when disclosures are required by law, and the acceptance of a referral will not jeopardize the employee's job. No information will be disclosed without written consent from the employee.

All calls and counseling sessions are confidential except in instances required by law or when an employee signs a consent for release of information with the EAP counselor. EAP counseling services are provided at no cost to employees and their covered dependents unless they are referred for

additional services beyond the scope of the EAP. If an employee elects to accept such a referral, resulting fees and co-payments are the employee's responsibility.

Non-AFSCME active employees covered under the State Employees Group Insurance Program are eligible for EAP benefits administered privately by a vendor selected through the procurement process by the Bureau of Benefits. Non-AFSCME employees may call the toll-free EAP number listed in the Benefits Choice Options Booklet for more information.

AFSCME employees utilize the Personal Support Program ("PSP") for EAP services. AFSCME employees may call the PSP toll-free number listed in the Benefits Choice Options Booklet or contact their local union representative to learn about the program.

## Self-Referral

Any employee may call the appropriate toll-free EAP number listed in the Benefits Choice Options Booklet to speak with a trained service representative and/or EAP licensed clinician. The EAP may be used to help an employee deal with a variety of concerns or challenges, not just problems related to the workplace. The EAP is a life management tool designed to help an employee sort through issues, identify options, and make informed choices.

#### **Supervisory Referral**

Supervisors are responsible for ensuring that the job performance of their subordinate is satisfactory. Declining job performance should be documented while attempts are made to resolve the problem through standard supervisory methods. Declining job performance for which the supervisor cannot identify a job-related cause may be related to a variety of personal issues. Although it is not a supervisor's role to diagnose personal problems, supervisors may wish to consult with an EAP counselor to determine whether a referral to the EAP may be appropriate. When deemed appropriate, supervisors should meet with the employee, document the declining performance, and refer the employee to the EAP. The employee has the right to accept or reject such a referral.

Supervisors should become familiar with the EAP and utilize it appropriately. A referral to the EAP may be made before the application of discipline has been deemed necessary. However, a referral to the EAP in no way exempts an employee from progressive discipline for less-than-acceptable job performance.

## Time Off

Appointments with counselors, legal, medical, social service, or other assistance professionals during regular work hours must be taken as vacation, personal, sick, or other officially authorized leave time.

## 3.3 Commitment to Safety and Workplace Violence Prevention Policy

## **Commitment to Safety**

The safety and security of its employees and the public it serves is of the utmost importance to CEI. CEI is committed to providing a work environment free from violence and will respond promptly and appropriately to all acts or threats of violence made by or against its employees or the public. All employees are responsible for maintaining a safe environment by taking reasonable steps to prevent and report workplace violence.

## Violence Prevention Policy

Workplace violence will not be tolerated. The "workplace" includes State offices, work sites, vehicles, and any other location where State business is being conducted. Threats, threatening behavior, disruptive conduct, intimidation, abusive or offensive language, gestures, or similar conduct, or acts of violence against employees, visitors, guests, or other individuals by anyone on State premises is strictly prohibited. A State employee may not threaten or attempt to inflict bodily harm on another individual, unless otherwise authorized by the State or a specific State CEI's policy or procedure. A State employee shall not hit or push another person or have hostile or unwelcomed contact with another person, unless otherwise authorized by the State or a specific State CEI's policy or procedure. Violations of this policy will lead to disciplinary action, up to and including discharge.

Any person who makes threats, exhibits threatening behavior, attempts to inflict bodily harm, or engages in violent acts in the workplace shall be removed from the premises as quickly as safety permits, and shall remain off State premises pending the outcome of an investigation. CEI will initiate an appropriate response to such conduct. This response may include, but is not limited to, discipline up to and including discharge, and/or criminal prosecution of the person(s) involved.

All State personnel are responsible for notifying their immediate supervisor or management of any threats they have witnessed, received, or have been informed of. Even without an actual threat, personnel should report any behavior they have witnessed that they regard as threatening or violent, when that behavior is job-related or might be carried out in the workplace or is connected to State employment. If a situation arises that involves violent or threatening behavior that presents an immediate danger to a person or property, employees should call the Illinois State Police, 911, or any other appropriate emergency contact for the facility, particularly if the situation requires immediate medical and/or law enforcement attention.

Employees are instructed to take threats seriously and to report them immediately to the proper authorities outlined above to help prevent a potential incident from occurring. Additionally, employees should report all warning signs of actual or potential violent or hostile behavior that they observe or are informed about. Employees are responsible for reporting violence or threats of violence regardless of the relationship between the individual who initiated the threat or threatening behavior and the persons who were threatened or were the focus of the threatening behavior. Any State employee may be required to submit a written statement regarding a specific incident or threat. Retaliation against an employee who makes a good faith report of violence or other disruptive behavior is strictly prohibited and may result in discipline.

All individuals who obtain a temporary or permanent protective order or restraining order that lists State locations as being a protected area, must provide their immediate supervisor or management with a copy. CEI understands the sensitivity of the information contained within protective orders and restraining orders and has confidentiality procedures in place that recognize and respect the privacy of the reporting employee(s).

Pursuant to the Workplace Violence Prevention Act, the State may obtain a restraining order against any individual who carries out violence or makes a credible threat of violence against any of its employees. A credible threat of violence is a statement or course of conduct that causes a reasonable person to fear for the person's safety, the safety of the workplace, or the safety of others in the workplace.

## Weapons/Explosives

Unless it is required as part of an employee's official job duties, no employee is allowed to carry, retain, possess, or bring to State premises or workplaces any explosives, firearms, or other dangerous weapons or any parts thereof, nor are employees allowed to transport dangerous weapons while on duty or while utilizing a State vehicle.

Any violation of this policy will result in discipline, up to and including discharge.

## 3.4 Victims Economic Security and Safety Act (VESSA)

CEI has an interest in promoting the health and safety of its workforce and serving as a source of support and empowerment for victims/survivors of domestic violence, sexual violence, gender violence, or any other crime of violence. In an effort to advance this interest and in compliance with the Illinois Victims Economic Security and Safety Act ("VESSA")(820 ILCS 180), State employees are legally entitled to an allotment of unpaid leave, certain job protections upon returning from leave, continued health insurance benefits, reasonable accommodations, and protection against discrimination and retaliation when they or their family or household member is a victim/survivor of domestic, sexual, or gender violence, or any other crime of violence.

#### VESSA Protected Leave

VESSA grants up to twelve (12) weeks of unpaid leave within a twelve (12) month period to employees who are victims/survivors of domestic, sexual, gender, or any other crime of violence or who have family or household members who are victim/survivors of domestic, sexual, gender, or any other crime of violence.

A leave under VESSA can be taken for the following purposes that are a result of domestic, sexual, or gender violence, or any other crime of violence:

- 1. To seek medical attention, or to recover from physical and/or psychological injuries to the employee or the employee's family or household member;
- 2. To obtain services from a victim services organization for the employee or the employee's family or household member;
- 3. To obtain psychological or other counseling for the employee or the employee's family or household member;
- 4. To participate in safety planning, temporarily or permanently relocating, or taking other actions to ensure the safety or economic security of the employee or the employee's family or household member; or
- 5. To seek legal assistance or remedies to ensure the health and safety of the employee or the employee's family or household member.

A leave under VESSA may be taken in a block of time, on an intermittent basis, or as a reduced schedule. Appropriate paid benefit time may be substituted for unpaid leave. The substitution of paid leave does not increase the twelve (12) week VESSA leave allotment.

The entitlement to leave under VESSA is not in addition to the twelve (12) weeks of leave provided by The Family and Medical Leave Act of 1993 ("FMLA"). Leave taken pursuant to VESSA that also qualifies for an FMLA leave shall run concurrently under VESSA and FMLA. These leaves will be counted against an employee's twelve (12) week allotment under both VESSA and FMLA. Not all VESSA absences will also qualify for FMLA leave.

#### **Notice and Certification**

Absent extenuating circumstances, employees must provide notice forty-eight (48) hours in advance of any leave taken pursuant to VESSA. When forty-eight (48) hour notice is not practicable, notice must be provided as soon as possible.

Employees requesting a VESSA leave or accommodation may be asked to provide certification to verify eligibility. Certification can be provided in the following ways:

- 1. A sworn statement by the employee;
- 2. A sworn statement or documentation from a victim services organization, attorney, member of the clergy, or a medical professional from who the employee or the employee's family or household member sought services from;
- 3. A police report or court documents; or
- 4. Other corroborating evidence.

In addition to a sworn statement by the employee, other documentation may be provided only if the documentation is in the possession of the employee. The employee is able to determine which type of document listed above will be submitted to the employer and the employer shall not request or require that the employee produce more than one (1) document during the same twelve (12) month period when the leave requested or taken is related to the same incident(s) of violence or the same perpetrator(s) of the violence.

#### **Employment Protections**

Health insurance benefits shall continue for the duration of a VESSA leave. Employees taking a leave pursuant to VESSA are responsible to continue paying their portion of the insurance premiums normally deducted by payroll if the employee is taking an unpaid VESSA leave for a block of time.

Upon returning to work after a VESSA leave, the employee is required to be returned to the same position the employee was employed in prior to the leave or to an equivalent position with equal pay, benefits, and other terms and conditions of employment.

## **Confidentiality**

All files pertaining to VESSA shall remain confidential and shall be kept in the strictest confidence. This includes an employee's request to take VESSA leave, notice of an employee's intention to take VESSA leave, any documentation or certification provided by the employee, or any information regarding an accommodation related to VESSA. These files must be kept separate from employee personnel files and retained in confidence except to the extent that disclosure is requested and consented to by the employee, in writing, or as otherwise required by applicable law.

## **Reasonable Accommodations**

An employee may request a reasonable accommodation under VESSA for known limitations resulting from domestic, sexual, or gender violence, or any other crime of violence, unless such accommodation would impose undue hardship on the employer. The State of Illinois understands that reasonable accommodations may be necessary not only for the safety and comfort of a victim/survivor of domestic, sexual, or gender violence, or any other crime of violence but also for overall workplace safety. Examples of reasonable accommodations for a victim/survivor of domestic, sexual, or gender violence include, but are not limited to, adjustments to workplace location, a modified schedule, a changed telephone number and/or email, and implementation of a safety plan. All reasonable accommodations must be made in a timely manner.

## Non-discrimination and Non-retaliation Policy

It is unlawful for an employer to interfere with, restrain, or deny an employee's right to exercise or attempt to exercise any rights provided under VESSA and such behavior will not be tolerated. It is unlawful to discriminate, harass, or retaliate, with respect to compensation, terms, conditions, or privileges of employment, against any employee who is a victim/survivor of domestic, sexual, or

gender violence, or any other crime of violence, or who is perceived to be a victim/survivor. Any violation of this policy will be subject to discipline, up to and including discharge.

#### **Definitions**

Domestic, sexual, and gender violence - stalking is included within this definition under VESSA.

**Crime of Violence** – any conduct proscribed by Articles 9, 11, 12, 26.5, 29D, and 33A of the Criminal Code of 2012 or a similar provision of the Criminal Code of 1961, in addition to conduct proscribed by Articles of the Criminal Code of 2012 referenced in other definitions enumerated within VESSA.

**Family or Household Member** - a spouse or party to a civil union, parent, grandparent, child, grandchild, sibling, or any other person related by blood or by present or prior marriage or civil union, or other person who shares a relationship through a child, or any other individual whose close association with the employee is the equivalent of a family relationship as determined by the employee, and persons jointly residing in the same household.

**Parent** – the biological parent of an employee or an individual who stood in *loco parentis* to an employee when the employee was a son or daughter.

**Child** – a biological, adopted, or foster child, a stepchild, a legal ward, or a child of a person standing in *loco parentis*, who is under eighteen (18) years of age or is eighteen (18) years of age or older and incapable of self-care because of a mental or physical disability.

#### **Gender Violence** – includes:

- one or more acts of violence or aggression satisfying the elements of any criminal offense under the laws of this State that are committed, at least in part, on the basis of a person's actual or perceived sex or gender, regardless of whether the acts resulted in criminal charges, prosecution or conviction;
- 2. physical intrusion or physical invasion of a sexual nature under coercive conditions satisfying the elements of any criminal offense under the laws of this State, regardless of whether the intrusion or invasion resulted in criminal charges, prosecution, or conviction; or
- 3. a threat of an act described in item (1) or (2) causing a realistic apprehension that the originator of the threat will commit the act.

## 3.5 Illinois Occupational Safety and Health Act

CEI takes the health and safety of its employees seriously and complies with all occupational safety and health standards established by the Illinois Occupational Safety & Health Act (820 ILCS 219) ("Illinois OSHA"). It is the responsibility of all CEI employees to keep the workplace free from recognized hazards. CEI employees must comply with all occupational safety and health standards issued under

the Illinois OSHA that are relevant to their specific job duties and responsibilities.

Any workplace hazards should be immediately reported to a direct supervisor or a member of management. CEI employees also have the right to confidentially notify the Illinois Department of Labor about a workplace hazard. Retaliation, harassment, or discrimination against an individual who files a complaint with the Illinois Department of Labor regarding a recognized workplace hazard is strictly prohibited and will be subject to corrective action, up to and including discharge.

The CEI Human Resources Officer designee will make all necessary reports to Illinois OSHA. All workrelated fatalities must be orally reported to Illinois OSHA within eight (8) hours. All work-related inpatient hospitalizations, amputations, and losses of an eye must be orally reported to Illinois OSHA within twenty-four (24) hours of the injury. Each report requires the following information:

- 1. The establishment/employer name;
- 2. The location of the incident;
- 3. The time of the incident;
- 4. The number of fatalities or hospitalized employees;
- 5. The names of any injured employees;
- 6. The reporter's contact person and his or her telephone number; and
- 7. A brief description of the incident.

Illinois OSHA can be contacted at their confidential telephone number of (800) 782-7860 or at (217) 782-7860 during normal business hours.

## 3.6 Smoke-Free Workplace/Tobacco Use Policy

In accordance with the Smoke Free Illinois Act (410 ILCS 82), smoking is prohibited in all State of Illinois facilities, buildings, or other structures, within fifteen feet of their entrances, and in State-owned vehicles. Smoking (including tobacco and cannabis) and the use of all non-combustible tobacco or cannabis products and non-FDA approved nicotine or cannabis delivery devices and products is prohibited in all CEI work locations, including employee workstations, in open office areas, in conference rooms, in waiting rooms or hallways, in restrooms, and in employee offices. All smoking, tobacco, and cannabis restrictions apply to members of the public as well as employees and contractors. Failure to follow the requirements of this policy and state law may result in progressive disciplinary action.

"Non FDA-approved nicotine delivery devices and products" means any product or device containing or delivering nicotine, cannabis or any other substance intended for human consumption that can be used by a person in any manner for the purpose of inhaling vapor or aerosol from the product. The term includes e-cigarettes, e-cigars, e-pipes, e-hookahs, and vape pens.

**"Tobacco products"** means any substance containing tobacco leaf, including but not limited to, cigarettes, cigars, pipe tobacco, hookah tobacco, snuff, chewing tobacco, dipping tobacco, clove cigarettes, or any other preparation of tobacco; and any product or formulation of matter containing
biologically active amounts of nicotine that is manufactured, sold, offered for sale, or otherwise distributed with the expectation that the product or matter will be introduced into the body by inhalation. The term "tobacco products" does not include any cessation product specifically approved by the U.S. Food and Drug Administration for use in treating nicotine or tobacco dependence.

# CHAPTER 4 ETHICS POLICIES

# 4.1 General Ethics Policies

In order to maintain the confidence of the people of Illinois, employees of the State of Illinois must adhere to the highest standards of honesty, integrity, and impartiality in their conduct and in the performance of their official duties. Adherence to such standards will promote the courteous, efficient, professional, and lawful delivery of services to the residents of Illinois.

#### <u>Courtesy</u>

State employees shall:

- treat all members of the public and other employees promptly, fairly, impartially, and with equal dignity; and
- not discriminate against or harass any person on the basis of race, creed, color, sex, sexual orientation, gender identity, religion, age, national origin, disability, or any other protected criteria.

#### Efficiency

State employees shall:

- perform the assigned duties to the best of their abilities;
- perform the duties during working hours as scheduled;
- cooperate with other employees in the performance of required duties; and
- not be intoxicated, consume alcohol, cannabis, or drugs prohibited by law during working hours.

#### **Professionalism**

State employees shall:

- act with honesty and preserve confidentiality in the performance of their duties;
- not participate in political activity during working hours, coerce others to engage in such activity, or use state resources for political activity;
- not advocate or promote specific professional or commercial services to the public in matters under the jurisdiction their employing CEI;
- not engage in outside employment or volunteer activities that conflict with the performance of their official duties.

### **Lawfulness**

State employees shall:

- obey government laws, ordinances, rules, and regulations;
- cooperate with other governmental agencies, and cooperate in any official investigations within or outside of their employing CEI;
- treat government property with due care; and
- not use for personal gain their respective official positions or knowledge acquired through such official positions.

# **Ethics Officers**

All CEI Ethics Officers provide guidance to officers and employees of their CEI related to the interpretation and implementation of all ethics regulations found in the State Officials and Employees Ethics Act, Executive Orders, the Illinois Procurement Code, and any other provision under federal and state law. Officers and employees may, in good faith, generally rely on the opinion of their officially designated Ethics Officer. Opinions of the Ethics Officer shall be based, whenever possible, on legal precedent in court decisions, opinions of the Illinois Attorney General and findings and opinions of the Executive Ethics Commission.

In addition to providing ethics-related opinions, the Ethics Officer acts as the CEI liaison to the Office of Executive Inspector General and the Executive Ethics Commission. The Ethics Officer is also responsible for reviewing Statements of Economic Interests and Supplemental Disclosure Forms required of certain CEI employees.

CEI Ethics Officers shall maintain an open-door policy for employees who seek guidance concerning their ethical obligations. Should any State employee have questions related to their ethical obligations under the State Officials and Employees Ethics Act, Executive Orders, or other laws, rules, and regulations, they should contact their Ethics Officer.

## Reporting and Investigating Allegations of Employee Misconduct & Legal Protections

Executive Order 2016-04 and Executive Order 2018-02 establish procedures for reporting and investigating allegations of employee misconduct. These procedures apply whenever it is alleged that an official, member, or employee of any executive CEI, board, or commission under the jurisdiction of the Governor may be engaged in misconduct, waste, abuse, mismanagement, corruption, conflicts of interest, nonfeasance, malfeasance, misfeasance, or violation of law, rules, regulations, or court orders. These procedures similarly apply to alleged vendor misconduct. State employees are required to read and follow all requirements delineated in Executive Order 2016-04.

Suspected employee or vendor misconduct must be reported to the CEI Ethics Officer and/or the Office of Executive Inspector General ("OEIG"). The Ethics Officer acts as the CEI's liaison to the OEIG. After making the required referral to the OEIG, Agencies may take whatever investigatory or disciplinary actions they deem to be appropriate, unless the OEIG has specifically requested, in

writing, that the CEI refrain from taking any further action. The OEIG may also specifically request that the CEI conduct an internal investigation into the allegations and require the CEI to provide a written outcome of the investigation.

Information related to reports of misconduct shall be restricted to a need-to-know basis. Subsequent determinations by the CEI Ethics Officer and/or Office of Executive Inspector General are also considered confidential and restricted to a need-to-know basis. Each CEI and State employee shall cooperate with and provide assistance to the OEIG in any investigation and failure to do so may be subject to disciplinary action. Failure to report misconduct or providing false information to the OEIG is subject to disciplinary action up to and including discharge.

No employee shall be discouraged from reporting alleged misconduct or intimidated by threats or pressure when making a report of alleged misconduct. Retaliation is prohibited against employees who report, in good faith, alleged misconduct, even if the allegation is determined to be unfounded. The State Officials and Employees Ethics Act and Executive Order 2016-04 prohibit retaliatory action against a State employee who discloses what they believe is a violation of a law, rule, or regulation including sexual harassment. The Whistleblower Act further states that an employer may not retaliate against an employee for disclosing information they have reasonable cause to believe discloses a violation of a State or federal law, rule, or regulation. Persons interfering with the attempted reporting of misconduct or retaliating against those reporting misconduct are subject to discipline, up to and including discharge. Employees who report deliberately and demonstrably false and/or frivolous allegations in bad faith are subject to discipline, up to and including discharge.

## **Reporting Criminal Conduct and Emergency Situations**

The Ethics Officer acts as the CEI's liaison with the Illinois State Police; therefore, the Ethics Officer will handle any applicable referrals to the Illinois State Police outside of emergency situations. Executive Order 2016-04 provides that "[c]ertain incidents involving potential criminal conduct and other emerging situations must be reported immediately to the appropriate law enforcement agencies. In the event of an emergency situation requiring immediate police response, the Illinois State Police, county, or municipal police CEI that can provide the fastest response should be contacted." If another law enforcement CEI has been contacted, the Illinois State Police Division of Internal Investigation (ISP DII) should also be contacted promptly. Executive Order 2016-04 details the procedures to be followed in relation to specific criminal conduct and emergency situations.

## **Annual Ethics Training**

All State Employees are required to complete annual ethics training. New to the State employees must complete their initial ethics training within thirty (30) days after commencement of their employment. The Executive Ethics Commission and the OEIG oversee annual ethics training for all State employees.

# 4.2 Political Activities Policies

# **Political Activity**

State employees are permitted to participate in political activities as long as they comply with the limitations set forth in the State Officials and Employees Ethics Act (5 ILCS 430), the Federal Hatch Act, and any other federal or state statute, rule, or regulation. State employees are prohibited from participating in political activities, or compelling or coercing others to engage in such activities, while on State property, during working hours and while using State resources. This prohibition does not apply to an employee's use of vacation, personal, compensatory time off. It also does not apply to compensatory time that is provided through an applicable collective bargaining agreement. Some Agencies, Boards, and Commissions place stricter restrictions on the ability of certain employees and appointees to participate in political activities during and outside of work hours.

Examples of political activities prohibited by Section 5-15 of the State Officials and Employees Ethics Act include, but are not limited to:

- 1. Distributing, preparing for distribution, or mailing campaign literature, signs, or materials.
- 2. Preparing for, organizing, or participating in political events or meetings.
- 3. Managing or working on a campaign for elected office or for or against any referendum question.
- 4. Soliciting contributions or votes on behalf of a candidate for office or a political organization.

A full list of "prohibited political activities" can be found within the definition section of the State Officials and Employee Ethics Act. All inquiries seeking guidance about a State employee's participation in political activities should be directed to their appropriate Ethics Officer. If a State employee is aware of any violations of the laws pertaining to the political activities of another State employee or official, they are required to report it to the Office of Executive Inspector General and/or their Ethics Officer.

## **Political Contributions**

Section 5-35 of the State Officials and Employee Ethics Act prohibits State employees, appointees, and candidates for elected office from intentionally soliciting, accepting, offering, or making contributions on State property. Additionally, the Illinois Criminal Code regulates solicitation misconduct which prohibits State employees and appointees from soliciting or receiving campaign contributions from anyone over whom they have authority to inspect, license, investigate, or regulate, even outside of State working hours or on State property.

State employees, appointees, and candidates for elected office are further prohibited from offering or promising anything of value in exchange for a political contribution. Anything of value includes, but is not limited to, positions in state government or on a board or commission, promotions, salary

increases, favorable treatment in an official or regulatory matter, the award of a public contract, or any action or inaction on a legislative matter.

The State Officials and Employees Ethics Act requires that State employees who are requested or directed to engage in activity that may constitute a prohibited offer or promise to report such request or directive to the Office of Executive Inspector General or their appropriate Ethics Officer.

# 4.3 Conflict of Interest Policy

In order to maintain the public trust, State employees must avoid conflicts of interests and the appearance of such conflicts. In order to avoid a conflict-of-interest State employees must not engage in conduct that conflicts with the interests of the State or with the performance of their official duties. Additionally, State employees, their family members, or their friends should not receive personal or financial advantages as a result of an employee's employment with the State.

Conflicts of interests, or the appearance of such conflicts, often arise when an employee is making hiring decisions, contractual decisions, when recommending State grants, in the granting or renewal of business licenses or insurance, when expediting a license, when making regulatory decisions or vendor payments, or through holding outside employment.

State employees are required to review the conflict-of-interest laws and rules that apply to their specific positions and must take the necessary and appropriate actions to identify, disclose, and avoid potential conflicts of interests, or the appearance of a such conflicts. In the event a conflict of interest is unavoidable, the employee must disclose the conflict to their Ethics Officer. All questions or concerns regarding conflicts of interests should also be directed to the Ethics Officer.

# 4.4 Statement of Economic Interest Policy

The Illinois Governmental Ethics Act requires some State employees and appointees to file Statements of Economic Interests with the Illinois Secretary of State on an annual basis. (5 ILCS 420/4A). The purpose of Statements of Economic Interests is to disclose specific financial interests of certain State employees.

Executive Order 2015-09 requires the same employees to make additional disclosures related to certain interests in real property in which the state has a beneficial interest, non-governmental positions held by the employee whether compensated or not, and the employee's involvement in litigation with the State as a party or where the employee has a financial interest in the litigation.

If you are required to submit a Statement of Economic Interest you will be notified by the Illinois Secretary of State and/or your CEI Ethics Officer of this requirement no later than April 1 of each year. You are responsible for completing and submitting the filing as directed before May 1 of each year. CEI Ethics Officers review all Statements of Economic Interests completed by their CEI's employees within the Illinois Secretary of State filing database.

Executive Order 2018-12 requires the same employees to file a Supplemental Statement of Economic Interests ("Supplemental Statement") directly with the Illinois Executive Ethics Commission ("Commission"). This Supplemental Statement requires disclosures related to an employee's relative(s) who are employed by or serving as an elected officer or member of a Governmental Body and the employee must notify the Commission of any change in that relative's position within thirty (30) days. These employees are also required to notify the Commission, in writing and without delay, of any material change in circumstances that might alter their original disclosure.

State employees will receive notice of this Supplemental Statement directly from the Commission in electronic format on or before April 1 of each year. This Supplemental Statement must be filed electronically with the Commission on or before May1 of each year.

# 4.5 Discounts, Gifts or Honoraria Policy

State employees shall not intentionally solicit or knowingly accept any gift, gratuity, reward, or other thing of value from a prohibited source in violation of any federal or state statute, rule, or regulation, including the State Officials and Employees Ethics Act (5 ILCS 430/10-10) and Executive Order 2015-09. State employees must also comply with all rules regarding gifts issued by the Governor's Office of Management and Budget and the employee's CEI. This ban applies to all State employees, their spouses, and any immediate family member residing with the employee.

Prohibited sources include:

- 1. Individuals seeking official action from a State employee, their superiors, or the CEI they are employed by.
- 2. Individuals doing business, or seeking to do business, with a State employee, their superiors, or the CEI they are employed by.
- 3. Individuals who conduct activities that are regulated by the State employee, their superiors, or the CEI they are employed by.
- 4. Individuals with interests that may be substantially affected by the performance or nonperformance of the employee's official duties.
- 5. Individuals registered as a lobbyist or who are required to register as a lobbyist with the Illinois Secretary of State.
- 6. Individuals who are an agent of, spouse of, or an immediate family member living with a prohibited source.

Under the State Officials and Employees Ethics Act, gifts include, but are not limited to, entertainment,

hospitality, loans, discounts and any other tangible or intangible item having monetary value. Grants and monetary or in-kind donations from any source to the State of Illinois are excluded from this statutory gift ban.

A prohibited source is not prohibited from paying for the cost of registration fees, travel, lodging, or meals provided that: (a) the prohibited source makes payments or reimbursements of such costs directly to the employing CEI, (b) the trip is approved, in writing and in advance, by the Executive Director of the Illinois Executive Ethics Commission, and (c) the prohibited source complies with all other applicable laws and regulations, including Section 1620.700 of the Illinois Administrative Code.

Additionally, if an employee receives a prohibited gift, they do not violate the law if they take prompt, reasonable action to return the gift to its source, gift it to a non-profit organization or give an amount equal to the value of the prohibited gift to a non-profit organization.

There are some exceptions to this statutory gift ban, such as accepting *de minimis* meals or refreshments provided at a business meeting or reception attended by a State employee in the course of their official duties. A complete list of exceptions can be found in Section 10-15 of the State Officials and Employees Ethics Act (5 ILCS 430/10-15) and Executive Order 2015-09.

# 4.6 Revolving Door Prohibition Policy

A number of revolving door restrictions are placed on current and former State employees that limit non-State employment immediately following State employment. Prior to accepting an offer of employment, or other forms of compensation, State employees should review the revolving door restrictions outlined in the State Officials and Employees Ethics Act, the Illinois Procurement Code, and Executive Order 2015-09. Employees may also reach out to their CEI's Ethics Officer with any questions or concerns about revolving door restrictions.

The revolving door restrictions found in the State Officials and Employees Ethics Act apply to State employees, their spouses, and immediate family members who, during the year immediately preceding termination of state employment:

- 1. Participated personally and substantially in the award or fiscal administration of State contracts or contract change orders with a cumulative value of \$25,000 or more to their prospective non-state employer, its parent entity, or its subsidiary entity; or
- 2. Participated personally and substantially in making a regulatory or licensing decisions that directly applied to their prospective non-state employer, its parent entity, or its subsidiary entity.

These employees are prohibited from accepting an employment offer from these prospective non-State employers for one (1) year after leaving state employment (5 ILCS 430/5-45). <u>High Ranking Employees and Appointees</u> The State Officials and Employees Ethics Act prohibits certain high-ranking employees and appointees from knowingly accepting employment or compensation from certain individuals or entities for one (1) year after leaving state employment regardless of whether the State employee or appointee was involved in regulatory, licensing, or contract decision making. These restrictions apply to the following high-ranking employees and appointees:

- 1. Individuals whose appointment to office is subject to the advice and consent of the Illinois Senate;
- 2. The head of a department, commission, board, or other administrative unit within State government;
- 3. Chief procurement officers, State purchasing officers, and their designees whose duties are directly related to State employment;
- 4. Chiefs of staff, deputy chiefs of staff, associate chiefs of staff, assistant chiefs of staff, and deputy governors or any other position that holds an equivalent level of managerial oversight;
- 5. Employees of the Illinois Racing Board;
- 6. Employees of the Illinois Gaming Board;
- 7. Members of a commission or board created by the Illinois Constitution; and
- 8. Members of the General Assembly or executive branch constitutional officers.

The above referenced high-ranking employees and appointees are specifically prohibited from accepting employment or compensation for one (1) year after leaving State employment, if the prospective employer, its parent, or subsidiary entities, during the year immediately prior to the employee's separation from state employment:

- 1. Was a party to a State contract or contracts with a cumulative value of \$25,000 or more involving the State employee's CEI; or
- 2. Was subject to a regulatory or licensing decision involving the State employee's CEI.

Members of the General Assembly and executive or legislative branch constitutional officers, as well as their spouses and immediate family members living in the same household, are prohibited from holding an ownership interest in any cannabis business establishment that is licensed under the Cannabis Regulation and Tax Act, during their term and within two (2) years immediately after they leave office. This prohibition does not apply to a passive interest in a publicly traded company. (5 ILCS 430/5-45(a-10)).

Any State employee working for a State CEI that regulates cannabis business establishment license holders, who personally and substantially participated in the award of licenses under the Cannabis Regulation and Tax Act, as well as their spouses and immediately family members living in the same household, are prohibited from holding an ownership interest in any cannabis license during their State employment or within two (2) years immediately after termination of their State employment. This prohibition does not apply to a passive interest in a publicly traded company. (5 ILCS 430/5-45(a-10)).

Employees of the Illinois Racing Board and the Illinois Gaming Board, their spouses, and immediate family members who reside with them, are prohibited from holding an ownership interest in any

gaming license issued under Illinois law for two (2) years after leaving State employment. (5 ILCS 430/5-45).

## Additional Requirements for C-List Employees

Employees delineated in Section 5-45(c) of the State Officials and Employees Ethics Act ("C-List employees") who want to accept an offer of employment or compensation, during or for one (1) year after State employment, must notify and seek a determination from the Office of Executive Inspector General ("OEIG") before accepting the offer. The forms required for seeking a determination from the OEIG can be found on the OEIG's website. The CEI will notify any employee of the C-List designation upon hiring, promotion, or transfer into the position, or at the time the employee's duties are changed in such a way to qualify the employee. The employee must certify in writing that the employee was advised of the prohibition and the requirement to notify the Office of Inspector General. Failure to notify and seek a determination from the Office of Executive Inspective employment or compensation may result in a fine up to \$5,000. Additional details regarding the restrictions on C-List Employees can be found on the Office of Executive Inspector General's website.

## Illinois Procurement Code Revolving Door Restrictions

The Illinois Procurement Code provides that State employees, whose principal duties are directly related to State procurement for at least six (6) months and executive officers confirmed by the Illinois Senate, are prohibited from engaging in any procurement activity on behalf of a post-State employer that relates to the State CEI they were most recently employed by. This prohibition is in place for two (2) years after the employee leaves the State CEI. Additionally, a State employee with an offer for employment or contract for work for a State vendor, may not negotiate with that vendor on behalf of the State at any time in the future. These employees should review Sections 50-15 and 50-30 of the Illinois Procurement Code and/or consult with their appropriate Ethics Officer for further guidance.

## Penalties for Revolving Door Violations

If a State employee or appointee accepts employment or compensation in violation of revolving door provisions, it may result in fines in an amount up to three (3) times the annual compensation that the individual would have obtained in violation of the provisions.

## Executive Order Revolving Door Restrictions

Executive Order 2015-09 provides State employees, while employed by or serving as an appointee of a State CEI, are prohibited from negotiating employment or compensation from any person or entity registered as a lobbyist or a lobbying entity and has identified the State CEI on its current lobby registration filed with the Illinois Secretary of State. Additionally, all State employees are prohibiting from accepting compensation from any person or entity for lobbying any State CEI for one (1) year after leaving their employment with the State CEI

# CHAPTER 5 STANDARDS OF CONDUCT

# 5.1 Professional Conduct Policy

State of Illinois employees are public servants working on behalf of the people of Illinois. While serving in their official capacity, each State employee has a responsibility to the people of Illinois to act with integrity and to treat all members of the public, clients, colleagues and other parties with dignity and respect. State employees hold a position of public trust and are expected to conduct themselves in a responsible and professional manner. This Professional Conduct Policy identified in Section 5.1 is mandatory and is to be followed by all employees.

It is the responsibility of each CEI employee to be aware of the Professional Conduct Policy and their application. Violations of any portion of this policy may be grounds for disciplinary action up to and including discharge. For serious violations of this policy, an employee may be suspended pending discharge, but formal charges for discharge of a certified and/or probationary employee must be approved, and notice served on the employee by the Executive Director of the "CEI."

Incorporated into this policy is the State of Illinois Code of Personal Conduct that was created pursuant to Executive Order 2016-04. See Attachment A. The Code of Personal Conduct contains a non-exclusive list of standards of conduct and disciplinary action that may result from instances other than what is specifically listed within. Additionally, the Code of Personal Conduct is supplemental to all other rules set forth in CEI manuals, directives, collective bargaining agreements or directives established by other appropriate authorities or laws.

## ATTACHMENT A – CODE OF PERSONAL CONDUCT

## State of Illinois Code of Personal Conduct

# Introduction

Employees of the State of Illinois are a team of public servants working on behalf of the people of Illinois. State employees perform critical services upon which our residents and businesses depend. State employees are entrusted to make important decisions and carry out responsibilities that affect the future of our communities.

The purpose of this Code of Personal Conduct (Code) is to:

- Ensure that State employees are conducting the business of the State in an honest and respectful manner.
- Promote accountability to the taxpayers and the people of Illinois.

- Promote honest and ethical conduct and fair dealing.
- Promote compliance with applicable laws, policies, rules, and regulations.
- Deter wrongdoing.

# Authority and Applicability

This Code was prepared by the Department of Central Management Services, on behalf of the Governor, pursuant to Section IV of Executive Order 2016-04 and filed with the Executive Ethics Commission pursuant to Section 5-5(b) of the State Officials and Employees Ethics Act (5 ILCS 430) (Ethics Act).

This Code applies to all officers, employees (including without limitation full-time, part-time, and contractual employees), appointees (including without limitation paid and unpaid appointees), and persons holding similar positions (**State Employees**) in any office, department, CEI, board, commission, or authority of the Executive Branch of the State of Illinois under the jurisdiction of the Governor for the purposes of Section 20-10(c) of the Ethics Act (**State Agencies**).

More detailed policies and procedures that apply to all State Employees or certain groups of State Employees are set forth in other documents. While these other policies are not part of this Code, each State Employee covered by this Code is expected to conduct himself or herself consistently with this Code and all other applicable policies, laws, and regulations. Nothing in this Code prohibits any State CEI from adopting or maintaining policies or rules of personal conduct that are more restrictive than those set forth in this Code, as long as such policies or rules comply with applicable law and the requirements of any collective bargaining agreement. To the extent any State CEI policy conflicts with this Code, the more restrictive policy will control.

State Employee conduct in violation of this Code may result in discipline, up to and including discharge. The principles of just cause shall apply to the extent required by law or any collective bargaining agreement. In addition to any discipline imposed by a State CEI, any State Employee who knowingly violates this Code, with the intent to defraud the State of Illinois, is in violation of the Ethics Act and will be subject to disciplinary action under the Ethics Act as set forth without limitation in Sections 20-15, 20-20, 20-50, 20-55, 50-5 and 50-10 of the Ethics Act and Title 2, Sections 1620.1100 and 1620.1110 of the Illinois Administrative Code.

This Code does not, and may not be interpreted to, create any rights for any person or entity other than the State of Illinois, the State Agencies, the Executive Ethics Commission, and the Office of Executive Inspector General for the Agencies of the Illinois Governor. Nothing in this Code may be construed as altering the employment relationship between the State of Illinois and any State Employee. Application of progressive discipline pursuant to this Code to State Employees who serve at-will is discretionary and does not affect the at-will status of any such State Employee. State Employees in supervisory positions or in positions with the ability to recommend employee discipline will comply with applicable law and collective bargaining agreements when imposing discipline pursuant to this Code.

This Code is effective as of July 1, 2016. Copies of this Code will be made available to all State Agencies and publicly posted on the Team Illinois website (http://team.illinois.gov). The Department of Central Management Services will provide training to all State Agencies regarding the implementation of this Code.

The Department of Central Management Services has the ability to amend or supplement this Code with the approval of the Office of the Governor. Any amendment of, or supplement to, this Code will be filed with the Executive Ethics Commission and made publicly available by the Department of Central Management Services, including through posting on the Team Illinois website (<u>http://team.illinois.gov</u>).

# **Principles of Public Service**

While serving in his or her official capacity, each State Employee has a responsibility to the people of the State of Illinois to act with integrity and to treat the people we serve, our colleagues, and other parties with dignity and respect. State Employees hold a position of public trust and are expected to conduct themselves in a responsible and professional manner.

The following principles apply to every State Employee and form the basis for the standards contained in this Code. When a situation is not covered by the standards set forth in this Code or in other applicable policies, laws, or regulations, State Employees will apply the principles set forth in this section in determining whether their conduct is proper.

## Public service is a public trust, not to be abused for private gain.

- Except as permitted by applicable law (including but not limited to the Ethics Act and Executive Order 15-09), State Employees may not solicit or accept any gift or other item of monetary value from any person or entity seeking official action from, doing business with, or conducting activities regulated by the State Employee's State CEI or whose interests may be substantially affected by the performance or nonperformance of the State Employee's duties.
- State Employees may not use public employment or access to nonpublic State information for private gain.
- State Employees may not engage in outside employment or activities, including seeking or negotiating for employment, that conflict with their official State duties and responsibilities.
- State employees must take appropriate action to identify, disclose, and avoid potential conflicts of interest with the performance of their official duties.

#### Public service requires honest and impartial performance.

• State Employees must put forth honest effort in the performance of their duties.

• State Employees may not give improper preferential treatment to any private organization or individual.

#### Public servants protect taxpayer resources.

- State Employees may not knowingly make unauthorized commitments or promises of any kind purporting to bind the State of Illinois.
- State Employees must protect and conserve State property and not use it for other than authorized activities.
- State Employees must disclose waste, fraud, abuse, and corruption to the appropriate authorities.

## Public servants are good citizens.

- State Employees should avoid any action that creates the appearance of a violation of the law or the ethical standards set forth in this Code.
- State Employees must satisfy in good faith all personal financial obligations to the State and comply with all requirements of all governmental taxing authorities.

#### Public Service must be an equal opportunity for all.

- State Employees must adhere to all laws and regulations that provide equal opportunity for all.
- There must be no unlawful discrimination, harassment, intimidation, or retaliation in any employment practice based on race, color, national origin, religion, age, sex, marital status, disability, ancestry, sexual orientation, military service, political affiliation, or any other protected status or non-merit based factor.

# Specific Instances of Unethical Conduct

This section sets forth specific ethical standards for all State Employees. Violations of these standards are subject to discipline up to and including discharge. This section is applicable to all State Employees when on State-compensated time (other than vacation, personal, or compensatory time off, as defined in the Ethics Act), on State property, or carrying out the State Employee's official duties, or when there is a nexus between the State Employee's off-duty conduct and his or her official duties. As noted above, this Code does not preclude a State CEI from maintaining or establishing additional rules of personal conduct consistent with this Code, applicable law, and the requirements of any collective bargaining agreement. To the extent any State CEI policy conflicts with this Code, the more restrictive policy will control.

**Insubordination:** A State Employee (a) must execute the lawful instructions, whether oral or written, of a supervisor or member of management having authority over the State Employee, (b) may not be disrespectful in his or her conduct and communication, whether oral or written, directed toward a supervisor or member of management, and (c) will comply with State and State CEI policy as directed.

**Disruptive Conduct:** A State Employee may not (a) engage in disruptive conduct or activities or horseplay that interrupts work or impedes the work of others, or (b) use abusive or offensive language, gestures, or similar conduct.

**Unsatisfactory Work Performance:** While on duty, a State Employee should dedicate his or her efforts to the performance of assigned work and other job responsibilities. A State Employee (a) will perform all work duties assigned to him or her, (b) will not perform any work duties in a negligent manner that results in a material delay or material financial loss to the State, and (c) will not engage in willful idleness while on the job.

**Breach of Confidentiality:** A State Employee will take reasonable measures to protect confidential information in his or her possession. A State Employee may not knowingly (a) fail to safeguard confidential information, (b) take actions which result in a breach of confidential information, or (c) violate confidentiality requirements inherent to the State Employee's position or his or her State CEI's mission.

**Stealing:** A State Employee may not steal or attempt to steal, with the intent to deprive, the property of another individual or entity or collude with another person to commit such acts.

**Misuse or Abuse of State Property:** Except for *de minimis* personal use, a State Employee will use State property for official purposes and not for personal benefit or political gain. When entrusted with safeguarding State property, a State Employee may not (a) intentionally lose or damage such State property, or (b) knowingly and willfully use or authorize the use of a State vehicle for an otherthan- official purpose.

**Conduct Unbecoming of a State Employee:** A State Employee will conduct himself or herself (a) with integrity and in a manner that reflects favorably upon the State, (b) in compliance with all laws, policies, orders, and procedures that prohibit the solicitation or acceptance of any gift or other item of monetary value from any person or entity seeking official action from, doing business with, or conducting activities regulated by the State Employee's State CEI or whose interests may be substantially affected by the performance or nonperformance of the State Employee's duties, and (c) in accordance with the State Officials and Employees Ethics Act (5 ILCS 430) and the Illinois Governmental Ethics Act (5 ILCS 420).

**Conduct Unbecoming of a Supervisor:** A State Employee in a position with supervisory authority may not (a) intentionally, negligently, or recklessly commit any illegal act or violation of State or State CEI disciplinary rules or code of conduct, (b) order State Employees to perform a task for other than an official purpose, or (c) exploit supervisory authority for personal gain or personal profit.

**Threatening Words or Actions:** A State Employee may not threaten or attempt to inflict bodily harm on another individual, unless otherwise authorized by State or State CEI policy or procedure.

A State Employee who witnesses, is a victim of, or becomes aware of any threatening words or actions must immediately report the incident to his or her supervisor or to the appropriate law enforcement entity in accordance with Executive Order 2016-04. Subject to applicable law and any contrary instructions by law enforcement, the State Employee will be required to submit a written statement regarding the incident.

**Fighting:** A State Employee may not hit or push another person or have hostile or unwelcomed contact with another person, unless otherwise authorized by State or State CEI policy or procedure.

A State Employee who witnesses, is a victim of, or becomes aware of any fighting must immediately report the incident to his or her supervisor or to the appropriate law enforcement entity in accordance with Executive Order 2016-04. Subject to applicable law and any contrary instructions by law enforcement, the State Employee will be required to submit a written statement regarding the incident.

**Discriminatory Personnel Action:** A State Employee may not (a) discriminate against another State Employee on any basis in violation of federal or State law with respect to any adverse employment or personnel action, or (b) if such State Employee is a supervisor, fail to prevent or curtail unlawful discrimination of a subordinate when, as a supervisor, the State Employee knew or should have known that discrimination was occurring.

**Interference with or Obstruction of an Investigation:** A State Employee may not interfere with or obstruct an investigation by (a) refusing to testify or cooperate in a properly authorized inquiry or investigation, without legal justification, (b) interfering with or improperly influencing, or attempting to interfere with or improperly influence, the testimony of any witness or participant in an investigation, or (c) improperly influencing, or attempting to improperly influence, any investigatory official.

**Retaliation:** A State Employee may not (a) intentionally interfere with a State Employee's exercise of, or retaliate against a State Employee for exercising, the right to grieve or file a complaint through established procedures, or (b) retaliate against a State Employee for filing a complaint, providing information to an investigatory official, or testifying in an official proceeding. To the extent this section conflicts with the Whistleblower Act (740 ILCS 174) or Section 15-5 of the Ethics Act, the applicable statute will control.

**False Statement:** A State Employee may not (a) make any materially false statement or knowing misrepresentation on an application for State employment or other document pertaining to qualifications or any other official record, (b) knowingly or intentionally make any false or malicious statement against a fellow State Employee (including a State Employee's co-worker, supervisor, and subordinate) with the intent of harming or destroying the reputation, authority, or official standing of that individual, (c) knowingly make any deliberate misrepresentation or omission, of a material fact, including perjury, making any false sworn statement, and lying to a supervisor, or (d) falsify or

knowingly fail to correct false information contained in official documentation or in an official record related to the performance of such State Employee's job duties.

**Unlawful Job Action:** A State Employee may not participate in or promote an unprotected strike, work stoppage, slow down, sick-out, or other job action in violation of the Illinois Public Labor Relations Act, Illinois Education Labor Relations Act, or a no-strike agreement between the State or a State CEI and an exclusive representative.

**Sexual Harassment:** A State Employee will work to ensure that his or her workplace is free from sexual harassment. Conduct such as unwelcome sexual advances, requests for sexual favors, and other conduct of a sexual nature constitute sexual harassment when (a) submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment, (b) submission to or rejection of such conduct by an individual is used as the basis for employment related decisions affecting such individual, or (c) the conduct unreasonably has the purpose or effect of substantially interfering with an individual's work performance or creates an intimidating, hostile, abusive or offensive working environment.

Any State Employee who witnesses, is subjected to, or becomes aware of such conduct should immediately report the incident to his or her supervisor, a member of management, or the applicable State CEI Equal Opportunity Officer. All complaints of sexual harassment will be investigated thoroughly, and appropriate action will be taken when warranted.

**Unauthorized On the Job Use of Alcohol, Drugs, or Controlled Substances:** A State Employee may not (a) be under the unauthorized influence of alcohol, drugs, or other controlled substances to a degree that would interfere with proper performance of his or her job duties, would be a menace to safety, or would be prejudicial to the maintenance of discipline, or (b) be under the unauthorized influence of alcohol, drugs, or other controlled substances to a degree that results in injury to another individual or damage to State property.

**Health and Safety Violation:** A State Employee will maintain a clean and orderly work area and will follow all applicable safety rules and regulations, including (a) not smoking in any unauthorized area, (a) not possessing a lighter, match, or other flammable materials in any explosive or hazardous area, reporting to a supervisor any on-the-job personal injury or accident for which the State Employee had primary responsibility, (d) observing all precautions for personal safety, posted rules, signs, and written or oral safety instructions, (e) using appropriate protective clothing and equipment in any hazardous area, (f) following all material traffic regulations and not engaging in reckless driving or improper operation of a motor vehicle while on property owned or controlled by the State or while driving a State vehicle, and (g) not possessing any explosive, firearm, or other dangerous weapon onto State property unless his or her State CEI requires such possession by the State Employee. A State Employee who wants to travel to and from work with a firearm and who possesses a lawful concealed- carry license or permit may secure the firearm in a vehicle parked on State property in accordance with the Firearm Concealed Carry Act (430 ILCS 66).

# 5.2 Personal Appearance Policy

An employee of CEI will dress appropriately for the type of work they are performing. Each manager/supervisor is responsible for supervision of this personal appearance policy.

# 5.3 Signature Authority Policy

CEI employees are not authorized to sign documents on behalf of CEI or the Executive Director of CEI unless specifically authorized to do so. CEI employees are also not permitted to commit CEI or the State of Illinois to any specific obligations without being authorized by a written document that is appropriately approved under the CEI authorization procedure. Any employee who is authorized to sign on behalf of CEI or the Executive Director of CEI shall only do so within the limited scope of the written authorization granted to such employee by CEI or the Executive Director of CEI.

# 5.4 Cheating/Compromising Examinations/Falsifying Employment Applications Policy

CEI employees shall not cheat on or compromise any exam for hiring or advancement purposes. CEI employees shall not make a materially false statement or knowing misrepresentation on an application for State employment or any other document pertaining to their qualifications or official records.

Violations of this policy shall be considered a serious offense and shall be subject to corrective action, up to and including possible suspension or discharge. Additionally, the employee may be disqualified for the position applied for when a materially false statement or knowing misrepresentation has been made, pursuant to Illinois Personnel Code 302.130(a)(4).

# 5.5 Reporting Criminal Convictions Policy

## Purpose

CEI is committed to maintaining a safe environment for its employees and the public it serves. In order to facilitate this commitment, CEI employees have an ongoing obligation to report all criminal convictions that take place during their term of employment to ensure that the employee does not pose an unreasonable safety risk. The intent of this policy is to protect the safety and reputation of CEI. It is not the intent of this policy to adversely affect any employee's employment with CEI. Not every non-violent criminal offense reported will require action by CEI. Factors in determining if action will be taken include, but are not limited to, if the conviction or act(s) leading to the conviction negatively affect the employee's ability to complete the essential functions of their position, create an

unreasonable safety risk, or establish a pattern of illegal and concerning conduct violating the State Officials and Employees Ethics Act or an applicable Code of Conduct.

### **Reporting Requirements**

CEI employees must report all criminal convictions to Human Resources within five (5) calendar days of the conviction or plea, or at the first possible opportunity if the employee is incarcerated. A criminal conviction includes all findings of guilt or acknowledgments of criminal responsibility that result from a bench trial, jury trial or by the employee entering a plea of guilty or no contest, no matter what sentence or fine has or may be imposed. Routine traffic-related convictions or moving violations (such as speeding) are not required to be reported unless driving is a required part of the employee's job duties or such reporting is specifically required by the employing CEI. If driving is part of the employee's job duties, all traffic convictions must be reported as described herein. A willful failure to comply with this policy will be cause for discipline, up to and including discharge.

# 5.6 Work Areas Policy

Recognizing that good housekeeping is essential for safety and maintaining pleasant and efficient working conditions, employees are responsible for keeping their work area clean, orderly, and free from anything that may pose a safety hazard or nuisance. Accordingly, items such as burning candles, hot plates, and potpourri devices are prohibited.

As a courtesy to co-workers, perfumes, colognes, air fresheners, electric scent warmers or other strongly scented items should not be applied or dispensed in common work areas.

# 5.7 Employee Identification Policy

Employees will be issued photo identification badges at the time of hire and should be prepared to display their badges visibly or upon request while in any State facility. These badges shall not be used by employees to misrepresent their authority or to grant access to State facilities to unauthorized persons.

# 5.8 Workplace Visitor Policy

To ensure the safety and security for all employees and State property, only authorized visitors are allowed to enter areas that are not accessible to the public. Visitors must comply with all facility security regulations upon arrival and must adhere to any and all facility "sign-in" and "sign-out" procedures.

Employees are responsible for the conduct and safety of their visitors. If employees need to bring a

minor into areas not accessible to the public, they must first notify their supervisor of such need and receive prior approval. Management reserves the right to deny visitation requests based on operational need.

# CHAPTER 6 EMPLOYEE DISCIPLINE

# 6.1 Official Investigations Policy

It is the duty of CEI employees to fully participate and cooperate in any official investigation conducted internally by CEI or by any other lawful authority, including but not limited to the Office of Executive Inspector General and the Illinois State Police. All CEI internal investigations shall be coordinated through human resources, labor relations, legal services, or any other specific unit designated by CEI.

CEI, and any other lawful authority, has the right to require an employee to answer all questions relating to the investigation and to obey all reasonable orders of the superiors within their chain of command related to cooperating with an official investigation. CEI employees may not interfere with or obstruct an investigation by:

- A. Refusing to testify or cooperate in a properly authorized inquiry or investigation, without legal justification;
- B. Interfering with or improperly influencing, or attempting to interfere with or improperly influence the testimony of any witness or participant in an investigation; or
- C. Improperly influencing or attempting to improperly influence any investigatory official.

CEI employees must not knowingly or intentionally make a false or deliberate misrepresentation or omission of material fact during the course of an investigation. No CEI employee shall retaliate against, punish, or penalize another employee in any way for complaining to, cooperating with, or assisting with any internal or external investigation or inquiry. CEI and the State of Illinois do not tolerate retaliation against employees who raise genuine concerns about unethical, inappropriate, or illegal behavior. Any violation of this policy may be subject to discipline up to and including termination.

# 6.2 Discipline Procedure Policy

The purpose of discipline is to correct the behavior or action of an employee. Except in cases warranting a higher level of action, discipline shall be imposed in a progressive and corrective manner using counseling, warnings, and/or suspension prior to discharge. Discipline will be administered to each employee in accordance with the Illinois Personnel Rules, including Rule 303.626, and/or any applicable collective bargaining agreement. A supervisor contemplating disciplinary action should work with the Labor Relations Administrator on all disciplinary matters.

After there has been reasonable time to investigate, disciplinary action may be imposed only for cause and shall be administered, in accordance with the applicable collective bargaining agreement language, as soon as possible after the employer is aware of the event(s) or action(s) giving rise to the discipline.

# 6.3 Non-Bargaining Unit Employee Grievance Procedures Policy

A grievance is any question or dispute between an employee and their employing CEI concerning the meaning, interpretation, or conditions of employment that directly affect the grievant in the performance of their official duties.

Most State of Illinois employees are covered by a collective bargaining agreement. A grievance arising out of the interpretation and/or application of a provision contained in a collective bargaining agreement shall be heard pursuant to the procedures established by the respective collective bargaining agreement. A bargaining unit employee must file a written grievance under the definition and provision of their applicable collective bargaining agreement to initiate the grievance procedures.

Employees not covered by a collective bargaining unit must follow the grievance procedures and timelines as outlined in Section 303.20 of the Illinois Personnel Rules. An employee's failure to submit a grievance, or to appeal it to the next level of the procedure within the specified time limit, shall mean that the employee has withdrawn the grievance or has accepted the last answer provided.

## Step I:

An employee shall orally present a grievance to their immediate supervisor within five (5) scheduled working days after learning of the circumstances or condition that gave rise to the grievance. The immediate supervisor shall provide an answer within five (5) scheduled working days of the grievance presentation.

# Step II:

If the grievance is not satisfactorily resolved or no answer is provided within the required timeframe, within ten (10) calendar days the grievant may submit the grievance in writing to their next level supervisor, or their designee, by using the form prescribed by the CEI Labor Liaison. A written answer shall be provided within five (5) working days of receipt of the grievance.

## Step III:

If the grievance is not satisfactorily resolved or no answer is provided within the required timeframe, within ten (10) days after the Step II answer was due, the grievant may appeal the grievance to the head of the CEI, in writing. Within twenty (20) calendar days after this appeal was filed the head of the CEI shall render a written decision and serve it upon the grievant. Failure to render a written decision within the required timeframe shall automatically move the grievance to Step IV.

#### Step IV:

If the grievance is not satisfactorily resolved or no written answer to the appeal is provided within the required timeframe, within ten (10) working days, the grievant may submit a copy of the written statement of grievance that was submitted during Step III to the Executive Director of Central Management Services for review and final determination.

Grievants are entitled to be accompanied or represented by an individual during Steps II, III and IV of the grievance process. Section 303.21 of the Illinois Personnel Rules sets forth procedures for an Expediated Grievance Hearing that shall be followed when both parties agree to participate using the expediated procedure. Both bargaining unit and non-bargaining unit employees may file Illinois Personnel Code and Rules violations with the Civil Service Commission pursuant to Illinois Administrative Code, Title 80, Section 1.110.

# CHAPTER 7 HOURS OF WORK

# 7.1 Official Office Hours Policy

CEI has a standard work week consisting of 37.5 hours per week with operating hours from 8:30 a.m. to 5:00 p.m., Monday through Friday, unless outlined differently in a collective bargaining agreement.

Hours outside of the standard operating hours are based on contractual obligations and/or operational needs of the employing CEI and those of the employee making the request.

# 7.2 Meal and Rest Break Policy

## **General Provisions**

CEI Managers are responsible for ensuring that all sections and divisions within their jurisdiction prepare and follow a scheduling process designed to effectively implement this policy. Both meal and break periods shall be scheduled as described below to allow for continuous operation of the office during established hours of operation. Time off for meal and break periods shall not be used to adjust starting or ending times of the workday. A CEI employee who does not return from scheduled meal or break periods at the designated time shall be in violation of this policy and may be subject to appropriate disciplinary action.

## Full-Time Employee

A full-time employee of CEI is permitted two (2) fifteen (15) minute paid break periods during the day, one (1) to be used during the first half of the scheduled workday and one (1) during the second half, except as provided in a flex time schedule or as provided in a collective bargaining unit agreement. A full-time employee is permitted a one-half hour or one-hour unpaid meal period to be used at an approximate midway point in their daily work schedule. When approved by management, employees working on a flex schedule may opt to take a one-half hour unpaid meal period.

#### **Part-Time Employee**

A part-time employee is permitted break and meal periods based on the number of hours worked and such periods shall be designated by the employee's supervisor and other supervisory personnel as appropriate.

# 7.3 Tardiness and Absenteeism Policy

## Tardiness, Extended Breaks, Early Departure

An employee is expected to arrive at work at their designated starting time and to leave the facility at their designated end time. Employees are also expected to remain at their work site throughout the shift, except during authorized rest periods or lunch breaks. Tardiness, taking extended rest periods or lunch breaks, and leaving work before the end of the work shift without authorization may be cause for disciplinary action up to and including discharge.

### Absenteeism

It is important that all employees report to work promptly each day in accordance with their assigned work schedule. Whenever possible, employees shall provide advance notice of absence from work and all time away from work must be approved in advance by the employee's supervisor, or the supervisor's designee. Failure to report to work without proper authorization will result in unauthorized absence(s) and potential disciplinary action. Failure to report to work for five (5) consecutive days without notifying a supervisor may be cause for discharge.

# 7.4 Timekeeping Policy

To comply with the State Officials and Employees Ethics Act (5 ILCS 430/5-5 (c)), all employees are required to correctly report their time spent on official State business. Where applicable, employees shall also complete an accurate, daily time report in the CEI's online timekeeping system or by handwritten timesheet. All time spent on official State business must be recorded to the nearest quarter hour. Where timesheet submission is required, employees must submit their weekly time report to their supervisor in a timely manner.

Each employee and supervisor are responsible for proper compliance with CEI timekeeping rules and procedures. Failure to comply with this policy may result in disciplinary action up to and including discharge. CEI must maintain accurate, daily attendance records for its employees for a minimum of two (2) years. An employee has the right to review their attendance records on file.

# 7.5 Overtime Policy

#### Summary

The purpose of this policy is to establish standards and procedures to determine the need, use, distribution, and management of overtime for employees of CEI. It is CEI policy to provide the highest level of public service possible to its customers and ultimately the residents of Illinois in the most efficient manner, within the provisions of applicable collective bargaining agreements and state and

federal law. With some titles, overtime assignments are a condition of employment. Refusal to work a mandatory assignment may be a cause for disciplinary action.

For bargaining unit employees, overtime will be administered in accordance with the appropriate collective bargaining agreement. For non-bargaining unit employees, overtime will be administered in accordance with the Fair Labor Standards Act (FLSA). The supervisor is responsible for identifying the need for and approving overtime. Except in emergency situations, overtime must be approved in advance. All overtime hours must be recorded in applicable time records.

Non-union employees who are exempt under the Fair Labor Standards Act and in positions not eligible for overtime, may earn Equivalent Earned Time (EET) off after working the assigned hours in a workweek. Employees with EET may not request cash payment and will not be paid for the earned time off. EET is earned at straight time only and must be approved in advance by the employee's supervisor and recorded in applicable time records.

For technical questions or additional training, please contact CEI Timekeeper or Human Resources.

### III. TRAVEL

Normal commute/travel time to and from work is not compensated.

Travel time is counted as hours worked if it occurs during the employee's normal work hours and is necessary to attend a required meeting, conference, or other official business and for travel to and from an alternative work site.

If the employee departs directly from their home and/or if an employee returns directly home from work-related travel, the normal commute time should be deducted from hours worked.

Time spent in travel outside of the employee's normal work hours shall not be counted towards the accrual of earned equivalent time or compensatory time except as provided for by collective bargaining agreements and the federal Fair Labor Standards Act.

Employees will not be paid overtime for voluntary attendance at classes held outside normal work hours. In addition, travel time to attend any voluntary training session or workshop unrelated to the employee's current official responsibilities and conducted outside of working hours shall not be considered work time and, thus, will not be eligible for payment, earned equivalent time, or compensatory time.

## **IV. FORMS, DOCUMENTS, & RESOURCES**

Forms, documents and resources are available from the CEI Human Resources Officer. eTime is accessible via <u>https://etime.illinois.gov/</u>.

## **IV. COMPLIANCE**

Compliance with the rules and procedures of this policy is mandatory. Failure to comply with this policy may result in disciplinary action pursuant to and in accordance with Illinois Personnel Rules, CEI policies and procedures, and any applicable collective bargaining agreement.

# 7.6 Flexible Schedule Policy

Non-probationary employees are permitted to request flexible or alternate work schedules as a possible means of improving the work/life balance for CEI employees without disrupting the efficiency and effectiveness of the workforce. Depending on operational needs, and in accordance with any applicable collective bargaining unit agreements, management may approve or deny any such requests. CEI may ask for an annual recertification if the need for flexible time requests is greater than what is available due to operational needs

## **Flexible Hours**

An employee who wishes to be placed on a flexible hour work schedule shall submit a completed flexible schedule request form to their immediate supervisor, indicating the hours requested and the reason for the request. Such a request shall be compliant with the flexible schedule guidelines adopted by CEI and denied only when the requested hours are inconsistent with the operational needs of CEI.

CEI will approve flex hours only for days of equal length, with a minimum of thirty (30) minutes and a maximum of sixty (60) minutes for a lunch period. No schedule providing for a paid meal period will be approved. The requested hours must not require any additional expense on the part of CEI for the opening or delayed closing of an office. Requests for compressed work weeks (four-day work week) will be considered in light of the operating needs of CEI.

If a supervisor approves a request for a flexible hour work schedule, they will forward the request to the bureau manager. If the bureau manager approves the request, it will be forwarded to Human Resources for final review and approval by CEI management. If the schedule is approved, it will be sent to the chief timekeeper to become part of the timekeeping records.

## Job Sharing

Job sharing is where a permanent full-time position is occupied by two (2) employees, each working a relatively uniform portion of the schedule, sharing the salary and the employee benefits. Individuals working in shared positions are considered to be part-time employees and are governed by the Illinois Personnel Rules or the provisions of the relevant collective bargaining agreement applicable to part-time employees. Requests for shared jobs must designate the two (2) employees who are to share the position, including the hours to be worked by each employee.

# CHAPTER 8 TIME OFF OF WORK

# 8.1 Paid Holidays Policy

The State of Illinois recognizes certain holidays each calendar year. The list of holidays to be observed annually is published by the Department of Central Management Services ("CMS") and is based on Illinois Personnel Rule 303.190. Paid holidays may also include any other days proclaimed as holidays or non-working days by the Governor of the State of Illinois, the Illinois General Assembly, or by the President of the United States.

Payment for holidays worked will be as specified by an applicable collective bargaining agreement or the Illinois Personnel Rules. A full-time CEI employee receives full holiday pay if they work on their last scheduled workday before and the first scheduled workday following the holiday, or if absence on either or both of these days is for good cause and approved by the CEI.

# 8.2 Sick Time Policy

## **Accumulation**

An employee shall accumulate sick leave at the rate of one day for each month of service, except when in emergency, intermittent, per diem or temporary status, unless such status is the result of accepting a non-permanent working assignment in another classification.

An employee with more than two years of continuous service, whose personnel records warrant it, may be advanced up to ten (10) working days of paid sick leave with the written approval of the Executive Director of CEI. If an employee wishes to request such advancement, the employee must initiate the request with their supervisor utilizing the sick leave advancement request form. The advance will be charged against sick leave accumulated after the employee returns to service.

## Use of Sick Leave

Sick leave may be used for illness, disability or injury, appointments with doctor, dentist, or other professional medical practitioner, and also may be used in the event of serious illness, disability, injury, or death of a member of the employee's immediate family, as outlined in Illinois Personnel Rule 303.90.

The definition of immediate family for sick leave purposes, as found in Illinois Personnel Rule 303.112 (b)(5), is:

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• Spouse, civil union partner, parent, parents-in-law, sibling, children, grandchildren or any relative or person living in the employee's household for whom the employee has custodial responsibility or where such person is financially and emotionally dependent on the employee and where the presence of the employee is needed.

Employees may use sick time for bereavement purposes and attendance at funerals for immediate family. For bereavement purposes only, the term immediate family also includes:

• Grandparents, grandchildren, parents-in-law, siblings-in-law, and children-in-law.

CEI may require evidence to substantiate that such sick days were used for the purposes herein set forth for periods of absence of ten (10) consecutive workdays or less, or in cases of chronic use of sick time. For periods of absence of more than ten consecutive workdays, the employee shall provide verification for such absences.

In the event an employee does not use sick leave in any calendar year, the employee shall be awarded one (1) additional personal day on January 1 of the next calendar year. A part-time employee who works at least half time, shall be awarded pro-rated additional personal leave on January 1 when the employee has not used sick leave during the previous calendar year. Such additional personal day shall be used in accordance with personal leave policies.

Sick time shall be requested through the online timekeeping system (or in the event that an employee does not have access to the online timekeeping system, on an Official Leave Request Form (CMS 207) and may be taken in increments of not less than fifteen (15) minutes after a minimum use of one half hour any time after it is earned. Requests must be made reasonably in advance of the time it will be used. At a minimum, an employee must notify the supervisor or other designated person within one hour of the start of the scheduled work shift, unless current practices require a timeframe that is earlier. For long-term illnesses, an acceptable physician's statement may be utilized in lieu of calling in daily.

An employee who is a veteran shall be permitted four (4) days per year to visit a veterans' hospital for examination of a military service-connected disability. Time off for veterans to see a doctor shall be requested through the online timekeeping system (or in the event that an employee does not have access to the online timekeeping system, on an Official Leave Request Form (CMS 207). Documentation that the visit was related to a military service-connected disability may be required. The four (4) days shall not be charged against any sick leave available to the employee.

## Payment in Lieu of Sick Leave

Illinois Personnel Rule 303.102 provides that an employee who is reemployed, reinstated, or recalled from indeterminate layoff and who received lump sum payment in lieu of unused sick days will have such days restored provided the employee repays upon return to active employment the gross amount paid by the State for the number of days to be so restored to the employee's sick leave account.

The accrued leave amount shall be certified in writing to the employee by CEI Human Resources. This certification may be held by the employee or forwarded to the appropriate State of Illinois retirement system.

No person may enter into an agreement to reemploy an employee in the same CEI after resignation for the purpose of receiving payment for accumulated vacation, overtime, sick leave or personal leave and refund of retirement monies.

### Sick Leave Bank

CMS has established a sick bank for its employees that may be used only for catastrophic injury or illness. A review committee established within CEI determines employee eligibility pursuant to the guidelines found in Illinois Personnel Rule 303.112. For claims from an employee under a collective bargaining agreement, the committee shall consist of one union representative and two CEI representatives. For claims from a non-bargaining unit employee, the committee shall consist of three CEI representatives. Any decision made by the review committee shall be final and binding.

The definition of catastrophic illness or injury is a temporarily disabled or incapacitated employee or member of the employees' immediate family as defined herein resulting from a life-threatening illness or injury or illness or injury of other catastrophic proportions. Documentation of such catastrophic illness or injury shall be consistent with Illinois Personnel Rule 303.112 and/or contractual provisions of an applicable collective bargaining agreement. The definition of immediate family shall be spouse, parent, civil union partner and children or any person living in the employee's household for whom the employee has custodial responsibility or where such person is financially and emotionally dependent on the employee and where the presence of the employee is needed.

#### **Eligibility Requirements for Sick Leave Bank**

An employee must have a minimum of five (5) days of accrued sick time to enroll in the Sick Leave Bank and must have donated at least one (1) day of sick leave to become a member of the Sick Leave Bank; however, an employee may donate additional days as desired at the time of enrollment or any time thereafter.

A participating employee must be a full-time CEI employee with a minimum of six (6) months of service and must have exhausted all available leave time.

An employee may use up to 25 days from the Sick Leave Bank per calendar year. An employee may voluntarily enroll at any time pursuant to eligibility requirements but must wait 60 calendar days after enrollment before utilizing the Sick Leave Bank.

A participating employee who transfers from one CEI to another shall thereby transfer the employee's participation in the Sick Leave Bank. The days donated do not transfer. No employee shall be permitted to withdraw the sick leave time the employee has contributed to the bank.

Abuse of the use of the Sick Leave Bank will be investigated by the CEI and upon a finding of wrongdoing on the part of a participating employee, that employee shall repay all sick leave days drawn from the Sick Leave Bank and shall be subject to other disciplinary action.

Notice of the alleged misuse of the Sick Leave Bank shall be provided to the union members on the Review Committee prior to the initiation of any action against the employee.

Upon separation, retirement, or death, neither a participating employee nor the participating employee's estate shall be entitled to payment for unused sick leave donated or acquired from the Sick Leave Bank.

An employee who has an injury/illness that is being compensated under the Workers' Compensation Act or Workers' Occupational Diseases Act shall not be eligible for Sick Leave Bank use.

# 8.3 Vacation Time Policy

## **Accumulation**

A full-time employee earns vacation days at a rate based upon the employee's length of continuous service. The employee must be in pay status at least one-half of the workdays in a month to earn vacation for the month. Vacation earned in one month may not be used until the first day of the following month.

When an employee has had an interruption in continuous service, for the purpose of computing earned vacation, previous service will be counted as continuous with current service upon the employee's documented, written request.

An employee shall earn vacation time in accordance with the following schedule as set forth in Illinois Personnel Rule 303.250:

- From the date of hire until the completion of 5 years of continuous service = 10 workdays per year.
- From the completion of 5 years of continuous service until the completion of 9 years of continuous service = 15 workdays per year.
- From the completion of 9 years of continuous service until the completion of 14 years of continuous service = 17 workdays per year.
- From the completion of 14 years of continuous service until the completion of 19 years of continuous service = 20 workdays per year.

- From, the completion of 19 years of continuous service until the completion of 25 years of continuous service = 22 workdays per year.
- From the completion of 25 years of continuous service = 25 workdays per year.

The following table reflects the monthly accrual rate recorded in the timekeeping system:

YEARS OF SERVICE	0 – 5 YEARS	6 - 9 YEARS	10 – 14 YEARS	15 – 19 YEARS	20 – 25 YEARS	26+ YEARS
January	6:15	9:23	10:38	12:30	13:45	15:37
February	6:15	9:22	10:37	12:30	13:45	15:38
March	6:15	9:23	10:38	12:30	13:45	15:37
April	6:15	9:22	10:37	12:30	13:45	15:38
May	6:15	9:23	10:38	12:30	13:45	15:37
June	6:15	9:22	10:37	12:30	13:45	15:38
July	6:15	9:23	10:38	12:30	13:45	15:37
August	6:15	9:22	10:37	12:30	13:45	15:38
September	6:15	9:23	10:38	12:30	13:45	15:37
October	6:15	9:22	10:37	12:30	13:45	15:38
November	6:15	9:23	10:38	12:30	13:45	15:37
December	6:15	9:22	10:37	12:30	13:45	15:38
DAYS	10	15	17	20	22	25
HOURS	75:00	112:30	127:30	150:00	165:00	187:30
EARNED						
YEARLY						

A part-time employee earns vacation on a prorated basis determined by a fraction based on the ratio of the hours actually worked by the employee to the total number of working hours in a year.

An employee may accumulate unused vacation time. However, vacation time that is not used within twenty-four (24) months after the expiration of the calendar year in which such vacation time was earned will be forfeited.

#### Use of Vacation Leave

An employee shall request and obtain their supervisor's approval for the use of vacation time in advance of the date(s) it is planned to be used. In certain circumstances, and on a limited basis, supervisors may grant verbal approval until such time as the employee can make the appropriate online timekeeping submission(s). In approving use of vacation time, supervisors shall consider both the employee's preference and operating needs.

Vacation time may be used in increments of not less than one-quarter hour after a minimum use of one-half hour any time after it is earned.

Upon separation of employment, and provided the employee is not employed in another position in state service within four (4) calendar days of their separation date from the CEI, an employee is

entitled to receive a lump sum payment for the equivalent value of vacation time earned but not used, provided the employee has at least six months of continuous service. However, if the employee returns to employment in any capacity with the CEI within thirty (30) calendar days of separation, the employee must repay the lump sum amount within thirty (30) calendar days after employment commences. The amount repaid shall be deposited into the fund from which the payment was made or the General Revenue Fund, and the accrued vacation leave upon which the lump sum payment was based shall be credited to the account of the employee.

No person may enter into an agreement to reemploy an employee in the same CEI after resignation for the purpose of receiving payment for accumulated vacation, overtime, sick leave or personal leave and refund of retirement monies.

# 8.4 Personal Time Policy

Illinois Personnel Rule 303.125 regulates the accumulation and use of personal days off. On January 1st of each year, all employees, except those in emergency, per diem or temporary status, shall be credited with three (3) paid personal days off for use during that year. In the event an employee does not use sick leave in any calendar year, the employee shall be awarded one (1) additional personal day on January 1st of the next calendar year. A part time employee who works at least half-time shall be awarded pro-rated additional personal leave on January 1st when the employee has not used sick leave during the previous calendar year. An employee entitled to receive such time who enters service during the year shall be given credit for such leave at the rate of one-half day for each two (2) months of service for that calendar year. Personal days may not be carried over beyond the last day of December of the calendar year during which it was earned. Personal days of employees on an approved leave of absence will be pro-rated. Personal days at a rate of ½ a day for each two (2) months of service for the calendar year in which they were hired or return from a leave of absence.

Personal days may be used for any personal reason but may be used to extend a holiday or vacation only with prior documented supervisory approval.

Whenever practicable, an employee's use of personal days requires advance approval of the employee's immediate supervisor. Requests to use personal days will be approved when consistent with operating needs.

Personal days may be used in no less than half-hour increments unless the use of personal days in quarter-hour increments has been approved by the employee's supervisor and only after a minimum use of one-half hour.

Employees are not entitled to payment for unused personal days upon separation from employment or on the last day of December, unless the separation is due to death, disability, or retirement. In such cases, the payment is equal to one-half the employee's daily pay times the number of unused days.

# 8.5 Earned Equivalent Time (EET) Policy

The Equivalent Earned Time ("EET") Policy pertains to those employees who are non-union, exempt under the Fair Labor Standards Act, and in positions not otherwise eligible for overtime compensation as set forth in Illinois Personnel Rule 303.300(c). With management's prior approval, employees in eligible job positions may receive EET for hours worked in excess of their regularly scheduled workweek.

## Accrual of EET

Employees who are eligible for EET, as set forth in 80 Illinois Administrative Code 310.490(e)(1), shall request such time accrue before working in excess of their regularly scheduled workweek, and management may grant these requests based on the CEI's operational needs. Paid benefit time (sick, personal, vacation and holiday time) will count towards meeting the employee's regularly scheduled workweek. EET shall accrue at straight time only and cannot exceed a balance of two-hundred and forty (240) hours of EET at any given time. EET balances will not expire and may be carried over from one fiscal year to the next. EET will accrue in no less than one- quarter hour increments. Time spent in travel outside the normal work schedule should not be counted toward accrual of EET.

## Pre-Approval of EET

Employees must obtain pre-approval before working in excess of their regularly scheduled hours to accrue EET through eTime, or in the event an employee does not have an eTime account, on a CMS-259 Overtime Request and Report Form. The employee's immediate supervisor must review and approve the employee's request in advance of the time to be worked. If emergency situations prevent the eTime submission or completion of the CMS-259 form in advance, the employee must request in eTime or complete the CMS-259 form and secure supervisor's approval as soon as possible. Reference to the emergency situation should be made in the eTime submission or on the CMS-259 form.

#### Use of EET

An employee who wishes to use accrued EET must request in eTime or complete a CMS-207 Official Leave Request Form in advance and obtain supervisor approval. EET may be used in one-quarter hour increments only after one-half hour has been used CEI to another. EET balances do not carry over with the employee when changing from an EET-eligible position to a bargaining unit position.

# 8.6 Inclement Weather Policy

When the building and work site are closed after the start of a work shift by order of the Governor or the Executive Director of Central Management Services because of inclement weather, all nonessential employees will be released with pay for the balance of their shift. If the work site is closed at the beginning of the day, employees in non-work status because of an inclement weather closure shall be released from duty without loss of pay.

If the work site remains open, but weather prevents some employees from reaching their work sites, these employees must account for such absences by use of accrued time such as vacation, personal leave, or accrued compensatory time earned. If an employee does not have such available time or chooses not to use it, he/she will be docked. Sick leave may not be used to cover absence due to inclement weather.

In situations where weather conditions arise during a work period creating safety issues for certain employees at the work site (such as those living outside the work site area), those employees may be released early, and the release time shall be charged against vacation, personal leave, or accrued compensatory time. In the absence of such available time, employees will not be paid for the time.

In all instances, an employee who has made prior arrangements to be absent on a day their work site is closed for part or all their scheduled shift, the employee will be charged in accordance with the arrangements previously made for the shift.

# 8.7 Other Paid Time Off Policies

## **Time Off for Tests**

A CEI employee, who is in certified status pursuant to the Illinois Personnel Rules, is allowed up to two (2) half days off of work per calendar year to take skill tests required for promotional grades with the State. An employee shall provide reasonable prior notice and such requests shall be subject to the operating needs of the CEI. Supervisors are responsible for monitoring the amount of time an employee takes off pursuant to this policy.

## Time Off for Blood Donations

CEI provides employees up to one (1) hour off of work to donate blood, up to one and a half (1 ½) hours to donate double red cells, and up to two (2) hours to donate blood platelets, with their supervisor's prior approval and subject to the operational needs of the CEI. The frequency of any blood, blood cell, and/or blood platelet donations must be made in accordance with appropriate medical standards established by the American Red Cross or other nationally recognized standards. CEI employees may be required to submit medical documentation to support their request for time off to donate blood or blood platelets.

## Time Off for Court Attendance

Any non-probationary employee called for jury duty or subpoenaed by any legislative, judicial, or administrative tribunal, shall be allowed paid time off for such purposes in accordance with appropriate collective bargaining agreement or the Illinois Personnel Rule 303.180. CEI will not ask an employee to be excused from jury duty except in cases of necessity. Supervisors should request that an employee be excused from jury duty in those instances where the employee's services are required to meet essential work schedules and where public interests are better served by the employee remaining on duty.

Upon receiving a payment for jury service or a witness fee, the employee shall submit the check, or its equivalent, to CEI to be returned to the fund in the State Treasury from which their original paycheck was drawn. An employee may elect to serve on a jury or appear as a witness on accrued time off and personal leave. In such circumstances, the employee may retain the full amount of pay received for such service.

If an employee is named as a defendant in a civil lawsuit in connection with their employment with CEI, the employee may request representation by the Office of the Illinois Attorney General. The Office of the Illinois Attorney General may decline representation if the employee's actions are willful, wanton, or outside the scope of their employment. An employee may also be asked to testify in a lawsuit in which CEI is named as a plaintiff or defendant. Such court appearances may be made without loss of pay or benefits.

Time off of work related to litigation that is not work-related, in which the employee is either the plaintiff, defendant, or a witness, must be charged to the employee's accrued vacation, personal, compensatory time, or Equivalent Earned Time.

## Time Off to Vote

CEI employees may have up to two (2) hours of paid time off of work to vote in any municipal, general, or special election if the polls are not open two (2) hours before their scheduled work hours begin or two (2) hours after their scheduled work hours end, in compliance with 10 ILCS 5/17-15(a). If the employee requires time off in order to vote, the employee must provide notice to the employee's supervisor prior to the day of election. Such time off to vote shall be scheduled based on operational needs.

#### **Disaster Service Relief**

CEI may grant an employee, except those in temporary, emergency, or per diem status, a paid leave for up to twenty (20) working days in any twelve (12) month period in order to serve the American Red Cross or the Illinois Emergency Management CEI in compliance with Illinois Personnel Rule 303.175. This leave needs to be approved by the employee's CEI for the purpose of participating in specialized disaster relief services subject to the provisions of the applicable collective bargaining agreement or the Illinois Personnel Rules.
# CHAPTER 9 LEAVES OF ABSENCE

# 9.1 Family Medical Leave Act (FMLA) Policy

#### **Policy Statement**

CEI provides eligible employees with unpaid, job-protected leave as provided by the federal Family and Medical Leave Act ("FMLA"). Time off from work shall be approved in accordance with state and federal laws, rules, regulations, the Illinois Personnel Code, the Illinois Personnel Rules, and applicable collective bargaining unit agreements. This policy is not intended to be the sole source for the rights, responsibilities, and obligations of both the employee and the CEI for leaves covered by FMLA.

#### Eligibility

If an employee has been employed by the State for at least twelve (12) months and has worked at least 1,250 hours during the twelve (12) month period preceding the start of the leave, the employee is eligible for up to a total of twelve (12) work weeks of unpaid FMLA leave during any twelve (12) month period for one or more of the following reasons:

- a. The birth of a child and to bond with the newborn child;
- b. The placement of a child with the employee for adoption or foster care and to bond with the newly placed child;
- c. To care for the employee's spouse, child, or parent who has a serious health condition;
- d. A serious health condition, including incapacity due to pregnancy and for prenatal care, that makes the employee unable to perform the functions of their job; or
- e. Any qualifying exigency arising out of the fact that the employee's spouse, child, or parent is a military member on covered active duty.

The twelve (12) months of employment with the State are not required to be consecutive for an employee to qualify for FMLA leave. If the employee's spouse also works for the State and both become eligible for an FMLA leave under paragraph (c), the two employees together will be limited to a combined total of twelve (12) work weeks of FMLA leave in any rolling twelve (12) month period for the placement of a child for foster care or the care of either employee's parent. In addition, eligible employees may be granted up to twenty-six (26) workweeks of FMLA leave in a single twelve (12) month period to provide care for a covered servicemember with a serious injury or illness.

#### **Coordination with Other Policies**

Federal law provides for FMLA leaves of absence to be unpaid. The ability to be compensated for an

FMLA-related absence is dependent upon an CEI's policies regarding the use of paid leave, which apply equally to all absences and employees regardless of their FMLA status. When FMLA leave is taken for a reason that also qualifies for the use of paid sick leave, the employee will be required to use any available paid sick benefit time prior to taking an unpaid FMLA leave. All time missed from work, either paid or unpaid, that qualifies for both FMLA leave and any other type of leave, including Workers' Compensation and Parental Leave, will be counted against the employee's twelve (12) week FMLA leave allotment.

#### Medical Certification or Other Documentation

Requests for medical-related FMLA leaves must be supported by a certification completed by the applicable health care provider. Medical certification documents will be provided to the employee by CEI Human Resources or pursuant to an employee's request. CEI may require a second medical opinion, at "CEI's" expense or recertification to support the need for FMLA leave or the continuation of an FMLA leave. In addition, if the reason for FMLA leave is not medical in nature, appropriate documentation, as defined by the federal regulations, supporting the need for such FMLA leave must be provided.

#### Intermittent Leave and Reduced Leave Schedule

FMLA Leave may be taken in a block of time or, if medically necessary or otherwise permitted, intermittently, or on a reduced schedule. Intermittent FMLA leave after the birth of and bonding with a healthy child or for the placement of a healthy child for adoption or foster care and for bonding with that child are not permitted.

#### **Notification and Reporting Requirements**

All requests for leaves of absence pursuant to the FMLA must be submitted to the employee's supervisor in writing at least thirty (30) days in advance of the start of the FMLA leave, except when the FMLA leave is due to an emergency or is otherwise not foreseeable. A delay in submitting this request could result in a delay of the start of the employee's FMLA leave. The employee's supervisor will forward the request to Human Resources for the determination of both eligibility and qualification. The employee will receive written notice advising whether the request for FMLA leave has been approved or denied within five (5) business days, absent extenuating circumstances. When FMLA leave is needed for planned medical treatment, the employee should make a reasonable effort to schedule their FMLA leave so as not to unduly disrupt business operations. During the FMLA leave, the employee may be required to report periodically on their status and intention to return to work.

Any extension of time for the employee's FMLA leave of absence must be requested in writing prior to the scheduled date of return to work, unless the need for the extension is unforeseeable. Failure to either return to work on the scheduled date of return or to apply in writing for an extension prior to that date may result in discipline up to and including discharge. Employees on FMLA leave for their own serious health condition must provide a release from their health care provider consistent with applicable Illinois Personnel Rules and collective bargaining agreement requirements before they will be permitted to return to work.

#### **Employee Benefits During Family and Medical Leave of Absence**

The original date of employment remains the same for seniority purposes regardless of an employee's FMLA leave. However, the employee will not accrue any benefits during a period of FMLA leave, except as provided by another leave policy. The employee will be permitted to maintain health insurance coverage for the duration of the FMLA leave under the same conditions that coverage would have been provided if the employee had remained actively at work. However, the employee must arrange for the continuation of and payment of their portion of insurance premiums before the employee goes on unpaid FMLA leave status. If the employee does not return to work after the FMLA leave, or if the employee fails to pay their portion of the premiums, the employee will be required, in most cases, to reimburse the State for its portion of the premiums paid to insure the employee during the FMLA leave.

#### **Return from Family and Medical Leave**

Consistent with applicable Illinois Personnel Rules and collective bargaining agreement requirements, upon return from FMLA leave that has extended no longer than a total of twelve (12) work weeks in a rolling twelve (12) month period, the employee will be restored to the same or to an equivalent position as the one held when the FMLA leave started. The employee has no greater right to reinstatement or to other benefits and conditions of employment than if they had been continuously employed during the FMLA leave period.

An employee shall not be granted an FMLA leave of absence for the purpose of seeking or taking employment elsewhere or operating a private business. Unauthorized work while on FMLA leave will result in disciplinary action, up to and including discharge.

# 9.2 Parental Leave Policy

Illinois Personnel Rule 303.130 provides that all employees will be eligible for ten (10) work weeks (fifty (50) workdays) of paid parental leave per twelve (12) month period. This leave begins upon birth, for each pregnancy resulting in birth or multiple births. The State shall require proof of the pregnancy at least thirty (30) days prior to the expected due date, as well as proof of the birth. In addition, employees will be required to provide proof of a parent-child relationship, such as a birth certificate or other appropriate documentation.

All employees will be eligible for ten (10) work weeks (fifty (50) workdays) of paid parental leave per twelve (12) month period for a new adoption. If the adoption occurs after foster placement, the leave is permitted only if the child or children have not resided with the employee for more than three (3) years. The twelve (12) month period begins either: (1) when physical custody of the child or children has been granted to the employee, provided that the employee must show that the formal adoption process is underway; or (2) in cases of adoption following foster placement, upon filing of the Petition for Adoption. The employee must: (1) notify the CEI personnel office of their intent to take leave as

soon as the employee is aware of impending adoption; (2) submit proof of the legal status of the adoption, including proof of finalization; and (3) if applicable, documentation from a child welfare CEI regarding the length of the child's residency with the employee.

Employees using parental leave under this policy must use the leave benefit in weeklong increments (five (5) consecutive working days).

If both parents are State employees, they shall each be eligible for ten (10) weeks of paid parental leave, as set out in this policy, which may be taken consecutively or concurrently. The purpose of parental leave is for bonding with the employee's newborn child or child undergoing the adoption process.

# 9.3 Non-Occupational Disability Leave Policy

An employee who is unable to perform a substantial portion of their regularly assigned duties due to a temporary physical or mental disability shall, upon request, be granted a leave for the duration of such disability in compliance with Illinois Personnel Rule 303.145. A substantial portion of regularly assigned duties" means those duties or responsibilities normally performed by the employee that constitute a significant portion of the employee's time or that constitute the differentiating factors that identify that particular position from other positions, provided the balance of duties can be reassigned by the CEI. If the disability does not arise out of or in the course of employment, the leave is called Non-Occupational Disability Leave.

In granting a Non-Occupational Disability Leave, the following standards shall apply:

- 1. A request for Non-Occupational Disability Leave shall be in writing except when the CEI is advised by other appropriate means of the employee's temporary disability; and
- 2. The employee shall have exhausted all available sick leave prior to being granted a Non-Occupational Disability Leave.

#### **Required Medical Certification**

During a Non-Occupational Disability Leave, the employee shall provide a Physician's Statement Form (CMS-95) with written verification by a person licensed under the Illinois Medical Practices Act, under similar laws of Illinois or of other states or countries, or by an individual authorized by a recognized religious denomination to treat by prayer or spiritual means. Such verification shall show the diagnosis, prognosis, and expected duration of the disability and shall be made at least every thirty (30) days during a period of disability, unless the nature of the disability precludes the need for such frequency of verification.

As soon as an employee becomes aware of an impending period of disability, the employee shall notify the appropriate supervisor of such disability and provide a written statement by an appropriate medical professional of the approximate date(s) the employee will be unable to

perform a substantial portion of their regularly assigned duties.

If CEI has reason to believe that the employee is able or unable to perform a substantial portion of their regularly assigned duties, it may seek and rely upon the decision of an impartial physician chosen by agreement of the parties or, in the absence of such agreement, upon the decision of an impartial physician selected by CEI from the list of physicians maintained by the State Employees' Retirement System ("SERS"). Failure of an employee to provide verification of continued disability upon reasonable request shall, with due notice, result in the termination of the Non-Occupational Disability Leave.

#### **Return from Non-Occupational Disability Leave**

An employee who returns to work, without restrictions, from a Non-Occupational Disability Leave of six (6) months or less shall be returned to the same or similar position in the same class in which the employee was incumbent at the time the leave commenced.

When an employee returns to work, without restrictions, from a Non-Occupational Disability Leave exceeding six (6) months and there is no vacant position available in the same class held by the employee at the commencement of such leave, the employee may be laid off in accordance with the Rules on Voluntary Reduction and Layoff, unless such leave resulted from a service-connected disability, in which case the employee shall be returned to employment as in the section above.

In determining whether to discharge an employee for failure to return from a Non-Occupational Disability Leave or for physical inability to perform the duties of a position, CEI may seek and rely upon the advice of the SERS or other appropriate authority, including an impartial physician chosen by agreement of the parties or, in the absence of such agreement, upon the decision of an impartial physician selected by CEI from the list of physicians maintained by the State Employees' Retirement System ("SERS"). Prior to terminating an employee for their physical inability to perform the duties of a position, all reasonable accommodation requirements of the Americans with Disabilities Act ("ADA"), the ADA Amendments Act ("ADAAA") of 2008, and the Illinois Human Rights Act ("IHRA") must be met, pursuant to "CEI'S" Reasonable Accommodation Policy.

#### **Alternative Employment Program**

If and when an employee, due to an occupational or non-occupational disability, is medically certified to be permanently precluded from performing a substantial or significant portion of the regularly assigned duties of their current position, the employee may participate in the Alternative Employment Program (AEP).

Participation in the AEP is voluntary and the employee's disability benefits will not be affected if they decline to participate. If an employee agrees to participate in the AEP and subsequently declines to be interviewed, does not reply to, or refuses an offer of employment, the employee will be disqualified from continued participation in the AEP.

# 9.4 Family Responsibility Leave Policy

An employee who wishes to be absent from work in order to meet or fulfill bona fide responsibilities, as defined below, arising from the employee's role in the employee's family or as head of the household may request an unpaid Family Responsibility Leave ("FRL"), pursuant to Illinois Personnel Rule 303.148, for a period not to exceed one (1) year, if there is not a more appropriate form of leave. Such request shall not be unreasonably denied. The CEI Executive Director will consider whether the need for the FRL is substantial, whether the action is consistent with the treatment of other similar situations, and whether the action is equitable in view of the particular circumstances prompting the request.

Any request for such leave shall be submitted in writing by the employee not less than fifteen (15) calendar days in advance of the leave unless such notice is precluded by emergency conditions. This notice shall state the purpose of the leave and the expected duration of leave.

Such leave shall be granted only to a permanent full-time or part-time employee, except that an intermittent employee shall be non-scheduled for the duration of the required leave. An employee in temporary, emergency, provisional, or trainee status shall not be granted such leave.

"Family Responsibility," for purposes of this policy, is defined as the duty or obligation perceived by the employee to provide care, full-time supervision, custody, or nonprofessional treatment for a member of the employee's immediate family or household under circumstances temporarily inconsistent with uninterrupted employment for the State. (20 ILCS 415/8c(5)).

"Family" for purposes of this policy, as found in Illinois Personnel Rule 303.148(c) is defined as:

- A. A group of two (2) or more individuals living under one roof, having one head of the household and usually, but not always, having a common ancestry, and including the employee's spouse or civil union partner;
- B. The natural relation of the employee, even though not living in the same household, as parent, sibling, or child; or
- C. Adoptive, custodial, and in-law individuals when residing in the employee's household or any relative or person living in the employee's household for whom the employee has custodial responsibility or persons living in the employee's household who are financially and emotionally dependent on the employee when the presence of the employee is needed, but excluding persons not otherwise related of the same or opposite sex sharing the same living quarters but not meeting any other of the above criteria.

Utilization of any accrued sick time before FRL commences is left to the discretion of the employee. Employees are not required to use any accumulated benefit time prior to taking FRL.

An employee may seek FRL for the following reasons:

- 1. To provide nursing (breastfeeding) and/or custodial care for the employee's newborn infant, whether natural born or adopted;
- 2. To care for a temporarily disabled, incapacitated, or bedridden resident of the employee's household or member of the employee's family;
- 3. To furnish special guidance, care, or supervision of a resident of the employee's household or member of the employee's family in extraordinary need of that guidance, care, or supervision;
- 4. To respond to the temporary dislocation of the family due to a natural disaster, crime, insurrection, war, or other disruptive event;
- 5. To settle the estate of a deceased member of the employee's family or to act as conservator, if so appointed, when providing the exercise of these functions precludes the employee from working; or
- 6. To perform family responsibilities consistent with the intention of this policy but not otherwise specified.

CEI shall require substantiation or verification of the need by the employee for FRL. The substantiation or verification shall be consistent with and appropriate to the reason cited in requesting the leave. Failure of the employee to provide such substantiation or verification when requesting leave is cause for termination of the leave, with due notice. If CEI has reason to believe that the condition giving rise to the requested need for FRL no longer exists during the course of the leave, it should require further substantiation or verification and, if appropriate, direct the employee to return to work on a date certain.

The State shall continue payment of its portion of employee and dependent health and dental insurance premiums for up to six (6) months while an employee is on a FRL, if the employee seeks FRL for 1, 2, or 3 listed above and the federal Family and Medical Leave Act of 1993 (29 USC 2601 et seq.). If an employee seeks leave for 4, 5, or 6 above, the State shall not continue payment of its portion of employee and dependent health and dental insurance premiums.

FRL shall not be renewed. However, a new leave shall be granted at any time for any reason consistent with the standards listed above, other than for which the original FRL leave was granted.

# 9.5 Leave to Take an Exempt Position Policy

CEI may approve leaves of absence for certified employees who accept appointment in a position that is exempt from Jurisdiction B of the Illinois Personnel Code. Such leaves of absence, provided for in Illinois Personnel Rule 303.155, may be for a maximum of one (1) year and may be extended for additional periods of one (1) year or less, at the discretion of the Executive Director of CEI. At the expiration thereof, and upon making an application to CEI, an employee shall be restored to the same or similar position in the same county from which the leave was granted. Employees who are on leave of absence status from positions subject to Term Appointment shall be subject to the provisions of Term Appointments and whose rights shall be terminated under the provisions of this Part if not reappointed pursuant to 80 Ill. Adm. Code 302.840.

# 9.6 Bone Marrow and Organ Donor Leave Policy

#### Purpose

CEI provides eligible employees leave with pay, for up to thirty (30) days in a twelve (12) month period, to donate an organ or bone marrow to another person. CEI prohibits retaliation against an employee for requesting or obtaining a leave of absence pursuant to 80 III. Adm. Code 332.

#### Eligibility

To be eligible, employees must have been employed with CEI for a period of six (6) months or more immediately preceding the commencement of leave. An employee may use Bone Marrow and Organ Donor Leave only after obtaining approval from CEI. Additionally, medical documentation of the proposed organ or bone marrow donation is required before leave is approved by CEI. Employees are not required to use accumulated sick or vacation time before being eligible for Bone Marrow and Organ Donor Leave.

#### Procedures

Employees requesting leave under this policy should comply with the following requirements:

- 1. Employees should request leave under this policy with as much advanced notice as practicable;
- 2. In support of their request for leave under this policy, employees should complete a leave request form and provide it to their supervisor and Human Resources with medical documentation of the proposed organ or bone marrow donation;
- 3. An employee may use the Bone Marrow and Organ Donor Leave only after obtaining approval from CEI;

- 4. During leave under this policy, CEI will maintain coverage for employees and their family members who participate in the group health insurance plan on the same terms as if the employees had continued to work. Use of leave under this policy will not result in the loss of any employment benefit that accrued prior to the start of the leave. Employees should consult the applicable insurance plan documentation for all information regarding eligibility, coverage, and benefits; and
- 5. Upon returning from leave under this policy, employees will be restored to their positions or to equivalent positions, with equivalent pay, benefits, and other employment terms and conditions.

Employees with questions regarding this policy should contact CEI Human Resources.

# 9.7 Other Leaves of Absence Policy

#### Leave for Personal Business

All CEI employees, with the exception of emergency, per diem, or temporary status employees, shall be permitted three (3) personal days off of work per each calendar year, with pay. In the event a CEI employee does not use any sick leave in any calendar year, that employee shall be awarded one (1) additional personal day on January 1<sup>st</sup> of the next calendar year.

All part-time CEI employees who work at least half-time shall be awarded prorated additional personal leave on January 1<sup>st</sup> of the next calendar year when the employee has not used any sick leave during the previous calendar year.

Personal days shall not be used to extend a holiday or annual military leave except as permitted in advance through prior written approval. Supervisors may grant employee requests to use personal time off in increments of one quarter of an hour, after an initial minimum use of one half an hour. With the exception of emergency situations, use of personal days shall be scheduled sufficiently in advance to be consistent with the operational needs of CEI.

Personal days do not rollover from calendar year to calendar year. CEI employees shall not be entitled to payment of unused personal days upon separation from State employment, except when termination of State employment is a result of retirement, disability, or death. Such payment calculations shall be consistent with the guidelines set forth in the Illinois Personnel Code, 20 ILCS 415/8(c)(2).

#### **General Leaves of Absence Without Pay**

CEI may grant leaves of absence without pay to employees for periods not to exceed six (6) months as provided for in Illinois Personnel Rule 303.140. Such leaves may be extended for good cause

by CEI for up to an additional six (6) months. No emergency or temporary employee shall be granted this type of leave of absence.

#### Leave of Absence for Educational Purposes

Subject to the provisions of the applicable collective bargaining agreement or Personnel Rule 302.215, the Executive Director of CEI may grant an employee a leave of absence for educational purposes without pay, and any extension thereof, for the purpose of engaging in a training course that will benefit the State of Illinois by improving the employee's qualifications to perform the duties of their position or by qualifying the employee for advancement to another position with the State.

# CHAPTER 10 EMPLOYEE BENEFITS

# 10.1 Medical, Dental, Vision and Life Insurance Policy

Employees, except those in temporary or emergency status, are eligible for health, dental, vision, and life insurance coverage under the State Employee's Group Insurance Program. An employee working half-time or more may elect insurance coverage but is responsible for a portion of the premium that corresponds with their hours. Insurance premiums are automatically deducted from employee paychecks.

During the annual Benefit Choice Period, employees may make benefit selections for the upcoming fiscal year. During the Benefit Choice Period, employees will be able to change health carriers, add or drop dependents, and increase or decrease optional life insurance coverage under optional plans.

An employee is allowed to opt out of the State Employee's Group Insurance Program if the employee can provide proof of comprehensive major medical health coverage provided by an entity other than the State.

Employees are responsible for notifying "CEI's" Group Insurance Representative of any changes in name, telephone number, mailing address, marital status, number of dependents or beneficiaries, or if the employee's spouse becomes a State employee. Newborn infants or adopted minors are not automatically covered and must be enrolled within sixty (60) days of the child's birth or adoption. Failure to provide this information could result in incorrect employee benefit deductions, additional costs to the employee, or loss of benefits.

Additional information is available at <u>MyBenefits.illinois.gov</u>. Employees always have the option to call a customer service representative for further assistance or enrollment over the phone, Monday through Friday, 8 a.m. - 6 p.m. CST at 1-844-251-1777 or TTY at 1-844-251-1778.

# 10.2 Injury on Duty Policy

#### Purpose

The purpose of this Injury on Duty Policy is to ensure consistency and reliability in managing the process of reporting and managing workplace injuries for CEI employees who are injured during and in the course of their employment.

#### Policy

The supervisor of an injured employee must gather all accident/injury reports, supplemental reports, photographs and any other documentation associated with a work-related injury and forward them to

the CEI Workers' Compensation Coordinator (CEI Human Resources Officer) as soon as possible. All supervisors, managers and Executive Directors must be informed of the reporting requirements for work-related injuries. Failure of an injured employee or supervisor to report a work-related injury in a timely manner may result in appropriate corrective or disciplinary action.

#### Duties and Responsibilities of the Injured Employee

CEI employees injured during and in the course of their employment must report the injury to their direct supervisor as soon as practicable. If the employee's direct supervisor is unavailable, all work-related injuries should be reported to the next level available supervisor.

Following the report of a work-related injury, the injured CEI employee will receive an informational packet from either their direct supervisor or the CEI Workers' Compensation Coordinator. This informational packet includes the following forms that must be completed by the injured employee and their treating physician and returned to the CEI Workers' Compensation Coordinator in a timely manner:

- 1. Notice of Injury Report;
- 2. Initial Medical Report;
- 3. Authorization to Use or Disclose Information; and
- 4. Police Report if the accident/injury occurred while the employee was using a State of Illinois vehicle.

CEI employees who are injured during the course of their employment should fully cooperate with the CEI Workers' Compensation Coordinator at all times throughout the reporting process.

# **Duties and Responsibilities of Supervisors**

Any supervisor who learns of a work-related injury should assess the nature of the injury if possible and facilitate the provision of appropriate medical care. Once the supervisor has determined that the injured employee is safe or being treated by a medical professional, the supervisor must fill out a Supervisor's Report of Injury or Illness and return it to the CEI Workers' Compensation Coordinator. The injured employee's supervisor must collect all applicable witness reports, photographs, and any other documentation relevant to the work-related injury. Supervisors must report any discovered hazards or OSHA violations in a timely manner to the appropriate authorities. The CEI must ensure that a complete investigation of the injury takes place, and that the relevant information is timely forwarded to the CEI Workers' Compensation Coordinator. Failure of a supervisor to comply with these responsibilities may result in appropriate discipline.

# Duties and Responsibilities of the CEI Workers' Compensation Coordinator

The CEI Workers' Compensation Coordinator oversees the reporting of work-related injuries, monitors off-duty injured employees, and serves as the primary source of communication for injured employees, supervisors, and the State of Illinois worker's compensation Third Party Administrator. Any questions

related to work-related injuries should be directed to the CEI Workers' Compensation Coordinator.

#### Service-Connected Leaves of Absence

A CEI employee who is injured during and in the course of their employment and unable to perform their regular job duties due to the nature of their injury is entitled to a service-connected leave of absence. To be eligible, the injured employee must complete a Service-Connected Leave of Absence Request Form and a current CMS-95 Physician's Statement detailing their inability to work. These completed forms must be returned to the CEI Workers' Compensation Coordinator.

While on a service-connected leave of absence, an injured employee must submit a completed and signed CMS-95 Physician Statement to the CEI Workers' Compensation Coordinator at least every thirty (30) days unless the nature of the injury precludes the need for such frequency of verification. Failure to comply with this requirement may result in the expiration of the employee's service-connected leave of absence.

CEI employees on a service-connected leave of absence may participate in their group insurance program but continue to be responsible for payment of their regular portion of the premium. All group insurance benefits should be coordinated through the Department of Central Management Services ("CMS") Bureau of Benefits.

#### **Occupational Disability Benefits**

The State Employees' Retirement System (SERS) provides Occupational Disability Benefits for SERS members who become disabled as a result of a work-related injury. SERS Occupational Disability Benefits are separate from benefits pursuant to the Illinois Workers' Compensation Act. In order to receive SERS Occupational Disability Benefits, an injured employee must apply directly to SERS. This application must be submitted to SERS within twelve (12) months of the work-related injury or within twelve (12) months from a loss in pay. Failure to apply for SERS Occupational Disability Benefits within this required timeframe will result in the loss of SERS service credit during the period of disability and a delay in retirement benefits.

# **10.3 Retirement Benefits Policy**

The State Employees' Retirement System (SERS) administers a retirement program for State employees. An employee who leaves State employment before becoming eligible for benefits may withdraw contributions to the system upon written request to SERS. General retirement questions may be addressed with Human Resources or the CEI designated Retirement Coordinator. Detailed retirement questions should be directed to SERS.

# **10.4** Health Insurance Portability and Accountability Act (HIPAA) Policy

The federally enacted Health Insurance Portability and Accountability Act of 1996, commonly referred to as "HIPAA," is designed to protect the confidentiality and security of health information and to improve efficiency in healthcare delivery. HIPAA protects the confidentiality of medical records and other personal health information, limits the use and release of private health information, and restricts disclosure of health information. To comply with all federal and state laws pertaining to privacy of protected health information, the State has adopted policies and procedures to provide protections to individuals whose information is retained, used, and disseminated to and from the State.

#### Protected Health Information ("PHI")

PHI includes, but is not limited to:

- 1. Information, including demographic data, that can be used to identify an individual, whether they are living or deceased;
- 2. Information that relates to the patient's past, present, or future physical or mental health condition; and
- 3. Information that relates to the provision of healthcare services provided to an individual and the past, present, or future payments related to those services.

#### **Maintaining Privacy of PHI**

State employees are only permitted to access and use PHI if it directly relates to the employee's job responsibilities. When requesting PHI from a covered entity, all reasonable efforts must be taken for the request to be limited to the minimum amount of information needed to accomplish the purpose of the request. Covered entities under HIPAA include health plans, health care clearinghouses, and health care providers.

State employees who use, disclose, or request PHI as part of their job responsibilities shall conduct themselves as if they are a HIPAA-covered entity and must comply with all rules and regulations set forth by HIPAA. These employees may not at any time, during or after employment with the State, access, use, or disclose in verbal, written, or electronic form any PHI to any person or entity except as required or permitted in the course of that employee's official duties and/or responsibilities.

Unauthorized use or disclosure of PHI may result in disciplinary action, up to and including discharge. When employed by a HIPAA-covered entity, failure to comply with HIPAA privacy standards also subjects the employee to possible civil and criminal penalties. Civil penalties range from \$100 per violation, up to \$25,000 per person, per year for each requirement or prohibition violated. Criminal penalties can range from \$50,000 to \$250,000 for violations by an individual.

Criminal prison terms for HIPAA violations for individuals include up to one (1) year for negligent disclosure, up to five (5) years for obtaining or disclosing protected health information under false pretenses and up to ten (10) years for knowing and willful violations that involve malicious intent for personal gain. A mandatory two (2) year prison term can be applied for aggravated identity theft.

# 10.5 Genetic Information Nondiscrimination Act (GINA) Policy

In compliance with the Genetic Information Nondiscrimination Act ("GINA"), the State prohibits the use of an individual's genetic information in connection with any employment-related decisions, including but not limited to, hiring, firing, promotion, pay, privileges, or terms of employment. CEI will not tolerate any action by a State employee that would limit, segregate, classify, retaliate against, or otherwise mistreat an individual based upon their genetic information. Employees may raise any concerns or complaints related to this policy without fear of reprisal. Violations of this policy may lead to corrective action, up to and including discharge.

GINA generally prohibits an employer from requesting, requiring, or purchasing the genetic information of a potential or current employee unless the genetic information is acquired legally. Protected genetic information may not be requested, required, or used by the State to make decisions regarding an individual's eligibility for health insurance, health insurance premiums, health insurance contribution amounts, or health insurance terms of coverage.

The State employee may be required to provide a medical certification from a physician or a medical professional for purposes of leaves of absence, occupational or non-occupational disability leaves or benefits, or other information relevant to work, safety, and leaves of absence. For these purposes, the State does not need and does not seek genetic information to be included within those certification documents.

As outlined by the Equal Employment Opportunity Commission (EEOC), genetic information includes information about:

- 1. An individual's genetic tests, including those administered as part of a research study;
- 2. Genetic tests of an individual's family members that includes dependents and up to and including 4<sup>th</sup> degree relatives;
- 3. Genetic tests of any fetus of an individual or family member who is a pregnant woman, and genetic tests of any embryo legally held by an individual or family member utilizing assisted reproductive technology;
- 4. Family history that is the manifestation of a disease or disorder in an individual's family members; and

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5. Any request for or receipt of genetic services or participation in clinical research that includes genetic services (genetic testing, counseling, or education) by an individual or an individual's family members.

Pursuant to Section 210 of GINA, an employer, employment CEI, labor organization, or joint labormanagement committee shall not be considered to be in violation of GINA based on the use, acquisition, or disclosure of medical information that is not genetic information about a manifested disease, disorder, or pathological condition of an employee or member, including a manifested disease, disorder or pathological condition that has or may have a genetic basis.

# CHAPTER 11 USE OF STATE RESOURCES

# **11.1** Appropriate Use of State Resources Policy

State employees in the performance of their duties execute a public trust that requires appropriate use of State resources. State employees must protect and conserve State resources and must not use such resources for unauthorized purposes.

Except for *de minimis* personal use, State employees must use State resources only for official purposes. State employees may not use State resources for political activities or outside employment. When using or safeguarding State property, State employees may not knowingly or intentionally lose or damage such State property and may not knowingly or willfully use or authorize the use of State property other than for official purposes. Theft, misuse, or conversion of State property for personal use is strictly prohibited.

# **11.2** Use of State Equipment Policy

#### Telephone Use

The use of State telephone services is generally limited to official business calls. Official business calls are those in furtherance of State business, those in the best interest of the State, or emergency calls. CEI employees are permitted to make reasonable personal use of State telephone systems. A personal call will be considered reasonable if it does not adversely affect the performance of official duties by the employee or the employee's CEI and is of reasonable duration and frequency. Employees generally should make personal calls with their personal phones and during non-work hours.

#### Use of Photocopy and Facsimile (Fax) Machines

CEI equipment, including photocopy and fax machines and their supplies, are the property of the State and are to be used only in the course of conducting official business of CEI, except for *de minimis* personal use. An employee who uses photocopy and/or fax machines and their supplies for personal use outside of official State business, beyond *de minimis* use, may be subject to discipline up to and including discharge and may be expected to reimburse the Department for monetary charges.

# **11.3** Information Technology (IT) Security Policy

#### Overview

State of Illinois employees have access to State information and State systems, technology, and other

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information resources, including State-owned hardware, software, and computer network access. This policy refers to all such information, data, systems, technology, and resources collectively as Information Technology Resources ("IT Resources"). Employees are responsible for protecting IT Resources.

Inappropriate use of IT Resources exposes the State and its Agencies to risks, including cyber-attacks, compromise of network systems and services, information breaches, and legal issues. Inappropriate personal use of IT Resources on State time also deprives the State of the employee's time and service for State business. To avoid these problems, every employee who accesses IT Resources ("Users") must know and understand the following guidelines and conduct their activities accordingly.

#### Goal

The goal of this policy is to establish appropriate and acceptable practices and responsibilities regarding the use of IT Resources, which will protect proprietary, personal, privileged, and otherwise sensitive data.

#### Scope

This policy requires statewide compliance, and it covers and applies to:

- Employees and contractors of all State Agencies, Boards, and Commissions under the jurisdiction of the Governor that use IT Resources. All such individuals are referred to as a "User" or "Users" in this policy; and
- All IT Resources, including systems and technology capabilities developed, acquired, or used as a service, whether the IT Resource is internally or externally developed, housed, or maintained.

#### Requirements

#### General Use and Ownership

- 1. Every User must avoid all activity that compromises the security, performance, or integrity of IT Resources, or that negatively impacts the IT Resources of other Users.
- 2. State employees, vendors, business partners, and other governmental agencies must first be authorized by DoIT or CEI designated staff before accessing IT Resources.
- 3. All individuals who access IT Resources may be required to undergo personnel screening. Such screening could include a background check, which shall be proportional to the data classification, business requirements, and acceptable risk, each based on the IT Resources being accessed.
- 4. Users must use IT Resources within the scope of their employment or contractual relationship with the State only and must agree to abide by the terms of this policy.

- 5. Users shall promptly report to their supervisor and/or the DoIT Helpdesk all security incidents, disruption of service, actual or suspected theft, and loss and/or unauthorized disclosure of IT Resources.
- 6. The State audits IT Resources to secure its information systems and ensure compliance with this policy.
- 7. Limited, reasonable personal use of State IT Resources, in accordance with this policy, is allowed. Users should be aware that all usage may be monitored and there is no reasonable expectation of privacy in the use of IT Resources.

#### Security and Information

- 1. All Users must undergo Cybersecurity Awareness Training, pursuant to 20 ILCS 450/25.
- 2. Users may access, use, or share IT Resources only to the extent necessary to fulfill the employee's job duties. All IT Resources must be handled with due care and confidentiality. Users who create, receive, process, edit, store, distribute, or destroy IT Resources that are confidential, sensitive in nature, and/or governed by federal or state laws, rules or regulations have an obligation to protect such information.
- 3. All computing devices, including personally owned devices, that connect to the State of Illinois internal network must first be authorized by DoIT.
- 4. System and user level passwords must meet DoIT's password length and complexity requirements.
- 5. Use of another User's password or any other authentication capabilities is strictly prohibited.
- 6. Computing devices must be secured with a password-protected screensaver enabled, as applicable. Users must lock the screen or log off/sign out of the device when the device is unattended.
- 7. Users must use caution when opening e-mail attachments received from unknown senders, as attachments may contain malware. Users must also use caution when clicking on hyperlinks in e-mail, as this could result in a successful cyber-attack.

#### Unacceptable Use

This section sets forth activities that are prohibited. Users may be exempted from these restrictions during the course of their job responsibilities (e.g., systems administration staff may have a need to disable the network access if it is disrupting production services).

Under no circumstances should any IT Resource be used to engage in any illegal activity. The examples listed below are by no means exhaustive but attempt to provide a framework for activities that fall into the category of unacceptable use.

#### Prohibited System and Network Activities

Employees may not do any of the following:

- 1. Violate any copyright, trade secret, patent, or other intellectual property protection, or any similar laws or regulations. This includes, but is not limited to, the installation or distribution of "pirated" or any other software products that are not licensed for use by the State.
- 2. Copy, share, or distribute copyrighted material without authorization.
- 3. Export software, technical information, or encryption software or technology, in violation of applicable laws. Prior authorization from DoIT is required prior to the export of any such material.
- 4. Introduce malicious programs into the network or server (*e.g.*, viruses, worms, Trojan horses, and e-mail bombs) as a result of careless, reckless, or intentional conduct.
- 5. Reveal an account password to others or allow others, including family and other household members, to use an employee account. If the User loses control of their credentials, they should report this to the DoIT Helpdesk or their appropriate CEI IT or security staff and immediately change their network/e-mail password.
- 6. Use IT Resources to obtain or transmit material that is a violation of any other policy contained in this Handbook or is in violation of sexual harassment or hostile workplace laws in the User's local jurisdiction, including but not limited to publishing, distributing, selling, displaying, or possessing obscene materials such as pornography, child pornography, cyberbullying, and threats of violence.
- 7. Effect a security breach or disruption of network communication.
- Port scanning or security scanning is expressly prohibited unless prior notification to DoIT Division of Information Security is made. Security scanning conducted by or with express authorization from the Chief Information Security Officer ("CISO") is excluded from this prohibition.
- 9. Execute any form of network monitoring that will intercept data not intended for the User's host unless this monitoring activity is a part of the User's job duties.
- 10. Circumvent User authentication or security features of any host, network, or account.
- 11. Install password crackers, denial of service tools, key loggers, or any other software or tools designed to acquire unauthorized access to data or IT Resources. Use of such tools can be acceptable, but only with express written authorization from the CISO.
- 12. Utilize tools such as unauthorized browsers to access the 'dark web' unless expressly authorized in writing by the CISO.
- 13. Introduce honeypots, honeynets, or similar technology on the State network unless expressly authorized in writing by the CISO.
- 14. Interfere with or deny service to any User (for example, a denial of service attack).
- 15. Use any program/script/command, or send messages of any kind, with the intent to interfere with, or disable, a User's terminal session, via any means, locally or via the Internet/Intranet/Extranet.
- 16. Provide information about, or lists of, State employees to parties outside of Stateestablished processes.
- 17. Send or share with unauthorized persons any information that is confidential by law, rule,

or regulation, or that may compromise the security of the State, IT Resources, and/or State Agencies.

- 18. Install software that has not been authorized in writing by the requestor's manager and approved following an appropriate service request submitted to designated CEI IT staff or the DoIT Helpdesk for processing.
- 19. Attach devices that have not been authorized in writing by the requestor's manager and approved following an appropriate service request to designated CEI IT staff or DoIT Helpdesk for processing.
- 20. Use IT Resources to play or download games, music, or videos that are not in support of State business functions.
- 21. Use peer-to-peer or file sharing software without authorization by the CISO.
- 22. Utilize IT Resources for activities that violate policies established by State Agencies, Boards, or Commissions.
- 23. Move, add, or alter the security and/or security-related configurations of State-owned workstations, mobile devices, network equipment, software, or services.
- 24. Share or store IT Resources via unauthorized cloud services.

#### Prohibited E-mail and Communication Activities

The purpose of the State's e-mail system is for correspondence relating to the mission of CEI. Email is a resource provided to CEI and Users to enhance work performance and productivity, enable efficient communication, and to record and preserve the work performed in accordance with State law. The following are prohibited activities:

- 1. Sending "junk mail" or advertising material to individuals who did not specifically request such material (e-mail spam).
- 2. Any form of harassment via e-mail, telephone, or instant messaging.
- 3. Unauthorized use, or forging, of e-mail header information.
- 4. Solicitation of e-mail for any other e-mail address (other than that of the poster's account), with the intent to harass or to collect replies.
- 5. Creating or forwarding "chain letters", "Ponzi" or other "pyramid" schemes of any type.
- 6. Sending unsolicited e-mail from within the State networks.
- 7. Users are not allowed to create or open archived .PST files unless first authorized in writing by the requestor's manager and then approved following submission of appropriate service request to designated CEI IT staff or DoIT Helpdesk for processing.
- 8. The Enterprise e-mail system includes a disclaimer notification at the bottom of every email sent from the system. Additional disclaimers must be approved by CEI senior management or its legal department.
- 9. Sending broadcast messages to all CEI e-mail Users within the scope of the Enterprise e-mail system without appropriate authorization.
- 10. Misaddressed messages shall not be forwarded unless the User is familiar with both the

sender and the recipient, and knows the message pertains to legitimate State business. In all other instances, the sender should be notified, if possible, that the message was misaddressed or misdirected, and the e-mail deleted.

- 11. Users may not create e-mail rules or other automated processes to forward any e-mail to external e-mail accounts, personal or otherwise. This includes carbon copying to personal accounts.
- 12. Users cannot retain or export a copy of e-mail when terminating employment with CEI unless authorized by "CEI'S" senior management or its legal department.

# Prohibited Activities When Using Collaboration Tools (Audio, Video, File Sharing, Group Chat, Remote Tools, and Online Meeting Tools)

- 1. Using Collaboration Tools (defined to include audio, video, file sharing, group chat, remote tools, and online meeting tools) for monetary gain or for commercial, religious, or political purposes not directly related to State business.
- 2. Capturing, opening, intercepting, or obtaining access to Collaboration Tools, except as otherwise permitted in the performance of assigned job responsibilities.
- 3. Giving the impression to others that the User is representing, giving opinions, or otherwise making statements on behalf the employee's CEI or the State of Illinois, unless in the performance of assigned job responsibilities.
- 4. Users will not directly or by implication use a false identity.

#### Internet Access

Internet access is provided to meet informational needs and support the mission and goals of the State. All Internet usage utilizing IT Resources falls under this policy, regardless of equipment ownership. Misuse of Internet access may result in loss of Internet access privileges, or discipline, up to and including discharge. Internet use is monitored by the State. Suspected misuse of the Internet should be reported to the applicable CEI for review and determination of appropriate action.

#### **Policy Compliance**

In order to implement this policy, DoIT may establish supplemental policies, standards, procedures and guidelines and designate responsibility to specific personnel. Updated or supplemented policies, standards, procedures, and guidelines can be found at <a href="https://www2.illinois.gov/sites/doit/support/policies">https://www2.illinois.gov/sites/doit/support/sites/doit/support/policies</a>. To the extent necessary, each State CEI and/or DoIT Division must establish procedures to achieve policy compliance. It is the responsibility of all Users to understand and adhere to this policy.

The DoIT Division of Information Security will verify compliance with this policy through various methods, including but not limited to, business tool reports, internal and external audits, and feedback to the policy owner.

All Users of DoIT and State Agencies are required to complete the Ethics Training Program, Discrimination and Harassment training, and Cyber Security Awareness training as part of the initial training for new users and annually thereafter. Any break in service, as defined by governing policy, will require retraining.

Any exception to this policy must be approved by the DoIT Division of Information Security in writing and in advance of any action otherwise contrary to this policy.

Failure to comply with this policy may result in the CISO, or CEI designee, temporarily discontinuing or suspending the operation of the information system, access, solution, and/or resource until such compliance is established by the CISO or CEI designee. Failure to comply with this policy could also result in discipline, up to and including discharge.

Noncompliance with this policy may constitute a legal risk to the State, an organizational risk to the State in terms of potential harm to employees or citizen security, or a security risk to the State Network and the user community, and/or a potential personal liability. The presence of unauthorized data in the State network could lead to liability on the part of the State, in addition to the individuals responsible for obtaining it.

#### Applicable Laws, Guidelines or Sources

Applicable laws, rules and regulations include, but are not limited to, those found in the State Enterprise Information Security Policy, and the State Officials and Employees Ethics Act, 5 ILCS 430 and 20 ILCS 450/25.

# **11.4 Sending Secure E-mails Policy**

The purpose of this document is to inform employees how to send e-mail messages securely. E-mail messages containing but not limited to the following information, should utilize a secure communication method to protect the message. E-mails containing Personal Identifiable Information (PII), Health Insurance Portability and Accountability Act (HIPPAA) information, Payment Card Industry (PCI) information, and/or any confidential information should be sent securely.

There are two methods of sending an e-mail message securely on the State of Illinois network. They are the Transport Layer Security (TLS) protocol and the Cisco Registered Envelop Service (CRES). Transport Layer Security (TLS) is a protocol that uses security over the network to prevent eavesdropping, tampering, and message forgery when sending messages. The Cisco Registered Envelop Service (CRES) provides a secure link to the recipient, in order to retrieve the secured email to prevent the message from being intercepted.

#### How does the process work for the State Employee sending a secure email?

• To send a secure message, place "#Secure#" in the subject line of the email.

- When the email is sent, the email gateways will detect the trigger word "#secure#" or Social Security Number(s) and complete the process via secure delivery.
- Secure delivery will verify the recipients email system is TLS enabled.
- If it is TLS enabled, secure delivery will simply send the message via TLS and the recipient receives the email directly in their inbox as normal.
- To utilize the Cisco Registered Envelop Service (CRES) place "#ILEncrypt#" in the subject line of the email. Placing this in the subject line will force email messages traveling externally to be stored securely within the Cisco (CRES) and a link will be provided to the recipient(s) for easy access. The recipient will then receive a message to set up an account, log into the system with these secure credentials and then review their secure message. The message will be available for two years. The difference between "#ILEncrypt#" and "#Secure#" is that "#ILEncrypt#" will always utilize Cisco (CRES).

#### **Password Protection on Microsoft Suite Documents**

Password protecting a file does not guarantee the file is encrypted. For Microsoft Word and Excel documents, the modern file type of docx and xlsx, plus a password will encrypt the file using AES 256. This is modern and strong encryption.

File types of doc and xls, revert back to the structure Microsoft used from 1997 – 2003. While still acceptable for use, adding a password to these file type provides little protection.

For more information on sending secure messages or frequently asked questions on secure messaging go to <u>www.lllinois.gov/sites/DoIT/</u> or click on the following link <u>Secure Messaging FAQ</u>.

# **11.5** Mobile Communications Policy

#### Summary

CEI provides various electronic devices to employees whose job performance requires or would be enhanced by their use. Mobile devices are provided for official State business use and are made available to employees in positions where the associated benefits justify the additional operating costs. Use of mobile devices for business purposes is at the discretion of each CEI bureau.

The purpose of this policy is to establish a set of guidelines and procedures for CEI employees who have been issued State-owned mobile communication devices related to the performance of their duties. This policy establishes procedures for the acquisition, administration, and use of all State-owned mobile communication devices that use commercial cellular services.

For purposes of this policy, mobile devices is defined as any mobile computing and communications device with information storage capabilities and any portable cartridge/disk based, removable storge media including, but not limited to, notebook/laptop computers, tablets, public internet access devices, personal digital assistants, smart phones, cellular telephones, compact disks, USB flash drives, external hard drives, and memory cards/drives.

All CEI employees shall comply with the provisions of this Mobile Communications Policy and the guidelines and procedures established herein.

#### Policy and General Information

#### I. Business Requirement

Employees who have a justifiable business use for mobile access typically have job duties with the following requirements:

- The need to be available to respond 24 hours a day, seven days a week;
- The need to be listed as an emergency contact (e.g., duties require them to be contacted anywhere and/or at any time); and/or
- Job duties that require the employee to be away from their office/workstation at least 30% of the time and they retain the need for access to their work calendar, emails, notes, documents, etc., in order to enhance and maintain productivity during the workday.

Bureaus must have adequate funding in the current fiscal year for all devices and related services.

#### Limit on Acquisition

- Only one (1) State-issued mobile telephone device is allowed per employee.
- Only devices on the Department of Information Technology's (DoIT's) approved device list can be requested.

#### II. Employee Responsibility

#### Appropriate Use

All use of mobile device equipment, service or an allowance is governed by the Statewide Policy: Appropriate Use of Electronic Communication and Technology. This policy is located at: <u>https://www2.illinois.gov/sites/doit/support/policies/Documents/Mobile-Device-Security-Policy.pdf</u>

#### Potential Disciplinary Action

Employees are expected to use State-owned mobile devices responsibly and in accordance with this policy and any applicable work rules, including but not limited to the social media and Information Technology (IT) Security policies. Use of a State-owned mobile device in violation of this policy or CEI

work rules may result in revocation of the mobile device assignment and possible disciplinary action against the employee. CEI reserves the right to seek reimbursement for excessive personal use of any State-owned mobile device.

#### III. State-Owned Mobile Device

State-owned mobile device equipment and service is issued to employees for State business purposes only. Personal use of a State-issued mobile device is allowable only for emergency, incidental and reasonably necessary calls.

Call details (e.g., time, number called, date, duration) from a State-issued mobile device is public information, except when exempt by statute.

Employees are prohibited from making calls that result in additional usage charges unless permitted by DoIT in advance, such as international calls, calls requiring additional roaming charges, or calls for Directory assistance. When traveling on State business, employees must check with DoIT to see if roaming or long-distance charges will be incurred prior to any domestic or international travel.

#### Text messaging (SMS) is not permitted on a State-issued device

Exceptions for text messaging are as follows:

- Text messaging (SMS) may be used only if other methods are not feasible, available, or operational and there is an immediate public safety need to communicate; or
- If text messaging (SMS) is used in an emergency situation including activities that pose a threat to public safety, the message(s) shall not be deleted from the mobile communications device and shall be retained.

#### Use of Mobile Communications Device

- State employees who are issued cell phones or other mobile communication devices for workrelated use must follow State law and use hands-free devices while driving. Employees are strongly encouraged to safely park their vehicle in a secure location before placing or accepting communications, even with hands-free devices.
- This restriction applies whether the employee is engaged in work-related activities or is using a communication device for personal reasons. Under no circumstances are employees allowed to place themselves, other drivers, or pedestrians at risk for the purpose of using a mobile communication device.
- State employees are highly discouraged from using any mobile device while operating a motor vehicle in the course of State business, except for the purpose of making a phone call to obtain or render emergency assistance.

#### Lost, Stolen or Damaged Mobile Communication Device

• If a State-issued mobile communication device is lost, stolen or damaged, the user must

immediately contact their department's designee to ensure appropriate precautionary steps are taken. The Coordinators are responsible for notifying the CEI Telecommunications Coordinator whenever a device is lost or stolen.

• Employees who frequently make lost, stolen, or damaged claims may be responsible for the replacement cost of State-issued mobile device equipment. Additionally, these employees may be restricted from obtaining replacement equipment and/or from using another State-issued mobile communication device.

#### **IV. COMPLIANCE**

Compliance with this policy and the guidelines and procedures it establishes is mandatory. Failure to comply with this policy may result in disciplinary action pursuant to and in accordance with Illinois Personnel Rules, Department policies and procedures, and any applicable collective bargaining agreement.

# 11.6 Purchase of State Property Policy

State employees and their family members living within the same household are not permitted to purchase surplus state property or vehicles at auctions or sales conducted by the Department of Central Management Services ("CMS") Division of Property Control.

State employees also are not permitted to purchase inoperable vehicles, scrap, or other equipment or commodities that may be sold by the CMS Division of Property Control.

No State employee should consult with or advise individuals or firms regarding the condition of surplus State property or vehicles being sold at auction or bid. State employees are also precluded from having a financial relationship with or interest in any firm that bids on State property.

If it is determined that an employee is in violation of this policy, disciplinary action may result, including but not limited to the return of the property or vehicle at the employee's expense.

# CHAPTER 12 CONTACTS

# **12.1** Personnel Files Policy

The Department of Central Management Services ("CMS"), Office of Internal Personnel, shall maintain an official personnel file for all State employees provided by Illinois Personnel Rule 304.30 and the Illinois Personnel Code. At a minimum this personnel file must contain the employee's name, gender, county of residence, date of birth, date of original appointment to the State service, date of promotions, demotions, transfers, and other transactions, present position title, status, salary, and the operational CEI wherein the employee is assigned. An employee's supervisor may maintain an CEI specific personnel file of their subordinate employees that shall contain only job-related information. All personnel files shall be located in a secure environment to ensure appropriate security and confidentiality.

Pursuant to the Personnel Record Review Act (820 ILCS 40), State employees and/or their authorized representative may request an appointment to review their official personnel file between normal business hours, Monday through Friday 8:00 a.m. through 5:00 p.m. CMS reserves the right to charge a copying fee for requests for personnel files. State employees will be provided with advance notice if a copying fee will be applied. All personnel files and CEI specific personnel files and/or supervisor files will be kept and accessed in accordance with applicable collective bargaining agreement language.

# 12.2 Public Records/FOIA Requests Policy

All requests for information under the Freedom of Information Act (FOIA) shall be referred to the CEI Freedom of Information Act Officer (FOIA Officer), regardless of whether they are received verbally, in writing, or through other means.

All FOIA requests should be forwarded immediately to the CEI FOIA Officer since Illinois law requires a response within five working days. The CEI FOIA Officer will submit a request for Electronically Stored Information ("ESI") from DoIT and/or ask the appropriate bureau for any and all responsive documentation and then the CEI FOIA Officer will respond to the request.

Questions regarding services provided by CEI such as test dates, procedures for applying for a job, insurance coverage, or information immediately available on the CEI website may be released directly without involving the FOIA Officer.

# **12.3** Media Inquiries Policy

All inquiries from members of the press should be immediately referred without comment to the CEI Office of Communication and Information or equivalent department. If a member of the news

media arrives unexpectedly, the CEI Office of Communication and Information should be notified immediately.

Employees of the CEI Office of Communication and Information are the designated spokespersons for responding to requests from the news media. Unless express written permission is granted by a designated official from the CEI Office of Communication and Information, employees should not respond to the press, give interviews, or provide statements to the press. This procedure is important to ensure that information released to the news media is accurate, complete, and representative of the State's position.

Photographs and filming by the press within CEI offices shall not be allowed without prior approval of the CEI Office of Communication and Information. All news releases concerning CEI activities shall be issued only by the Executive Director or the CEI Office of Communication and Information.

# 12.4 Legal Inquiries Policy

All requests for legal information from the general public or outside attorneys or their staff, including representatives from the Illinois Attorney General, must be immediately referred to CEI's General Counsel. State employees who have not been granted express permission to respond to legal inquiries are strictly prohibited from responding to such requests.

# 12.5 Legislative Inquiry Policy

All legislative requests, inquiries, and positions on legislation are to be coordinated by the CEI Legislative offices (sometimes referred to as Governmental Affairs) or equivalent departments. These offices monitor activity of the General Assembly, coordinate testimony by State employees who appear before committees of the Illinois House of Representatives and State Senate and confer with members of the General Assemblyor their respective staffs.

If a State employee receives a non-routine request for information by a legislator, a legislator's office, or the respective staffs of the General Assembly, the employee is to immediately contact their CEI's Legislative team, which will handle the response to the request in conjunction with appropriate staff.

If a legislator makes an inquiry to State employees regarding their personal confidential items such as group insurance or deferred compensation, staff may handle these items directly, but are to also inform their CEI's Legislative team of such inquiries.

# CHAPTER 13 TRAVEL POLICIES

# **13.1 General Travel Policy**

CEI employees will be reimbursed for travel expenses in accordance with the Travel Rules of the Governor's Travel Control Board and the policies of CEI.

An employee covered by the Fair Labor Standards Act will be paid for expenses as covered by the Act. If an employee does not obtain appropriate prior approval for such travel, they may be subject to discipline.

#### **Approval Process**

In the interest of reducing State expenditures, travel shall be authorized only if essential to accomplish CEI objectives. CEI employees should comply with all rules contained in the *Travel Guide for State Employees* as well as any Travel Guide Updates that are published by the Governor's Travel Control Board found at

https://www2.illinois.gov/cms/Employees/travel/Pages/default.aspx .

It is the employee's responsibility to familiarize themselves with the contents of these publications. Failure to comply with the travel regulations may result in disciplinary action, up to and including discharge.

# In-State Travel

Regardless of whether reimbursement for costs of travel will be requested by the employee, the request for Travel Arrangements Form (CMS-41) shall be completed by the traveler one (1) week prior to the work-related business trip, if possible. In-state travel requests to attend conferences and seminars must be approved by the CEI Executive Director and such requests should be submitted at least three (3) weeks prior to the date of travel. Once approved through the regular management levels, signature approval is required by the CEI Fiscal Officer and the employee's bureau Manager. Travel by bureau Managers must be approved by the CEI Executive Director. After the final approval is obtained, the CMS-41 is returned to the traveler who shall attach the document to their travel voucher. In the event travel will be direct billed by use of a Transportation Request Form (TR-1), the form will be obtained from and completed by the CEI Travel Coordinator.

• If a Prohibited Source, as defined in the State Officials and Employees Ethics Act found at 5 ILCS 430, is discounting or providing something of value free of charge (e.g., conference registration fees, meals, hotel rooms, etc.) the travel must be approved, in writing, in advance of the proposed travel by the Executive Director of the Executive Ethics Commission ("EEC") to comply

with Executive Order 15-09. Information regarding any sponsored travel should be submitted via email to the CEI Ethics Officer who will request approval through the EEC.

• If the proposed travel includes a speaking engagement on behalf of CEI and/or the State, employees must send an email detailing the travel, event, and topic of speaking engagement to the CEI Communications Executive Director for approval at least two (2) weeks prior to the travel date(s).

#### Out-of-State Travel

All out-of-state travel must be approved by the Governor's Office of Management and Budget (GOMB). Prior to being sent by the CEI Travel Coordinator to GOMB for approval, all other required approvals listed below must be received.

- If an outside entity is discounting or providing something of value free of charge (e.g., conference registration fees, meals, hotel rooms, etc.) the travel must be approved, in writing, in advance of the proposed travel by the Executive Director of the Executive Ethics Commission ("EEC") to comply with Executive Order 15-09. Information regarding any sponsored travel should be submitted via email to the CEI Ethics Officer who will request approval through the EEC.
- If the proposed travel includes a speaking engagement on behalf of CEI and/or the state, employees must send an email detailing the travel, event, and topic of speaking engagement to the CEI Communications Executive Director for approval at least two (2) weeks prior to the travel date(s).
- Requests for out-of-state travel approval should be submitted via the Out-of-State Travel Request Form for CEI approval at least **five (5) weeks prior** to the anticipated travel, except in the event of an emergency.

All out-of-state travel requires the CEI Executive Director's review and approval regardless of the traveler's position classification. Out-of-state requests must be in compliance with the policies of the Governor's Travel Control Board.

#### **Blanket Travel Approval**

The CEI Executive Director may grant blanket pre-approval for in-state travel for employees who routinely travel as part of their official duties, who are required to respond to emergencies outside of normal business hours where pre-approval for the individual travel is not practicable, who maintain an office outside of their assigned headquarters for supervisory responsibility, and other reasons deemed appropriate by the CEI Executive Director.

#### **Travel Vouchers**

It is the policy of CEI that employees shall submit Travel Vouchers for review and the employee's

supervisor must signify approval by signing and dating the Travel Voucher within sixty (60) days of the last date of travel on the voucher. If a travel status spans the ending and beginning of a month, the last date of travel shall define the month of travel for the purpose of determining timely submission under this policy.

#### **Employee Responsibility**

Employees are individually responsible for accurate and timely submission of Travel Vouchers in a manner consistent with established policies and procedures. Travel vouchers, along with required receipts and authorizations, should be submitted to the employee's supervisor for approval.

Employees who knowingly submit inaccurate and/or unjustifiably late Travel Vouchers may be subject to appropriate disciplinary action up to and including discharge.

#### Responsibility

The CEI Chief Fiscal and Human Resources Officer is responsible for establishing procedures, which result in the timely receipt, review, and approval of Travel Vouchers. Since employee travel patterns vary widely, submission schedules are designed to best meet the requirement that Travel Vouchers be approved within sixty (60) days of the last date of travel.

#### Direct Bill

Direct bill accounts may only be established by administrative staff in the CEI Executive Director's Office. Direct billed items shall be included on the employee's travel voucher along with the reimbursable items. The direct billed amount should be deducted from the total balance to indicate the amount to be reimbursed to the employee.

Questions regarding this policy or related issues should be directed to the CEI Office of Finance and Management's Accounting Division.

# 13.2 Use of State Vehicles Policy

#### Purpose

The purpose of this policy is to establish general standards, procedures and regulations governing the use of State vehicles by CEI employees. It is CEI policy to provide the highest level of public service possible in the most economically and efficient manner, within the provisions of applicable collective bargaining agreements, as well as state and federal law. All CEI employees shall strictly comply with the provisions and procedures established by this policy. Misuse of any State vehicle or failure to adhere to this policy may result in disciplinary action up to and including discharge.

The use of State vehicles is governed by Joint Committee on Administrative Rules, 44 Ill. Admin. Code

5040.300. More specific and comprehensive information related to State vehicle usage is contained in the Vehicle Operators' Manual, which are placed in each State vehicle, and the Vehicle & Driver Policy Guide. All questions regarding State vehicle usage should be directed to the CEI Vehicle Coordinator/Use Officer or the Department of Central Management Services ("CMS") Division of Vehicles. The Division of Vehicles can be reached at:

CMS Division of Vehicles Administrative Office 200 East Ash Street Springfield, Illinois 62704 Monday – Friday 7:30 a.m. to 4:00 p.m. (217) 782-2536

#### **Authorized Use of State Vehicles**

State vehicles shall only be used in the performance of essential travel duties related to the completion of State business and for public purposes in the best interests of the State.

Authorized use of State vehicles includes, but is not limited to:

- 1. <u>Travel to State Business</u> this includes between places of State business, locations necessary to perform official duties, temporary lodging, and places to obtain meals, medical assistance, including drug stores and similar places required to sustain the health, welfare, or continued efficient performance of the driver.
- 2. <u>Transport of Others</u> this includes other State officers, employees or guests of the State who are on official State business, consultants, contractors, or commercial firm representatives when such transport is on behalf of or in the direct interest of the State, wards of the State, residents of State facilities or institutions, any person or item in an emergency situation and others, as authorized in writing by the CEI Executive Director.
- 3. <u>Transport of Materials</u> including supplies, parcels, luggage or other materials or items belonging to or serving the interests of the State.

#### **Unauthorized Use of State Vehicles**

Unauthorized use of State vehicles may result in immediate disciplinary action, up to and including discharge. Discipline may also include suspension of all privileges to operate a State vehicle. Unauthorized use of a State vehicle will result in the operator being responsible for reimbursing the State for each mile or fractional mile of unauthorized use equal to the amount reimbursed to State employees for the use of personal vehicles for State business.

Unauthorized uses of a State vehicles include, but are not limited to:

- 1. Shopping, meals (except while authorized on state business), entertainment, recreation, or vacation purposes unrelated to the performance of official State business;
- 2. Transportation of any person for any purpose that is unrelated to official State business;
- 3. Operation of a State vehicle beyond its rated capability;
- 4. Transportation of materials, equipment, supplies, tools, parcels, luggage, or other items unrelated to official state business or that may constitute an obstruction of safe driving or a hazard to pedestrians or other vehicles;
- 5. Transportation of hazardous or dangerous materials such as acids, explosives, weapons, ammunition, or highly flammable materials unless authorized in writing by Executive Director of, CEI or in an emergency;
- 6. Extending the length of time the operator possesses the vehicle beyond what is necessary to complete the official purpose of the travel; and
- 7. Any use in violation of applicable statute, rule, or executive order.

#### **Operator Requirements and Responsibilities**

Operators of State vehicles must:

- 1. Maintain a valid driver's license, permit, privilege, or endorsement appropriate for the type of State vehicle being operated;
- 2. Immediately submit a report to their supervisor if the operator's license is suspended or revoked describing the circumstances under which the suspension or revocation occurred and the duration of the suspension or revocation, if the employee's position requires a license;
- 3. Ensure that State vehicles are used only for official and authorized purposes;
- 4. Drive safely, obey all traffic laws, practice road courtesy, and always exercise reasonable diligence in the proper care, use, and operation of State vehicles;
- 5. Wear seat belts as provided in each vehicle and require all passengers to wear seat belts, except as otherwise required by law;
- 6. Maintain State vehicles in a safe operating condition and carefully secure any cargo;
- 7. Ensure that vehicles, keys, and vehicle credit cards and pin numbers are properly secured to prevent damage and/or theft;
- 8. When not in use, store State vehicles on State property, and if possible, within a secure area;

- 9. Maintain control over vehicle keys and credit cards in a manner to prevent unauthorized access;
- 10. Store State-owned supplies and equipment which must be left in a vehicle in an inconspicuous and secure area of the vehicle;
- 11. Comply with all instructions concerning the purchase of fuel, oil and repairs or maintenance services; and
- 12. Comply with all instructions concerning notification and repairs in the event of a breakdown or damage which presents further operation of the vehicle.

Possession and consumption of drugs or alcohol prior to and during operation of a State vehicle is prohibited. Driving under the influence of drugs or alcohol in State vehicles or in private vehicles being used on official State business is in violation of State law and is strictly prohibited. Operators are also prohibited from smoking in State owned or leased vehicles pursuant to the Smoke Free Illinois Act, 410 ILCS 82.

#### **CMS Pool Vehicles**

The CEI Vehicle Coordinator/Use Officer is responsible for maintaining a current list of CEI pool vehicles and the day-to-day assignments of those vehicles. CEI pool vehicles are to be parked overnight at its designated State parking locations unless parking elsewhere is specifically authorized by the Executive Director of CEI. Without authorization, CEI pool vehicles that are parked after hours at a non-State location will be considered to be an unauthorized take-home vehicle which may result in appropriate disciplinary action including, but not limited to the suspension of all State driving privileges and possible discharge.

#### Use of Personal Vehicle for Official State Business

The Executive Director of CEI shall allow the use of a personal vehicle on official State business when a State-owned vehicle is not available or where it is in the best interests of or more economical for the State. For a personal vehicle to be used for State business, the vehicle must be insured for the appropriate minimum amount of auto liability insurance established by State travel regulations. Any compensation to an employee for use of a personal vehicle on official State business shall be in accordance with any State travel regulations established by the Travel Control Board.

#### Take-Home Use of State Vehicles

CEI employees may be authorized to take home State vehicles in order to respond on a twenty-four (24) hour per day basis as required by their job responsibilities, if authorized on a case-by-case basis by the Executive Director of CMS when justified by the Executive Director of CEI as being in the best interests of the State. Such requests must be made by submitting a completed "Take-Home/Unmarked Vehicle Authorization Request Form". Approval for take-home use of a State vehicle

must be received prior to the vehicle being taken home and such approval shall only be valid for no more than six (6) months at a time.

The Executive Director of CEI may grant take-home use of State vehicles under exceptional circumstances up to a maximum of five (5) consecutive days. These circumstances are limited to those employees who are "on call" and are required to respond to emergency and/or critical situations. Employees with take-home privileges are strictly prohibited from using the State vehicle for any purpose other than official State business. Use of a State vehicle for commuting to and from work or for other personal use is a benefit subject to federal income tax and must be reported by the employee in accordance with IRS regulations.

#### State Vehicles Assigned to Individuals

State vehicles may be assigned to specific individuals if authorized in writing by the Executive Director of CEI to which the vehicle is assigned. Authorization to a specific individual will only be granted if one or more of the following conditions are met:

- 1. The State vehicle is specially equipped to perform law enforcement services and the law enforcement employee is on call twenty-four (24) hours a day;
- 2. The employee's work assignment requires traveling to numerous locations over a considerable territory with infrequent stops at the employee's headquarters as defined in the regulations concerning State employee travel;
- 3. When the employee is a State official confirmed by the State Senate or acting in the capacity of such a State official. However, in the case of such State officials who are employed by Agencies under the jurisdiction of the Governor, including heads of Agencies, the employee must provide written justification to CMS as to why the exclusive assignment of a State vehicle to that employee is in the best interests of the State;
- 4. The employee is regularly subject to special emergency calls from the employee's residence during off-duty hours; or
- 5. The State vehicle's usage will be in accordance with the provisions of Illinois Administrative Code Section 5040.350.

#### Accidents and Damage Involving State Vehicles

In case of an accident or the occurrence of any damage to a State vehicle, the operator, their direct supervisor and up through the respective Deputy Executive Director must promptly comply with the following State-wide Accident and Damage Reporting Procedures established by CMS:

1. Call 911 to notice Law Enforcement of the accident and, if necessary, request medical assistance for injured persons;

- 2. Do not assist with injured persons beyond calling for professional medical assistance, except if deemed necessary due to a life threatening condition;
- 3. Remain silent on the issue of fault;
- 4. Contact CMS Division of Risk Management immediately at (217) 782-0202, (800) 442-1300 #2 or TTD# (800) 526-0844 if the accident results in severe injury, death, or substantial property damage;
- 5. Contact the Division of Vehicles daytime or after-hours phone numbers to obtain assistance for your vehicle;
- 6. Contact your Supervisor and CEI Vehicle Coordinator/Use Officer as soon as possible to report an accident. Failure to report a motor vehicle accident within three (3) business days risks coverage;
- 7. Obtain a "Motorist Report of Illinois Vehicle Accident" from the Law Enforcement Officer or CEI that reports to the scene of the accident;
- 8. Complete and submit the SR-1 Form to the CEI Vehicle Coordinator within three (3) calendar days from the date of the accident and to the CMS Division of Vehicles within seven (7) calendar days of the accident; and
- 9. Contact CMS Risk Management with or for any additional information.

#### Vehicle Maintenance and Emergency Roadside Assistance

A list of CMS State Garages can be found on the CMS State Garage and Fuel Locations website.

Call (217) 782-7860 when traveling within Illinois or (800) 782-7860 when traveling out-of-state if it is after-hours and/or you are unable to obtain vendor services.

# 13.3 Commuter Savings Program Policy

CEI employees may elect to participate in the Commuter Savings Program ("CSP"). The CSP allows CEI employees to use tax-free dollars to pay out-of-pocket, work-related commuting, and/or parking expenses. CEI employees may enroll, cancel, or change deductions. CSP deductions are taken directly out of the employee's paycheck before federal, state, and social security taxes are withheld.

The amount of deductions permitted under the CSP are regulated by the Internal Revenue Service. For more specific information on how to enroll in the CSP, please refer to the Bureau of Benefits, State Employee Benefits page on the Central Management Services website.

# CHAPTER 14 PROFESSIONAL DEVELOPMENT

# 14.1 Repayment of Student Loans

The Educational Loan Default Act, 5 ILCS 385, requires that all individuals entering State employment who have defaulted on a student loan guaranteed by the Illinois Student Assistance Commission (ISAC), establish a repayment schedule within the first six (6) months of employment.

Should an employee fail to establish a satisfactory repayment arrangement prior to the completion of the sixth (6<sup>th</sup>) month of employment, the State is required to separate that individual's employment.

To confirm the establishment of the repayment plan, the employee must provide written certification from the loan maker or guarantor to CEI prior to the expiration of the first six (6) months of employment with the State. Employees are encouraged to establish the repayment plan through payroll deductions.

# 14.2 Tuition Reimbursement

An employee receiving tuition reimbursement from the State shall incur a work commitment to the State pursuant to Illinois Personnel Rule 303.390. If State-paid education does not lead to a post-secondary degree, the employee shall be obligated to continue in the employ of the State for a period of at least eighteen (18) months following completion of the most recent course. If state-paid education does lead to a post-secondary degree and the State paid for 50% or more of the credit hours, the employee shall be obligated to continue in the employ of the State for a minimum of four (4) years after receiving the degree.

If an employee voluntarily leaves the State employment prior to fulfilling this work commitment, the State may recover 100% of the payments made for coursework in addition to interest at the rate of 1% per month from the time the State made payment until the time the State recovers the payment. The amount owed by the employee shall be reduced by 25% for each year the employee works for the State after the employee receives a post-secondary degree, or by .056% for each month the employee works for the State after completing the most recent course that does not lead to a post-secondary degree.

An employee requesting tuition reimbursement must demonstrate that the proposed course of study is related to the employee's position or will prepare the employee for advancement or promotion within CEI. Preference will be given to an employee taking course work most directly related to the employee's official job responsibilities. One (1) course per semester or quarter, that is directly work-related, may qualify for reimbursement at 50% of tuition.

Prior to taking the course, employees must submit a completed Tuition Reimbursement Application Form (CMS-287) to their supervisor for approval, and for the approval of the bureau manager. The bureau manager shall determine that the cost of the requested course falls within the bureau's general budgetary allowance prior to submitting the request to the CEI Personnel Office. Coursework will be scheduled as an off-duty activity whenever possible. When desired courses are not offered during non-working hours, agencies may approve requests for flexible work schedules, provided the "CEI's" operations are not adversely affected.

Upon successful completion of the course, the employee is responsible for notifying Human Resources and submitting a copy of the grade notice or other evidence of completion of the course. The CEI Human Resources Officer will then submit such evidence and the previously approved Tuition Reimbursement Form (CMS-287) to the Office of Finance and Management so the request can be processed for payment.